LFC Requestor: LFC Contractor

# 2025 LEGISLATIVE SESSION AGENCY BILL ANALYSIS

**Section I: General** 

Chamber: Senate Category: Bill

Number: 172 Type: Introduced

**Date** (of **THIS** analysis): 01/29/2025

Sponsor(s): L. Trujillo, C. Nava, DW. Johnson, and J. Anyanonu

Short Title: Immigrant Health Care Workforce Development Act

Reviewing Agency: Agency 665 - Department of Health

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# **Section II: Fiscal Impact**

#### **APPROPRIATION (dollars in thousands)**

Appropriation Contained		Recurring or	Fund
FY 25	FY 26	Nonrecurring	Affected
\$0	\$1,500.00	Non-recurring	General Fund

#### **REVENUE** (dollars in thousands)

Estimated Revenue			Recurring or	
FY 25	FY 26	FY 27	Nonrecurring	Fund Affected
\$0	\$0	\$0	N/A	N/A

# ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)

	FY 25	FY 26	FY 27	3 Year Total Cost	Recurring or Non- recurring	Fund Affected
Total	\$0	\$0	\$0	\$0	N/A	N/A

# **Section III: Relationship to other legislation**

Duplicates: None.

Conflicts with: None.

Companion to: None.

Relates to: None

Duplicates/Relates to an Appropriation in the General Appropriation Act: None.

#### **Section IV: Narrative**

#### 1. BILL SUMMARY

#### a) Synopsis

Senate Bill 172 (SB 172) would enact the Immigrant Health Care Workforce Development Act which would:

Establish and maintain an Immigrant Health Care Professional Acceleration Program that would support underemployed immigrant health care workers by providing educational and career navigation, training (and funding for that training), and support and guidance, including financial support; provides criteria that one must meet to be eligible for participation to include a commitment to work in an underserved area for at least one, but not more than three years.

As part of the above program and in partnership with a licensed health care provider, develop and operate an Immigrant Primary Care Readiness Pathway that would support qualified immigrant international medical graduates seeking to become licensed primary care physicians in New Mexico by preparing them to enter a primary care residency program and to take licensing examinations while providing them with a stipend; provides criteria that one must meet to be eligible for participation to include a commitment to work in an underserved area for three years post-licensure.

Establish and maintain an Immigrant Primary Care Residency Grant that would fund primary care residency positions in New Mexico designated for eligible immigrant international medical graduates; provides criteria that the health care educational program must meet to be eligible for grant funding; prioritizes grant funding to those programs serving underserved communities.

Create the Immigrant Health Care Workforce Development Fund that would be the source of funding to the Workforce Solutions Department to implement and administer the provisions of the Act.

Authorizes the Secretary of the Workforce Solutions Department to appoint an Immigrant Health Care Workforce Advisory Committee that would serve to advise the Secretary on aspects related to the Act; identifies the number of members of the committee and who they should represent; addresses other issues including compensation for committee members and reporting requirements.

1.5 million would be appropriated to the Workforce Solutions Department for fiscal year 2026 to implement and administer the provisions of the Immigrant Health Care Workforce Development Act, including hiring three full-time-equivalent department staff and providing program grants.

Requires the Workforce Solutions Department to adopt rules as necessary to carry out the provisions of this Act.

Amends Sections 61-6-6 ('Definitions') and 61-6-11 (Physician Licensure') of NMSA to address the new requirements, to include establishing criteria for issuance of certain license types.

Is this an amendment or substitution?  $\square$  Yes  $\boxtimes$  No Is there an emergency clause?  $\square$  Yes  $\boxtimes$  No

# b) Significant Issues

The State of New Mexico continues to see a shortage in medical providers. Especially those medical providers who are specialists in certain medical conditions, including neurologists, cardiologists, and gynecologists.

