

underscored material = new
[bracketed material] = delete

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

SENATE BILL 126

51ST LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2014

INTRODUCED BY

Bill B. O'Neill

AN ACT

RELATING TO MEDICAL ASSISTANCE; AMENDING AND ENACTING SECTIONS OF THE AUDIT ACT TO PROVIDE FOR STATE AUDITOR COMPILATION OF A LIST OF APPROVED MEDICAID PROGRAM AUDITORS; AMENDING A SECTION OF THE PROCUREMENT CODE TO LIMIT EMERGENCY PROCUREMENT OF MEDICAID PROGRAM AUDITORS; AMENDING THE MEDICAID PROVIDER ACT TO DEFINE "CREDIBLE ALLEGATION OF FRAUD", PROVIDE FOR NOTICE, JUDICIAL REVIEW AND GOOD-CAUSE EXCEPTIONS TO PAYMENT SUSPENSIONS IN MATTERS RELATING TO DETERMINATIONS OF CREDIBLE ALLEGATION OF FRAUD; AMENDING SECTION 30-44-7 NMSA 1978 (BEING LAWS 1989, CHAPTER 286, SECTION 7, AS AMENDED) TO PROVIDE A STANDARD OF REVIEW FOR MEDICAID FRAUD.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 12-6-1 NMSA 1978 (being Laws 1969, Chapter 68, Section 1) is amended to read:

underscored material = new
[bracketed material] = delete

1 "12-6-1. SHORT TITLE.--[Sections 4-31-1 through 4-31-17
2 ~~NMSA 1953~~] Chapter 12, Article 6 NMSA 1978 may be cited as the
3 "Audit Act"."

4 SECTION 2. A new section of the Audit Act is enacted to
5 read:

6 "[NEW MATERIAL] AUDITS OF STATE AND FEDERAL HEALTH CARE
7 PROGRAMS.--

8 A. The state auditor shall compile and maintain a
9 list of external medicaid program auditors that the state
10 auditor has approved to conduct audits of the state's medicaid
11 program or medicaid providers.

12 B. In order to qualify for inclusion on the list of
13 approved external medicaid program auditors compiled pursuant
14 to Subsection A of this section, the state auditor shall
15 certify that an external medicaid program auditor meets the
16 requirements set forth in Subsections B and C of Section 7 of
17 this 2014 act and human services department rules adopted and
18 promulgated in accordance with those subsections.

19 C. As used in this section:

20 (1) "external medicaid program auditor" means
21 a person that:

22 (a) is not a division or employee of a
23 state agency; and

24 (b) in the regular course of business
25 conducts audits of the state's medicaid program or medicaid

.195188.4

underscored material = new
~~[bracketed material] = delete~~

1 providers;

2 (2) "medicaid program" means a program
3 established and operated in the state pursuant to Title 19 or
4 21 of the federal Social Security Act or a waiver of that act;
5 and

6 (3) "medicaid provider" means a person that
7 supplies treatment, services or goods pursuant to a medicaid
8 program."

9 SECTION 3. Section 13-1-127 NMSA 1978 (being Laws 1984,
10 Chapter 65, Section 100, as amended) is amended to read:

11 "13-1-127. EMERGENCY PROCUREMENTS.--

12 A. The state purchasing agent or a central
13 purchasing office may make emergency procurements when there
14 exists a threat to public health, welfare, safety or property
15 requiring procurement under emergency conditions; provided that
16 emergency procurements shall be made with competition as is
17 practicable under the circumstances.

18 B. An emergency condition is a situation that
19 creates a threat to public health, welfare or safety such as
20 may arise by reason of floods, fires, epidemics, riots, acts of
21 terrorism, equipment failures or similar events and includes
22 the planning and preparing for an emergency response. The
23 existence of the emergency condition creates an immediate and
24 serious need for services, construction or items of tangible
25 personal property that cannot be met through normal procurement

.195188.4

underscoring material = new
[bracketed material] = delete

1 methods and the lack of which would seriously threaten:

2 (1) the functioning of government;

3 (2) the preservation or protection of
4 property; or

5 (3) the health or safety of any person.

