Unemployment Insurance : Where Are We Headed in 2012?



Celina Bussey Cabinet Secretary

July 14, 2011

Unemployment in New Mexico

- The May 2011 statewide unemployment rate was 6.9%. The rate has dropped for three months in a row.
- Out of a total labor force of 944,000 people, approximately 66,000 are unemployed.
- Approximately 46,000 people are certifying for unemployment insurance (UI) benefits every week.



Maximum UI Benefits & Federal Extensions

In New Mexico, claimant can be eligible for a maximum of <u>86</u> weeks.

- **Regular UI**=26 weeks (paid out of trust fund) 100% federally-funded extensions include:
- Extended Benefits (EB)=13 weeks (3-month average>6.5%)
- Tier I=20 weeks
- Tier II=14 weeks
- Tier III=13 weeks (3-month average>6%)

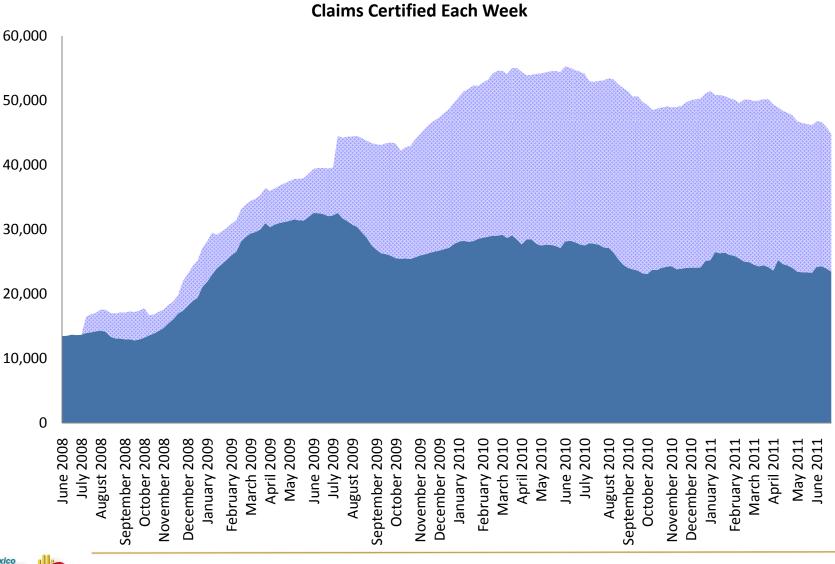


Maximum UI Benefits & Federal Extensions

- In the last two months, New Mexico has "triggered off" the following benefits:
 - High Unemployment Period benefits (HUP)=7 weeks (3-month average >8%)
 - **Tier IV=**6 weeks (3-month average>8.5%)
- Before triggering off these benefit levels, the maximum number of benefit weeks was <u>99</u>, and now the maximum number of weeks is <u>86</u>.

