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SENATE BILL 53

43rd legislature - STATE OF NEW MEXICO - second session, 1998

INTRODUCED BY

MANNY M. ARAGON

AN ACT

RELATING TO TAXATION; PROVIDING A DEDUCTION FROM GROSS

RECEIPTS AND GOVERNMENTAL GROSS RECEIPTS FROM CERTAIN SALES OF

FOOD; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 7-9-3 NMSA 1978 (being Laws 1978, Chapter 46, Section 1, as amended) is amended to read:

"7-9-3. DEFINITIONS.--As used in the Gross Receipts and Compensating Tax Act:

A. "department" means the taxation and revenue department, the secretary of taxation and revenue or any employee of the department exercising authority lawfully delegated to that employee by the secretary;

B. "buying" or "selling" means any transfer of property for consideration or any performance of service for . 120790.1

1	consi derati on;
2	C. "construction" means building, altering,
3	repairing or demolishing in the ordinary course of business
4	any:
5	(1) road, highway, bridge, parking area or
6	related project;
7	(2) building, stadium or other structure;
8	(3) airport, subway or similar facility;
9	(4) park, trail, athletic field, golf course
10	or similar facility;
11	(5) dam, reservoir, canal, ditch or similar
12	facility;
13	(6) sewerage or water treatment facility,
14	power generating plant, pump station, natural gas compressing
15	station, gas processing plant, coal gasification plant,
16	refinery, distillery or similar facility;
17	(7) sewerage, water, gas or other pipeline;
18	(8) transmission line;
19	(9) radio, television or other tower;
20	(10) water, oil or other storage tank;
21	(11) shaft, tunnel or other mining
22	appurtenance;
23	(12) microwave station or similar facility;
24	or
25	(13) similar work;
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1	"construction" also means:
2	(14) leveling or clearing land;
3	(15) excavating earth;
4	(16) drilling wells of any type, including
5	seismograph shot holes or core drilling; or
6	(17) similar work;
7	D. "financial corporation" means any savings and
8	loan association or any incorporated savings and loan company,
9	trust company, mortgage banking company, consumer finance
10	company or other financial corporation;
11	E. "engaging in business" means carrying on or
12	causing to be carried on any activity with the purpose of
13	direct or indirect benefit;
14	F. "gross receipts" means the total amount of
15	money or the value of other consideration received from
16	selling property in New Mexico, from leasing property employed
17	in New Mexico, from selling services performed outside New
18	Mexico the product of which is initially used in New Mexico or
19	from performing services in New Mexico. In an exchange in
20	which the money or other consideration received does not
21	represent the value of the property or service exchanged,
22	"gross receipts" means the reasonable value of the property or
23	servi ce exchanged.
24	(1) "Gross receipts" includes:
25	(a) any receipts from sales of tangible

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personal property handled on consignment;

- (b) the total commissions or fees derived from the business of buying, selling or promoting the purchase, sale or leasing, as an agent or broker on a commission or fee basis, of any property, service, stock, bond or security;
- (c) amounts paid by members of any cooperative association or similar organization for sales or leases of personal property or performance of services by such organization; and
- (d) amounts received from transmitting messages or conversations by persons providing telephone or telegraph services.
 - (2) "Gross receipts" excludes:
 - (a) cash discounts allowed and taken;
- (b) New Mexico gross receipts tax, governmental gross receipts tax and leased vehicle gross receipts tax payable on transactions for the reporting period;
- (c) taxes imposed pursuant to the provisions of any local option gross receipts tax that is payable on transactions for the reporting period;
- (d) any gross receipts or sales taxes imposed by an Indian nation, tribe or pueblo; provided that the tax is approved, if approval is required by federal law or regulation, by the secretary of the interior of the United

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States, and; provided further that the gross receipts or sales tax imposed by the Indian nation, tribe or pueblo provides a reciprocal exclusion for gross receipts, sales or gross receipts-based excise taxes imposed by the state or its political subdivisions;

 $\mbox{(e)} \quad \mbox{any type of time-price} \\ \mbox{differential; and} \\$

(f) amounts received solely on behalf of another in a disclosed agency capacity.

