1	HOUSE BILL 423
2	43rd LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1998
3	INTRODUCED BY
4	EDWARD C. SANDOVAL
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10	AN ACT
11	RELATING TO PUBLIC HEALTH; CREATING STATE AND LOCAL HEALTH
12	FACILITIES AUTHORITIES AND BOARDS; PROVIDING FOR THEIR POWERS
13	AND DUTIES; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978.
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15	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
16	Section 1. [ <u>NEW MATERIAL</u> ] SHORT TITLESections 1
17	through 10 of this act may be cited as the "Public Health
18	Facilities Authority Act".
19	Section 2. [ <u>NEW MATERIAL</u> ] PURPOSEThe purpose of the
20	Public Health Facilities Authority Act is to create a
21	statutory mechanism by which public health facilities may be
22	operated in a competitive, less governmentally restricted
23	environment, while maintaining a publicly responsive health
24	care infrastructure that provides quality health care services
25	to the citizens of New Mexico, including continued support for
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the indigent population of the state.

2 Section 3. [<u>NEW MATERIAL</u>] DEFINITIONS.--As used in the
3 Public Health Facilities Authority Act:

A. "health facility" means a facility or entity licensed by the department of health as a health facility;

B. "local authority" means a local public health facilities authority created pursuant to the Public Health Facilities Authority Act;

9 C. "local board" means a local health facilities
10 board created pursuant to the Public Health Facilities
11 Authority Act;

D. "public health facility" means a health facility owned or operated by a state agency or institution or an agency or institution of a political subdivision of the state; and

E. "state authority" means the public health facilities authority created pursuant to the Public Health Facilities Authority Act.

Section 4. [<u>NEW MATERIAL</u>] CREATION OF THE PUBLIC HEALTH FACILITIES AUTHORITY. --

A. There is created as a public body politic and corporate, separate and apart from the state, constituting a governmental instrumentality to be known as the "public health facilities authority". The state authority is created to implement the provisions of the Public Health Facilities . 122045.1

1 Authority Act consistent with the public purposes stated in Section 2 of that act. 2

The state authority shall be governed by a **B**. board of directors composed of seven members who are residents of New Mexico appointed by the governor, with the advice and consent of the senate. The members shall be appointed in a manner to provide geographic diversity, representation of both 8 public and private interests in the state and persons with knowledge of health care policy with both provider and consumer interests represented.

Board members shall be appointed for five-year С. To provide for staggered terms, four of the initially terms. appointed members shall be appointed for terms of five years and three of the initially appointed members shall be appointed for terms of three years. Thereafter, all members shall be appointed for five-year terms. A vacancy on the board shall be filled by appointment by the governor for the remainder of the unexpired term. A member shall serve until his replacement is confirmed by the senate. Board members are eligible for reappointment.

[NEW MATERIAL] POWERS AND DUTIES OF THE STATE Section 5. AUTHORITY. -- The state authority shall:

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designate areas within the state that A. constitute local areas for the purpose of creating local boards:

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1 **B**. create local boards upon receipt of a petition 2 meeting the following conditions: petitioners shall be one or more current 3 (1) operators or owners of a health facility or health facilities 4 to be included within the board's designated local area; 5 petitioners shall submit an operational, 6 (2)7 business and financial plan on behalf of the health facility 8 or health facilities proposed to be included in a designated 9 local area and shall also submit proposed bylaws of the local 10 board requested to be created; petitioners shall present a list of 11 (3) 12 proposed local board members; and petitioners shall prepare and present a 13 (4) 14 plan, which states the commitment and ability of the public health facility or health facilities within the designated 15 local area to deliver indigent care; 16 17 C. approve, after legal review and approval by the 18 attorney general the sale, transfer or lease to the local 19 board of public health facilities from local governments or 20 health facilities from private entities, including transfer by 21 exchange; 22 establish criteria to require public health D. 23 facilities to continue to deliver indigent care and remain 24 eligible for medicaid, medicare, state and local health care 25 and indigent care funds;

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E. approve the inclusion of a public health facility owned or operated by a state agency or institution to operate as part of any local authority or as part of the state authority;

F. establish and review policies to promote access
and delivery of quality health care throughout the state to
ensure that the creation and operation of local authorities
facilitates competition and results in enhanced coordination,
accessibility, affordability and efficiency in the delivery of
the health care;

G. prepare annual reports to the governor and
 legislature about the status and operation of the state
 authority and local authorities; and

H. exercise the powers granted to local authorities in the event that state-owned public health facilities are operated under the auspices of the state authority.

