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SENATE BILL 26

55th legislature - STATE OF NEW MEXICO - second session, 2022

INTRODUCED BY

Benny Shendo, Jr. And D. Wonda Johnson

AN ACT

RELATING TO LOCAL GOVERNMENTS; ALLOWING CERTAIN MUNICIPALITIES TO RETAIN A CERTAIN PERCENTAGE OF THE HOLD HARMLESS DISTRIBUTION TO OFFSET GROSS RECEIPTS DEDUCTIONS FOR FOOD AND HEALTH CARE PRACTITIONER SERVICES; CLARIFYING THAT CERTAIN OTHER MUNICIPALITIES AND COUNTIES ARE EXEMPT FROM THE PHASE-OUT OF THAT DISTRIBUTION IF THEY DID NOT HAVE A HOLD HARMLESS GROSS RECEIPTS TAX IN EFFECT ON JUNE 30, 2019.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 7-1-6.46 NMSA 1978 (being Laws 2004, Chapter 116, Section 1, as amended) is amended to read:

"7-1-6.46. DISTRIBUTION TO MUNICIPALITIES--OFFSET FOR FOOD DEDUCTION AND HEALTH CARE PRACTITIONER SERVICES DEDUCTION. --

For a municipality that [has not elected to .221274.2

impose] did not have in effect on June 30, 2019 a municipal hold harmless gross receipts tax through an ordinance and that has a population of less than ten thousand according to the most recent federal decennial census, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to [a] the municipality in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the [sum of:

(1) the total deductions claimed pursuant to
Section 7-9-92 NMSA 1978 for the month by taxpayers from
business locations attributable to the municipality multiplied
by the sum of the combined rate of all municipal local option
gross receipts taxes in effect in the municipality for the
month plus one and two hundred twenty-five thousandths percent;
and

Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations attributable to the municipality multiplied by the sum of the combined rate of all municipal local option gross receipts taxes in effect in the municipality for the month plus one and two hundred twenty-five thousandths percent] applicable maximum distribution for the municipality.

B. For a municipality that did not have in effect on June 30, 2019 a municipal hold harmless gross receipts tax through an ordinance and has a population of at least ten

.221274.2

1	thousand according to the most recent federal decennial census,
2	a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be
3	made to the municipality in an amount, subject to any increase
4	or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal
5	to the following percentages of the applicable maximum
6	distribution for the municipality:
7	(1) for a municipality that has a municipal
8	poverty level two percentage points or more above the state
9	poverty level, eighty percent;
10	(2) for a municipality that has a poverty
11	level of less than two percentage points above or below the
12	state poverty level, fifty percent; and
13	(3) for a municipality that has a poverty
14	level two percentage points or more below the state poverty
15	<u>level:</u>
16	(a) on or after July 1, 2022 and prior
17	to July 1, 2023, forty-nine percent;
18	(b) on or after July 1, 2023 and prior
19	to July 1, 2024, forty-two percent;
20	(c) on or after July 1, 2024 and prior
21	to July 1, 2025, thirty-five percent; and
22	(d) on or after July 1, 2025, thirty
23	percent.
24	$[rac{B_{ullet}}{C_{ullet}}]$ For a municipality not described in
25	Subsection A $\underline{\text{or B}}$ of this section, a distribution pursuant to
	.221274.2

I	Section /-1-6.1 NMSA 1978 shall be made to the municipality in
2	an amount, subject to any increase or decrease made pursuant to
3	Section 7-1-6.15 NMSA 1978, equal to the [sum of:
4	(1) the total deductions claimed pursuant to
5	Section 7-9-92 NMSA 1978 for the month by taxpayers from
6	business locations attributable to the municipality multiplied
7	by the sum of the combined rate of all municipal local option
8	gross receipts taxes in effect in the municipality on January
9	1, 2007 plus one and two hundred twenty-five thousandths
10	percent in the following percentages:
11	(a) prior to July 1, 2015, one hundred
12	percent;
13	(b) on or after July 1, 2015 and prior
14	to July 1, 2016, ninety-four percent;
15	(c) on or after July 1, 2016 and prior
16	to July 1, 2017, eighty-eight percent;
17	(d) on or after July 1, 2017 and prior
18	to July 1, 2018, eighty-two percent;
19	(e) on or after July 1, 2018 and prior
20	to July 1, 2019, seventy-six percent;
21	(f) on or after July 1, 2019 and prior
22	to July 1, 2020, seventy percent;
23	(g) on or after July 1, 2020 and prior
24	to July 1, 2021, sixty-three percent;
25	(h) on or after July 1, 2021 and prior
	.221274.2

