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SENATE BILL 547

49TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2009

INTRODUCED BY

Pete Campos

FOR THE LEGISLATIVE FINANCE COMMITTEE

AN ACT

RELATING TO PUBLIC MONEY; REQUIRING CAPITAL OUTLAY EXPENDITURES TO RECEIVE THE SAME SCRUTINY AS OPERATIONAL EXPENDITURES; CREATING THE CAPITAL OUTLAY PLANNING AND MONITORING DIVISION IN THE DEPARTMENT OF FINANCE AND ADMINISTRATION; CREATING A JOINT PERMANENT LEGISLATIVE CAPITAL OUTLAY REVIEW COMMITTEE; PROVIDING POWERS AND DUTIES; PROVIDING STAFF; MAKING TRANSFERS; RECONCILING MULTIPLE AMENDMENTS TO THE SAME SECTION OF LAW IN LAWS 2001; MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. [NEW MATERIAL] CAPITAL OUTLAY REVIEW COMMITTEE CREATED--MEMBERSHIP--APPOINTMENT--VACANCIES.--

A. The "capital outlay review committee" is created as a permanent joint interim legislative committee. The committee shall be composed of nine members from the house of

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1 representatives and nine members from the senate appointed by
2 the New Mexico legislative council. The council shall draw
3 members from the legislative finance committee and,
4 notwithstanding the provisions of Subsection D of Section 2-3-3
5 NMSA 1978, the committee may include members of the New Mexico
6 legislative council. The members of the capital outlay review
7 committee shall be appointed from each house so as to give the
8 two political parties having the most members in each house the
9 same total proportionate representation on the committee as
10 prevails in that house; provided that in the computation, major
11 fractions shall be counted as whole numbers, and in no event
12 shall either of the two major parties have less than one member
13 from each house. The members shall serve for terms of two
14 years or less expiring on the first day of the regular session
15 held in odd-numbered years. A member may be removed from the
16 committee by the New Mexico legislative council for
17 nonattendance according to New Mexico legislative council
18 policy.

19 B. No action shall be taken by the committee if a
20 majority of the total membership from either house on the
21 council rejects such action.

22 C. For the forty-ninth legislature, the chairperson
23 shall be a senate member and the vice chairperson shall be a
24 house member.

25 Section 2. [NEW MATERIAL] SUBCOMMITTEES.--Subcommittees

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1 may be created only by majority vote of all members appointed
2 to the capital outlay review committee. A subcommittee shall
3 be composed of at least one member from the house of
4 representatives and one member from the senate, and at least
5 one member of the minority party shall be a member of the
6 subcommittee. All meetings and expenditures of a subcommittee
7 shall be approved by the full committee in advance of the
8 meeting or expenditure, and the approval shall be shown in the
9 minutes of the committee.

10 Section 3. [NEW MATERIAL] CAPITAL OUTLAY REVIEW COMMITTEE
11 DUTIES.--

12 A. The capital outlay review committee shall:

13 (1) oversee functions and processes of the
14 capital outlay planning and monitoring division of the
15 department of finance and administration and the several state
16 agencies that propose or review capital project requests
17 pursuant to the Capital Outlay Planning and Monitoring Act;

18 (2) adopt standards and guidelines for
19 evaluating requests for capital project funding, including
20 consideration of how singular projects fit in with the state
21 capital improvements plan;

22 (3) adopt a standard capital project request
23 form that includes the information required by staff and the
24 committee to evaluate requests;

25 (4) prioritize capital project requests

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1 received from the capital outlay planning and monitoring
2 division and legislators based on the standards and guidelines
3 and make recommendations to the legislature for funding the
4 prioritized projects;

5 (5) require periodic reports from state
6 agencies, institutions, instrumentalities and political
7 subdivisions that receive funding for state and local capital
8 projects to ensure that:

9 (a) funded capital projects are
10 implemented in a cost-effective manner and consistent with the
11 purpose of the appropriation;

12 (b) funded capital projects are
13 proceeding in a timely manner; and

14 (c) money is reverted to the funding
15 source of the capital project in a timely manner;

16 (6) conduct ongoing reviews of state and local
17 infrastructure capital improvements plans and report to the
18 legislature;

19 (7) directly or through its staff participate
20 in hearings held by the capital outlay planning and monitoring
21 division and other hearings held by state agencies responsible
22 for reviewing capital project proposals and planning; and

23 (8) perform such other duties as it deems
24 necessary or that are assigned to it by the New Mexico
25 legislative council.