Section 6. [<u>NEW MATERIAL</u>] LOCAL BOARDS--CREATION--COMPOSITION.--

A. Local boards shall be created pursuant to petition to and approval by the state authority within areas designated by the state authority for the purpose of owning and operating or leasing public health facilities.

B. The membership of a local board shall be representative of the residents of the designated local area .122045.1

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and shall include local government officials, representatives of existing health facility governing boards, health professionals, members of the public, consumer advocates and other interested persons. The original members of the local board, their terms and provisions for replacement of local board members shall be proposed in the petition presented for approval by the state authority.

[NEW MATERIAL] LOCAL BOARDS--POWERS AND 8 Section 7. 9 DUTIES. -- Local boards generally have all powers necessary and 10 convenient to carry out and effectuate the provisions of the Public Health Facilities Authority Act pertaining to local 12 boards and have the power to:

> A. sue and be sued:

**B**. purchase, lease, take, receive or otherwise acquire, own, hold, use and otherwise deal in and with real or personal property;

sell, convey, lease, pledge, exchange, transfer С. and otherwise dispose of its assets for the consideration, terms and conditions determined by the local board and in accordance with applicable laws;

make contracts, incur liabilities and borrow D. money at such rates of interest as may be determined by the local board, but the local board has no authority to create a debt that would be prohibited by law or the constitution of New Mexico if created by the state or a political subdivision . 122045. 1

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**1** of the state;

E. execute contracts and other instruments
necessary or convenient in the exercise of the powers and
functions of the local board;

5 F. receive and administer grants and private
6 gifts;

7 G. receive funds from federal, state and local8 government sources;

H. invest and reinvest its funds;

I. conduct its activities, carry out its
operations and maintain offices and facilities necessary and
appropriate to exercise its powers pursuant to the Public
Health Facilities Authority Act;

J. make and amend bylaws for the administration and regulation of its affairs, including in those bylaws within its discretion provisions indemnifying any person who is a local board member, officer, employee or agent of the local board or a public health facility under its control for liability incurred or claimed for actions taken or not taken within the scope of the person's duties or employment;

K. employ officers and employees, set their compensation and describe their duties;

L. enter into agreements with insurance carriers to insure against any loss in connection with its operations;

M. authorize retirement programs and other

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benefits for its salaried officers and employees and salaried officers and employees of a public health facility under its control; and

N. employ fiscal consultants, attorneys and other consultants and pay compensation to the persons employed.

Section 8. [<u>NEW MATERIAL</u>] EXEMPTIONS FROM CERTAIN LAWS.--The provisions of the following laws shall not apply or shall apply in only a limited manner to the state authority and its board, the local authority and the local board and public health facilities under their respective control or ownership:

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A. the Personnel Act;

B. the Procurement Code and Section 13-6-2.1 NMSA 1978;

C. those provisions of Section 10-15-2 NMSA 1978 specifically exempting certain activities of state and local boards from the provisions of the Open Meetings Act;

D. those provisions of Section 14-2-9 NMSA 1978 specifically exempting certain records from the provisions of the Inspection of Public Records Act; and

E. the Per Diem and Mileage Act.

Section 9. [<u>NEW MATERIAL</u>] ISSUANCE OF REVENUE BONDS.--The state authority and a local authority may issue negotiable revenue bonds or notes or both.