6 C. Emergency procurements shall not include:

7 (1) the purchase or lease purchase of heavy
8 road equipment; or

9 (2) the services of a person that conducts an
10 audit of a person operating under contract with the human
11 services department to provide treatments, goods or services
12 pursuant to Title 19 or 21 of the federal Social Security Act
13 or a waiver of that act.

14 D. The state purchasing agent or a central
15 purchasing office shall use due diligence in determining the
16 basis for the emergency procurement and for the selection of
17 the particular contractor. The determination shall be in
18 writing and included in the procurement file.

19 E. Money expended for planning and preparing for an
20 emergency response shall be accounted for and reported to the
21 legislative finance committee and the department of finance and
22 administration within sixty days after the end of each fiscal
23 year."

24 SECTION 4. Section 27-11-1 NMSA 1978 (being Laws 1998,
25 Chapter 30, Section 1) is amended to read:

.195188.4

underscored material = new
[bracketed material] = delete

1 "27-11-1. SHORT TITLE.--~~[This act]~~ Chapter 27, Article 11
2 NMSA 1978 may be cited as the "Medicaid Provider Act"."

3 SECTION 5. Section 27-11-2 NMSA 1978 (being Laws 1998,
4 Chapter 30, Section 2) is amended to read:

5 "27-11-2. DEFINITIONS.--As used in the Medicaid Provider
6 Act:

7 A. "credible allegation of fraud" means an
8 allegation of medicaid fraud that has been verified by the
9 department:

10 (1) considering the totality of the facts and
11 circumstances surrounding any particular allegation or set of
12 allegations;

13 (2) based upon a careful review of all
14 allegations, facts and evidence in accordance with Section
15 30-44-7 NMSA 1978; and

16 (3) accompanied by sufficient indicia of
17 reliability to justify a decision by the department to refer a
18 medicaid provider or other person to the attorney general for
19 further investigation;

20 ~~[A.]~~ B. "department" means the human services
21 department;

22 ~~[B.]~~ C. "managed care organization" means a person
23 eligible to enter into risk-based prepaid capitation agreements
24 with the department to provide health care and related
25 services;

.195188.4

underscored material = new
[bracketed material] = delete

1 ~~[G-]~~ D. "medicaid" means the medical assistance
2 program established pursuant to ~~[Title]~~ Titles 19 and 21 of the
3 federal Social Security Act and waivers and regulations issued
4 pursuant to that act;

5 E. "medicaid fraud" means:

6 (1) paying, soliciting, offering or receiving:

7 (a) a kickback or bribe in connection
8 with the furnishing of treatment, services or goods for which
9 payment is or may be made in whole or in part under medicaid,
10 including an offer or promise to, or a solicitation or
11 acceptance by, a health care official of anything of value with
12 intent to influence a decision or commit a fraud affecting a
13 state or federally funded or mandated managed health care plan;

14 (b) a rebate of a fee or charge made to
15 a provider for referring a recipient to a medicaid provider;

16 (c) anything of value, intending to
17 retain it and knowing it to be in excess of amounts authorized
18 under medicaid, as a precondition of providing treatment, care,
19 services or goods or as a requirement for continued provision
20 of treatment, care, services or goods; or

21 (d) anything of value, intending to
22 retain it and knowing it to be in excess of the rates
23 established under medicaid for the provision of treatment,
24 services or goods;

25 (2) providing with intent that a claim be

underscored material = new
[bracketed material] = delete

1 relied upon for the expenditure of public money:

2 (a) treatment, services or goods that
3 have not been ordered by a treating physician;

4 (b) treatment that is substantially
5 inadequate when compared to generally recognized standards
6 within the discipline or industry; or

7 (c) merchandise that has been
8 adulterated, debased or mislabeled or is outdated;

9 (3) presenting or causing to be presented for
10 allowance or payment with intent that a claim be relied upon
11 for the expenditure of public money any false, fraudulent,
12 excessive, multiple or incomplete claim for furnishing
13 treatment, services or goods; or

14 (4) executing or conspiring to execute a plan
15 or action to:

16 (a) defraud a state or federally funded
17 or mandated managed health care plan in connection with the
18 delivery of or payment for health care benefits, including
19 engaging in any intentionally deceptive marketing practice in
20 connection with proposing, offering, selling, soliciting or
21 providing any health care service in a state or federally
22 funded or mandated managed health care plan; or