2	(i) on or after July 1, 2022 and prior
3	to July 1, 2023, forty-nine percent;
4	(j) on or after July 1, 2023 and prior
5	to July 1, 2024, forty-two percent;
6	(k) on or after July 1, 2024 and prior
7	to July 1, 2025, thirty-five percent;
8	(1) on or after July 1, 2025 and prior
9	to July 1, 2026, twenty-eight percent;
10	(m) on or after July 1, 2026 and prior
11	to July 1, 2027, twenty-one percent;
12	(n) on or after July 1, 2027 and prior
13	to July 1, 2028, fourteen percent; and
14	(o) on or after July 1, 2028 and prior
15	to July 1, 2029, seven percent; and
16	(2) the total deductions claimed pursuant to
17	Section 7-9-93 NMSA 1978 for the month by taxpayers from
18	business locations attributable to the municipality multiplied
19	by the sum of the combined rate of all municipal local option
20	gross receipts taxes in effect in the municipality on January
21	1, 2007 plus one and two hundred twenty-five thousandths
22	percent in] applicable maximum distribution for the
23	municipality multiplied by the following percentages:
24	[(a) prior to July 1, 2015, one hundred
25	percent;
	.221274.2

to July 1, 2022, fifty-six percent;

2	to July 1, 2016, ninety-four percent;
3	(c) on or after July 1, 2016 and prior
4	to July 1, 2017, eighty-eight percent;
5	(d) on or after July 1, 2017 and prior
6	to July 1, 2018, eighty-two percent;
7	(e) on or after July 1, 2018 and prior
8	to July 1, 2019, seventy-six percent;
9	(f) on or after July 1, 2019 and prior
10	to July 1, 2020, seventy percent;
11	(g) on or after July 1, 2020 and prior
12	to July 1, 2021, sixty-three percent;
13	(h) on or after July 1, 2021 and prior
14	to July 1, 2022, fifty-six percent;
15	(i)] <u>(1)</u> on or after July 1, 2022 and prior to
16	July 1, 2023, forty-nine percent;
17	$\left[\frac{(j)}{(2)}\right]$ on or after July 1, 2023 and prior
18	to July 1, 2024, forty-two percent;
19	[(k)] <u>(3)</u> on or after July 1, 2024 and prior
20	to July 1, 2025, thirty-five percent;
21	$\left[\frac{(1)}{(4)}\right]$ on or after July 1, 2025 and prior
22	to July 1, 2026, twenty-eight percent;
23	[(m)] <u>(5)</u> on or after July 1, 2026 and prior
24	to July 1, 2027, twenty-one percent;
25	[(n)] <u>(6)</u> on or after July 1, 2027 and prior
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(b) on or after July 1, 2015 and prior

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to	July	1,	2028,	fourteen	percent;	[and
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(0) (7) on or after July 1, 2028 and prior to July 1, 2029, seven percent; and

(8) on and after July 1, 2029, zero percent.

[C. The] D. A distribution pursuant to [Subsections A and B of] this section is in lieu of revenue that would have been received by the municipality but for the deductions provided by Sections 7-9-92 and 7-9-93 NMSA 1978. The distribution shall be considered gross receipts tax revenue and shall be used by the municipality in the same manner as gross receipts tax revenue, including payment of gross receipts [A distribution pursuant to this section to tax revenue bonds. a municipality not described in Subsection A of this section or to a municipality that has imposed a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act shall not be made on or after July 1, 2029.

D. If the [reductions] changes made by this $[\frac{2013}{202}]$ act to the distributions made pursuant to [Subsections A and B of] this section impair the ability of a municipality to meet its principal or interest payment obligations for revenue bonds that are outstanding prior to July 1, [2013] 2022 and that are secured by the pledge of all or part of the municipality's revenue from the distribution made pursuant to this section, then the amount distributed .221274.2

pursuant to this section to that municipality shall be
increased by an amount sufficient to meet the required payment;
provided that the total amount distributed to that municipality
pursuant to this section does not exceed the amount that would
have been due that municipality pursuant to this section as it
was in effect on June 30, $[\frac{2013}{}]$ $\underline{2022}$.
[E.] For the purposes of this section:
(1) "business locations attributable to the
municipality" means business locations:
[(1)] <u>(a)</u> within the municipality;
$[\frac{(2)}{(b)}]$ on land owned by the state,
commonly known as the "state fairgrounds", within the exterior
boundaries of the municipality;
$[\frac{(3)}{(c)}]$ outside the boundaries of the
municipality on land owned by the municipality; and
[(4)] <u>(d)</u> on an Indian reservation or