(3) When the sale of property or service is made under any type of charge, conditional or time-sales contract or the leasing of property is made under a leasing contract, the seller or lessor may elect to treat all receipts, excluding any type of time-price differential, under such contracts as gross receipts as and when the payments are actually received. If the seller or lessor transfers his interest in any such contract to a third person, the seller or lessor shall pay the gross receipts tax upon the full sale or leasing contract amount, excluding any type of time-price differential;

G. "manufacturing" means combining or processing components or materials to increase their value for sale in the ordinary course of business, but does not include construction;

H. "person" means:

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(1) any individual, estate, trust, receiver,
cooperative association, club, corporation, company, firm,
partnership, limited liability company, limited liability
partnership, joint venture, syndicate or other entity,
including any gas, water or electric utility owned or operated
by a county, municipality or other political subdivision of
the state; or
(2) any national fodoral state Indian on

- (2) any national, federal, state, Indian or other governmental unit or subdivision, or any agency, department or instrumentality of any of the foregoing;
- I. "property" means real property, tangible
 personal property, licenses, franchises, patents, trademarks
 and copyrights. Tangible personal property includes
 electricity and manufactured homes;
- J. "leasing" means any arrangement whereby, for a consideration, property is employed for or by any person other than the owner of the property, except that the granting of a license to use property is the sale of a license and not a lease;
- K. "service" means all activities engaged in for other persons for a consideration, which activities involve predominantly the performance of a service as distinguished from selling or leasing property. "Service" includes activities performed by a person for its members or shareholders. In determining what is a service, the intended . 120790.1

use, principal objective or ultimate objective of the contracting parties shall not be controlling. "Service" includes construction activities and all tangible personal property that will become an ingredient or component part of a construction project. Such tangible personal property retains its character as tangible personal property until it is installed as an ingredient or component part of a construction project in New Mexico. However, sales of tangible personal property that will become an ingredient or component part of a construction project to persons engaged in the construction business are sales of tangible personal property;

- L. "use" or "using" includes use, consumption or storage other than storage for subsequent sale in the ordinary course of business or for use solely outside this state;
- M "secretary" means the secretary of taxation and revenue or the secretary's delegate;
- N. "manufactured home" means a moveable or portable housing structure for human occupancy that exceeds either a width of eight feet or a length of forty feet constructed to be towed on its own chassis and designed to be installed with or without a permanent foundation;
- 0. "initial use" or "initially used" means the first employment for the intended purpose and does not include the following activities:
- (1) observation of tests conducted by the . 120790. 1

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performer of services;

- (2) participation in progress reviews, briefings, consultations and conferences conducted by the performer of services;
- (3) review of preliminary drafts, drawings and other materials prepared by the performer of the services;
- (4) inspection of preliminary prototypes developed by the performer of services; or
 - (5) similar activities;
- P. "research and development services" means any activity engaged in for other persons for consideration, for one or more of the following purposes:
- (1) advancing basic knowledge in a recognized field of natural science:
- (2) advancing technology in a field of technical endeavor;
- (3) the development of a new or improved product, process or system with new or improved function, performance, reliability or quality, whether or not the new or improved product, process or system is offered for sale, lease or other transfer;
- (4) the development of new uses or applications for an existing product, process or system, whether or not the new use or application is offered as the rationale for purchase, lease or other transfer of the

product, process or system;