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1 B. Unless otherwise provided by law, the following
2 proposed projects are exempt from committee review, though not
3 from consideration of the projects in relation to the annual
4 and four-year state capital improvements plan:

5 (1) capital projects funded pursuant to the
6 Public School Capital Outlay Act;

7 (2) department of transportation road projects
8 funded in whole or in part by federal highway funding;

9 (3) capital projects that will be funded by
10 loans or grants from the New Mexico Finance Authority Act and
11 not from the general fund; and

12 (4) capital projects authorized by the
13 legislature that are specifically excluded by law from the
14 committee's review.

15 Section 4. [NEW MATERIAL] STAFF.--

16 A. The staff for the capital outlay review
17 committee shall be provided by the legislative council service
18 and the legislative finance committee.

19 B. The legislative council service and the
20 legislative finance committee may, subject to legislative
21 appropriation:

22 (1) appoint and employ such professional,
23 technical and clerical assistance as they and the committee
24 deem necessary to carry out the duties of the committee; and

25 (2) enter into contracts for professional,

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1 technical or clerical assistance as necessary to carry out the
2 provisions of the Capital Outlay Review Act.

3 Section 5. [NEW MATERIAL] INTERAGENCY COOPERATION.--

4 A. Each agency, institution and instrumentality of
5 the state and its political subdivisions shall, upon request,
6 assist the capital outlay review committee in carrying out its
7 duties.

8 B. The agencies that fund exempt capital projects
9 or that approve capital project funding that has not been
10 evaluated by the committee, including community development
11 projects, public school facilities authority projects,
12 transportation projects and loan or grant fund projects, shall
13 provide timely reports to the committee that describe those
14 projects and provide funding amounts and other information
15 requested by the committee to ensure interagency coordination
16 in the evaluation, funding and monitoring of capital projects.

17 Section 6. [NEW MATERIAL] AUDITS.--The committee may
18 request the legislative finance committee, the state auditor or
19 the capital outlay planning and monitoring division of the
20 department of finance and administration to conduct financial,
21 compliance or performance audits on any capital project.

22 Section 7. [NEW MATERIAL] SHORT TITLE--CAPITAL OUTLAY
23 PLANNING AND MONITORING ACT.--Sections 7 through 13 of this act
24 may be cited as the "Capital Outlay Planning and Monitoring
25 Act".

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1 Section 8. [NEW MATERIAL] DEFINITIONS.--As used in the
2 Capital Outlay Planning and Monitoring Act:

3 A. "capital project" means the acquisition, repair,
4 alteration, demolition, renovation, construction or
5 reconstruction of a public building or other public works owned
6 by the state or a political subdivision, including planning and
7 design and including professional engineering, surveying,
8 architectural and landscape architectural services directly
9 related to the capital project; purchase of land for a public
10 building or other public works; site improvements to public
11 property; purchase and installation of equipment of a long-term
12 nature for a public building or other public works; purchase of
13 furniture as part of a renovation or construction of a public
14 building; purchase of motor vehicles or heavy equipment with a
15 life expectancy of five years or more; and hardware and
16 software for voice, radio, video and data communications;

17 B. "committee" means the executive capital planning
18 committee; and

19 C. "division" means the capital outlay planning and
20 monitoring division of the department of finance and
21 administration.

22 Section 9. [NEW MATERIAL] DIVISION CREATED--COMMITTEE
23 CREATED--POWERS AND DUTIES.--

24 A. The "capital outlay planning and monitoring
25 division" is created in the department of finance and

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1 administration. The division shall:

2 (1) direct capital project planning for the
3 executive branch, for state institutions and for political
4 subdivisions that seek state funding for capital projects,
5 either directly or through coordination with other responsible
6 state and local agencies;

7 (2) coordinate with the New Mexico finance
8 authority, the New Mexico mortgage finance authority and
9 federal agencies that provide capital project funding for local
10 governments, other eligible entities and rural areas;

11 (3) work with state agencies, state
12 institutions, political subdivisions and the legislature to
13 develop priorities to be funded through the legislature's
14 capital outlay process;