23 (b) obtain by means of false or
24 fraudulent representation or promise anything of value in
25 connection with the delivery of or payment for health care

.195188.4

underscored material = new
[bracketed material] = delete

1 benefits that are in whole or in part paid for or reimbursed or
2 subsidized by a state or federally funded or mandated managed
3 health care plan. This includes representations or statements
4 of financial information, enrollment claims, demographic
5 statistics, encounter data, health services available or
6 rendered and the qualifications of persons rendering health
7 care or ancillary services;

8 ~~[D-]~~ F. "medicaid provider" means a person,
9 including a managed care organization, operating under contract
10 with the department to provide medicaid-related services to
11 recipients;

12 ~~[E-]~~ G. "person" means an individual or other legal
13 entity;

14 ~~[F-]~~ H. "recipient" means a person whom the
15 department has determined to be eligible to receive
16 medicaid-related services;

17 ~~[G-]~~ I. "secretary" means the secretary of human
18 services; and

19 ~~[H-]~~ J. "subcontractor" means a person who
20 contracts with a medicaid provider to provide medicaid-related
21 services to recipients."

22 SECTION 6. A new section of the Medicaid Provider Act is
23 enacted to read:

24 "[NEW MATERIAL] CREDIBLE ALLEGATION OF FRAUD--JUDICIAL
25 REVIEW.--

.195188.4

underscored material = new
[bracketed material] = delete

1 A. A credible allegation of fraud determination by
2 the department shall be deemed a final decision as defined in
3 Section 39-3-1.1 NMSA 1978.

4 B. A medicaid provider or other person who is the
5 subject of a referral to the attorney general for further
6 investigation based upon a credible allegation of fraud may
7 seek judicial review of the department's credible allegation of
8 fraud determination pursuant to Section 39-3-1.1 NMSA 1978."

9 **SECTION 7.** A new section of the Medicaid Provider Act is
10 enacted to read:

11 "[NEW MATERIAL] CREDIBLE ALLEGATION OF FRAUD--EXTERNAL
12 MEDICAID PROGRAM AUDITORS--MINIMUM REQUIREMENTS.--

13 A. In establishing the basis for a credible
14 allegation of fraud determination against a provider, the
15 department shall employ an external medicaid program auditor
16 that meets the criteria set forth in Subsections B and C of
17 this section.

18 B. An external medicaid program auditor shall:

19 (1) demonstrate to the state that it has the
20 technical capability to carry out a program audit. The
21 secretary shall establish by rule guidelines for ensuring that
22 the external medicaid program auditor has the technical
23 capability to carry out the medicaid program audit, including a
24 requirement that the medicaid program auditor employ health
25 care professionals with expertise and experience relevant to

.195188.4

underscored material = new
~~[bracketed material] = delete~~

1 the medicaid claims they review pursuant to the program audit;

2 (2) engage for at least thirty-five hours per
3 week the following individuals who have met criteria the
4 department has established for minimum work and educational
5 experience relating to the subject of the medicaid program
6 audit:

7 (a) a medical director, who is a doctor
8 of medicine licensed pursuant to the Medical Practice Act or an
9 osteopathic physician licensed pursuant to Chapter 61, Article
10 10 NMSA 1978; and

11 (b) in medicaid program audits that
12 relate to the review of medicaid program claims for behavioral
13 health services, a behavioral health director, who is an
14 individual licensed or otherwise legally authorized to provide
15 behavioral health services in the regular course of business;

16 (3) hire certified coders to conduct the
17 medicaid program audit, unless the secretary determines that
18 certified coders are not required for the effective review of
19 medicaid claims and documents the reasons for this
20 determination;

21 (4) work with the department to develop an
22 education and outreach program that includes notification to
23 providers of audit policies and protocols;

24 (5) provide minimum service measures,
25 including:

.195188.4

1 (a) providing a toll-free customer
2 service telephone number in all correspondence sent to
3 providers and staffing the toll-free number during normal
4 business hours from 8:00 a.m. to 4:30 p.m. mountain time;

5 (b) compiling and maintaining provider-
6 approved addresses and points of contact; and

7 (c) accepting provider submissions of
8 electronic medical records on compact disc or digital versatile
9 disc or via facsimile, at the provider's request; and

10 (6) refer suspected cases of medicaid fraud to
11 the department in a timely manner, as the secretary defines by
12 rule.