- (5) analytical or survey activities incorporating technology review, application, trade-off study, modeling, simulation, conceptual design or similar activities, whether or not offered for sale, lease or other transfer; or
- (6) the design and development of prototypes or the integration of systems incorporating advances, developments or improvements included in Paragraphs (1) through (5) of this subsection; [and]
- Q. "local option gross receipts tax" means a tax authorized to be imposed by a county or municipality upon the taxpayer's gross receipts and required to be collected by the department at the same time and in the same manner as the gross receipts tax; "local option gross receipts tax" includes the taxes imposed pursuant to the Municipal Local Option Gross Receipts Taxes Act, Supplemental Municipal Gross Receipts Tax Act, Special Municipal Gross Receipts Tax Act, County Local Option Gross Receipts Taxes Act, Local Hospital Gross Receipts Tax Act, County Correctional Facility Gross Receipts Tax Act and such other acts as may be enacted authorizing counties or municipalities to impose taxes on gross receipts, which taxes are to be collected by the department;
- R. "food" means any food or food product for home consumption except alcoholic beverages and tobacco and its products; "food" also includes those hot foods or hot food
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products ready for immediate consumption that are included under the definition of "food" for the federal food stamp program pursuant to 7 U.S.C.A. Section 2012 (g); and

"food service establishment" means a restaurant, cafe, snack bar, coffee shop, lunch counter, cafeteria, delicatessen, dining room, dining car, drive-in, concession stand, fast-food operation, street vendor, catering service, room service, hotel, motel, rooming house, guest ranch, club, bar, tavern or similar business at which food suitable for immediate consumption is delivered in the ordinary course of business."

Section 2. A new section of the Gross Receipts and Compensating Tax Act is enacted to read:

"[NEW MATERIAL] DEDUCTION--GROSS RECEIPTS TAX AND GOVERNMENTAL GROSS RECEIPTS TAX--SALE OF FOOD. --

Receipts from selling food other than at food service establishments may be deducted from gross receipts and governmental gross receipts under this section except for food sold:

- **(1)** for resale;
- **(2)** to a manufacturer;
- to a governmental agency described in (3) Section 7-9-54 NMSA 1978:
- **(4)** to an organization described in Section 7-9-60 NMSA 1978; and

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	(5)	to	a	person	engaged	i n	the	food	servi ce
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- B. The deduction provided in this section is available only to persons who:
- (1) separately account for food receipts by special departmental codes on cash register tapes, separate cash registers or other methods that accurately separate this deduction from other deductible and nondeductible receipts; and
- (2) properly complete and file a deduction schedule for food receipts as required by the secretary."

Section 3. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1998.

- 11 -

FORTY-THIRD LEGISLATURE **SECOND SESSION, 1998** January 22, 1998 Mr. President: Your **COMMITTEES' COMMITTEE**, to whom has been referred **SENATE BILL 53** has had it under consideration and finds same to be GERMANE, in accordance with constitutional provisions, and thence referred to the WAYS & MEANS COMMITTEE. Respectfully submitted, Manny M Aragon, Chairnan

Underscored material = new
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FORTY-THIRD LEGISLATURE SECOND SESSION, 1998 February 7, 1998 Mr. President: Your WAYS AND MEANS COMMITTEE, to whom has been referred SENATE BILL 53 has had it under consideration and reports same with recommendation that it DO PASS, and thence referred to the FINANCE COMMITTEE. Respectfully submitted, Carlos R. Cisneros, Chairman

(Chief Clerk) (Chief Clerk) The roll call vote was $\underline{5}$ For $\underline{0}$ Against Yes: No: Excused: Duran, Kidd, Leavell, Wilson Absent: None S0053WM1 Underscored material = new

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Adopted_____ Not Adopted_____

SENATE WAYS AND MEANS COMMITTEE SUBSTITUTE FOR SENATE BILL 53

43RD LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1998

 AN ACT

RELATING TO TAXATION; ENACTING A TAX REBATE FOR GROSS RECEIPTS TAX PAID ON FOOD.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A new section of the Income Tax Act is enacted to read:

"[NEW MATERIAL] TAX REBATE FOR GROSS RECEIPTS TAX ON FOOD--REFUND.--

A. Except as provided in Subsection C of this section, any resident who files an individual New Mexico income tax return for a taxable year beginning on or after January 1, 1998 and who is not a dependent of another individual may claim a tax rebate for a portion of gross receipts taxes on food purchases to which he has been subject during the taxable year for which the return is filed. The

tax rebate may be claimed in an amount equal to seven dollars (\$7.00) for each exemption allowable pursuant to Subsection E of this section.