vation or pueblo grant in an area that is contiguous to the municipality and in which the municipality performs services pursuant to a contract between the municipality and the Indian tribe or Indian pueblo if: $[\frac{a}{1}]$ the contract describes an area in which the municipality is required to perform services and requires the municipality to perform services that are substantially the same as the services the municipality performs for itself; and [(b)] 2) the governing body of the municipality has submitted a copy of the contract to the .221274.2

secretary;

(2) "maximum distribution" means:

in effect on June 30, 2019 a municipal hold harmless gross
receipts tax, the total deductions claimed pursuant to Sections
7-9-92 and 7-9-93 NMSA 1978 for the month by taxpayers from
business locations attributable to the municipality multiplied
by the sum of the combined rate of all municipal local option
gross receipts taxes in effect in the municipality for the
month plus one and two hundred twenty-five thousandths percent;
and

Subparagraph (a) of this paragraph, the total deductions
claimed pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for
the month by taxpayers from business locations attributable to
the municipality multiplied by the sum of the combined rate of
all municipal local option gross receipts taxes in effect in
the municipality on January 1, 2007 plus one and two hundred
twenty-five thousandths percent; and

(3) "poverty level" means the percentage of persons in poverty, according to the most recent five-year

American community survey, as published by the United States census bureau. For the purposes of determining the poverty level of a municipality, "poverty level" means the percentage of persons in poverty in a municipality, according to the most .221274.2

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recent	five-year American community survey, as published by	the
United	States census bureau, that includes adequate data to	
make a	determination as to the poverty level of the	
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municipality.		

[F.] G. A distribution pursuant to this section may be adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax increment dedicated by a municipality pursuant to the Tax Increment for Development Act."

Section 7-1-6.47 NMSA 1978 (being Laws 2004, SECTION 2. Chapter 116, Section 2, as amended) is amended to read:

"7-1-6.47. DISTRIBUTION TO COUNTIES--OFFSET FOR FOOD DEDUCTION AND HEALTH CARE PRACTITIONER SERVICES DEDUCTION .--

For a county that [has not elected to impose] did not have in effect on June 30, 2019 a county hold harmless gross receipts tax through an ordinance and that has a population of less than forty-eight thousand according to the most recent federal decennial census, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to [a] the county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the [sum of:

(1) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option .221274.2

gross receipts taxes in effect for the month that are imposed throughout the county:

(2) the total deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed in the county area not within a municipality;

(3) the total deductions claimed pursuant to Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations within a municipality in the county multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed throughout the county; and

Section 7-9-93 NMSA 1978 for the month by taxpayers from business locations in the county but not within a municipality multiplied by the combined rate of all county local option gross receipts taxes in effect for the month that are imposed in the county area not within a municipality] applicable maximum distribution for the county.

B. For a county not described in Subsection A of this section, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA .221274.2

1	1978, equal to the [sum of:
2	(1) the total deductions claimed pursuant to
3	Section 7-9-92 NMSA 1978 for the month by taxpayers from
4	business locations within a municipality in the county
5	multiplied by the combined rate of all county local option
6	gross receipts taxes in effect on January 1, 2007 that are
7	imposed throughout the county in the following percentages:
8	(a) prior to July 1, 2015, one hundred
9	percent;
10	(b) on or after July 1, 2015 and prior
11	to July 1, 2016, ninety-four percent;
12	(c) on or after July 1, 2016 and prior
13	to July 1, 2017, eighty-eight percent;
14	(d) on or after July 1, 2017 and prior
15	to July 1, 2018, eighty-two percent;
16	(e) on or after July 1, 2018 and prior
17	to July 1, 2019, seventy-six percent;
18	(f) on or after July 1, 2019 and prior
19	to July 1, 2020, seventy percent;
20	(g) on or after July 1, 2020 and prior
21	to July 1, 2021, sixty-three percent;
22	(h) on or after July 1, 2021 and prior
23	to July 1, 2022, fifty-six percent;
24	(i) on or after July 1, 2022 and prior
25	to July 1, 2023, forty-nine percent;
	.221274.2