13 C. An external medicaid program auditor shall not:

14 (1) review claims that are older than three
15 years from the date of the claim, unless the department:

16 (a) directs it to do so in writing; and

17 (b) documents its justification for
18 doing so in writing; or

19 (2) audit claims that have already been
20 audited or that are currently being audited by another person.

21 D. As used in this section:

22 (1) "certified coder" means an expert in the
23 procedural and diagnostic coding related to written or
24 electronically submitted requests for payment of health care
25 services who has been certified by the AAPC or the American

underscored material = new
[bracketed material] = delete

1 health information management association; and

2 (2) "health care professional" means an
3 individual licensed or otherwise legally authorized to provide
4 behavioral or physical health care services in the ordinary
5 course of business."

6 SECTION 8. A new section of the Medicaid Provider Act is
7 enacted to read:

8 "[NEW MATERIAL] CREDIBLE ALLEGATION OF FRAUD--BASIS FOR
9 SUSPENSION OF PROGRAM PAYMENTS--NOTICE--HEARING RIGHTS--GOOD
10 CAUSE FOR REMOVING PROGRAM PAYMENT SUSPENSION.--

11 A. Unless the department has good cause not to
12 suspend program payments, the department shall suspend all
13 medicaid program payments to a provider after the department
14 makes a credible allegation of fraud against the provider. The
15 suspension shall remain in effect pending the outcome of an
16 investigation made pursuant to the Medicaid Fraud Act.

17 B. At least five days before making a credible
18 allegation of fraud against a provider, the department shall
19 notify the provider through a notice of contemplated credible
20 allegation of fraud that sets forth:

21 (1) the general allegations as to the nature
22 of the contemplated credible allegation of fraud, but need not
23 disclose any specific information concerning an ongoing
24 investigation;

25 (2) which type or types of medicaid claims or

.195188.4

underscoring material = new
~~[bracketed material] = delete~~

1 business units of a provider to which a credible allegation of
2 fraud is contemplated; and

3 (3) the provider's right to:

4 (a) seek judicial review of a credible
5 allegation of fraud determination pursuant to Section 6 of this
6 2014 act;

7 (b) seek a good-cause exception for the
8 application of a payment suspension pursuant to Subsection F of
9 this section; or

10 (c) simultaneously seek judicial review
11 pursuant to Section 6 of this 2014 act and a good-cause
12 exception for the application of a payment suspension pursuant
13 to Subsection F of this section.

14 C. After making a credible allegation of fraud
15 against a provider, the department may suspend program payments
16 without first notifying the provider of its intention to
17 suspend payments.

18 D. The department shall provide notice of its
19 suspension of program payments within the following time
20 frames:

21 (1) five days after suspending program
22 payments, unless requested in writing by a law enforcement
23 agency to temporarily withhold notice; or

24 (2) a period of time that a law enforcement
25 agency requests in writing to the department in the following

.195188.4

underscoring material = new
~~[bracketed material] = delete~~

1 manner:

2 (a) the law enforcement agency makes its
3 request that the department delay notification for law
4 enforcement purposes for a period not to exceed thirty days;

5 (b) the law enforcement agency renews
6 its request that the department delay notification for a period
7 not to exceed thirty days; and

8 (c) the cumulative delay in notification
9 does not exceed ninety days.

10 E. The notice of suspension of program payments
11 issued pursuant to Subsection D of this section shall include:

12 (1) a statement that payments are being
13 suspended in accordance with the provisions of this section;

14 (2) the general allegations as to the nature
15 of the suspension action, but need not disclose any specific
16 information concerning an ongoing investigation;

17 (3) a statement that the program payment
18 suspension is for a temporary period and that cites the
19 circumstances under which the suspension will be terminated;

20 (4) a specification, when applicable, as to
21 which types of medicaid claims or business units of a program
22 payment suspension are effective;

23 (5) information specifying the provider's
24 right to:

25 (a) seek judicial review of a credible

.195188.4

underscoring material = new
~~[bracketed material] = delete~~

1 allegation of fraud determination pursuant to Section 6 of this
2 2014 act;

3 (b) seek a good-cause exception for the
4 application of a payment suspension pursuant to Subsection F of
5 this section; or

6 (c) simultaneously seek judicial review
7 pursuant to Section 6 of this 2014 act and a good-cause
8 exception for the application of a payment suspension pursuant
9 to Subsection F of this section; and

10 (6) citations to applicable state law.