( https://digitalrepository.unm.edu/nmhc workforce/10/)

The American Medical Association supports programs, like the one proposed in SB 172 that assist with matching international medical graduates with residency programs in the United States. (<a href="https://www.ama-assn.org/education/international-medical-education/challenges-matching-international-medical-graduates-and">https://www.ama-assn.org/education/international-medical-education/challenges-matching-international-medical-graduates-and</a>)

SB 172 provides several opportunities for 'underemployed immigrant health care workers' and international medical graduates to receive training and support that would allow health care workers to obtain health care jobs in New Mexico. This would assist in more providers in our rural communities.

According to the 2024 report published by the New Mexico Health Care workforce Committee, New Mexico continues to fall below acceptable benchmarks for the number of primary care physicians necessary to meet the needs of its residents. The data used in the report for physicians shows that in 2021 New Mexico would have needed 334 physicians to meet the needs of residents. While the number of providers did slightly improve since 2019, we continue to see a shortage of medical providers in New Mexico. As our

population continues to age, we can anticipate the need for more primary care and specialty providers to meet the needs of the population.

(https://digitalrepository.unm.edu/cgi/viewcontent.cgi?article=1012&context=nmhc wor kforce)

Data shows an increase in the number of employed physicians, increasing from 41.8% of licensed physicians being employed in 2012 to 77.6% in 2024. However, the increase in employed physicians still falls short of meeting the needs of our communities. During this time frame we also saw a decrease of 25% in the number of physicians who work in a private practice, as most are associated with larger medical groups which are better administrative, equipped handle economic, and regulatory (https://www.nmlegis.gov/handouts/ALFC%20061124%20Item%2014%20Healthcare%2 0Workforce.pdf)

### 2.

3.

PE	RFORMANCE IMPLICATIONS
•	Does this bill impact the current delivery of NMDOH services or operations?
	□ Yes ⊠ No
	If yes, describe how.
•	Is this proposal related to the NMDOH Strategic Plan? ⊠ Yes □ No
	⊠ Goal 1: We expand equitable access to services for all New Mexicans
	☐ Goal 2: We ensure safety in New Mexico healthcare environments
	☑ Goal 3: We improve health status for all New Mexicans
	☐ <b>Goal 4</b> : We support each other by promoting an environment of mutual respect, trust open communication, and needed resources for staff to serve New Mexicans and to grow and reach their professional goals
FIS	SCAL IMPLICATIONS
•	If there is an appropriation, is it included in the Executive Budget Request?
	□ Yes ⊠ No □ N/A
•	If there is an appropriation, is it included in the LFC Budget Request?
	☐ Yes ☒ No ☐ N/A
•	Does this bill have a fiscal impact on NMDOH? ☐ Yes ⊠ No

4.	ADMINISTRATIVE IMPLICATIONS  Will this bill have an administrative impact on NMDOH? □ Yes ⋈ No
5.	DUPLICATION, CONFLICT, COMPANIONSHIP OR RELATIONSHIP None.
6.	<b>TECHNICAL ISSUES</b> Are there technical issues with the bill? □ Yes ⋈ No
7.	LEGAL/REGULATORY ISSUES (OTHER SUBSTANTIVE ISSUES)
	<ul> <li>Will administrative rules need to be updated or new rules written? ⊠ Yes □ No</li> <li>Have there been changes in federal/state/local laws and regulations that make this legislation necessary (or unnecessary)? □ Yes ☒ No</li> <li>Does this bill conflict with federal grant requirements or associated regulations? □ Yes ☒ No</li> <li>Are there any legal problems or conflicts with existing laws, regulations, policies, or programs? □ Yes ☒ No</li> </ul>
8.	DISPARITIES ISSUES
	None.
9.	<b>HEALTH IMPACT(S)</b> By increasing the number of heath care workers in underserved areas, especially primary care physicians, more people would have access to health care services. This has the potential to improve access to preventive health care, acute and chronic disease management as well as behavioral health care, thereby improving health status of the population.

If SB 172 is not enacted, there would be no program with a specific mandate to train and support underemployed immigrant health care workers and no program with a specific mandate to support the training and licensure of immigrant international medical graduates into primary care fields.

11. WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL?

# 12. AMENDMENTS

10. ALTERNATIVES

None

None.