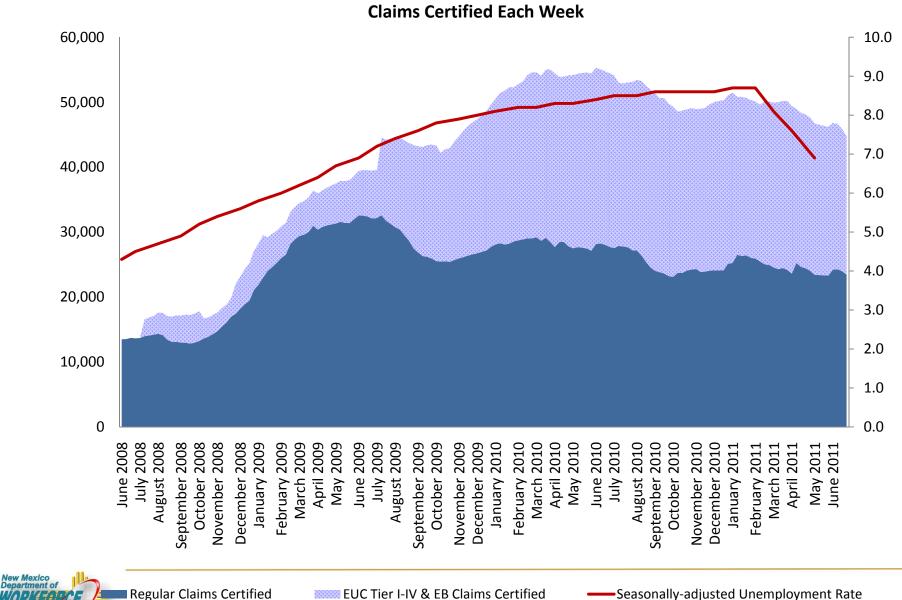


Increase in Unemployment Insurance Claims





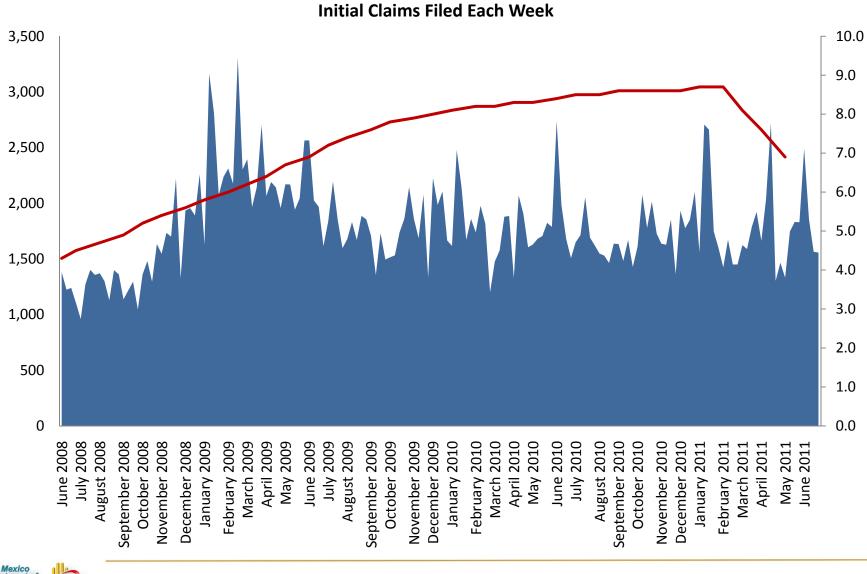
Regular Claims Certified BUC Tier I-IV & EB Claims Certified



OLUTION

Increase in Unemployment Insurance Claims

Increase in Unemployment Insurance Claims



Seasonally-adjusted Unemployment Rate



Initial Claims

7

Unemployment Insurance Claimants-Benefit Type

For the week ending July 2, 2011:

Benefit Type	# of Claimants
Regular (26 weeks)	18,581
EB/HUP (13 weeks) *New Mexico officially triggered off of HUP benefits July 9, 2011, reducing the number of EB weeks from 20 to 13.	8,256
Tier I (20 weeks)	1,860
Tier II (14 weeks)	4,582
Tier III (13 weeks)	4,002
Tier IV (6 weeks) *Although NM triggered off of Tier IV in June 2011, claimants who on Tier IV at that time could "phase out" and receive the total Tier IV weeks.	916



Unemployment Insurance Claimants-A Quick Profile*

For the week ending July 2, 2011:

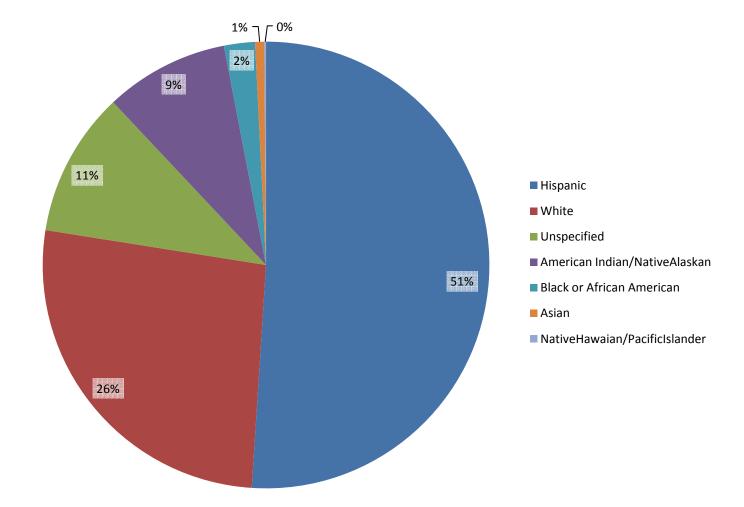
- **93%** of those claiming New Mexico benefits reside in New Mexico.
- Approximately 57% of claimants do not have dependents and 40% reported 1-3 dependents.
 3% of claimants reported having 3 or more dependents.
- 55% of claimants are male.
- Approximately 58% of claimants are between the ages of 26-50. 10% of claimants are 25 or younger.