11 F. A provider may request an adjudicatory hearing
12 pursuant to the Administrative Procedures Act for a finding as
13 to whether good cause exists not to suspend program payments
14 pending the outcome of the investigation relating to the
15 credible allegation of fraud. The provider shall make the
16 request within thirty days of receiving notification that the
17 department has applied a program payment suspension. The
18 provider may simultaneously seek judicial review pursuant to
19 Section 6 of this 2014 act and a good-cause exception for the
20 application of a payment suspension pursuant to this
21 subsection. The hearing to determine good cause shall be
22 granted within thirty days of the provider's request.

23 G. The department shall find that good cause not to
24 suspend program payments exists where:

25 (1) law enforcement officials have

.195188.4

underscored material = new
~~[bracketed material] = delete~~

1 specifically requested that a payment suspension not be imposed
2 because a payment suspension may compromise or jeopardize an
3 investigation;

4 (2) the department has other remedies
5 available that will protect medicaid funds more effectively or
6 quickly than a payment suspension;

7 (3) the department finds, as a result of the
8 adjudicatory hearing provided pursuant to Subsection F of this
9 section, that good cause exists for the program payment
10 suspension to be removed;

11 (4) recipients' access to items or services
12 would be jeopardized by a program payment suspension because:

13 (a) the provider is a sole provider of
14 physician services or essential specialized services in a
15 community; or

16 (b) the provider serves a large number
17 of recipients within a federally designated medically
18 underserved area;

19 (5) law enforcement declines to certify that a
20 matter continues to be under investigation for fraud; or

21 (6) the department determines that payment
22 suspension is not in the best interests of the medicaid
23 program. The department shall determine that payment
24 suspension is not in the best interests of the medicaid program
25 if:

.195188.4

underscored material = new
[bracketed material] = delete

1 (a) an independent financial
2 intermediary that the state auditor has approved reports to the
3 state auditor and to the department its determination that a
4 payment suspension is not in the best interests of the medicaid
5 program;

6 (b) pursuant to Subsection F of this
7 section, a provider has requested an adjudicatory hearing to
8 determine whether good cause exists for not suspending program
9 payments, and the hearing has not taken place within thirty
10 days of the request; or

11 (c) the department determines on any
12 other grounds that program payment suspension is not in the
13 best interests of the medicaid program."

14 SECTION 9. Section 30-44-2 NMSA 1978 (being Laws 1989,
15 Chapter 286, Section 2, as amended) is amended to read:

16 "30-44-2. DEFINITIONS.--As used in the Medicaid Fraud
17 Act:

18 A. "benefit" means money, treatment, services,
19 goods or anything of value authorized under the program;

20 B. "claim" means [~~any~~] a communication, whether
21 oral, written, electronic or magnetic, that identifies a
22 treatment, good or service as reimbursable under the program;

23 C. "cost document" means [~~any~~] a cost report or
24 similar document that states income or expenses and is used to
25 determine a cost reimbursement-based rate of payment for a

.195188.4

underscored material = new
[bracketed material] = delete

1 provider under the program;

2 D. "covered person" means an individual who is
3 entitled to receive health care benefits from a managed health
4 care plan;

5 E. "credible allegation of fraud" means an
6 allegation of medicaid fraud that the department has verified
7 as credible:

8 (1) considering the totality of the facts and
9 circumstances surrounding any particular allegation or set of
10 allegations;

11 (2) based upon a careful review of all
12 allegations, facts and evidence in accordance with Section
13 30-44-7 NMSA 1978; and

14 (3) accompanied by sufficient indicia of
15 reliability to justify a decision by the department to refer a
16 medicaid provider or other person to the attorney general for
17 further investigation;

18 [~~E.~~] F. "department" means the human services
19 department;

20 [~~F.~~] G. "entity" means a person other than an
21 individual and includes corporations; partnerships;
22 associations; joint-stock companies; unions; trusts; pension
23 funds; unincorporated organizations; governments and their
24 political subdivisions [~~thereof~~]; and nonprofit organizations;

