1	SENATE BILL 790
2	44TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1999
3	INTRODUCED BY
4	Manny M. Aragon
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10	AN ACT
11	RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE.
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
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	. 127000. 1

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	1	FORTY-FOURTH LEGISLATURE
	2	FIRST SESSION, 1999
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	6	March 3, 1999
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	8	Mr. President:
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	10	Your PUBLIC AFFAIRS COMMITTEE, to whom has been
	11	referred
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	13	SENATE BILL 790
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	15	has had it under consideration and reports same with
	16	recommendation that it DO NOT PASS, but that
<u>new</u> del ete	17	
del	18	SENATE PUBLIC AFFAIRS COMMITTEE SUBSTITUTE FOR
= -	19	SENATE BILL 790
underscored muterial [b racketed muterial]	20	DO PASS, and further recommends that it now be referred to the
mte:	21	COMMITTEES' COMMITTEE.
red i	22	
rsco eket	23	Respectfully submitted,
<u>brad</u>	24	Respectfully submitted,
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		. 127638. 1
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1			Shannon Robinson,	Chai rn n n
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4	Adopted_		Not Adopted	
5		(Chief Clerk)		(Chief Clerk)
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8		Date		
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10				
11		call vote was <u>6</u> For	<u> 0 </u> Against	
12	Yes:			
13	No:			
14		Ingle, Stockard, Smit	n	
15	Absent:	None		
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	SENATE PUBLIC AFFAIRS COMMITTEE SUBSTITUTE FOR
1	SENATE BILL 790
2	44TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1999
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10	AN ACT
11	RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE;
12	REQUIRING THE GAMING CONTROL BOARD TO CONDUCT AUDITS; REDUCING
13	NONPROFIT GAMING OPERATOR DISTRIBUTIONS; AMENDING SECTIONS OF
14	THE GAMING CONTROL ACT.
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
17	Section 1. Section 60-2E-7 NMSA 1978 (being Laws 1997,
18	Chapter 190, Section 9) is amended to read:
19	"60-2E-7. BOARD'S POWERS AND DUTIES
20	A. The board shall implement the state's policy on
21	gaming consistent with the provisions of the Gaming Control
22	Act. It has the duty to fulfill all responsibilities assigned
23	to it pursuant to that act, and it has all authority necessary
24	to carry out those responsibilities. It may delegate
25	authority to the executive director, but it retains
	. 128096. 1
	- 4 -

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accountability. The board is an adjunct agency.

B. The board shall:

(1) employ the executive director;

(2) make the final decision on issuance,

2 denial, suspension and revocation of all licenses pursuant to3 and consistent with the provisions of the Gaming Control Act;

4 (3) develop, adopt and promulgate all
5 regulations necessary to implement and administer the
6 provisions of the Gaming Control Act;

(4) conduct itself, or employ a hearing officer
 to conduct, all hearings required by the provisions of the
 Gaming Control Act and other hearings it deems appropriate to
 fulfill its responsibilities;

(5) meet at least once each month; [and]

(6) prepare and submit an annual report in
December of each year to the governor and the legislature,
covering activities of the board in the most recently
completed fiscal year, a summary of gaming activities in the
state and any recommended changes in or additions to the laws
relating to gaming in the state; and

(7) conduct annual audits of financial reports submitted by licensees by comparison with data submitted to the board through the central system to ensure accuracy of the data reported by licensees.