- B. The tax rebate provided for in this section may be deducted from the taxpayer's New Mexico income tax liability for the taxable year. If the tax rebate exceeds the taxpayer's income tax liability, the excess shall be refunded to the taxpayer.
- C. No claim for the tax rebate provided in this section shall be filed by a resident who was an immate of a public institution for more than six months or who was not physically present in New Mexico for at least six months during the taxable year for which the tax rebate could be claimed.
- D. A husband and wife who file separate returns for a taxable year in which they could filed a joint return may each claim only one-half of the tax rebate provided under this section that would have been allowed on a joint return.
- E. For the purposes of this section, the total number of exemptions for which a tax rebate may be claimed or allowed is determined by adding the number of federal exemptions allowable for federal income tax purposes for each individual included in the return who is domiciled in New Mexico plus one exemption for each minor child or stepchild of the resident who would be a dependent for federal income tax purposes if the public assistance contributing to the support of the child or stepchild was considered to have been contributed by the resident.

F. As used in this section, "dependent" means
"dependent" as defined by Section 152 of the Internal Revenue
Code of 1986, as that section may be amended or renumbered, but
also includes any minor child or stepchild of the resident who
would be a dependent for federal income tax purposes if the
public assistance contributing to the support of the child or
stepchild was considered to have been contributed by the
resident."

Section 2. APPLICABILITY. -- The provisions of this act apply to taxable years beginning on or after January 1, 1998.

- 18 -

FORTY-THIRD LEGISLATURE

SECOND SESSION, 1998

February 13, 1998

Mr. President:

Your FINANCE COMMITTEE, to whom has been referred

SENATE WAYS AND MEANS COMMITTEE SUBSTITUTE FOR SENATE BILL 53

has had it under consideration and reports same with recommendation that it DO NOT PASS, but that

SENATE FINANCE COMMITTEE SUBSTITUTE FOR
SENATE WAYS AND MEANS COMMITTEE SUBSTITUTE FOR
SENATE BILL 53

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SWMC/SB 53
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2	DO PASS.	
3		Respectfully submitted,
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8		Ben D. Altamirano, Chairman
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11	Adopted	Not Adopted
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17	The roll call vote was 6 For 0	_ Agai nst
18	Yes: 6	
19	No: None	
20	Excused: Aragon, Campos, Ingle,	McKi bben, Smi th
21	Absent: None	
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SENATE FINANCE VOMMENTEE SUBSTITUTE FOR 43RD LEGISLATUREWASTATIE OF NEW MEXICOSUSE OPPOTEES (ON, 1998)

AN ACT

RELATING TO TAXATION; PROVIDING A DEDUCTION FROM GROSS

RECEIPTS AND GOVERNMENTAL GROSS RECEIPTS FROM CERTAIN SALES OF

FOOD: AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 7-9-3 NMSA 1978 (being Laws 1978, Chapter 46, Section 1, as amended) is amended to read:

"7-9-3. DEFINITIONS.--As used in the Gross Receipts and Compensating Tax Act:

A. "department" means the taxation and revenue department, the secretary of taxation and revenue or any employee of the department exercising authority lawfully delegated to that employee by the secretary;

B. "buying" or "selling" means any transfer of property for consideration or any performance of service for .123320.2

consi derati on;
C. "construction" means building, altering,
repairing or demolishing in the ordinary course of business
any:
(1) road, highway, bridge, parking area or
related project;
(2) building, stadium or other structure;
(3) airport, subway or similar facility;
(4) park, trail, athletic field, golf course or
similar facility;
(5) dam, reservoir, canal, ditch or similar
facility;
(6) sewerage or water treatment facility, power
generating plant, pump station, natural gas compressing
station, gas processing plant, coal gasification plant,
refinery, distillery or similar facility;
(7) sewerage, water, gas or other pipeline;
(8) transmission line;
(9) radio, television or other tower;
(10) water, oil or other storage tank;
(11) shaft, tunnel or other mining
appurtenance;
(12) microwave station or similar facility; or
(13) similar work;
"construction" also means:
(14) leveling or clearing land;
(15) excavating earth;
(16) drilling walls of any type including

seismograph shot holes or core drilling; or

(17) similar work;