2	to July 1, 2024, forty-two percent;
3	(k) on or after July 1, 2024 and prior
4	to July 1, 2025, thirty-five percent;
5	(1) on or after July 1, 2025 and prior
6	to July 1, 2026, twenty-eight percent;
7	(m) on or after July 1, 2026 and prior
8	to July 1, 2027, twenty-one percent;
9	(n) on or after July 1, 2027 and prior
10	to July 1, 2028, fourteen percent; and
11	(o) on or after July 1, 2028 and prior
12	to July 1, 2029, seven percent;
13	(2) the total deductions claimed pursuant to
14	Section 7-9-92 NMSA 1978 for the month by taxpayers from
15	business locations in the county but not within a municipality
16	multiplied by the combined rate of all county local option
17	gross receipts taxes in effect on January 1, 2007 that are
18	imposed in the county area not within a municipality in the
19	following percentages:
20	(a) prior to July 1, 2015, one hundred
21	percent;
22	(b) on or after July 1, 2015 and prior
23	to July 1, 2016, ninety-four percent;
24	(c) on or after July 1, 2016 and prior
25	to July 1, 2017, eighty-eight percent;
	.221274.2

(j) on or after July 1, 2023 and prior

1	(d) on or after July 1, 2017 and prior
2	to July 1, 2018, eighty-two percent;
3	(e) on or after July 1, 2018 and prior
4	to July 1, 2019, seventy-six percent;
5	(f) on or after July 1, 2019 and prior
6	to July 1, 2020, seventy percent;
7	(g) on or after July 1, 2020 and prior
8	to July 1, 2021, sixty-three percent;
9	(h) on or after July 1, 2021 and prior
10	to July 1, 2022, fifty-six percent;
11	(i) on or after July 1, 2022 and prior
12	to July 1, 2023, forty-nine percent;
13	(j) on or after July 1, 2023 and prior
14	to July 1, 2024, forty-two percent;
15	(k) on or after July 1, 2024 and prior
16	to July 1, 2025, thirty-five percent;
17	(1) on or after July 1, 2025 and prior
18	to July 1, 2026, twenty-eight percent;
19	(m) on or after July 1, 2026 and prior
20	to July 1, 2027, twenty-one percent;
21	(n) on or after July 1, 2027 and prior
22	to July 1, 2028, fourteen percent; and
23	(o) on or after July 1, 2028 and prior
24	to July 1, 2029, seven percent;
25	(3) the total deductions claimed pursuant to
	.221274.2

2	business locations within a municipality in the county
3	multiplied by the combined rate of all county local option
4	gross receipts taxes in effect on January 1, 2007 that are
5	imposed throughout the county in the following percentages:
6	(a) prior to July 1, 2015, one hundred
7	percent;
8	(b) on or after July 1, 2015 and prior
9	to July 1, 2016, ninety-four percent;
10	(c) on or after July 1, 2016 and prior
11	to July 1, 2017, eighty-eight percent;
12	(d) on or after July 1, 2017 and prior
13	to July 1, 2018, eighty-two percent;
14	(e) on or after July 1, 2018 and prior
15	to July 1, 2019, seventy-six percent;
16	(f) on or after July 1, 2019 and prior
17	to July 1, 2020, seventy percent;
18	(g) on or after July 1, 2020 and prior
19	to July 1, 2021, sixty-three percent;
20	(h) on or after July 1, 2021 and prior
21	to July 1, 2022, fifty-six percent;
22	(i) on or after July 1, 2022 and prior
23	to July 1, 2023, forty-nine percent;
24	(j) on or after July 1, 2023 and prior
25	to July 1, 2024, forty-two percent;
	.221274.2

Section 7-9-93 NMSA 1978 for the month by taxpayers from

2	to July 1, 2025, thirty-five percent;
3	(1) on or after July 1, 2025 and prior
4	to July 1, 2026, twenty-eight percent;
5	(m) on or after July 1, 2026 and prior
6	to July 1, 2027, twenty-one percent;
7	(n) on or after July 1, 2027 and prior
8	to July 1, 2028, fourteen percent; and
9	(o) on or after July 1, 2028 and prior
10	to July 1, 2029, seven percent; and
11	(4) the total deductions claimed pursuant to
12	Section 7-9-93 NMSA 1978 for the month by taxpayers from
13	business locations in the county but not within a municipality
14	multiplied by the combined rate of all county local option
15	gross receipts taxes in effect on January 1, 2007 that are
16	imposed in the county area not within a municipality in]
17	applicable maximum distribution multiplied by the following
18	percentages:
19	[(a) prior to July 1, 2015, one hundred
20	percent;
21	(b) on or after July 1, 2015 and prior
22	to July 1, 2016, ninety-four percent;
23	(c) on or after July 1, 2016 and prior
24	to July 1, 2017, eighty-eight percent;
25	(d) on or after July 1, 2017 and prior
	.221274.2