*Please note: These statistics are based on self-reported data from the UI Claims and Benefit System.



Unemployment Insurance Claimants-By Race/Ethnicity

For the week ending July 2, 2011: (Self-reported data)





Unemployment Insurance Claimants-By County

For the week ending July 2, 2011:

COUNTY	NUMBER OF CLAIMANTS	COUNT	NUM CLAIN
ernalillo	13,434	Luna	81
atron	40	McKinley	1,22
haves	936	Mora	156
bola	442	Otero	685
olfax	257	Quay	160
urry	389	Rio Arriba	889
e Baca	8	Roosevelt	175
ona Ana	3,206	San Juan	2,075
ldy	509	San Miguel	547
rant	305	Sandoval	2,80
uadalupe	108	Santa Fe	2,423
arding	6	Sierra	137
idalgo	69	Socorro	257
a	511	Taos	913
ncoln	246	Torrance	304
s Alamos	89	Union	28
		Unknown	173



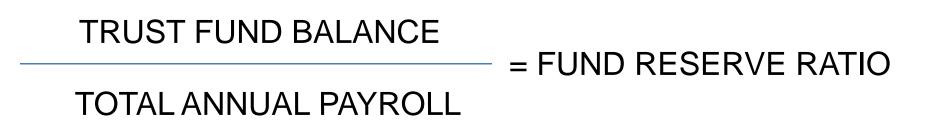
UI Trust Fund Solvency

- July 1, 2010, the trust fund balance was \$124.9M.
- In October 2010, \$117M was transferred from the State Unemployment Trust Fund. The ending trust fund balance in October 2010 was \$201.5M.
- As of July 5, 2011, the trust fund balance was **\$129M.**
- Approximately \$745,000/day is paid out in benefits. This was as high as \$1M/day in 2009.
- The trust fund is funded by quarterly contributory employer contributions and is used to pay the first 26 weeks (Regular UI) of benefits.



UI Trust Fund Solvency-Reserve Ratio

• Pursuant to NMSA 1978, § 51-1-11, the contribution rate is determined by the following:



• Since 2005, the fund reserve ratio has not been in effect. The contribution rate schedule was frozen at Schedule 0 from 2005-2010. The rate schedule was frozen at Schedule 1, effective 01/01/2011.



UI Trust Fund Solvency-Reserve Ratio

• Using the June 30, 2011 trust fund balance and 2010 total annual payroll:

\$133,132,686

\$21,818,681,028

= 0.61

• This fund reserve ratio would result in a Schedule 5 for 2012.



UI Employer Contribution Rate Schedules

From Schedule 0 to 6	UI Employer Contribution Rate	2011 Estimated Average Contributions per Employee	Difference Between Schedule 1
Schedule 0	0.03 – 5.4%	\$274.37	-
Schedule 1 *Effective 1/1/2011	0.05 – 5.4%	\$324.93	-
Schedule 2	0.1 – 5.4%	\$351.00	+\$26.07
Schedule 3	0.6 - 5.4%	\$491.92	+\$166.99
Schedule 4	0.9 - 5.4%	\$536.93	+\$212.00
Schedule 5	1.2 – 5.4%	\$581.94	+\$257.01
Schedule 6	2.7 – 5.4%	\$645.66	+\$320.73