25 H. "external medicaid program auditor" means a

.195188.4

underscored material = new
[bracketed material] = delete

1 person that:

2 (1) is not a division or employee of a state
3 agency; and

4 (2) in the regular course of business conducts
5 audits of the medicaid program or medicaid providers;

6 [~~G.~~] I. "great physical harm" means physical harm
7 of a type that causes physical loss of a bodily member or organ
8 or functional loss of a bodily member or organ for a prolonged
9 period of time;

10 [~~H.~~] J. "great psychological harm" means
11 psychological harm that causes mental or emotional
12 incapacitation for a prolonged period of time [~~or~~]; that causes
13 extreme behavioral change or severe physical symptoms; or that
14 requires psychological or psychiatric care;

15 [~~I.~~] K. "health care official" means:

16 (1) an administrator, officer, trustee,
17 fiduciary, custodian, counsel, agent or employee of a managed
18 [~~care~~] health care plan;

19 (2) an officer, counsel, agent or employee of
20 an organization that provides or proposes to or contracts to
21 provide services to a managed health care plan; or

22 (3) an official, employee or agent of a state
23 or federal agency with regulatory or administrative authority
24 over a managed health care plan;

25 [~~J.~~] L. "managed health care plan" means a

.195188.4

underscored material = new
[bracketed material] = delete

1 government-sponsored health benefit plan that requires a
2 covered person to use, or creates incentives, including
3 financial incentives, for a covered person to use, health care
4 providers managed, owned, under contract with or employed by a
5 health care insurer or provider service network. A "managed
6 health care plan" includes the health care services offered by
7 a health maintenance organization, preferred provider
8 organization, health care insurer, provider service network,
9 entity or person that contracts to provide or provides goods or
10 services that are reimbursed by or are a required benefit of a
11 state or federally funded health benefit program, or ~~[any]~~ a
12 person or entity who contracts to provide goods or services to
13 the program;

14 ~~[K.]~~ M. "person" includes individuals,
15 corporations, partnerships and other associations;

16 ~~[L.]~~ N. "physical harm" means an injury to the body
17 that causes pain or incapacitation;

18 ~~[M.]~~ O. "program" means the medical assistance
19 program authorized under ~~[Title XIX]~~ Titles 19 and 21 of the
20 federal Social Security Act, 42 U.S.C. 1396, et seq., or waiver
21 of that act, and implemented under ~~[Section 27-2-12 NMSA 1978]~~
22 the Public Assistance Act;

23 ~~[N.]~~ P. "provider" means ~~[any]~~ a person who has
24 applied to participate or who participates in the program as a
25 supplier of treatment, services or goods;

.195188.4

underscored material = new
[bracketed material] = delete

1 [Θ-] Q. "psychological harm" means emotional or
2 psychological damage of such a nature as to cause fear,
3 humiliation or distress or to impair a person's ability to
4 enjoy the normal process of [his] life;

5 [P-] R. "recipient" means [any] an individual who
6 receives or requests benefits under the program;

7 [Q-] S. "records" means [any] medical or business
8 documentation, however recorded, relating to the treatment or
9 care of [any] a recipient, to services or goods provided to
10 [any] a recipient or to reimbursement for treatment, services
11 or goods, including [any] documentation required to be retained
12 by regulations of the program; and

13 [R-] T. "unit" means the medicaid fraud control
14 unit or any other agency with power to investigate or prosecute
15 fraud and abuse of the program."

16 SECTION 10. Section 30-44-7 NMSA 1978 (being Laws 1989,
17 Chapter 286, Section 7, as amended) is amended to read:

18 "30-44-7. MEDICAID FRAUD--DEFINED--INVESTIGATION--
19 PENALTIES.--

- 20 A. Medicaid fraud consists of:
- 21 (1) paying, soliciting, offering or receiving:
 - 22 (a) a kickback or bribe in connection
 - 23 with the furnishing of treatment, services or goods for which
 - 24 payment is or may be made in whole or in part under the
 - 25 program, including an offer or promise to, or a solicitation or

.195188.4

underscored material = new
~~[bracketed material] = delete~~

1 acceptance by, a health care official of anything of value with
2 intent to influence a decision or commit a fraud affecting a
3 state or federally funded or mandated managed health care plan;