(k) on or after July 1, 2024 and prior

2	(e) on or after July 1, 2018 and prior
3	to July 1, 2019, seventy-six percent;
4	(f) on or after July 1, 2019 and prior
5	to July 1, 2020, seventy percent;
6	(g) on or after July 1, 2020 and prior
7	to July 1, 2021, sixty-three percent;
8	$\frac{\text{(h)}}{\text{(l)}}$ on or after July 1, 2021 and prior to
9	July 1, 2022, fifty-six percent;
10	$[\frac{(i)}{(2)}]$ on or after July 1, 2022 and prior
11	to July 1, 2023, forty-nine percent;
12	$[\frac{(j)}{(j)}]$ on or after July 1, 2023 and prior
13	to July 1, 2024, forty-two percent;
14	$[\frac{(k)}{(4)}]$ on or after July 1, 2024 and prior
15	to July 1, 2025, thirty-five percent;
16	$[\frac{(1)}{(5)}]$ on or after July 1, 2025 and prior
17	to July 1, 2026, twenty-eight percent;
18	$[\frac{m}{m}]$ (6) on or after July 1, 2026 and prior
19	to July 1, 2027, twenty-one percent;
20	$\left[\frac{(n)}{(n)}\right]$ on or after July 1, 2027 and prior
21	to July 1, 2028, fourteen percent; [and
22	$\frac{\text{(o)}}{\text{(8)}}$ on or after July 1, 2028 and prior to
23	July 1, 2029, seven percent; and
24	(9) on and after July 1, 2029, zero percent.
25	C. [The] \underline{A} distribution pursuant to [Subsections A
	.221274.2

to July 1, 2018, eighty-two percent;

and B of] this section is in lieu of revenue that would have been received by the county but for the deductions provided by Sections 7-9-92 and 7-9-93 NMSA 1978. The distribution shall be considered gross receipts tax revenue and shall be used by the county in the same manner as gross receipts tax revenue, including payment of gross receipts tax revenue bonds. [A distribution pursuant to this section to a county not described in Subsection A of this section or to a county that has imposed a gross receipts tax through an ordinance that does not provide a deduction contained in the Gross Receipts and Compensating Tax Act shall not be made on or after July 1, 2029.]

- D. If the [reductions] changes made by this [2013] 2022 act to the distributions made pursuant to [Subsections A and B of] this section impair the ability of a county to meet its principal or interest payment obligations for revenue bonds that are outstanding prior to July 1, [2013] 2022 and that are secured by the pledge of all or part of the county's revenue from the distribution made pursuant to this section, then the amount distributed pursuant to this section to that county shall be increased by an amount sufficient to meet the required payment; provided that the total amount distributed to that county pursuant to this section does not exceed the amount that would have been due that county pursuant to this section as it was in effect on June 30, [2013] 2022.
- E. A distribution pursuant to this section may be .221274.2

adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax increment dedicated by a county pursuant to the Tax Increment for Development Act.

F. For the purposes of this section, "maximum distribution" means:

(1) for a county that did not have in effect on June 30, 2019 a county hold harmless gross receipts tax and that has a population of less than forty-eight thousand according to the most recent federal decennial census, the sum of:

(a) the total deductions claimed

pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month

by taxpayers from business locations within a municipality in

the county multiplied by the combined rate of all county local

option gross receipts taxes in effect for the month that are

imposed throughout the county; and

(b) the total deductions claimed

pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month

by taxpayers from business locations in the county but not

within a municipality multiplied by the combined rate of all

county local option gross receipts taxes in effect for the

month that are imposed in the county area not within a

municipality; and

(2) for a county not described in Paragraph
.221274.2

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(a) the total deductions claimed
pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month
by taxpayers from business locations within a municipality in
the county multiplied by the combined rate of all county local
option gross receipts taxes in effect on January 1, 2007 that
are imposed throughout the county; and

(b) the total deductions claimed

pursuant to Sections 7-9-92 and 7-9-93 NMSA 1978 for the month

by taxpayers from business locations in the county but not

within a municipality multiplied by the combined rate of all

county local option gross receipts taxes in effect on January

1, 2007 that are imposed in the county area not within a

municipality."

SECTION 3. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 2022.

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