## State of New Mexico Capitol Buildings Master Plan

#### Capitol Buildings Planning Commission

December 2, 2005

(annotated, January 12, 2005 per GSD/PCD request to clarify history of responsibilities)



The ARC - Dekker/Perich/Sabatini Association

### Agenda

### Status

Santa Fe area
 Albuquerque area

### Transition of master planning support to GSD PCD



### **Status**

### Project Scope

- ✓ Update the Existing Master Plan for State-Owned facilities in Santa Fe
- Complete a comprehensive Master Plan for State-Owned facilities in Albuquerque
- ✓ Develop a plan for periodic updating and maintenance of the Master Plan, along with a plan to transition long-term ownership and maintenance responsibility of the Master Plan database from the contractor (ARC/DPS) to GSD/PCD



### **Status**

#### Capitol Plan

 Questionnaires and interviews completed for most of state departments and agencies

#### Preliminary summary has been developed

- Existing Space Use Information on where agencies are currently located
- Staffing Information about existing staffing numbers (FTE and unauthorized positions) and where they are located, as well as whether this is higher, about the same or lower than historic levels
- Future Programs and Services Information about possible programs and changes in how business is done that may impact facility needs, along with potential impact on staffing numbers
- Location and Relationships
- Functional and Physical Issues
- Implications of "super-complex" has been developed
- Preliminary updates for each capitol campus
  - Reflect significant changes
  - Review of campus planning guidelines



### **Status**

#### Albuquerque Plan

- Questionnaires and interviews completed for most of state departments and agencies
- Tours (or telephone conversations still in progress)
- Ianning drivers have been updated
- Preliminary summary has been developed

# Will schedule review sessions with LCS / GSD staff and then present to CBPC



### Santa Fe and Albuquerque

#### There are unfunded deficiencies in state-owned (GSD) buildings

	<b>Gross Square</b>		Total Current		Replacement	
	Feet	% Total	Repair Cost	% Total	Value	FCI%
01 Santa Fe County	2,032,211	60.25%	\$53,822,908	26.71%	\$410,913,773	13.10%
Albuquerque Area	1,340,788	39.75%	\$147,707,904	73.29%	\$322,373,658	43.96%
02 Bernalillo County	547,607	16.24%	\$50,338,860	24.98%	\$118,337,096	42.54%
14 Valencia County	779,476	23.11%	\$96,858,284	48.06%	\$201,867,641	47.98%
29 Sandoval County	13,705	0.41%	\$510,760	0.25%	\$2,168,921	23.55%
-						
Total	3,372,999		\$201,530,812		\$733,287,431	27.48%

Source: 3d/I Assessment

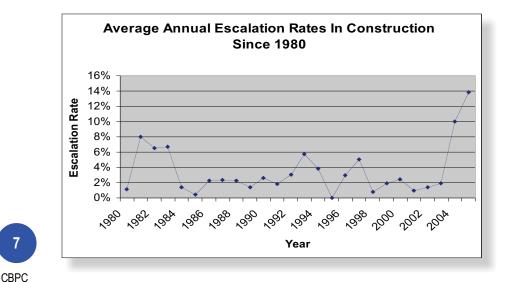
Albuquerque area facilities have the most deficiencies
 Los Lunas Campus has significant issues



### Santa Fe and Albuquerque

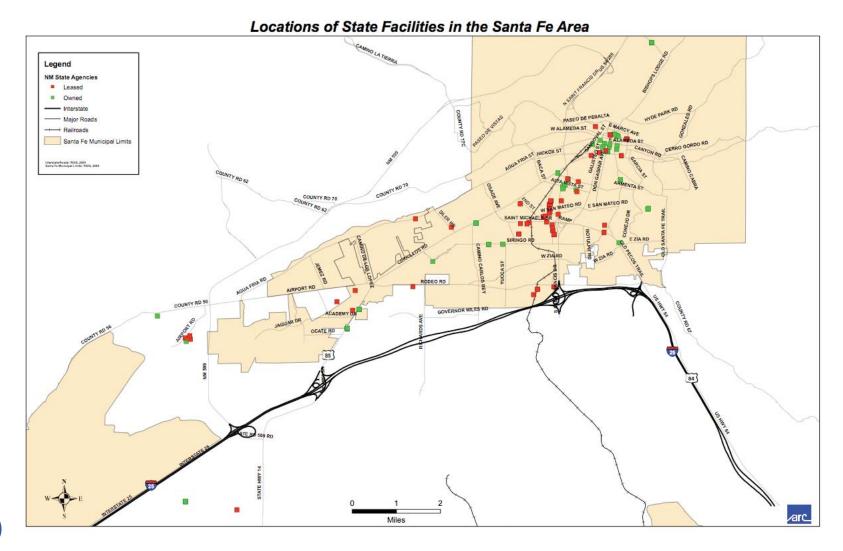
All current projects are impacted by construction cost increases