C. The board may:

(1) impose civil fines not to exceed twentyfive thousand dollars (\$25,000) for the first violation and fifty thousand dollars (\$50,000) for subsequent violations of . 128096.1

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1 any prohibitory provision of the Gaming Control Act or any 2 prohibitory provision of a regulation adopted pursuant to that 3 act:

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(2)conduct investigations;

(3) subpoena persons and documents to compel 6 access to or the production of documents and records, 7 including books and memoranda, in the custody or control of 8 any licensee;

(4) compel the appearance of employees of a licensee or persons for the purpose of ascertaining compliance with provisions of the Gaming Control Act or a regulation adopted pursuant to its provisions;

(5)administer oaths and take depositions to the same extent and subject to the same limitations as would apply if the deposition were pursuant to discovery rules in a civil action in the district court:

sue and be sued subject to the limitations (6) of the Tort Claims Act:

contract for the provision of goods and (7) services necessary to carry out its responsibilities;

conduct audits of applicants, licensees and (8) persons affiliated with licensees;

(9) inspect, examine, photocopy and audit all documents and records of an applicant or licensee relevant to his gaming activities in the presence of the applicant or . 128096. 1 - 6 -

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1 licensee or his agent;

2 (10) require verification of income and all
3 other matters pertinent to the gaming activities of an
4 applicant or licensee affecting the enforcement of any
5 provision of the Gaming Control Act;

(11) inspect all places where gaming activities
are conducted and inspect all property connected with gaming
in those places;

(12) summarily seize, remove and impound from places inspected any gaming devices, property connected with gaming, documents or records for the purpose of examination or inspection;

(13) inspect, examine, photocopy and audit all documents and records of any affiliate of an applicant or licensee who the board knows or reasonably suspects is involved in the financing, operation or management of the applicant or licensee. The inspection, examination, photocopying and audit shall be in the presence of a representative of the affiliate or its agent when practicable; and

(14) except for the powers specified in Paragraphs (1) and (4) of this subsection, carry out all or part of the foregoing powers and activities through the executive director.

D. The board shall monitor all activity authorized . 128096.1

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1 in an Indian gaming compact between the state and an Indian 2 nation, tribe or pueblo. The board shall appoint the state 3 gaming representative for the purposes of the compact." 4 Section 2. Section 60-2E-8 NMSA 1978 (being Laws 1997, 5 Chapter 190, Section 10) is amended to read: 6 "60-2E-8. BOARD [REGULATIONS] RULES - - DISCRETIONARY 7 [REGULATIONS] RULES - - PROCEDURE - - REQUIRED PROVISIONS. - -8 The board may adopt any [regulation] rule: A. 9 consistent with the provisions of the (1) 10 Gaming Control Act; and 11 (2)it decides is necessary to implement the 12 provisions of the Gaming Control Act. 13 B. No [regulation] rule shall be adopted, amended or 14 repealed without a public hearing on the proposed action 15 before the board or a hearing officer designated by it. The 16 public hearing shall be held in Santa Fe. Notice of the 17 subject matter of the [regulation] rule, the action proposed 18 to be taken, the time and place of the hearing, the manner in 19 which interested persons may present their views and the 20 method by which copies of the proposed [regulation] rule, 21 amendment or repeal may be obtained shall be published once at 22 least thirty days prior to the hearing date in a newspaper of 23 general circulation and mailed at least thirty days prior to 24 the hearing date to all persons who have made a written 25 request for advance notice of hearing. All [regulations] . 128096. 1

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1 rules and actions taken on [regulations] rules shall be filed 2 in accordance with the State Rules Act. 3 С. The board shall adopt [regulations] rules: 4 (1) prescribing the method and form of application to be followed by an applicant; 5 prescribing the information to be furnished 6 (2)7 by an applicant or licensee concerning his antecedents, 8 immediate family, habits, character, associates, criminal record, business activities and financial affairs, past or 9 10 present; 11 (3) prescribing the manner and procedure of all 12 hearings conducted by the board or a hearing officer; 13 (4) prescribing the manner and method of 14 collection and payment of fees; 15 prescribing the manner and method of the (5) 16 issuance of licenses, permits, registrations, certificates and 17 other actions of the board not elsewhere prescribed in the 18 Gaming Control Act; 19 defining the area, games and gaming devices (6) 20 allowed and the methods of operation of the games and gaming 21 devices for authorized gaming; 22 (7) prescribing under what conditions the 23 nonpayment of winnings is grounds for suspension or revocation 24 of a license of a gaming operator; 25 governing the manufacture, sale, (8) . 128096. 1 - 9 -