15 (4) make recommendations to the governor on
16 capital projects to be proposed for funding by the legislature;

17 (5) oversee, either directly or through other
18 responsible state agencies, all state-funded capital projects
19 to ensure timely execution of approved capital projects, proper
20 expenditures of state funding and timely reversion of
21 unexpended balances;

22 (6) develop procedures to ensure current and
23 complete accounting and reporting on capital projects;

24 (7) maintain a central database on capital
25 projects that includes the up-to-date fiscal and programmatic

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1 status of each capital project;

2 (8) identify stagnant capital projects that
3 should be deauthorized or capital projects that have been
4 completed and fund balances that should be reverted;

5 (9) provide training and assistance to state
6 agencies and political subdivisions on planning, budgeting and
7 administration of capital projects, including proper accounting
8 and monitoring and completion of capital projects within
9 statutory deadlines and the reversion of unexpended funds as
10 required by law; and

11 (10) work with the board of finance division
12 of the department of finance and administration to ensure that
13 capital projects authorized by the legislature are properly
14 certified for the issuance of bonds and to ensure that capital
15 projects proceed in a timely manner and meet federal and state
16 requirements.

17 B. The division may conduct financial, compliance
18 or performance audits on capital projects on its own or in
19 conjunction with the state auditor or legislative committees.

20 C. All state agencies shall assist the division as
21 required for the division to carry out its duties.

22 Section 10. [NEW MATERIAL] PLANNING COMMITTEE.--

23 A. The "executive capital planning committee" is
24 created as an interagency and intergovernmental planning and
25 coordination committee to assist the division in carrying out

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1 its duties. The committee shall include employees of the
2 following agencies who have direct responsibility for planning
3 or overseeing capital projects for their agencies:

- 4 (1) the property control division of the
5 general services department;
- 6 (2) the capitol buildings planning commission;
- 7 (3) the cultural affairs department;
- 8 (4) the department of transportation;
- 9 (5) the local government division of the
10 department of finance and administration;
- 11 (6) the department of environment;
- 12 (7) the aging and long-term services
13 department;
- 14 (8) the higher education department;
- 15 (9) the public school facilities authority;
- 16 (10) the New Mexico finance authority;
- 17 (11) the New Mexico mortgage finance
18 authority; and
- 19 (12) the directors of the councils of
20 governments.

21 B. The division shall invite representatives of
22 federal agencies that provide loans and grants to New Mexico
23 communities for infrastructure and other capital projects to
24 participate in meetings of the committee and may invite other
25 participants as it deems necessary.

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1 C. Members of the committee shall not receive per
2 diem and mileage or any other compensation, perquisite or
3 allowance.

4 D. The committee shall assist the division in
5 capital planning and the development of the state capital
6 improvements plan.

7 Section 11. [NEW MATERIAL] STATE CAPITAL IMPROVEMENTS
8 PLAN.--

9 A. The division and the property control division
10 of the general services department shall, with the assistance
11 of the committee, prepare and annually update a five-year
12 "state capital improvements plan" that details the major
13 capital projects recommended to be undertaken by the state or
14 to be undertaken with state aid or under state regulation. The
15 plan shall:

16 (1) include an economic forecast and a
17 discussion of economic activities that bear on the need for
18 state or local infrastructure and how completed capital
19 projects have changed the prior-year plan;

20 (2) classify capital projects with respect to
21 urgency and need for realization;

22 (3) recommend a time sequence for construction
23 or purchase of specific capital projects;

24 (4) contain an estimated cost of each capital
25 project, as well as the probable operating and maintenance

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1 costs of each project;

2 (5) identify any revenue that will be
3 generated by a capital project;

4 (6) identify existing or additional sources of
5 funds needed for construction and operation of each capital
6 project;

7 (7) identify the owner of every capital
8 project; and

9 (8) provide other information for any capital
10 project or for the state capital improvements plan as
11 determined by the division.

12 B. All capital project recommendations of the
13 executive shall be based on the state capital improvements
14 plan.

15 Section 12. [NEW MATERIAL] CAPITAL PROJECT REQUESTS--
16 GUIDELINES--INFRASTRUCTURE CAPITAL IMPROVEMENTS PLANS--
17 SUBMISSION TO DIVISION.--

18 A. By January 15 of each year, the division shall
19 publish capital project guidelines to be followed by all state
20 agencies and political subdivisions that plan to seek partial
21 or full funding for any capital project in the next legislative
22 session.