Construction prices increases 10 - 30% in 2004
 Continued increases are expected in 2005 and into the near future



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i cai	Escalation	
2005	10%	
2006	8%	
2007	5%	
2008	3.50%	
2008	3.50% Engineering N	





### General

#### Large amount of private leases

- \$14.4 million annual cost (786,000 lsf)
- Number and variety of physical and functional issues (including multiple locations)
- Public accessibility (access to services)

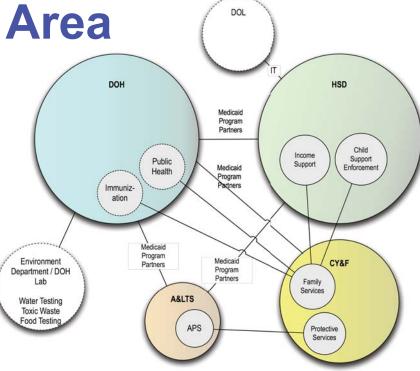


- A possible strategy to address some of these issues is the proposed 'super complex'
- Drivers / Opportunities
  - ✓ Improve public accessibility
  - Foster interaction/collaboration at the administrative level
  - Provides opportunities to share "common" space
  - Provides opportunities for mixed uses
  - ✓ Vacates leased space

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- Relieves crowded existing conditions
- Makes space available for another use in existing buildings



#### Goals

- ✓ Consolidate for operational/functional efficiencies
- Co-locate to generate program synergy and allow one-stop-shopping for services, and
- Realize economic efficiencies through economies of scale and asset sharing
- Size
  - ✓ 400-600,000 gsf
  - ✓ 15 37 acres site

#### Other

#### ✓ DOT/TOD impacts on South Capitol Campus Plan

#### Storage / Warehouse (amount of independent storage)

- 21,400 lsf in 26 scattered leased storage facilities
- \$266,000 / year lease cost
- Possibility of a central storage / warehouse site?

#### Central Computing

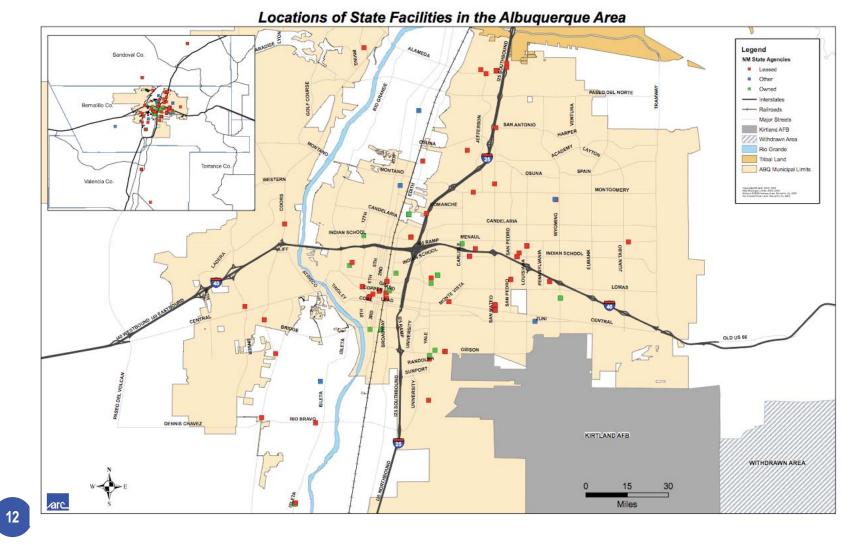
- Need to renovate central computing area
- Expand at Simms?
- Relocate to a protected location (Oñate site)