4 (b) a rebate of a fee or charge made to
5 a provider for referring a recipient to a provider;

6 (c) anything of value, intending to
7 retain it and knowing it to be in excess of amounts authorized
8 under the program, as a precondition of providing treatment,
9 care, services or goods or as a requirement for continued
10 provision of treatment, care, services or goods; or

11 (d) anything of value, intending to
12 retain it and knowing it to be in excess of the rates
13 established under the program for the provision of treatment,
14 services or goods;

15 (2) providing with intent that a claim be
16 relied upon for the expenditure of public money:

17 (a) treatment, services or goods that
18 have not been ordered by a treating physician;

19 (b) treatment that is substantially
20 inadequate when compared to generally recognized standards
21 within the discipline or industry; or

22 (c) merchandise that has been
23 adulterated, debased or mislabeled or is outdated;

24 (3) presenting or causing to be presented for
25 allowance or payment with intent that a claim be relied upon

.195188.4

underscored material = new
[bracketed material] = delete

1 for the expenditure of public money any false, fraudulent,
2 excessive, multiple or incomplete claim for furnishing
3 treatment, services or goods; or

4 (4) executing or conspiring to execute a plan
5 or action to:

6 (a) defraud a state or federally funded
7 or mandated managed health care plan in connection with the
8 delivery of or payment for health care benefits, including
9 engaging in any intentionally deceptive marketing practice in
10 connection with proposing, offering, selling, soliciting or
11 providing any health care service in a state or federally
12 funded or mandated managed health care plan; or

13 (b) obtain by means of false or
14 fraudulent representation or promise anything of value in
15 connection with the delivery of or payment for health care
16 benefits that are in whole or in part paid for or reimbursed or
17 subsidized by a state or federally funded or mandated managed
18 health care plan. This includes representations or statements
19 of financial information, enrollment claims, demographic
20 statistics, encounter data, health services available or
21 rendered and the qualifications of persons rendering health
22 care or ancillary services.

23 B. The department shall use the findings of an
24 external medicaid program auditor to review provider claims or
25 practices for purposes of determining whether grounds for a

.195188.4

underscored material = new
~~[bracketed material] = delete~~

1 credible allegation of fraud exist. Before making a credible
2 allegation of fraud determination, the department shall provide
3 to a provider under review a notice of tentative audit results
4 that states that the department will permit a provider under
5 review:

6 (1) the opportunity to make limited correction
7 of clerical, typographical, scrivener's and computer errors by
8 the provider prior to final determination of an audit performed
9 pursuant to this section; and

10 (2) the opportunity to provide additional
11 evidence not provided to the department during the audit within
12 thirty days from the date of receipt of the department's notice
13 of tentative audit results.

14 C. In order for the external medicaid program
15 auditor's findings to give rise to a credible allegation of
16 fraud:

17 (1) the department shall certify that, before
18 a final determination of the audit was made, the department
19 permitted the audited provider:

20 (a) an opportunity to make limited
21 correction of clerical, typographical, scrivener's and computer
22 errors; and

23 (b) the opportunity to provide
24 additional evidence not provided to the department during the
25 audit within thirty days from the date of receipt of the

.195188.4

underscored material = new
[bracketed material] = delete

1 department's notice of tentative audit results;

2 (2) the office of the inspector general of the
3 department has reviewed the findings before the credible
4 allegation of fraud is determined; and

5 (3) the findings shall have been produced by
6 an external medicaid program auditor that:

7 (a) the department certifies to have
8 employed for purposes of reviewing audited claims or practices
9 for the department only individuals who are licensed,
10 certified, registered or otherwise credentialed in New Mexico
11 as to the matters that those individuals have audited,
12 including coding or specific clinical practices;

13 (b) the department has chosen from a
14 list of external medicaid program auditors that the state
15 auditor has approved; and

16 (c) the department has hired pursuant to
17 a request for proposals pursuant to the Procurement Code that
18 is not a sole-source or emergency procurement.

19 D. In the absence of clear and convincing evidence
20 to the contrary, the following do not constitute medicaid
21 fraud:

22 (1) mere errors found during the course of an
23 audit;

24 (2) billing errors that are attributable to
25 human error; and

.195188.4

underscored material = new
[bracketed material] = delete

1 (3) inadvertent billing and processing errors.