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1	distribution, repair and servicing of gaming devices;
2	(9) prescribing accounting procedures,
3	security, collection and verification procedures required of
4	licensees and matters regarding financial responsibility of
5	licensees; provided, however, that a licensee shall not be
6	required to have an independent audit conducted by an auditor
7	or certified public accountant as a requirement for renewal of
8	<u>his license;</u>
9	(10) prescribing what shall be considered to be
10	an unsuitable method of operating gaming activities;
11	(11) restricting access to confidential
12	information obtained pursuant to the provisions of the Gaming
13	Control Act and ensuring that the confidentiality of that
14	information is maintained and protected;
15	(12) prescribing financial reporting and
16	internal control requirements for licensees; <u>provided,</u>
17	however, that a licensee is not required to have an annual
18	audit conducted by an independent auditor or certified public
19	accountant if it provides accurate accounts that conform to
20	audits of the financial records of the licensee conducted by
21	<u>the board;</u>
22	(13) prescribing the manner in which winnings,
23	compensation from gaming activities and net take shall be
24	computed and reported by a gaming operator licensee;
25	(14) prescribing the frequency of and the

. 128096. 1

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- 10 -

matters to be contained in audits of and periodic financial
 reports from a gaming operator licensee consistent with
 standards prescribed by the board;

(15) prescribing the procedures to be followed by a gaming operator licensee for the exclusion of persons from gaming establishments;

(16) establishing criteria and conditions for the operation of progressive systems;

9 (17) establishing criteria and conditions for
10 approval of procurement by the board of personal property
11 valued in excess of twenty thousand dollars (\$20,000),
12 including background investigation requirements for a person
13 submitting a bid or proposal; and

(18) establishing an applicant fee schedule for processing applications that is based on costs of the application review incurred by the board whether directly or through payment by the board for costs charged for investigations of applicants by state departments and agencies other than the board, which [regulation] rule shall set a maximum fee of one hundred thousand dollars (\$100,000)."

Section 3. Section 60-2E-47 NMSA 1978 (being Laws 1997, Chapter 190, Section 49, as amended) is amended to read:

"60-2E-47. GAMING TAX--IMPOSITION--ADMINISTRATION.--

A. An excise tax is imposed on the privilege of engaging in gaming activities in the state. This tax shall be .128096.1

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1 known as the "gaming tax".

B. The gaming tax is an amount equal to ten percent of the gross receipts of manufacturer licensees from the sale, lease or other transfer of gaming devices in or into the state, except receipts of a manufacturer from the sale, lease or other transfer to a licensed distributor for subsequent sale or lease may be excluded from gross receipts; ten percent of the gross receipts of distributor licensees from the sale, lease or other transfer of gaming devices in or into the state; and twenty-five percent of the net take of every gaming operator licensee. For the purposes of this section, "gross receipts" means the total amount of money or the value of other consideration received from selling, leasing or otherwise transferring gaming devices.

C. The gaming tax imposed on a licensee is in lieu of all state and local gross receipts taxes on that portion of the licensee's gross receipts attributable to gaming activities.

D. The gaming tax is to be paid on or before the fifteenth day of the month following the month in which the taxable event occurs. The gaming tax shall be administered and collected by the taxation and revenue department in cooperation with the board. The provisions of the Tax Administration Act apply to the collection and administration of the tax.