#### Capitol Campus

- Need for additional large and meeting meeting areas
- Optimal siting for structured parking



### **Albuquerque Area**



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### **Albuquerque Area**

 State Leases in Albuquerque Area

> \$14.5 million annual lease costs

		Current Annual			No. o
		Lease	USF	LSF	Sites
0	Children Youth & Families Dept.	\$4,724,266.36	239,669	302,954	9
Over	Human Services Dept.	\$2,148,669.94	108,800	136,422	11
\$1 million	Education Dept - Vocational Rehabilitation	\$1,368,981.97	47,694	66,835	8
	Board, Gaming Control, N.M.	\$811,740.97	39,595	46,869	3
\$500k -	Public Defender Department	\$753,093.64	28,455	45,454	2
\$500k - \$1 million	Taxation and Revenue	\$751,553.49	42,424	50,884	3
⊅ i million	Health Department	\$682,532.45	42,852	52,826	8
	Corrections Department	\$626,913.00	30,387	42,819	4
	Engineer Office, State/Inter-State Stream Commissi	\$417,936.51	17,472	21,292	4
	Attorney General, Office Of	\$413,077.00	18,416	24,877	1
	Environment Department	\$295,608.80	21,377	31,289	4
\$100k -	Regulation & Licensing Dept.	\$253,444.27	11,293	15,899	5
\$500k	Taxation & Revenue Dept. Motor Vehicle Division	\$243,775.93	15,162	19,484	6
	Public Safety Department	\$141,410.44	8,543	11,107	2
	Commission On The Status Of Women	\$119,596.00	10,168	10,168	3
	Game & Fish Dept.	\$103,071.03	7,898	8,385	1
	Records Center & Archives, State	\$79,529.00	10,555	11,870	1
	Board, Nursing	\$76,455.20	3,603	4,972	1
	Board, Livestock	\$65,563.62	4,570	5,803	1
	Commission, Racing	\$63,440.39	3,630	5,009	1
	Labor, Dept. Of	\$54,952.71	3,030	3,324	1
	Commission, Crime Victims Reparation	\$44,545.00	3,028	3,751	1
	Commission For The Deaf & Hard Hearing	\$43,138.80	2,976	3,501	1
	Board, Education Retirement	\$34,813.00	1,953	1,953	1
	Retiree Health Care Authority	\$33,690.00	1,953	1,953	1
Less than	Commission On Higher Education	\$32,795.20	1,990	2,153	1
\$100k	Commission, Organic Commodity	\$21,988.00	1,251	1,439	1
	Public Employees Labor Relations Board	\$19,712.00	1,052	1,232	1
	Commission, Martin Luther King Jr.	\$18,939.71	935	1,071	1
	Agency On Aging	\$17,642.00	3,569	4,234	2
	Public Employees Retirement Assoc.	\$14,514.00	856	984	1
	Board, Veterinary Medicine	\$12,600.00	1,082	1,082	1
	Highway & Transportation Department, State	\$10,628.17	2,732	2,732	2
	Workers Compensation Administration	\$3,900.00	720	720	2
	Commission, Veterans Service	\$1,800.00	168	168	1
	General Services Dept.	\$1.00	48.134	48.134	1

\$14,506,319.60

787,991

Subtotal

97

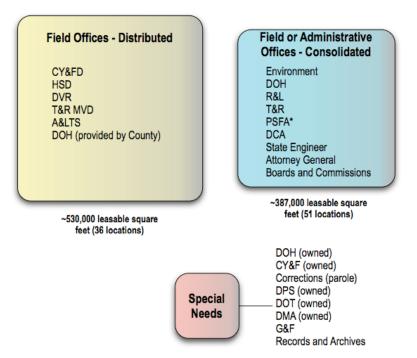
993,649



### **Albuquerque Area**

- Categories of needs in Albuquerque
  - ✓ Field Offices (distributed)
  - Field or Administrative Offices that can be consolidated
  - ✓ Special needs
- Considerations
  - Promote one-stop concept (convenience to customers)
  - Promote administrative efficiencies
  - Address specific facility issues