- D. "financial corporation" means any savings and loan association or any incorporated savings and loan company, trust company, mortgage banking company, consumer finance company or other financial corporation;
- E. "engaging in business" means carrying on or causing to be carried on any activity with the purpose of direct or indirect benefit;
- F. "gross receipts" means the total amount of money or the value of other consideration received from selling property in New Mexico, from leasing property employed in New Mexico, from selling services performed outside New Mexico the product of which is initially used in New Mexico or from performing services in New Mexico. In an exchange in which the money or other consideration received does not represent the value of the property or service exchanged, "gross receipts" means the reasonable value of the property or service exchanged.
 - (1) "Gross receipts" includes:
- (a) any receipts from sales of tangiblepersonal property handled on consignment;
- (b) the total commissions or fees derived from the business of buying, selling or promoting the purchase, sale or leasing, as an agent or broker on a commission or fee basis, of any property, service, stock, bond or security;

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- amounts paid by members of any cooperative association or similar organization for sales or leases of personal property or performance of services by such organization; and
- (d) amounts received from transmitting messages or conversations by persons providing telephone or telegraph services.
 - "Gross receipts" excludes: **(2)**
 - (a) cash discounts allowed and taken;
- (b) New Mexico gross receipts tax, governmental gross receipts tax and leased vehicle gross receipts tax payable on transactions for the reporting period;
- taxes imposed pursuant to the provisions of any local option gross receipts tax that is payable on transactions for the reporting period;
- (d) any gross receipts or sales taxes imposed by an Indian nation, tribe or pueblo; provided that the tax is approved, if approval is required by federal law or regulation, by the secretary of the interior of the United States, and; provided further that the gross receipts or sales tax imposed by the Indian nation, tribe or pueblo provides a reciprocal exclusion for gross receipts, sales or gross receipts-based excise taxes imposed by the state or its political subdivisions;
 - (e) any type of time-price differential; and
 - (f) amounts received solely on behalf of

another in a disclosed agency capacity.

- (3) When the sale of property or service is made under any type of charge, conditional or time-sales contract or the leasing of property is made under a leasing contract, the seller or lessor may elect to treat all receipts, excluding any type of time-price differential, under such contracts as gross receipts as and when the payments are actually received. If the seller or lessor transfers his interest in any such contract to a third person, the seller or lessor shall pay the gross receipts tax upon the full sale or leasing contract amount, excluding any type of time-price differential;
- G. "manufacturing" means combining or processing components or materials to increase their value for sale in the ordinary course of business, but does not include construction;

H. "person" means:

- (1) any individual, estate, trust, receiver, cooperative association, club, corporation, company, firm, partnership, limited liability company, limited liability partnership, joint venture, syndicate or other entity, including any gas, water or electric utility owned or operated by a county, municipality or other political subdivision of the state; or
- (2) any national, federal, state, Indian or other governmental unit or subdivision, or any agency, department or instrumentality of any of the foregoing;
- I. "property" means real property, tangible personal. 123320. 2

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property, licenses, franchises, patents, trademarks and copyrights. Tangible personal property includes electricity and manufactured homes;

- J. "leasing" means any arrangement whereby, for a consideration, property is employed for or by any person other than the owner of the property, except that the granting of a license to use property is the sale of a license and not a lease;
- "service" means all activities engaged in for other K. persons for a consideration, which activities involve predominantly the performance of a service as distinguished from "Service" includes activities selling or leasing property. performed by a person for its members or shareholders. determining what is a service, the intended use, principal objective or ultimate objective of the contracting parties shall "Service" includes construction activities not be controlling. and all tangible personal property that will become an ingredient or component part of a construction project. Such tangible personal property retains its character as tangible personal property until it is installed as an ingredient or component part However, sales of of a construction project in New Mexico. tangible personal property that will become an ingredient or component part of a construction project to persons engaged in the construction business are sales of tangible personal property;
- L. "use" or "using" includes use, consumption or . 123320. 2