Section 10. [<u>NEW MATERIAL</u>] DISSOLUTION.--On termination . 122045.1

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Section 11. Section 10-8-3 NMSA 1978 (being Laws 1971, Chapter 116, Section 2, as amended) is amended to read:

"10-8-3. DEFINITIONS.--As used in the Per Diem and Mileage Act:

A. "secretary" means the secretary of finance and administration;

B. "employee" means any person who is in the employ of any state agency, local public body or public postsecondary educational institution and whose salary is paid either completely or in part from public money, but does not include jurors or jury commissioners;

C. "governing board" means the board of regents of any institution designated in Article 12, Section 11 of the constitution of New Mexico or designated in Chapter 21, Article 14 NMSA 1978, or the board of any institution designated in Chapter 21, Articles 13, 16 and 17 NMSA 1978;

D. "local public body" means all political .122045.1

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subdivisions of the state and their agencies,
 instrumentalities and institutions, except public post secondary educational institutions and the local authorities
 and local boards created pursuant to the Public Health
 Facilities Authority Act;

6 E. "state agency" means the state or any of its
7 branches, agencies, departments, boards, instrumentalities or
8 institutions, except public post-secondary educational
9 institutions and the public health facilities authority and
10 its board created pursuant to the Public Health Facilities
11 Authority Act;

F. "public post-secondary educational institution" means any institution designated in Article 12, Section 11 of the constitution of New Mexico and any institution designated in Chapter 21, Articles 13, 14, 16 and 17 NMSA 1978; and

G. "public officer" or "public official" means every elected or appointed officer of the state, local public body or any public post-secondary educational institution. "Public officer" includes members of advisory boards appointed by any state agency, local public body or public postsecondary educational institution."

Section 12. Section 10-9-4 NMSA 1978 (being Laws 1961, Chapter 240, Section 4, as amended) is amended to read:

"10-9-4. COVERAGE OF SERVICE.--The Personnel Act and the service cover all state positions except:

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1 A. officials elected by popular vote or appointed to fill vacancies to elective offices: 2 members of boards and commissions and heads of 3 **B**. agencies appointed by the governor; 4 C. heads of agencies appointed by boards or 5 commi ssi ons: 6 7 D. directors of department divisions; 8 **E**. those in educational institutions and in public 9 schools: 10 F. those employed by state institutions and by 11 state agencies providing educational programs and who are 12 required to hold valid certificates as certified school 13 instructors as defined in Section 22-1-2 NMSA 1978 issued by 14 the state board of education: G. those in the governor's office; 15 16 H. those in the state militia or the commissioned officers of the New Mexico state police division of the 17 18 department of public safety; 19 I. those in the governmental instrumentality known 20 as the public health facilities authority created pursuant to the Public Health Facilities Authority Act; 21 22 [I.] J. those in the judicial branch of 23 government; 24 [J.] K. those in the legislative branch of 25 government; . 122045. 1 - 11 -

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1 [K.] L. not more than two assistants and one secretary in the office of each official listed in Subsections 2 A, B and C of this section, excluding members of boards and 3 commissions in Subsection B of this section; 4 [L.] M. those of a professional or scientific 5 nature which are temporary in nature; 6 7 [M-] N. those filled by patients or inmates in 8 charitable, penal or correctional institutions; 9  $[N_{\cdot}]$  <u>0.</u> state employees if the personnel board in 10 its discretion decides that the position is one of 11 policymaking; and 12 [0.] P. disadvantaged youth under twenty-two years 13 of age regularly enrolled or to be enrolled in a secondary 14 educational institution approved by the state board of education or in an accredited state institution of advanced 15 16 learning or vocational training and who are to be employed for 17 not more than seven hundred twenty hours during any calendar 18 year: 19 (1) the term "disadvantaged youth" shall be 20 defined for purposes of this exemption by regulation duly promulgated by the board; and 21 the board shall: 22 (2)23 (a) require that all the criteria of 24 this subsection have been met; 25 (b) establish employment lists for the . 122045. 1

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(c) establish the pay rates for such employees."

Section 13. Section 10-15-1 NMSA 1978 (being Laws 1974, Chapter 91, Section 1, as amended) is amended to read:

"10-15-1. FORMATION OF PUBLIC POLICY--PROCEDURES FOR OPEN MEETINGS--EXCEPTIONS AND PROCEDURES FOR CLOSED MEETINGS.--

A. In recognition of the fact that a representative government is dependent upon an informed electorate, it is declared to be public policy of this state that all persons are entitled to the greatest possible information regarding the affairs of government and the official acts of those officers and employees who represent them. The formation of public policy or the conduct of business by vote shall not be All meetings of any public body conducted in closed meeting. except the legislature and the courts shall be public meetings, and all persons so desiring shall be permitted to attend and listen to the deliberations and proceedings. **Reasonable** efforts shall be made to accommodate the use of audio and video recording devices.