### **Administer Master Planning**

- One of ARC/DPS' responsibilities is to establish process and procedures to administer and transition master planning support to PCD
  - Currently the CBPC enabling statute states that "The Legislative Council Service shall provide staff for the commission in coordination with the staff of the General Services Department"

#### General observations

- LCS staff should continue to coordinate non-building issues
- PCD is the natural home for master planning and implementation coordination activities due to:
  - Statutory responsibility for design, construction and management of State and leased facilities
  - Staff with professional expertise and experience in planning, design and construction



### **Responsibilities / Activities**

- Proposed Activities and Responsibilities
  - Interpretended Planning
  - ✓ Implementation
  - ✓ Administration
  - Reporting
- Estimated Staffing Required
  - Architect / Planner
  - Clerical assistance
  - ✓ IT support



Primary
Secondary

		Who			
	Responsibilities / Activities	PCD	Consultant	When (how often)	
1.	Planning				
a.	Monitor plan activities			On-going	
b.	Liaison and coordinate with state agencies regarding space issues			On-going	
C.	Collect and Update agency data			On-going	
	Changes due to reorganization				
	Who is growing, who is not (FTE data)				
	Document agency moves / expansions (who, where, what, when)				
	Land acquisitions				
d.	Coordinate consultant activities			On-going	
e.	Receive DFA Capital Budget Committee briefing for projects in Santa Fe and Albuquerque			Annually	
	CBPC can lend support to projects in conformance to the master plan				
f.	Evaluate opportunities to consolidate state agencies in owned and leased sites			As needed	
g.	Conduct special studies			As needed	
h.	Update master plan			Every 5 years (major)	
2.	Implementation				
a.	Coordinate with PCD design and construction regarding Master Plan intent for new buildings and sites			On-going	
b.	Coordinate with State Agencies and PCD regarding relocation and moves of state agencies			On-going	
c.	Identify and implement an automated Asset Management System			On-going	
3.	Administration				
a.	Conduct presentations to state agencies and others regarding Master Plan and Space Standards			On-going	
b.	Brief new CBPC members on the plan and status of various elements			As needed	
4.	Reporting				
a.	Prepare status reports			Quarterly	
b.	Prepare Annual Report			Annually	

#### No current PCD staff is available for additional master planning responsibilities

#### ✓ Current authorized FTE: 28

- 3 Director's Office
- 5 Administrative Support Staff
- 5 Leasing and Property Management Team
- 3 Project Support Team
- 12 Project Management Team
- Over the last three years, PCD has averaged a 20% vacancy rate
- Turnover in project management / project support staff has been 12 out of 15 positions in the last two years
- Vacancies are the result of both budget constraints and recruitment challenges due to non-competitive salaries

#### ✓ Staffing has been at 28 authorized FTE since 1990



New Mexico Owned Buildings by County

#### Facilities responsibilities

- Owned: 6.4 million gsf (748 Buildings)
  - About 20% is vacant (maintained in Asset Preservation Mode)
- Leased: 2.8 million sf (446 Buildings)

Exempt Agencies* State Armory Board
Office of Cultural Affairs
State Fair Commission Department of Game And Fish
Department of Transportation
Commissioner of Public Lands
State Parks (Energy, Minerals and Natural Resources Department) Judicial Branch
Legislative Branch
*also Higher Education institutiions, School for the Deaf, School for the Visually Handicapped, and property acquired by Economic Development and PSFA