23 B. The guidelines shall include provisions to guide
24 state agencies that review capital project requests or
25 infrastructure capital improvements plans from state agencies

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1 and infrastructure capital improvements plans from political
2 subdivisions. The state capital improvements plan and each
3 political subdivision's infrastructure capital improvements
4 plan shall be updated each year.

5 C. The review guidelines shall include:

6 (1) requirements for political subdivision
7 infrastructure capital improvements plans to be submitted to
8 appropriate state agencies;

9 (2) requirements for analyzing immediate and
10 future needs of the state, regions of the state and localities;
11 and

12 (3) requirements for analyzing requests in
13 light of:

14 (a) critical needs of the state,
15 including political subdivisions;

16 (b) the necessity of the capital project
17 to meet a critical need;

18 (c) the necessity of the capital project
19 to address a health and safety concern;

20 (d) the capital project's priority on
21 either the state infrastructure capital improvements plan or a
22 local infrastructure capital improvements plan;

23 (e) the ability to phase the capital
24 project, if necessary, and the availability of funding to
25 complete at least one full, workable capital project phase;

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1 (f) the ability of the ultimate
2 governmental recipient to provide necessary and adequate staff
3 and funding for operations and maintenance for the capital
4 project;

5 (g) the expected useful life of the
6 capital project;

7 (h) the available alternatives to the
8 capital project as requested;

9 (i) consideration of whether a
10 renovation project will forestall substantial capital outlay
11 costs in the short and long terms;

12 (j) the availability of sources other
13 than state funding for the capital project, including matching
14 funds;

15 (k) the most appropriate funding sources
16 for types of capital projects; and

17 (l) other considerations determined by
18 the division, after consultation with the executive capital
19 planning committee and the legislative capital outlay review
20 committee.

21 B. By May 1 of each year, all infrastructure
22 capital improvements plans are due to state agencies, as
23 follows:

24 (1) local government plans are due to the
25 local government division of the department of finance and

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1 administration;

2 (2) water and wastewater plans that are
3 developed by special districts or that are separate from a
4 municipal or county infrastructure capital improvements plan
5 are due to the department of environment;

6 (3) regional plans that involve more than one
7 local government are due to the local government division;

8 (4) area agency on aging or local aging
9 program plans are due to the aging and long-term services
10 department;

11 (5) public post-secondary educational
12 institution plans are due to the higher education department;

13 (6) state agency plans for state agencies
14 under the jurisdiction of the property control division of the
15 general services department are due to the property control
16 division;

17 (7) state and local government plans required
18 by the capitol buildings planning commission are due to the
19 capitol buildings planning commission; and

20 (8) state fair, cultural affairs department,
21 state parks division of the energy, minerals and natural
22 resources department, state armory board, New Mexico school for
23 the deaf, New Mexico school for the blind and visually
24 handicapped, judicial and any other capital improvement plans
25 or capital project requests that are not specifically assigned

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1 to another state agency are due to the division.

2 C. All state agencies that are responsible for
3 reviewing capital project requests shall submit their
4 recommendations to the division by August 1 of each year.

5 D. The division shall review the recommendations
6 and hold hearings on the recommendations by September 15 of
7 each year. The division shall report its findings to the
8 governor and the capital outlay review committee by October 1
9 of each year. The division's report to the capital outlay
10 review committee shall include proposed changes to the state
11 capital improvements plan and a listing of all capital project
12 requests received, findings of each reviewing agency and
13 findings of the division.

14 E. The division shall publish the annual state
15 capital improvements plan, an abstract of which shall be
16 included in the executive budget recommendations for the
17 following fiscal year.

18 Section 13. [NEW MATERIAL] CAPITAL PROJECT AUDIT FUND--
19 CREATED--AUDITS--FEES.--

20 A. The "capital project audit fund" is created as a
21 nonreverting fund in the state treasury. The fund consists of
22 appropriations, transfers of the administrative fee provided in
23 Subsection B of this section and any other money credited to
24 the fund. The legislature shall appropriate money in the fund
25 to the state auditor's office and the legislative finance

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1 committee to conduct agreed-upon procedures for audits on any
2 capital projects to ensure compliance with federal laws,
3 internal revenue service rules pertaining to the issuance and
4 use of tax-exempt bonds, other pertinent federal regulations,
5 state laws and any pertinent rules adopted by the state
6 treasurer, board of finance division of the department of
7 finance and administration, state auditor or other state
8 agency.