B. All meetings of a quorum of members of any board, commission, administrative adjudicatory body or other policymaking body of any state agency, any agency or authority of any county, municipality, district or any political . 122045.1

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1 subdivision, held for the purpose of formulating public policy, including the development of personnel policy, rules, 2 regulations or ordinances, discussing public business or for 3 the purpose of taking any action within the authority of or the delegated authority of any board, commission or other policymaking body are declared to be public meetings open to 6 7 the public at all times, except as otherwise provided in the 8 constitution of New Mexico or the Open Meetings Act. No public 9 meeting once convened that is otherwise required to be open 10 pursuant to the Open Meetings Act shall be closed or dissolved into small groups or committees for the purpose of permitting 12 the closing of the meeting.

If otherwise allowed by law or rule of the С. public body, a member of a public body may participate in a meeting of the public body by means of a conference telephone or other similar communications equipment when it is otherwise difficult or impossible for the member to attend the meeting in person, provided that each member participating by conference telephone can be identified when speaking, all participants are able to hear each other at the same time and members of the public attending the meeting are able to hear any member of the public body who speaks during the meeting.

Any meetings at which the discussion or adoption D. of any proposed resolution, rule, regulation or formal action occurs and at which a majority or quorum of the body is in

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attendance, and any closed meetings, shall be held only after reasonable notice to the public. The affected body shall determine at least annually in a public meeting what notice for a public meeting is reasonable when applied to that body. That notice shall include broadcast stations licensed by the federal communications commission and newspapers of general circulation that have provided a written request for such notice.

E. A public body may recess and reconvene a meeting to a day subsequent to that stated in the meeting notice if, prior to recessing, the public body specifies the date, time and place for continuation of the meeting and, immediately following the recessed meeting, posts notice of the date, time and place for the reconvened meeting on or near the door of the place where the original meeting was held and in at least one other location appropriate to provide public notice of the continuation of the meeting. Only matters appearing on the agenda of the original meeting may be discussed at the reconvened meeting.

F. Meeting notices shall include an agenda containing a list of specific items of business to be discussed or transacted at the meeting or information on how the public may obtain a copy of such an agenda. Except in the case of an emergency, the agenda shall be available to the public at least twenty-four hours prior to the meeting. Except for emergency matters, a public body shall take action only on items

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appearing on the agenda. For purposes of this subsection, an "emergency" refers to unforeseen circumstances that, if not addressed immediately by the public body, will likely result in injury or damage to persons or property or substantial financial loss to the public body.

G. The board, commission or other policymaking body shall keep written minutes of all its meetings. The minutes shall include at a minimum the date, time and place of the meeting, the names of members in attendance and those absent, the substance of the proposals considered and a record of any decisions and votes taken that show how each member voted. All minutes are open to public inspection. Draft minutes shall be prepared within ten working days after the meeting and shall be approved, amended or disapproved at the next meeting where a quorum is present. Minutes shall not become official until approved by the policymaking body.

H. The provisions of Subsections A, B and G of this section do not apply to:

(1) meetings pertaining to issuance,
suspension, renewal or revocation of a license, except that a
hearing at which evidence is offered or rebutted shall be open.
All final actions on the issuance, suspension, renewal or
revocation of a license shall be taken at an open meeting;

(2) limited personnel matters; provided that for purposes of the Open Meetings Act, "limited personnel . 122045.1

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matters" means the discussion of hiring, promotion, demotion, dismissal, assignment or resignation of or the investigation or consideration of complaints or charges against any individual public employee; provided further that this subsection is not to be construed as to exempt final actions on personnel from being taken at open public meetings, nor does it preclude an aggrieved public employee from demanding a public hearing. Judicial candidates interviewed by any commission shall have the right to demand an open interview;

