

**LEGISLATIVE EDUCATION STUDY COMMITTEE
BILL ANALYSIS**

Bill Number: *HB 310

52nd Legislature, 1st Session, 2015

Tracking Number: .198207.1

Short Title: Science Early Education Program

Sponsor(s): Representative W. Ken Martinez and Senator Mary Kay Papen and Others

Analyst: Ian Kleats

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Bill Summary:

HB 310 adds a new section in the *Public School Code* to create the:

- Science Early Education Program as a five-year pilot project based on three-year student cohorts that incorporates hands-on, age-appropriate physics education into grades 6-8; and
- Science Early Education Fund to financially support the pilot.

Among its provisions, the bill requires that the program:

- provide professional development and teaching materials to teachers to introduce physics curricula for grades 6 through 8; and
- be designated for “high-poverty public schools,” which are defined as having 85 percent or more of students eligible for free or reduced-fee lunch at the time of application;

Other provisions of HB 310 require the Public Education Department (PED) to:

- administer the program and contract for the professional development and teaching materials to teachers;
- select no more than 10 schools that are based in regions of the state that are distinct in their locations and population densities;
- establish reporting and evaluation requirements for participating schools, including student and program assessments; and
- provide interim or final reports annually to the Legislature and the Governor on the efficacy of the program.

HB 310 also makes the following requirements and allowances for school districts, participating schools, and participating students:

- allows school districts to apply on behalf of their schools;
- requires PED to select four schools for participation in the pilot;
- requires that participating schools provide one-half of the funding for the program;
- requires participating students to be evaluated at the beginning of the program (see “Technical Issues,” below); and

- requires that students’ progress be measured through standardized assessments in science and mathematics at the end of grades 6-8.

Provisions relating to the Science Early Education Fund require that:

- PED administer the fund to carry out the purposes of the Science Early Education Program;
- PED seek public and private grants and donations for the program; and
- fund balances revert to the General Fund at the end of the program, unless otherwise specified by the terms of a grant or donation.

*HB 310 contains an emergency clause.

Fiscal Impact:

\$250,000 is appropriated from the General Fund to the Science Early Education Fund for expenditure in FY 15 through FY 20.

Fiscal Issues:

With one-to-one state-to-local funding from 10 participating school districts over five years, and assuming no additional funding from grants or donations, the \$250,000 appropriation could potentially result in:

- total program funding of \$50,000 per school across the five years;
- assuming three cohorts within the five-year time period would fully pass through grades 6-8, each participating school would have to fund nine cohort-years; and
- on average, each cohort would be funded by approximately \$16,667 through the entire program, or \$5,556 per cohort-year.

It is unclear whether the appropriation is sufficient for the bill’s various provisions, including PED’s administration of the program and contracts with an organization to provide teacher professional development and teaching materials.

HB 310 requires at least eight standardized assessments per participating student, which are comprised of the pre-program evaluation and assessments at the end of grades 6, 7, and 8 for both math and science. It is assumed that the development, grading, and administering of these assessments will be funded through schools’ grant awards or matching funds.

Technical Issues:

On page 2, line 24 through page 3, line 1, HB 310 requires that students participating in the program shall be evaluated at the beginning of the program. However, the program is a five-year pilot that fully covers at least three student cohorts. It is unclear how two of those cohorts would be evaluated at the beginning of the program itself when those students are in grades 4 and 5. As a result, the sponsor may wish to offer a clarifying amendment changing “beginning of the program” to “beginning of their program participation.”

Substantive Issues:

The *General Appropriations Act of 2014* appropriates \$2.0 million dollars to PED for the science, technology, engineering, and mathematics (STEM) initiative for FY 15. This appropriation includes \$500,000 for professional development of mathematics and science teachers statewide.

Background:

New Mexico Science Content Standards, Benchmarks, and Performance Standards

The current science standards include science content standards, benchmarks, and performance standards that:

- specify benchmarks for each of three grade bands (K-4, 5-8, and 9-12);
- articulate grade-specific performance standards, describing how students will demonstrate mastery of each benchmark at each grade; and
- are organized into three strands:
 - Strand 1: Scientific Thinking and Practice: to understand the processes of scientific investigations and use inquiry and scientific ways of observing, experimenting, predicting, and validating to think critically;
 - Strand 2: Content of Science for:
 - *Physical Science* to understand the structure and properties of matter, the characteristics of energy, and the interactions between matter and energy;
 - *Life Science* to understand the properties, structures, and processes of living things and the interdependence of living things and their environments; and
 - *Earth and Space Science* to understand the structure of Earth, the solar system, and the universe, the interconnections among them, and the processes and interactions of Earth's systems; and
 - Strand 3: Science and Society: to understand how scientific discoveries, inventions, practices, and knowledge influence, and are influenced by individuals and societies.

In 2005, the Thomas B. Fordham Institute published its annual *The State of State Science Standards*, a report that evaluated K-12 science standards nationwide, and gave each state's science standards a letter grade of A-F. In this report, New Mexico was one of seven states to receive an "A" – an improvement from the "F" the state received in 2000.

In 2007, legislation was enacted to create the Math and Science Bureau in PED and a statewide Math and Science Advisory Council composed of 12 members appointed by the Secretary of Education for staggered terms of four years.

In 2011, legislation was enacted to temporarily suspend, for school year 2011-2012, the statutory requirements that:

- PED, school districts, charter schools, and state educational institutions administer certain student assessments; and
- students demonstrate competence through an exit test or portfolio in order to graduate.

According to the *New Mexico Standards-based Assessment 2011-2012 Technical Report*, the New Mexico Standards-based Assessment in science was administered to students in grades 4, 7, and 11 in the spring of 2012. The purpose of the standards-based assessment in science is to measure students' achievement as articulated by New Mexico Assessment Standards, which are a subset of the broader New Mexico Content Standards with Benchmarks and Performance Standards. For school year 2011-2012, the PED website only posted standards-based assessment data for students in the subjects of reading and math.

Committee Referrals:

HEC/HAFC

Related Bills:

*SB 161 *Science Early Education Pilot Program (Identical)*
SJM 13 *“NM Robotics Education & Competition Weekend”*
SM 9 *Roborave International, In Recognition*
CS/HB 34 *Science, Tech & Math Coach Program Units*
HB 159 *Science, Tech & Math Coach Program Unit*
HJM 1 *Unified Science, Tech & Math Championship*