County Number	County Name	Campus Number	Campus Name	Building Count, Campus	Building Count, County	Building Sq Footage, Campus	Building Sq Footage, County
1	Santa Fe	00		8		222,291	
		01	Capitol	17		196,119	
		02	Governor's Res	6		12,382	
		03	DPS/Law Enforcement	7		143,382	
		04	PNM	61		1,029,181	
		05	Capitol South	8		540,599	
		06	Capitol West	7	114	302,069	2,446,0
2	Bernallilo	00		6		190,668	
		07	SE Bernalillo Co	4		46,411	
		08	Super Block YDDC-Mal	23		213,083	
		09	Turquoise Lodge	8	10	18,976	
		10	UNM North	1	42	70,739	539,8
3	Eddy	06		3	3	6,651	6,6
4	Chavez	00		2		7,323	
		11	NM Rehab Center	23		135,142	
6	0	12	RCC	22	47	42,621	185,0
5	Curry	00	D. K		0	1,180	00.7
C	1	13 00	Bruce King	1 5	3	19,551	20,7
6 7	Lea				5	32,240	32,2
/	Dona Anna	00 14	Santa Teresa Border	6		23,654 2,880	
		14	Santa Teresa Border SNMCF	42	50	367,488	394,0
8	Grant	00	SININGF	2	50	5,389	394,0
0	Grant	16	Ft Bayard Hospital	65	67	382,010	387,3
9	Colfax	00	Ft Bayard Hospital	3	07	4,886	307,3
9	Collax	17	NM Boys School	35	38	157,714	162,6
10	Harding	00	POEs, San Jon, Nara Vista	4	- 30	10,106	102,0
11	riarding	00		-	4	10,100	10,1
12	San Miguel	00		3		15,526	10,
12	Our Miguel	18	LVMC	51		525,063	
		19	NNMRF	7		37,225	
13	McKinley	00		4	65	9,818	587,6
14	Valencia	00		1		8,652	001,0
	Valoriola	20	CNMCF	41		367,128	
		21	LLCC	44		104,750	
		22	LL Hospital	54	140	325,493	806,0
15	Otero	00		2		15,645	,
		23	Comm for the Blind	2	4	15,961	31,6
16	San Juan	00		6	6	34,404	34,4
17	Rio Arriba	00		5	5	18,364	18,
18	Union	00		1	1	448	4
19	Luna	00		2	2	6,130	6,1
20	Taos	00		4		13,859	
		24	EN Reintegration	3	7	11,241	25,
21	Sierra	25	NMVČ	11	11	115,683	115,
22							
23	Hidalgo	00	POEs, Lordsburg A, B	2	2	1,966	1,9
24	Socorro	00		4	4	15,547	15,5
25	Guadalupe	00	POE, Vaughn	1	1	738	1
26	Lincoln	26	Camp Sierra Blanca	12	T	32,357	
		27	Ft Stanton Hospital	86	98	291,506	323,8
27							
28							
29	Sandoval	00	Louise Brown	7	7	57,356	57,3
30							
31							
32	Cit. 1	00				10.001	
33	Cibola	00 28	WNMCF	2 20	22	12,904 152,527	165,4
							,



#### Over the last decade

- Placed in service or constructed statewide
   ~ 876,000 gsf
- Divested or in Asset Preservation (inactive)
  - ~ 508,000 gsf
    - Vacant or inactive facilities still require PCD and maintenance attention
- Number of projects and responsibilities have generally continued to increase

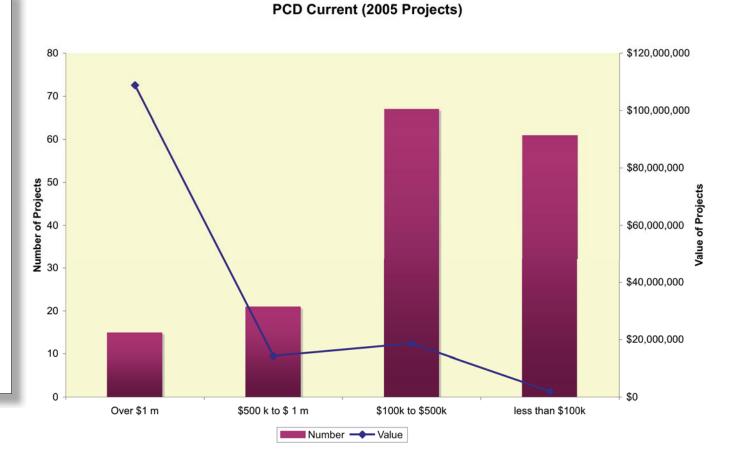
Some Buildings Added	Bui
Toney Anaya	For
Garrey Carruthers State Library	La'
West Capitol (former National Guard Buildings)	
Chino Building (former Piñon Building)	
Concha Ortiz y Pino Building (former NEA Building)	
PERA (in process)	
Albuquerque State Government Center (old Metro Court)	
Workers' Compensation Administration Building	