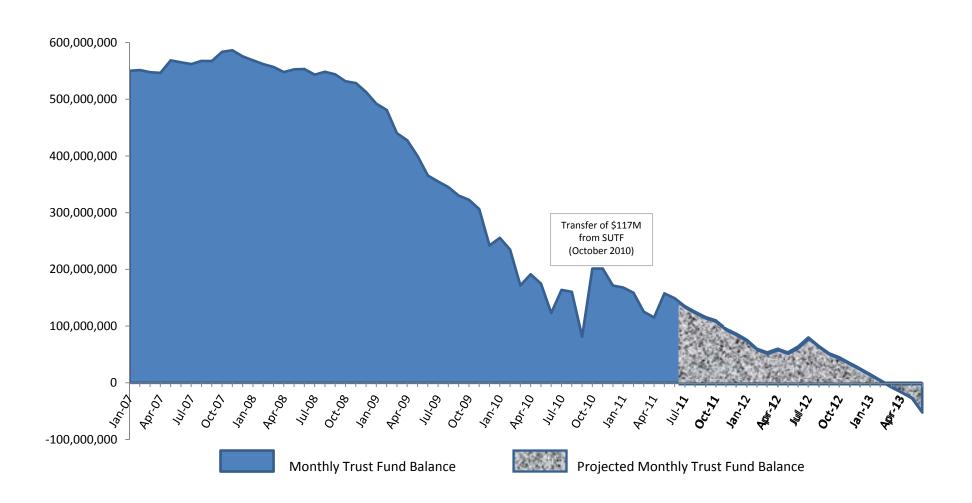
• This information is based on estimated contributions divided by the number of employees in the state to obtain an estimated average of contributions per employee.

• It is not intended to portray an actual amount but to give an idea, based on estimates using past history, of what could be expected in the increased contribution amounts. Since individual employer rates are computed annually using actual information pertinent to each employer, contributions paid, benefits charged and the average annual payroll, there could be a difference between the average employer contribution and the actual employer contribution.

The standard rate schedule for all new employers for four years is 2.0%. Employers eligible for a computed rate, which is based on their experience history, are assigned a rate for each calendar year based on the schedule in effect for that year.

New Mexico Department of

Unemployment Trust Fund Solvency





Assumptions: NM annual unemployment rate held constant at 8.3% for 2011, 7.87% for 2012, and 7.64% for 2013, and Schedule 1 held constant for employer contributions. Insolvency projected March 2013.

UI Trust Fund-Projections

- The major projections factors include: employer contributions, benefits paid out, and the unemployment rate.
- Projections created during the 2011 legislative session forecasted insolvency in March 2012.
- New projections have been run and because of higher actual contributions, less benefits paid out than projected, and a major drop in the unemployment rate, the current forecasted insolvency date is March 2013.



SCHEDULE 1 0.03-5.4%

	PREVIOUS PROJECTION	CURRENT PROJECTION
Insolvency Projected	-\$8.9M by 3/31/2012	n/a
Solvency Regained	+\$5.5M by 6/30/2012	n/a
Insolvency Projected	-\$7.4M by 9/30/2012	n/a
End of 2012 Balance	-\$38.6M	\$28.3M
Insolvency Projected	n/a	-\$2.7M by 3/31/2013
Solvency Regained	n/a	+\$18.7M by 6/30/2013
6/30/2013 Balance	n/a	\$18.7M



SCHEDULE 2 0.1-5.4%

	PREVIOUS PROJECTION	CURRENT PROJECTION
Insolvency Projected	-\$8.9M by 3/31/2012	-
Solvency Regained	+\$16.5M by 6/30/2012	-
End of 2012 Balance	-\$14.6M	\$43.4M
Insolvency Projected	-	-
Solvency Regained	-	-
6/30/2013 Balance	-	\$42.9M



SCHEDULE 3 0.6-5.4%

	PREVIOUS PROJECTION	CURRENT PROJECTION
Insolvency Projected	-\$8.9M by 3/31/2012	n/a
Solvency Regained	+\$64.3M by 6/30/2012	n/a
End of 2012 Balance	\$89.6M	\$112.7M
Insolvency Projected	n/a	n/a
Solvency Regained	n/a	n/a
6/30/2013 Balance	n/a	\$156.9M



SCHEDULE 4 0.9-5.4%

	PREVIOUS PROJECTION	CURRENT PROJECTION
Insolvency Projected	-\$8.9M by 3/31/2012	n/a
Solvency Regained	+\$73.4M by 06/30/2012	n/a
End of 2012 Balance	\$109.4M	\$135.5M
Insolvency Projected	n/a	n/a
Solvency Regained	n/a	n/a
6/30/2013 Balance	n/a	\$194.5M



SCHEDULE 5 1.2-5.4%

	PREVIOUS PROJECTION	CURRENT PROJECTION
Insolvency Projected	-\$8.9M by 3/31/2012	n/a
Solvency Regained	+\$81.2M by 6/30/2012	n/a
End of 2012 Balance	\$126.4M	\$158.3M
Insolvency Projected	n/a	n/a
Solvency Regained	n/a	n/a
6/30/2013 Balance	n/a	\$232M



