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FISCAL IMPACT REPORT

ORIGINAL DATE 01/31/13

LAST UPDATED

HB 192

SHORT TITLE School Program Units for Certain Personnel

ANALYST Gudgel

SB

ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)

	FY13	FY14	FY15	3 Year Total Cost	Recurring or Nonrecurring	Fund Affected
Total			\$140.0	\$140.0	Recurring	School District and Charter School Operating Budgets

(Parenthesis () Indicate Expenditure Decreases)

Trujillo, CH

Relates to Appropriation in the General Appropriation Act – for the state equalization guarantee distribution

SOURCES OF INFORMATION

LFC Files

SPONSOR

<u>Responses Received From</u> Public Education Department (PED)

SUMMARY

Synopsis of Bill

House Bill 192 amends the Public School Finance Act by expanding the individuals who are eligible to generate program units in the public school funding formula for being certified by the National Board of Professional Teaching Standards to all licensed school employees beginning with the 2014-2015 school year. Currently only teachers are eligible to generate these units.

FISCAL IMPLICATIONS

An increase in program units generated by school districts that is not accompanied by an increased appropriation has the effect of diluting the unit value, impacting school districts and charter schools statewide. Currently, each National Board of Professional Teaching Standards (NBPTS) certified teacher generates 1.5 program units. These units are multiplied by the unit value, resulting in the amount distributed to the teacher in the form of a one-time salary increase. For FY13, this totals \$5,510.00 per NBPTS certified teacher. For FY13 there are 769 NBPTS

certified teachers in New Mexico, or approximately 3 percent of teachers. Approximately \$2.6 million of the FY13 state equalization guarantee distribution (formula funding) will be distributed to school districts to distribute to NBPTS certified teachers in the form of a one-time salary increase.

There are currently 846 certified school counselors in New Mexico. Assuming 3 percent of school counselors already have NBPTS certification, LFC staff estimates this bill will have an impact to school district operating budgets of \$140 thousand. PED data indicates that on average approximately 93 new teachers receive NBPTS certification annually. Since FY04, the first year units could be claimed by NBPTS teachers, the number of teachers receiving NBPTS certification has grown from 85 teachers to 869 teachers in FY13. If the rate of school counselors receiving certification grows annually, the impact to school district budgets will also grow.

SIGNIFICANT ISSUES

NBPTS offers 25 certificates that cover a variety of subject areas and student developmental levels, and are applicable to more than 95 percent of America's teachers. Of these 25 certificates, 24 are for teachers while one is for school counselors. Under current statutory language, only school counselors do not qualify for to generate units and receive a one-time salary increase. The expansion to all licensed school employees will make NBPTS certified school counselors eligible for the one time salary increase.

The original intent of including units in the funding formula for teachers earning a NBPTS certificate was to offer incentives to teachers to improve their capacity to positively impact student achievement. The Public Education Department recognizes the contribution school counselors provide to students, but notes it is unclear if their impact on student achievement rises to the level to that of a teacher or school principal. PED notes there is no research to support a correlation between student achievement and school counselors or other licensed school employee impact. PED's analysis states, "Creating an incentive for this type of credentialing is still suspect, as there is no data to inform on the impact it will have on student outcomes.

The Public Education Department also notes potential long term effects of this legislation could be for other licensed professionals to seek inclusion in the funding formula for the purpose of similar salary increases for completing a national certification program. Many school employees are "licensed", including educational assistants, psychologists, speech-language therapists, physical and occupational therapists, and business managers.

ADMINISTRATIVE IMPLICATIONS

PED will be required to approve these units after the school district or charter school verifies the licensed school employee the district is claiming units for has received a one-time salary increase for being NBPTS certified that is at least as much as the amount generated by the units multiplied by the unit value.

RSG/svb:bm