(3) deliberations by a public body in
connection with an administrative adjudicatory proceeding. For purposes of this paragraph, an "administrative adjudicatory proceeding" means a proceeding brought by or against a person before a public body in which individual legal rights, duties or privileges are required by law to be determined by the public body after an opportunity for a trial-type hearing. Except as otherwise provided in this section, the actual administrative adjudicatory proceeding at which evidence is offered or rebutted and any final action taken as a result of the proceeding shall occur in an open meeting;

(4) the discussion of personally identifiableinformation about any individual student, unless the student,his parent or guardian requests otherwise;

(5) meetings for the discussion of bargaining strategy preliminary to collective bargaining negotiations
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that portion of meetings at which a 6 (6) 7 decision concerning purchases in an amount exceeding two 8 thousand five hundred dollars (\$2,500) that can be made only 9 from one source and that portion of meetings at which the 10 contents of competitive sealed proposals solicited pursuant to 11 the Procurement Code are discussed during the contract 12 negotiation process. The actual approval of purchase of the 13 item or final action regarding the selection of a contractor 14 shall be made in an open meeting;

(7) meetings subject to the attorney-client
privilege pertaining to threatened or pending litigation in
which the public body is or may become a participant;

(8) meetings for the discussion of thepurchase, acquisition or disposal of real property or waterrights by the public body;

(9) those portions of meetings of committees or boards of public hospitals that receive less than fifty percent of their operating budget from direct public funds and appropriations where strategic and long-range business plans are discussed; [and]

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I. If any meeting is closed pursuant to the exclusions contained in Subsection H of this section, the closure:

(1) if made in an open meeting, shall be approved by a majority vote of a quorum of the policymaking body; the authority for the closure and the subject to be discussed shall be stated with reasonable specificity in the motion calling for the vote on a closed meeting; the vote shall be taken in an open meeting; and the vote of each individual member shall be recorded in the minutes. Only those subjects announced or voted upon prior to closure by the policymaking body may be discussed in a closed meeting; and

(2) if called for when the policymaking body is not in an open meeting, shall not be held until public notice, appropriate under the circumstances, stating the specific provision of the law authorizing the closed meeting and stating with reasonable specificity the subject to be discussed is given to the members and to the general public.

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J. Following completion of any closed meeting, the minutes of the open meeting that was closed or the minutes of the next open meeting if the closed meeting was separately scheduled shall state that the matters discussed in the closed meeting were limited only to those specified in the motion for closure or in the notice of the separate closed meeting. This statement shall be approved by the public body under Subsection G of this section as part of the minutes."

Section 14. Section 13-1-98 NMSA 1978 (being Laws 1984, Chapter 65, Section 71, as amended) is amended to read:

"13-1-98. EXEMPTIONS FROM THE PROCUREMENT CODE.--The provisions of the Procurement Code shall not apply to:

A. procurement of items of tangible personal property or services by a state agency or a local public body from a state agency, a local public body or external procurement unit except as otherwise provided in Sections 13-1-135 through 13-1-137 NMSA 1978;

B. procurement of tangible personal property or services for the governor's mansion and grounds;

C. printing and duplicating contracts involving materials which are required to be filed in connection with proceedings before administrative agencies or state or federal courts;

D. purchases of publicly provided or publicly regulated gas, electricity, water, sewer and refuse collection . 122045.1

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E. purchases of books and periodicals from the publishers or copyright holders thereof;

F. travel or shipping by common carrier or by private conveyance or to meals and lodging;

G. purchase of livestock at auction rings or to the procurement of animals to be used for research and experimentation or exhibit;

9 H. contracts with businesses for public school
10 transportation services;

I. procurement of tangible personal property or services, as defined by Sections 13-1-87 and 13-1-93 NMSA 1978, by the corrections industries division of the corrections department pursuant to regulations adopted by the corrections [industries] commission, which shall be reviewed by the purchasing division of the general services department prior to adoption;

J. minor purchases consisting of magazine subscriptions, conference registration fees and other similar purchases where prepayments are required;

K. municipalities having adopted home rule charters and having enacted their own purchasing ordinances;

L. the issuance, sale and delivery of public securities pursuant to the applicable authorizing statute, with the exception of bond attorneys and general financial