SCHEDULE 6 2.7-5.4%

	PREVIOUS PROJECTION	CURRENT PROJECTION
Insolvency Projected	-\$8.9M by 3/31/2012	n/a
Solvency Regained	\$104.1M by 6/30/2012	n/a
End of 2012 Balance	\$176.3M	\$193.2
Insolvency Projected	n/a	n/a
Solvency Regained	n/a	n/a
6/30/2013 Balance	n/a	\$293.4M



US DOL Loans

No interest loans, Cash-flow loan

- Must be repaid in full by October 1 of the calendar year in which the advance is made.
- Even when fully repaid, interest will be charged retroactively if another loan is taken out in the last quarter of the same calendar year.
- Interest-bearing loans
 - Interest (4.6375% in 2009) must be paid from <u>non-federal revenue (general fund</u>) due on:
 - the first day of following fiscal year,
 - the last day of the succeeding tax year if or loan made in the last 5 months of the fiscal year
 - the day after second advance taken
 - Effect on FUTA rates (Federal Unemployment Tax Act)
 - The FUTA rate is 6.2%; however, New Mexico employers get 5.4% credit when employers pay timely, the state laws conform to USDOL standards, and the state is current on all loans. The actual net FUTA rate for employers is <u>0.8%</u> (6.2% minus 5.4%).
 - If the loan and interest is not repaid, FUTA increases by .3% for the second year and each subsequent year with an outstanding balance.
 - Additional FUTA charges may apply loan not repaid by January 1 of third and fourth year, and other charges may apply after the fifth year.
 - New stringent solvency and funding effort criteria in effect in 2014.



Tobacco Settlement Fund

- Per HB2, up to \$30M may be transferred during fiscal year 2012 from the Tobacco Settlement permanent fund to the benefit account of the unemployment trust fund.
- The transfer is contingent upon certification by NMDWS that there will be insufficient amounts to pay benefits and that NMDWS can repay the loan by June 30, 2012.
- The transfer is contingent on review by the Legislative Finance Committee and approval by the State Board of Finance.



Overpayments and Fraud

- UI overpayments can occur for various reasons including: appeal reversals, claimant error, incorrect wage reporting, agency error, and fraud.
- Fraud is a type of overpayment when false information is knowingly given or information is withheld resulting in benefits that should have never been received.
- Overpayments can be collected via: lump sum payment; payment plan; liens; state tax intercepts; wage garnishments; and from future UI benefits.



Overpayments and Fraud-USDOL Reports

- NMDWS' overpayment rate, including fraud and non-fraud, for 2009 was 6.61% or \$22.5M.
- The fraud rate for 2009 was 4.93% or \$16.8M.
- USDOL will release 2010 overpayment data this August.



Overpayments and Fraud-Initiatives

STAFFING

- The NMDWS Benefit Payment Control Unit is charged with the detection, establishment, and collection of overpayments.
- Currently, the NMDWS Benefit Payment Control (BPC) unit has: 5 investigators; 1 unit administrative assistant; and 1 unit supervisor.
- NMDWS is in the process of hiring 3 additional investigators and 1 office clerk.
- The 3 additional investigators will assist with the cross-matches on the New Hire Directory and benefit/wage records.



Overpayments and Fraud-Initiatives

OVERPAYMENT AUTOMATION PROJECT

- The Overpayment Automation Project will be an integrated part of the UI Claims & Benefits System, which will be implemented March 2012.
- The primary cause of UI fraud is the failure to report new wages. The Overpayment Project will allow for cross-matches with the National Directory of New Hires and earlier detection of wages and continued UI certification.
- The Overpayment Automation Project will allow for the ability to set-up collection plans, overpayment reporting, etc.