9 B. An audit fee of no more than two-tenths of one
10 percent of the total of each year's capital projects
11 appropriations and bond authorizations, including general
12 obligation bond authorizations, realized by a proportionate
13 reduction of each appropriation or bond authorization, shall be
14 set aside to fund capital project audits.

15 C. The division shall assist in the identification
16 of capital projects to be audited.

17 Section 14. Section 6-21-31 NMSA 1978 (being Laws 1992,
18 Chapter 61, Section 31) is amended to read:

19 "6-21-31. POWERS AND DUTIES.--The New Mexico finance
20 authority oversight committee shall:

21 A. monitor and oversee the operation of the New
22 Mexico finance authority;

23 B. meet on a regular basis to receive and review
24 reports from the authority on implementation of the provisions
25 of the New Mexico Finance Authority Act and to review and

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1 approve [~~regulations proposed~~] rules for adoption pursuant to
2 that act;

3 C. monitor and provide assistance and advice on the
4 public project financing program of the New Mexico finance
5 authority;

6 [~~D. oversee and monitor state and local government~~
7 ~~capital planning and financing and take testimony from state~~
8 ~~and local officials on state and local capital needs;~~

9 [~~E. provide advice and assistance to the New Mexico~~
10 ~~finance authority and cooperate with the executive branch of~~
11 ~~state government and local governments on planning, setting~~
12 ~~priorities for and financing of state and local capital~~
13 ~~projects;~~

14 F.] D. undertake an ongoing examination of the
15 statutes, constitutional provisions, [~~regulations~~] rules and
16 court decisions governing state and local government capital
17 financing in New Mexico; and

18 [~~G.~~] E. report its findings and recommendations,
19 including recommended legislation or necessary changes, to the
20 governor and to each session of the legislature. The report
21 and proposed legislation shall be made available on or before
22 December 15 each year."

23 Section 15. Section 7-27-12 NMSA 1978 (being Laws 1961,
24 Chapter 5, Section 10, as amended by Laws 2001, Chapter 37,
25 Section 1 and by Laws 2001, Chapter 338, Section 1) is amended

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1 to read:

2 "7-27-12. WHEN SEVERANCE TAX BONDS TO BE ISSUED.--

3 A. The state board of finance shall issue and sell
4 all severance tax bonds when authorized to do so by any law
5 that sets out the amount of the issue and the recipient of the
6 money.

7 B. The state board of finance shall also issue and
8 sell severance tax bonds authorized by Sections 72-14-36
9 through 72-14-42 NMSA 1978, and such authority as has been
10 given to the interstate stream commission to issue and sell
11 such bonds is transferred to the state board of finance. The
12 state board of finance shall issue and sell all severance tax
13 bonds only when so instructed by resolution of the governing
14 body or by written direction from an authorized officer of the
15 recipient of the bond money.

16 C. Except as provided in Subsection D of this
17 section, proceeds from supplemental severance tax bonds shall
18 be used only for public school capital outlay projects pursuant
19 to the Public School Capital Outlay Act or the Public School
20 Capital Improvements Act.

21 D. Proceeds from supplemental severance tax bonds
22 issued pursuant to Paragraph (2) of Subsection A of Section 19
23 of Chapter 6 of Laws 1999 (1st S.S.) shall be used for the
24 purposes specified in that paragraph.

25 E. Except as provided in Subsection F of this

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1 section, the state board of finance shall issue and sell all
2 supplemental severance tax bonds when so instructed by
3 resolution of the public school capital outlay council pursuant
4 to Section 7-27-12.2 NMSA 1978.

5 F. The state board of finance shall issue and sell
6 supplemental severance tax bonds authorized by Paragraph (2) of
7 Subsection A of Section 19 of Chapter 6 of Laws 1999 (1st S.S.)
8 when so instructed by resolution of the [~~commission on~~] higher
9 education department.

