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SENATE BILL 146

44TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1999

INTRODUCED BY

Pauline B. Eisenstadt

AN ACT

RELATING TO RECORDS; AMENDING THE ELECTRONIC AUTHENTICATION OF DOCUMENTS ACT TO CLARIFY THE PURPOSE AND CHANGE CERTAIN TECHNICAL DEFINITIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 14-15-2 NMSA 1978 (being Laws 1996, Chapter 11, Section 2) is amended to read:

"14-15-2. PURPOSE. -- The purpose of the Electronic Authentication of Documents Act is to:

A. provide a centralized, public, electronic registry for authenticating electronic documents by means of a public and private key system;

B. promote electronic commerce [and] by eliminating barriers resulting from uncertainties over signature requirements and promoting the development of the

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1 legal and business infrastructure necessary to implement  
2 secure electronic commerce;

3 C. facilitate electronic [information] filing of  
4 documents with government agencies and promote efficient  
5 delivery of government services by means of reliable, secure  
6 electronic records and document transactions; and

7 D. establish a coherent approach to rules and  
8 standards regarding the authentication and integrity of  
9 electronic records that can serve as a model to be adopted by  
10 other states and help to promote uniformity among the various  
11 states. "

12 Section 2. Section 14-15-3 NMSA 1978 (being Laws 1996,  
13 Chapter 11, Section 3) is amended to read:

14 "14-15-3. DEFINITIONS. --As used in the Electronic  
15 Authentication of Documents Act:

16 A. "archival listing" means entries in the  
17 register that show public keys that are no longer current;

18 B. "authenticate" means to ascertain the identity  
19 of the originator, verify the integrity of the electronic data  
20 and establish a link between the data and the originator;

21 C. "certificate" means a record that at a minimum:  
22 (1) identifies the certification authority  
23 issuing it;

24 (2) names or otherwise identifies its  
25 subscriber or the device or electronic agent under the control

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1 of the subscriber;

2 (3) contains a public key under the control  
3 of the subscriber;

4 (4) specifies the public key's operational  
5 period; and

6 (5) is signed with a digital signature by the  
7 certification authority issuing it;

8 D. [~~"sign" or "signing"~~] "digital signature" means  
9 ~~[the execution or adoption of any symbol by a person with the~~  
10 ~~intention to establish the authenticity of a document as his~~  
11 ~~own]~~ any symbol executed or adopted or any security procedure  
12 employed or adopted using electronic means or otherwise, by or  
13 on behalf of a person with the intent to authenticate a  
14 record;

15 [~~E.~~] E. "document" means any identifiable  
16 collection of words, letters or graphical knowledge  
17 representations, regardless of the mode of representation.  
18 "Document" includes correspondence, agreements, invoices,  
19 reports, certifications, maps, drawings and images in both  
20 electronic and hard copy formats;

21 [~~F.~~] F. "electronic authentication" means the  
22 electronic signing of a document that establishes a verifiable  
23 link between the originator of a document and the document by  
24 means of a public key and private key system;

25 [~~G.~~] G. "key pair" means, in a public and private

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1 key system, a private key and its corresponding public key  
2 that can verify an electronic authentication created by the  
3 private key;

4 H. "message digest function" means an algorithm  
5 that maps or translates the sequence of bits comprising an  
6 electronic record into another generally smaller set of bits,  
7 referred to as the message digest, without requiring the use  
8 of any secret information, such as a key, and with the result  
9 that an electronic record yields that same message digest  
10 every time the algorithm is executed using the electronic  
11 record as input and it is computationally unfeasible for two  
12 electronic records to be found or deliberately generated to  
13 produce the same message digest using the algorithm unless the  
14 two records are precisely identical;

15 [~~F.~~] I. "office" means the office of electronic  
16 documentation;

17 [~~G.~~] J. "originator" means the person who signs a  
18 document electronically;

19 [~~H.~~] K. "person" means any individual or entity,  
20 including:

21 (1) an estate, trust, receiver, cooperative  
22 association, club, corporation, company, firm, partnership,  
23 joint venture or syndicate; and