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storage other than storage for subsequent sale in the ordinary course of business or for use solely outside this state;

- M "secretary" means the secretary of taxation and revenue or the secretary's delegate;
- N. "manufactured home" means a moveable or portable housing structure for human occupancy that exceeds either a width of eight feet or a length of forty feet constructed to be towed on its own chassis and designed to be installed with or without a permanent foundation;
- 0. "initial use" or "initially used" means the first employment for the intended purpose and does not include the following activities:
- (1) observation of tests conducted by the performer of services;
- (2) participation in progress reviews, briefings, consultations and conferences conducted by the performer of services;
- (3) review of preliminary drafts, drawings and other materials prepared by the performer of the services;
- (4) inspection of preliminary prototypes developed by the performer of services; or
 - (5) similar activities;
- P. "research and development services" means any activity engaged in for other persons for consideration, for one or more of the following purposes:

- (1) advancing basic knowledge in a recognized field of natural science;
- (2) advancing technology in a field of technical endeavor;
- (3) the development of a new or improved product, process or system with new or improved function, performance, reliability or quality, whether or not the new or improved product, process or system is offered for sale, lease or other transfer;
- (4) the development of new uses or applications for an existing product, process or system, whether or not the new use or application is offered as the rationale for purchase, lease or other transfer of the product, process or system;
- (5) analytical or survey activities incorporating technology review, application, trade-off study, modeling, simulation, conceptual design or similar activities, whether or not offered for sale, lease or other transfer; or
- (6) the design and development of prototypes or the integration of systems incorporating advances, developments or improvements included in Paragraphs (1) through (5) of this subsection; [and]
- Q. "local option gross receipts tax" means a tax authorized to be imposed by a county or municipality upon the taxpayer's gross receipts and required to be collected by the department at the same time and in the same manner as the gross

receipts tax; "local option gross receipts tax" includes the taxes imposed pursuant to the Municipal Local Option Gross Receipts Taxes Act, Supplemental Municipal Gross Receipts Tax Act, Special Municipal Gross Receipts Tax Act, County Local Option Gross Receipts Taxes Act, Local Hospital Gross Receipts Tax Act, County Correctional Facility Gross Receipts Tax Act and such other acts as may be enacted authorizing counties or municipalities to impose taxes on gross receipts, which taxes are to be collected by the department;

R. "food" means any food or food product for home consumption except alcoholic beverages and tobacco and its products; "food" also includes those hot foods or hot food products ready for immediate consumption that are included under the definition of "food" for the federal food stamp program pursuant to 7 U.S.C.A. Section 2012 (g); and

S. "food service establishment" means a restaurant,

cafe, snack bar, coffee shop, lunch counter, cafeteria,

delicatessen, dining room, dining car, drive-in, concession

stand, fast-food operation, street vendor, catering service, room

service, hotel, motel, rooming house, guest ranch, club, bar,

tavern or similar business at which food suitable for immediate

consumption is delivered in the ordinary course of business."

Section 2. A new section of the Gross Receipts and Compensating Tax Act is enacted to read:

"[NEW MATERIAL] DEDUCTION--GROSS RECEIPTS TAX AND
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GOVERNMENTAL GROSS RECEIPTS TAX--SALE OF FOOD. --

- A. Twenty percent of receipts from selling food other than at food service establishments may be deducted from gross receipts and governmental gross receipts under this section except for food sold:
 - (1) for resale;
 - (2) to a manufacturer;
- (3) to a governmental agency described in Section7-9-54 NMSA 1978;
- $$\left(4\right)$$ to an organization described in Section 7-9-60 NMSA 1978; and
- (5) to a person engaged in the food service business.
- B. The deduction provided in this section is available only to persons who:
- (1) separately account for food receipts by special departmental codes on cash register tapes, separate cash registers or other methods that accurately separate this deduction from other deductible and nondeductible receipts; and
- (2) properly complete and file a deduction schedule for food receipts as required by the secretary."
- Section 3. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1998.

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