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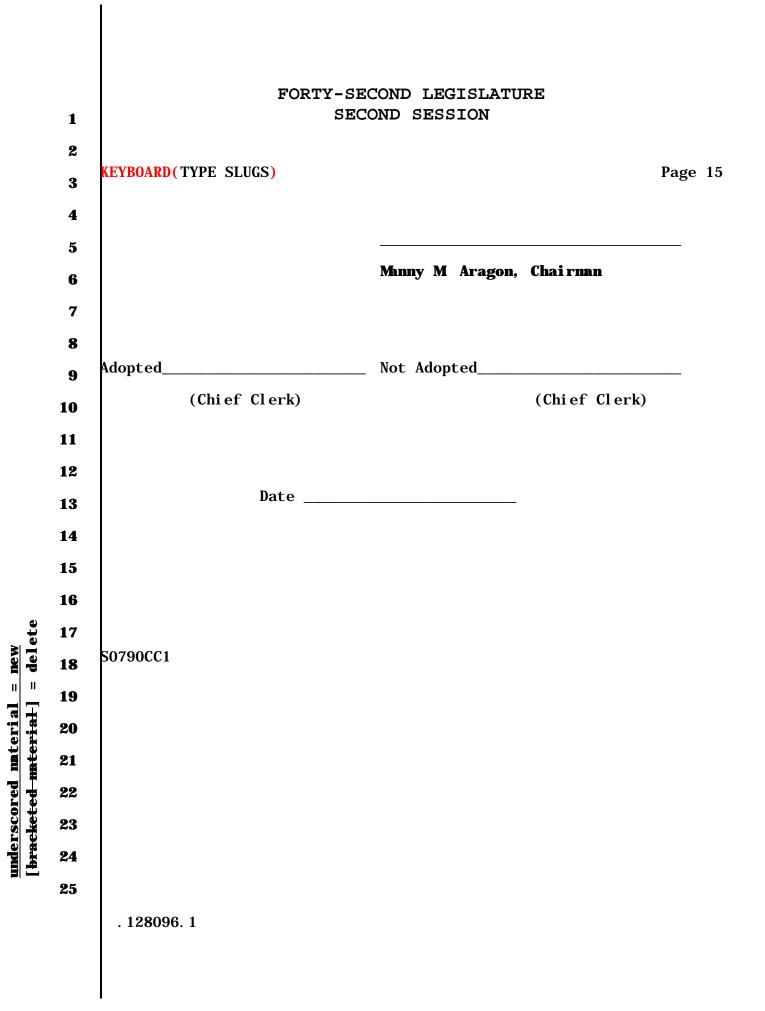
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1 E. In addition to the gaming tax, a gaming operator 2 licensee that is a racetrack shall pay twenty percent of its 3 net take to purses to be distributed in accordance with 4 [regulations] rules adopted by the state racing commission. A 5 racetrack gaming operator licensee shall spend no less than 6 one-fourth of one percent of the net take of its gaming 7 machines to fund or support programs for the treatment and 8 assistance of compulsive gamblers. 9 F. A nonprofit gaming operator licensee shall 10 distribute at least [eighty-eight] sixty percent of the 11 balance of its net take, after payment of the gaming tax and 12 any income taxes, for charitable or educational purposes." 13 - 13 -14 15 16 17 18 19 20 21 22 23 24 25 . 128096. 1

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	SPAC/SB 790
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4	FORTY- FOURTH LEGISLATURE
5	FIRST SESSION, 1999
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9	March 5, 1999
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11	Mr. President:
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13	Your COMMITTEES' COMMITTEE , to whom has been referred
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15	SENATE PUBLIC AFFAIRS COMMITTEE SUBSTITUTE FOR
16	SENATE BILL 790
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19	has had it under consideration and reports same WITHOUT
20	RECOMMENDATION.
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22	Respectfully submitted,
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1	SENATE PUBLIC AFFAIRS COMMENTIES SUBSTITUTE FOR
2	44TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1999
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10	AN ACT
11	RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE;
12	REQUIRING THE GAMING CONTROL BOARD TO CONDUCT AUDITS; REDUCING
13	NONPROFIT GAMING OPERATOR DISTRIBUTIONS; AMENDING SECTIONS OF
14	THE GAMING CONTROL ACT.
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
17	Section 1. Section 60-2E-7 NMSA 1978 (being Laws 1997,
18	Chapter 190, Section 9) is amended to read:
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20	A. The board shall implement the state's policy on
21	gaming consistent with the provisions of the Gaming Control
22	Act. It has the duty to fulfill all responsibilities assigned
23	to it pursuant to that act, and it has all authority necessary
24	to carry out those responsibilities. It may delegate
25	authority to the executive director, but it retains
	. 128096. 1

accountability. The board is an adjunct agency.