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M contracts entered into by a local public body with a private independent contractor for the operation, or provision and operation, of a jail pursuant to Sections 33-3-26 and 33-3-27 NMSA 1978;

N. contracts for maintenance of grounds and facilities at highway rest stops and other employment opportunities, excluding those intended for the direct care and support of persons with handicaps, entered into by state agencies with private, nonprofit, independent contractors who provide services to persons with handicaps;

0. contracts and expenditures for services to be paid or compensated by money or other property transferred to New Mexico law enforcement agencies by the United States department of justice drug enforcement administration;

P. contracts for retirement and other benefits pursuant to Sections 22-11-47 through 22-11-52 NMSA 1978; [ and]

Q. contracts with professional entertainers; and

<u>R. procurement of tangible personal property or</u> <u>services by a local public health facilities authority pursuant</u> to the Public Health Facilities Authority Act."

Section 15. Section 13-6-2.1 NMSA 1978 (being Laws 1989, Chapter 380, Section 1) is amended to read:

"13-6-2.1. LEASES--BOARD OF FINANCE APPROVAL.--

A. Any sale, trade or lease for a period of more .122045.1

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than five years but less than twenty-five years in duration of real property belonging to any state agency, local public body, school district or state educational institution or any sale, trade or lease of such real property for a consideration of more than twenty-five thousand dollars (\$25,000) but less than one hundred thousand dollars (\$100,000) shall not be valid unless it is approved prior to its effective date by the state board of finance.

B. The provisions of this section shall not be
applicable as to those institutions specifically enumerated in
Article 12, Section 11 of the constitution of New Mexico, the
state land office, [or] the state highway commission or the
public health facilities authority or a local public health
facilities authority created pursuant to the provisions of the
Public Health Facilities Authority Act. "

Section 16. Section 14-2-6 NMSA 1978 (being Laws 1993, Chapter 258, Section 3) is amended to read:

"14-2-6. DEFINITIONS.--As used in the Inspection of Public Records Act:

A. "custodian" means any person responsible for the maintenance, care or keeping of a public body's public records, regardless of whether the records are in that person's actual physical custody and control;

B. "inspect" means to review all public records that are not excluded in Section 14-2-1 NMSA 1978;

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C. "person" means any individual, corporation, partnership, firm, association or entity;

"public body" means the executive, legislative 3 D. and judicial branches of state and local governments and all 4 advisory boards, commissions, committees, agencies or entities 5 created by the constitution or any branch of government that 6 7 receives any public funding, including political subdivisions, special taxing districts, school districts and institutions of 8 9 higher education but "public body" does not include the public 10 health facilities authority or a local public health facilities authority created pursuant to the Public Health Facilities 11 12 Authority Act; and

E. "public records" means all documents, papers, letters, books, maps, tapes, photographs, recordings and other materials, regardless of physical form or characteristics, that are used, created, received, maintained or held by or on behalf of any public body and relate to public business, whether or not the records are required by law to be created or maintained."

Section 17. SEVERABILITY.--If any part or application of the Public Health Facilities Authority Act is held invalid, the remainder or its application to other situations or persons shall not be affected.

Section 18. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 1998.

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	11	Mr. Speaker:
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	13	Your RULES AND ORDER OF BUSINESS COMMITTEE, to
	14	whom has been referred
	15	
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<u>ew</u> el ete	17	HOUSE BILL 423
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	19	has had it under consideration and finds same to be <b>GERMANE</b>
<u>eri:</u>	20	in accordance with constitutional provisions.
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<u>bred</u>	22	Respectfully submitted,
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R. David Pederson, Chairman 1 2 Adopted \_\_\_\_\_ Not Adopted \_\_\_\_\_ (Chief Clerk) (Chief Clerk) 3 4 Date \_\_\_\_\_ 5 6 The roll call vote was <u>8</u> For <u>0</u> Against 7 Yes: 8 8 Nicely, Olguin, Rodella, Ryan, Sanchez, Taylor, J.G., Excused: 9 Williams, S.M. 10 None Absent: 11 12 13 G: BILLTEXT BILLW\_98 H0423 14 15 16 17 18 19 20 21 22 23 24 25 . 122045. 1 - 26 -

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