Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the NM Legislature. The LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

Current FIRs (in HTML & Adobe PDF formats) are available on the NM Legislative Website (legis.state.nm.us). Adobe PDF versions include all attachments, whereas HTML versions may not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

## FISCAL IMPACT REPORT

| SPONSOR    | Gutierrez      | ORIGINAL DATE LAST UPDATED                     | 1/24/09<br>1/30/09 <b>H</b> | <b>B</b> _ 129   |
|------------|----------------|--|-----------------------------|------------------|
| SHORT TITI | LE Expand Rura | Expand Rural Health Practitioner Tax Credit SB |                             |                  |
|            |                |  | ANALYS                      | <b>Γ</b> Francis |

## **REVENUE** (dollars in thousands)

|      | Recurring<br>or Non-Rec | Fund<br>Affected |           |              |
|------|-------------------------|------------------|-----------|--------------|
| FY09 | FY10                    | FY11             |           |              |
|      |                         | (\$2,300.0)      | Recurring | General Fund |

(Parenthesis ( ) Indicate Revenue Decreases)

Relates to HB179, HB61 Duplicates SB58

#### SOURCES OF INFORMATION

LFC Files Health Policy Commission

Responses Received From
Taxation and Revenue Department (TRD)
Department of Health (DOH)

#### **SUMMARY**

#### Synopsis of Bill

House bill 129 modifies the Rural Health Care Practitioner tax credit to include licensed occupational therapists, physical therapists, social workers and speech-language pathologists. The expanded credit will be applicable beginning with tax year 2010.

### FISCAL IMPLICATIONS

TRD reports a fiscal impact of \$2.3 million based on 50 percent of the 1,000 licensed practitioners included in the expanded scope being eligible for the full \$3,000 credit. TRD reduces the maximum liability of \$3 million by 25 percent because many practitioners operate in other states, operate part-time and/or do not have sufficient income to use the full credit. DOH reported to LFC that 1,000 is approximately the number of rural providers.

#### **SIGNIFICANT ISSUES**

The rural health care practitioner tax credit provides a credit against personal income in the amount of \$5,000 for physicians and dentists and \$3,000 for nurses, dental hygienists, and physician assistants practicing full time in rural health care underserved areas, as defined by DOH.

DOH reports that the expanded scope of the credit will encourage more practitioners to serve rural areas. According to a DOH report on the first six months of the current credit, 1,356 practitioners qualified for the credit, almost half of them physicians. The geographic distribution was evenly spread through four regions: 394 in the northwest, 230 in the northeast, 297 in the southwest, 418 in the southeast, and 17 in Bernalillo County. Most of the professionals lived and worked in rural areas and about half of them travel more than one hour each way to their practice site.

It is unclear from DOH information if any of the physicians that are qualifying for the credit are new to rural areas or existing physicians. According to the Health Policy Commission "Quick Facts" publications, the supply of physicians in NM grew from 4,010 to 4,220, or 5.2 percent, from 2005 to 2007. The growth was higher in urban counties than in rural counties.

# CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP

SB 58 is a duplicate bill. HB 61 and HB 179 make changes to the geographic area.

NF/mc

The Legislative Finance Committee has adopted the following principles to guide responsible and effective tax policy decisions:

- 1. Adequacy: revenue should be adequate to fund government services.
- 2. Efficiency: tax base should be as broad as possible to minimize rates and the structure should minimize economic distortion and avoid excessive reliance on any single tax.
- **3. Equity**: taxes should be fairly applied across similarly situated taxpayers and across taxpayers with different income levels.
- **4. Simplicity**: taxes should be as simple as possible to encourage compliance and minimize administrative and audit costs.
- **5.** Accountability/Transparency: Deductions, credits and exemptions should be easy to monitor and evaluate and be subject to periodic review.

More information about the LFC tax policy principles will soon be available on the LFC website at www.nmlegis.gov/lcs/lfc