B. The board shall:

(1) employ the executive director;

(2) make the final decision on issuance,

2 denial, suspension and revocation of all licenses pursuant to3 and consistent with the provisions of the Gaming Control Act;

4 (3) develop, adopt and promulgate all
5 regulations necessary to implement and administer the
6 provisions of the Gaming Control Act;

(4) conduct itself, or employ a hearing officer
 to conduct, all hearings required by the provisions of the
 Gaming Control Act and other hearings it deems appropriate to
 fulfill its responsibilities;

(5) meet at least once each month; [and]

(6) prepare and submit an annual report in
December of each year to the governor and the legislature,
covering activities of the board in the most recently
completed fiscal year, a summary of gaming activities in the
state and any recommended changes in or additions to the laws
relating to gaming in the state; and

(7) conduct annual audits of financial reports submitted by licensees by comparison with data submitted to the board through the central system to ensure accuracy of the data reported by licensees.

C. The board may:

(1) impose civil fines not to exceed twentyfive thousand dollars (\$25,000) for the first violation and fifty thousand dollars (\$50,000) for subsequent violations of . 128096.1

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1 any prohibitory provision of the Gaming Control Act or any 2 prohibitory provision of a regulation adopted pursuant to that 3 act:

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(2)conduct investigations;

(3) subpoena persons and documents to compel access to or the production of documents and records, 6 7 including books and memoranda, in the custody or control of 8 any licensee;

(4) compel the appearance of employees of a licensee or persons for the purpose of ascertaining compliance with provisions of the Gaming Control Act or a regulation adopted pursuant to its provisions;

(5)administer oaths and take depositions to the same extent and subject to the same limitations as would apply if the deposition were pursuant to discovery rules in a civil action in the district court:

sue and be sued subject to the limitations (6) of the Tort Claims Act:

contract for the provision of goods and (7) services necessary to carry out its responsibilities;

(8) conduct audits of applicants, licensees and persons affiliated with licensees;

(9) inspect, examine, photocopy and audit all documents and records of an applicant or licensee relevant to his gaming activities in the presence of the applicant or . 128096. 1 - 18 -

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1 licensee or his agent;

2 (10) require verification of income and all
3 other matters pertinent to the gaming activities of an
4 applicant or licensee affecting the enforcement of any
5 provision of the Gaming Control Act;

(11) inspect all places where gaming activities are conducted and inspect all property connected with gaming in those places;

(12) summarily seize, remove and impound from places inspected any gaming devices, property connected with gaming, documents or records for the purpose of examination or inspection;

(13) inspect, examine, photocopy and audit all documents and records of any affiliate of an applicant or licensee who the board knows or reasonably suspects is involved in the financing, operation or management of the applicant or licensee. The inspection, examination, photocopying and audit shall be in the presence of a representative of the affiliate or its agent when practicable; and

(14) except for the powers specified in Paragraphs (1) and (4) of this subsection, carry out all or part of the foregoing powers and activities through the executive director.