10 G. The state board of finance shall deduct two-
11 tenths of one percent from the proceeds of severance tax bonds
12 sold in any year for capital projects; provided that this
13 provision does not apply to severance tax bonds issued pursuant
14 to Subsections B through F of this section. The money deducted
15 shall be credited to the capital project audit fund to conduct
16 audits of capital projects funded with state funds."

17 Section 16. Section 9-6-1 NMSA 1978 (being Laws 1977,
18 Chapter 247, Section 1) is amended to read:

19 "9-6-1. SHORT TITLE.--Sections [~~1 through 7 of this act~~]
20 9-6-1 through 9-6-5.1 and 9-6-15 NMSA 1978 may be cited as the
21 "Department of Finance and Administration Act"."

22 Section 17. Section 9-6-3 NMSA 1978 (being Laws 1977,
23 Chapter 247, Section 3, as amended) is amended to read:

24 "9-6-3. DEPARTMENT OF FINANCE AND ADMINISTRATION--
25 CREATION--TRANSFER AND MERGER OF DIVISION FUNCTIONS--MERGER AND
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1 CREATION OF DIVISIONS.--

2 A. The "department of finance and administration"
3 is created. The department shall consist of those divisions
4 created by law or executive order, as modified by executive
5 order pursuant to Subsection C of this section, including but
6 not limited to:

- 7 (1) the board of finance division;
8 (2) the financial control division;
9 (3) the local government division;
10 (4) the management and contracts review
11 division; [~~and~~]
12 (5) the state budget division; and
13 (6) the capital outlay planning and monitoring
14 division.

15 B. The secretary is empowered to organize the
16 department and the divisions thereof specified in Subsection A
17 of this section and may transfer or merge functions between
18 divisions in the interest of efficiency and economy.

19 C. The governor is empowered to merge divisions of
20 the department or to create additional divisions by executive
21 order in the interest of efficiency and economy."

22 Section 18. Section 9-6-5.1 NMSA 1978 (being Laws 1983,
23 Chapter 296, Section 7) is amended to read:

24 "9-6-5.1. PLANNING POWERS AND DUTIES OF SECRETARY OF
25 FINANCE AND ADMINISTRATION.--The secretary of [~~the department~~

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1 ~~of~~] finance and administration, in addition to the other powers
2 and duties conferred:

3 A. shall review federal grant applications and
4 provide management assistance;

5 B. shall coordinate, in accordance with directives
6 from the governor's office of policy and planning, state agency
7 plans for economic, natural resource, energy resource and human
8 resource development;

9 C. shall provide aid to planning and development
10 districts in developing grant proposals and cooperate with
11 other local entities in developing grant proposals;

12 ~~[D. shall acquire, study and review all plans for
13 capital projects proposed by state agencies and render advice
14 on the plans. The secretary shall maintain long-range estimates
15 and plans for capital projects and develop standards for
16 measuring the need for and utility of proposed projects;~~

17 ~~E.]~~ D. may contract for, receive and ~~[utilize]~~ use
18 any grants or other financial assistance made available by the
19 United States government or by any other source, public or
20 private;

21 ~~[F.]~~ E. may provide planning and funding assistance
22 to units of local government, council of government
23 organizations, Indian tribal governments situated within New
24 Mexico and ~~[to]~~ nonprofit entities having for their purpose
25 local, regional or community betterment. The secretary,

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1 incident to any such programs, may enter into contracts and
2 agreements with such units of local government, council of
3 government organizations, Indian tribal governments, nonprofit
4 entities and the federal government and may participate in or
5 receive aid from any federal or private program in relation to
6 such a planning program or assistance;

7 [G.] F. shall confer with the state budget division
8 [~~of the department of finance and administration~~] and the
9 capital outlay planning and monitoring division in developing
10 comprehensive plans to assure coordination of planning and
11 budgeting functions;

12 [H.] G. shall coordinate the state clearinghouse
13 review process;

14 [I.] H. shall develop a status of the state report;

15 [J.] I. shall review and coordinate comment by
16 state agencies on draft environmental impact statements;

17 [K.] J. shall provide community development block
18 grant technical assistance to local governments;

19 [L.] K. shall administer, in consultation with and
20 upon advice and direction from the community development block
21 grant policy committee, the program for the state community
22 development block grant program;

23 [M.] L. shall serve as staff to the New Mexico
24 association of regional councils;

25 [N.] M. shall maintain a state planning library;

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