24 (2) any federal, state or local governmental  
25 unit or subdivision or any agency, department or

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1 instrumentality thereof;

2 [I.] L. "private key" means the code or  
3 alphanumeric sequence used to encode an electronic  
4 authentication that is known only to its owner and that is the  
5 part of a key pair used to create [ ~~an electronic~~  
6 ~~authentication~~] a digital signature;

7 [J.] M. "public key" means the code or  
8 alphanumeric sequence used to decode an electronic  
9 authentication and that is the part of a key pair used to  
10 verify [ ~~an electronic authentication~~] a digital signature;

11 [K.] N. "public and private key system" means the  
12 hardware, software and firmware provided by a vendor for the  
13 following purposes:

- 14 (1) to generate public and private key  
15 pairs;
- 16 (2) to produce a record abstraction by means  
17 of a [ ~~secure hash code~~] message digest function;
- 18 (3) to encode a signature block and a record  
19 abstraction or an entire document;
- 20 (4) to decode a signature block and a record  
21 abstraction or an entire document; and
- 22 (5) to verify the integrity of a document;

23 [L.] ~~"record abstraction" means a condensed~~  
24 ~~representation of a document that is prepared by using a~~  
25 ~~secure hash code;~~

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~~M.]~~ 0. "register" means ~~[ a database or other electronic structure that binds a person's name or other identity to a public key]~~ a system for storing and retrieving certificates or information relevant to certificates, including information relating to the status of a certificate;

~~[N.]~~ P. "revocation" means the act of notifying the secretary that a public key has ceased or will cease to be effective after a specified time and date; and

~~[O.]~~ Q. "secretary" means the secretary of state.

~~[P.]~~ "secure hash code" means a mathematical algorithm that, when applied to an electronic version of a document, creates a condensed version of the document that makes it computationally impossible to identify or recreate the document without essential knowledge of that document; and] "

1 FORTY-FOURTH LEGISLATURE

2 FIRST SESSION, 1999

SB 146/a

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7 February 3, 1999

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9 Mr. President:

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11 Your JUDICIARY COMMITTEE, to whom has been referred

12  
13 SENATE BILL 146

14  
15 has had it under consideration and reports same with

16 recommendation that it DO PASS, amended as follows:

17  
18 1. On page 1, line 20, after "public", insert "sector".

19  
20 2. On page 3, strike lines 8 through 14 and insert in lieu  
21 thereof:

22  
23 "D. "digital signature" means a type of electronic  
24 signature created by transforming an electronic record using a

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FORTY-FOURTH LEGISLATURE  
FIRST SESSION, 1999

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SJC/SB 146

Page 8

message digest function and encrypting the resulting transformation with an asymmetric cryptosystem using the signer's private key so that any person having the initial untransformed electronic record, the encrypted transformation and the signer's corresponding public key can accurately determine whether the transformation was created using the private key that corresponds to the signer's public key and whether the initial electronic record has been altered since the transformation was made;".

3. On page 6, line 8, strike the second occurrence of "and", and on line 9, strike the period after "state" and insert in lieu thereof "; and".

4. On page 6, line 15, strike the closing quotation mark.



FORTY- FOURTH LEGI SLATURE  
FIRST SESSION, 1999

SJC/SB 146

Page 9

5. On page 6, between lines 15 and 16, insert the following new subsection:

"R. "signed" or "signature" means any symbol executed or adopted or any security procedure employed or adopted using electronic means or otherwise, by or on behalf of a person with the intent to authenticate a record."

Respectfully submitted,

Michael S. Sanchez, Chairman

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FORTY-FOURTH LEGISLATURE  
FIRST SESSION, 1999

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SJC/SB 146

Page 10

Adopted \_\_\_\_\_ Not

Adopted \_\_\_\_\_

(Chief Clerk)

(Chief Clerk)

Date \_\_\_\_\_

The roll call vote was 6 For 0 Against

Yes: 6

No: None

Excused: Davis, Stockard

Absent: None

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