D. The board shall monitor all activity authorized . 128096.1

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1 rules and actions taken on [regulations] rules shall be filed 2 in accordance with the State Rules Act. 3 С. The board shall adopt [regulations] rules: 4 (1) prescribing the method and form of application to be followed by an applicant; 5 6 (2)prescribing the information to be furnished 7 by an applicant or licensee concerning his antecedents, 8 immediate family, habits, character, associates, criminal 9 record, business activities and financial affairs, past or 10 present; 11 (3) prescribing the manner and procedure of all 12 hearings conducted by the board or a hearing officer; 13 (4) prescribing the manner and method of 14 collection and payment of fees; 15 prescribing the manner and method of the (5) 16 issuance of licenses, permits, registrations, certificates and 17 other actions of the board not elsewhere prescribed in the 18 Gaming Control Act; 19 defining the area, games and gaming devices (6) 20 allowed and the methods of operation of the games and gaming 21 devices for authorized gaming; 22 (7) prescribing under what conditions the 23 nonpayment of winnings is grounds for suspension or revocation 24 of a license of a gaming operator; 25 governing the manufacture, sale, (8) . 128096. 1 - 21 -

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1 distribution, repair and servicing of gaming devices; 2 prescribing accounting procedures. (9) 3 security, collection and verification procedures required of 4 licensees and matters regarding financial responsibility of 5 licensees; provided, however, that a licensee shall not be 6 required to have an independent audit conducted by an auditor 7 or certified public accountant as a requirement for renewal of 8 his license; 9 (10) prescribing what shall be considered to be 10 an unsuitable method of operating gaming activities; 11 (11)restricting access to confidential 12 information obtained pursuant to the provisions of the Gaming 13 Control Act and ensuring that the confidentiality of that 14 information is maintained and protected; 15 prescribing financial reporting and (12)16 internal control requirements for licensees; provided, 17 however, that a licensee is not required to have an annual 18 audit conducted by an independent auditor or certified public 19 accountant if it provides accurate accounts that conform to 20 audits of the financial records of the licensee conducted by 21 the board; 22 (13) prescribing the manner in which winnings, 23 compensation from gaming activities and net take shall be 24 computed and reported by a gaming operator licensee; 25 prescribing the frequency of and the (14)

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matters to be contained in audits of and periodic financial
 reports from a gaming operator licensee consistent with
 standards prescribed by the board;

(15) prescribing the procedures to be followed by a gaming operator licensee for the exclusion of persons from gaming establishments;

(16) establishing criteria and conditions for the operation of progressive systems;

9 (17) establishing criteria and conditions for
10 approval of procurement by the board of personal property
11 valued in excess of twenty thousand dollars (\$20,000),
12 including background investigation requirements for a person
13 submitting a bid or proposal; and

(18) establishing an applicant fee schedule for processing applications that is based on costs of the application review incurred by the board whether directly or through payment by the board for costs charged for investigations of applicants by state departments and agencies other than the board, which [regulation] rule shall set a maximum fee of one hundred thousand dollars (\$100,000)."

Section 3. Section 60-2E-47 NMSA 1978 (being Laws 1997, Chapter 190, Section 49, as amended) is amended to read:

"60-2E-47. GAMING TAX--IMPOSITION--ADMINISTRATION.--

A. An excise tax is imposed on the privilege of engaging in gaming activities in the state. This tax shall be .128096.1

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1 known as the "gaming tax".

B. The gaming tax is an amount equal to ten percent of the gross receipts of manufacturer licensees from the sale, lease or other transfer of gaming devices in or into the state, except receipts of a manufacturer from the sale, lease or other transfer to a licensed distributor for subsequent sale or lease may be excluded from gross receipts; ten percent of the gross receipts of distributor licensees from the sale, lease or other transfer of gaming devices in or into the state; and twenty-five percent of the net take of every gaming operator licensee. For the purposes of this section, "gross receipts" means the total amount of money or the value of other consideration received from selling, leasing or otherwise transferring gaming devices.

C. The gaming tax imposed on a licensee is in lieu of all state and local gross receipts taxes on that portion of the licensee's gross receipts attributable to gaming activities.

D. The gaming tax is to be paid on or before the fifteenth day of the month following the month in which the taxable event occurs. The gaming tax shall be administered and collected by the taxation and revenue department in cooperation with the board. The provisions of the Tax Administration Act apply to the collection and administration of the tax.