Workforce Investment Act



The Workforce Investment Act

NMDWS is the State Administrative Entity responsible for oversight of Workforce Investment Act activities:

- Monitoring (Fiscal and Program)
- Technical Assistance
- Policy Development
- Training
- Data Collection and Reporting



Funding Flow Chart



Local Workforce Development Boards

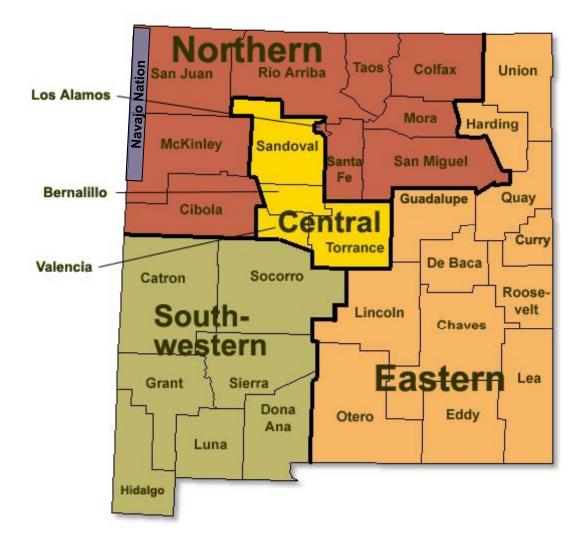


State Workforce Development Board

- Appointed by the Governor
- The State Board's responsibilities include:
 - Development of the state plan;
 - Review of local workforce development boards' plans;
 - Designation of local workforce areas; and
 - Development and review of annual report.

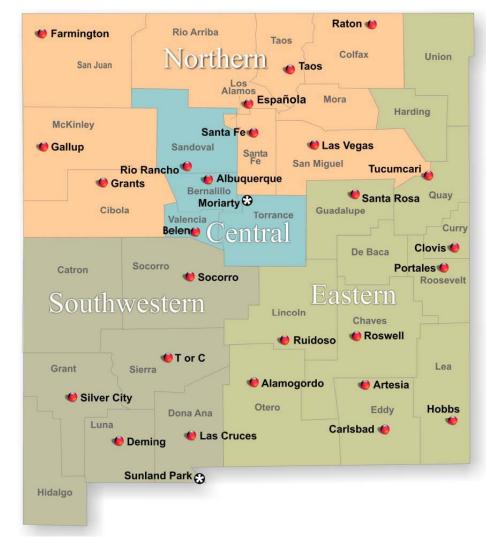


Workforce Regions





NM Workforce Connection Centers



NM Workforce Connection Office
 NM Workforce Connection Office Itinerant Service
 Central Area Workforce Development Board
 Eastern Area Workforce Development Board
 Northern Area Workforce Development Board
 Southwestern Area Workforce Development Board



Local Workforce Board Functions

Local Workforce Board functions, per WIA, include but are not limited to the following:

Select and contract for:

- One-stop Operator provide oversight and operational direction of NM Workforce Connection Business and Career Centers.
- Administrative Entity perform administrative functions on behalf of the local boards
- **Fiscal Agent** perform fiscal functions on behalf of the local boards and local Chief Elected Officials (CEO)
- Adult, Dislocated Worker and Youth Providers deliver program service and activities directly to participant



Local Workforce Board Functions

Other Local Workforce Board Functions:

Develop local workforce area budget

- Set priorities for the expenditure of local administrative and program funds within their region.
- Direct training funds based on local area need and targeted industry within their region.

Develop Local Strategic Plan

- Coordinate workforce investment activities with economic development strategies and develop employer linkages.
- Develop and execute MOUs with NM Workforce Connection Business and Career Center partners relating to the services and operation of the Center.



Workforce Investment Act-Adult Funding

WIA Adult funding provides core, intensive and training services to individuals 18 years or older.

- FY 11 Adult Allocation -\$3,139,425
- FY 12 Adult Allocation -\$3,506,517



Navajo Nation FY11 Adult Allocation – \$402,003 FY12 Adult Allocation – \$415,857



Workforce Investment Act-Dislocated Worker Funding

WIA Dislocated Worker funding provides core, intensive and training services to individuals that have lost their jobs and need assistance to become reemployed.

- FY 11 Dislocated Worker Allocation - \$2,912,507
- FY 12 Dislocated Worker Allocation - \$3,760,344

Navajo Nation FY11 Dislocated Worker Allocation – \$157,404 FY12 Dislocated Worker Allocation – \$223,605





Workforce Investment Act-Youth Funding

WIA Youth funding provides service and activities to support youth 14-21 that are low income and facing barriers to educational and employment achievement.

- FY 11 Youth Allocation -\$3,263,778
- FY 12 Youth Allocation -\$4,036,045

Navajo Nation FY11 Youth Allocation – \$446,728 FY12 Youth Allocation – \$500,841