2 ~~[B-]~~ E. Except as otherwise provided for in this
3 section regarding the payment of fines by an entity, whoever
4 commits medicaid fraud as described in Paragraph (1) or (3) of
5 Subsection A of this section is guilty of a fourth degree
6 felony and shall be sentenced pursuant to the provisions of
7 Section 31-18-15 NMSA 1978.

8 ~~[G-]~~ F. Except as otherwise provided for in this
9 section regarding the payment of fines by an entity, whoever
10 commits medicaid fraud as described in Paragraph (2) or (4) of
11 Subsection A of this section when the value of the benefit,
12 treatment, services or goods improperly provided is:

13 (1) not more than one hundred dollars (\$100)
14 is guilty of a petty misdemeanor and shall be sentenced
15 pursuant to the provisions of Section 31-19-1 NMSA 1978;

16 (2) more than one hundred dollars (\$100) but
17 not more than two hundred fifty dollars (\$250) is guilty of a
18 misdemeanor and shall be sentenced pursuant to the provisions
19 of Section 31-19-1 NMSA 1978;

20 (3) more than two hundred fifty dollars (\$250)
21 but not more than two thousand five hundred dollars (\$2,500) is
22 guilty of a fourth degree felony and shall be sentenced
23 pursuant to the provisions of Section 31-18-15 NMSA 1978;

24 (4) more than two thousand five hundred
25 dollars (\$2,500) but not more than twenty thousand dollars

.195188.4

underscored material = new
[bracketed material] = delete

1 (\$20,000) [~~shall be~~] is guilty of a third degree felony and
2 shall be sentenced pursuant to the provisions of Section
3 31-18-15 NMSA 1978; and

4 (5) more than twenty thousand dollars
5 (\$20,000) [~~shall be~~] is guilty of a second degree felony and
6 shall be sentenced pursuant to the provisions of Section
7 31-18-15 NMSA 1978.

8 [~~D.~~] G. Except as otherwise provided for in this
9 section regarding the payment of fines by an entity, whoever
10 commits medicaid fraud when the fraud results in physical harm
11 or psychological harm to a recipient is guilty of a fourth
12 degree felony and shall be sentenced pursuant to the provisions
13 of Section 31-18-15 NMSA 1978.

14 [~~E.~~] H. Except as otherwise provided for in this
15 section regarding the payment of fines by an entity, whoever
16 commits medicaid fraud when the fraud results in great physical
17 harm or great psychological harm to a recipient is guilty of a
18 third degree felony and shall be sentenced pursuant to the
19 provisions of Section 31-18-15 NMSA 1978.

20 [~~F.~~] I. Except as otherwise provided for in this
21 section regarding the payment of fines by an entity, whoever
22 commits medicaid fraud when the fraud results in death to a
23 recipient is guilty of a second degree felony and shall be
24 sentenced pursuant to the provisions of Section 31-18-15 NMSA
25 1978.

.195188.4

underscored material = new
[bracketed material] = delete

1 ~~[G-]~~ J. If the person who commits medicaid fraud is
2 an entity rather than an individual, the entity shall be
3 subject to a fine of not more than fifty thousand dollars
4 (\$50,000) for each misdemeanor and not more than two hundred
5 fifty thousand dollars (\$250,000) for each felony.

6 ~~[H-]~~ K. The unit shall coordinate with the human
7 services department, department of health and children, youth
8 and families department to develop a joint protocol
9 establishing responsibilities and procedures, including prompt
10 and appropriate referrals and necessary action regarding
11 allegations of program fraud, to ensure prompt investigation of
12 suspected fraud upon the medicaid program by any provider.
13 These departments shall participate in the joint protocol and
14 enter into a memorandum of understanding defining procedures
15 for coordination of investigations of fraud by medicaid
16 providers to eliminate duplication and fragmentation of
17 resources. The memorandum of understanding shall further
18 provide procedures for reporting to the legislative finance
19 committee the results of all investigations every calendar
20 quarter. The unit shall report to the legislative finance
21 committee a detailed disposition of recoveries and distribution
22 of proceeds every calendar quarter."

23 **SECTION 11. SEVERABILITY.**--If any part or application of
24 this act is held invalid, the remainder or its application to
25 other situations or persons shall not be affected.

.195188.4