Buildings Divested / Decommissioned Fort Stanton La Villa Rivera / Marian Hall

Potential Fort Bayard Roswell Rehab Hospital



- PCD's current workload includes 175 projects totaling ~\$144 million
- The majority of the projects are small: 78% less than \$500 k (38% less than \$100k)
- Both small and large projects have the same requirements for basic start-up, documents, time management and design elements





### Capital Planning

Then	Now
Prior to 1993 or 1994, user agencies developed, presented and provided primary support during legislative sessions for capital improvement projects at facilities they occupy. PCD's role was to develop the cost estimate with the agency, without the requirement to perform site visits to verify scope of work.	PCD does site visits, assists in development of the scope of work and cost estimates, and presents and supports projects through the Executive and Legislative process. PCD's new project management strategy emphasizing constituency relationships will identify capital needs and deferred maintenance issues throughout the year.

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#### Vacated Facilities

Then	Now
Prior to 1995 – When a state-owned building was vacated and no state use identified, PCD offered use to local governments and schools. If no tax-supported entity needed the space, an RFP was issued to solicit proposals from private entities. Fewer and less complex facilities required PCD involvement.	Beginning in 1995, PCD had to take on the responsibilities of handling vacated facilities including Fort Stanton, the Los Lunas Hospital and Training School, the Maloof and Metro Court Buildings in Albuquerque, the Penitentiary of New Mexico Main facility in Santa Fe, and now possibly the Southern New Mexico Rehabilitation Center in Roswell and Fort Bayard near Silver City.

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#### Space Assignments

Then	Now
Prior to 1995, there were no written space assignments or agency use agreements, including the role of lead tenants at facilities outside Santa Fe where an agency pays utilities, janitorial and maintenance costs for itself and other tenant agencies.	In the last two years, PCD has been negotiating space use agreements and documenting these issues. PCD has been the property manager for Fort Stanton since 1995, and is now also the property manager for the Albuquerque State Government Center (old Metro Court).

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#### Asset Disposal / Acquisition

Then	Now
Prior to 1997, PCD purchased property as needed for authorized projects, accepted donated property, and sought "best and highest use" for vacant property, without an organized effort to identify unusable assets and convert sale proceeds to more productive assets.	Beginning in 1997, PCD was involved in identifying and disposing of unusable assets in conjunction with increasing state-owned office space – in campus settings – to lessen the recurring costs of housing state agencies and to increase public accessibility to state services. This involved selling La Villa Rivera / Marian Hall / Cathedral Park, purchasing the Chino Building, selling vacant properties, developing the West Capitol Complex, planning for significant increase of new state office buildings and seeking alternate solutions for private entities on state-owned property.



#### Exempt Agency Assistance

Then	Now
From the mid-1990's until 2003, PCD provided increasing project management services to agencies outside PCD jurisdiction, especially the Department of Cultural Affairs (DCA) and the State Fair. In 2003, PCD curtailed full-time project management assistance to exempt agencies due to a	PCD continues to provide assistance with A/E selection. PCD has continued to respond to requests for guidance on process and other project- related issues for exempt agencies, including the DCA, State Fair, Game and Fish Department, Miner's Hospital, and occasionally to local
backlog of PCD projects and other demands on PCD staff	governments.
resources.	



### Capitol Buildings Planning Commission

Then	Now
Prior to 1997 – No responsibility	PCD has extensive involvement with the Capitol Buildings Planning Commission established by the legislature in 1997. This involves coordination within state government and with city and county officials in short-term and long-range space requirements.



#### Field Office Leases

Then	Now
Prior to 1998, there was minimal responsibility for PCD staff to provide agencies with "on-site" assistance in the process of leasing privately-owned space.	In late 1998, PCD revised its rule governing lease of privately-owned space to provide direct services to field offices as they pursue acquiring new leased space through the RFP process. Since 1999, this includes a commitment for PCD staff to make site visits to help the user agency determine appropriate RFP criteria, conduct on-site pre-proposal conferences, and evaluate lease offers with associated inspections of proposed space. To accomplish this, a PCD staff person chairs the selection committee for each RFP for private space. Prior to this time, PCD's primary contacts were agency staff in Santa Fe. More recently, PCD project managers have also been tasked with visiting leased state office facilities in their areas as time permits.