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1 E. In addition to the gaming tax, a gaming operator 2 licensee that is a racetrack shall pay twenty percent of its 3 net take to purses to be distributed in accordance with 4 [regulations] rules adopted by the state racing commission. A 5 racetrack gaming operator licensee shall spend no less than 6 one-fourth of one percent of the net take of its gaming 7 machines to fund or support programs for the treatment and 8 assistance of compulsive gamblers. 9 F. A nonprofit gaming operator licensee shall 10 distribute at least [eighty-eight] sixty percent of the 11 balance of its net take, after payment of the gaming tax and 12 any income taxes, for charitable or educational purposes." 13 - 25 -14 15 16 17 18 19 20 21 22 23 24 25 . 128096. 1

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	SPAC/SB 790
	FORTY-FOURTH LEGI SLATURE
	FIRST SESSION, 1999
	March 15, 1999
	Mr. Speaker:
	Your JUDICIARY COMMITTEE , to whom has been referred
	SENATE PUBLIC AFFAIRS COMMITTEE SUBSTITUTE
	FOR SENATE BILL 790
	has had it under consideration and reports same with
	recommendation that it DO PASS , amended as follows:
	1 On page 1 stuite line 12 through the semiscien and
ŗ	1. On page 1, strike line 12 through the semicolon and on line 13, strike "SECTIONS" and insert in lieu thereof "A
	SECTION".
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	2. On pages 1 through 8, strike Sections 1 and 2 in

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		OURTH LEGISLATURE T SESSION, 1999	
JC/SPAC/SI	3 790		Page
3.	Renumber the suc	cceeding section accordingly.	
		Respectfully submitted,	
		R. David Pederson, Chairman	
наортеа _	(Chief Clerk)	Not Adopted (Chief Clerk)	
	()		
	Dat	te	
The roll Yes:	call vote was <u>10</u> F	For <u>0</u> Against	
Excused:	Luna, Sanchez		
Absent:	None		
.129078.1 J:\99BillsW	D \ \$0700		
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2	SPAC/SB 790
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4	FORTY- FOURTH LEGI SLATURE
5	FIRST SESSION, 1999
6	
7	
8	March 15, 1999
9	
10	Mr. Speaker:
11	
12	Your JUDICIARY COMMITTEE, to whom has been referred
13	
14	SENATE PUBLIC AFFAIRS COMMITTEE SUBSTITUTE
15	FOR SENATE BILL 790
16	has had it under consideration and reports same with
17	recommendation that it DO PASS , amended as follows:
18	
19	1. On page 1, strike line 12 through the semicolon and
20	on line 13, strike "SECTIONS" and insert in lieu thereof "A
21	SECTION".
22	
23	2. On pages 1 through 8, strike Sections 1 and 2 in
24	their entirety.
25	3. Renumber the succeeding section accordingly.
	. 128096. 1

<u>underscored material = new</u> [bracketed mterial] = delete

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1	FORTY-FOURTH LEGISLATURE FIRST SESSION, 1999
2	FIRST SESSION, 1999
3 HJ(/SPAC/SB 790 Page 29
4	
5	Respectfully submitted,
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10	R. David Pederson, Chairnan
11	
12	Adopted Not Adopted
13	(Chi ef Cl erk) (Chi ef Cl erk)
14	
15	Date
16	
17	The roll call vote was <u>10</u> For <u>0</u> Against
18	Yes: 10
19	Excused: Luna, Sanchez
20	Absent: None
21	
22	129078. 1
23	J: \99BillsWP\S0790
24	
25	
	. 128096. 1

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-	/SPAC/SB 790 Page 31
4	
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9	
10	R. David Pederson, Chairman
11	
12	Adopted Not Adopted
13	Adopted Not Adopted (Chief Clerk) (Chief Clerk)
14	(Chief Clerk) (Chief Clerk)
15	Date
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	The roll call vote was <u>10</u> For <u>0</u> Against
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