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### Project Management Liaisons

Then	Now
Prior to 2003, there was a disconnect between the PCD staff who were responsible for design administration and the staff responsible for performing construction management. Assignment was by projects, with geographic consideration only in the construction management staff.	In 2003, PCD's Design Bureau and Construction Management Bureau were replaced with an integrated project management approach based on having one person responsible for project development from funding through design and construction. This enhanced accountability couples with assignment by geographic area so project managers can develop a constituency relationship with on-site administrators and plant managers for a comprehensive customer focus. Advanced project managers provide specialized expertise to team members in areas such as security, fire code, environmental remediation, energy efficiency, and preventive maintenance.

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### **Comparative Data**

	State		Institutional					
	New Mexico	Arizona	Texas	Utah	APS	Public School Facilities Authority	UNM	NMSU
Responsibilities	Lease Management, Architectural Design Management, Construction Management, Planning, Propert Acquisition		Design Managament, Construction Management, Minor Construction/Renovtions, Securing Commercial Lease Space	DFCM Services include Building Maintenance, Contract Procurement (for janitorial, security, and related services), small-scale construction/ remodeling projects.	A division of Facilities Support & Operations (FS&O), the Dept. of Facilities Planning & Construction (FP&C) oversees and manages all major school construction and renovation projects at the 126 school facilities in the District. Projects are identified and scheduled in the APS Facilities Master Plan. FP&C is comprised of the director and a staff of in-house professional architects, engineers and specialists along with support personnel. FP&C coordinates with other APS departments, state and local public agencies and the many private sector firms and companies who contract with APS for design and construction services.	Maintains a database reflecting conditions of each public school facility. Works with school districts to establish priorities and budgets for projects.	Facility Planning: Determines allocation and management of physical resources. Physical Plant: Responsible for Operation and Maintenance of all University facilities, including building, grounds, landscaping, vehicles, utilities, and custodial services.	The Office of Facilities and Services provides a number of services, including Architectural Planning and Design, Building Maintenance, Groundskeeping, Furniture Fabrication/Installation, and Repairs to Buildings, Equipment, and Vehicles.
Staffing	28	15	± 30	27	13	48	11	University Architect: 10 ± 300 people, 20 shops
Square Feet Managed	6.6 million owned 2.9 million leased	2.5 million	± 14.2 million (3.9 million office space) 9.1 million leased	± 5.4 million	11.86 million		6 million on 680 acres	4.7 million
SF/Staff (owned)	235,590	166,667	496,667	200,000	912,462		545,455	468,678
Annual Construction Budget	± \$31 million (average last 3 years) 175 projects		\$51.5 million (\$15.7 in construction, rest in design) 20 projects	\$160.9 million (2004)	\$71.5 million	\$427.4 million (2004)	\$30 million	± \$10.4 million (1999) (Maintenance Only)
Automated Project Management System?	No (computerized lease database)	Yes: CAD generated Floor plans	Yes: 3D/International's "Galaxy" software (http://www.3di.com)	Yes: Facility Focus (FME) and Facilities Disaster Response Program (FDRP)	No	Yes: Adopting Skire Unifier PM System. Database of facilities' conditions, Web-based Maintenance Management System	No	

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### Recommend

### Improve efficiency of current staff

#### PCD has no automated space/ Project Management (PM) management software

- Lease database is automated, but is not integrated with other management systems
- Hinders project delivery and customer satisfaction

### Acquire Asset Management and PM software

- Investigate taking advantage of PSFA's PM system (Skire "Unifier" – Real Estate Portfolio System)
  - PSFA is using the same contractors / design pool as is PCD
  - If PCD used the same PM software, it would become a state standard



### Recommend

### Provide 3 additional staff for master planning and asset management

Reflects expanded role and provides an additional strategic asset management focus

### ✓ Results

- Improved staff efficiency and responsiveness
- Links master planning to standards development, design and implementation



### **Fiscal Impacts**

	Recurrring	Non-Recurring
Staffing (salary, benefits)	\$200,000	
Project Manager		
Business Operations Specialist		
IT Networks and Computer Specialist		
Software	\$300,000	\$65,000
Total	\$500,000	\$65,000
	Grand Total	\$565,000

- Possible funding mechanisms
  - General fund

✓ Building use fee

Project fee (part of project overhead) devoted to support staffing and software requirements

