

SENATE JUDICIARY COMMITTEE SUBSTITUTE FOR
SENATE BILL 281

49TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2009

AN ACT

RELATING TO HEALTH CARE; ENACTING THE HEALTH SECURITY ACT TO
PROVIDE FOR COMPREHENSIVE STATEWIDE HEALTH CARE; PROVIDING FOR
HEALTH CARE PLANNING; ESTABLISHING PROCEDURES TO CONTAIN HEALTH
CARE COSTS; CREATING A COMMISSION; PROVIDING FOR ITS POWERS AND
DUTIES; PROVIDING FOR HEALTH CARE DELIVERY REGIONS AND REGIONAL
COUNCILS; DIRECTING AND AUTHORIZING THE DEVELOPMENT OF A STATE
HEALTH SECURITY PLAN; PROVIDING PENALTIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. SHORT TITLE.--This act may be cited as the
"Health Security Act".

Section 2. PURPOSES OF ACT.--The purposes of the Health
Security Act are to:

A. create a program that ensures health care
coverage to all New Mexicans through a combination of public

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1 and private financing;

2 B. control escalating health care costs; and

3 C. improve the health care of all New Mexicans.

4 Section 3. DEFINITIONS.--As used in the Health Security
5 Act:

6 A. "beneficiary" means a person eligible for health
7 care and benefits pursuant to the health security plan;

8 B. "budget" means the total of all categories of
9 dollar amounts of expenditures for a stated period authorized
10 for an entity or a program;

11 C. "capital budget" means that portion of a budget
12 that establishes expenditures for:

13 (1) acquisition or addition of substantial
14 improvements to real property; or

15 (2) acquisition of tangible personal property;

16 D. "case management" means a comprehensive program
17 designed to meet an individual's need for care by coordinating
18 and linking the components of health care;

19 E. "commission" means the health care commission
20 created pursuant to the Health Security Act;

21 F. "consumer price index for medical care prices"
22 means that index as published by the bureau of labor statistics
23 of the federal department of labor;

24 G. "controlling interest" means:

25 (1) a five percent or greater ownership

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1 interest, direct or indirect, in the person controlled; or

2 (2) a financial interest, direct or indirect,
3 and, because of business or personal relationships, having the
4 power to influence important decisions of the person
5 controlled;

6 H. "financial interest" means an ownership interest
7 of any amount, direct or indirect;

8 I. "group practice" means an association of health
9 care providers that provides one or more specialized health
10 care services or a tribal or urban Indian coalition in
11 partnership or under contract with the federal Indian health
12 service that is authorized under federal law to provide health
13 care to Native American populations in the state;

14 J. "health care" means health care provider
15 services and health facility services;

16 K. "health care provider" means:

17 (1) a person licensed or certified and
18 authorized to provide health care in New Mexico;

19 (2) an individual licensed or certified by a
20 nationally recognized professional organization and designated
21 as a health care provider by the commission; or

22 (3) a person that is a group practice of
23 licensed providers or a transportation service;

24 L. "health facility" means a school-based clinic,
25 an Indian health service facility, a tribally operated health

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1 care facility, a state-operated health care facility, a general
2 hospital, a special hospital, an outpatient facility, a
3 psychiatric hospital, a primary clinic pursuant to the Rural
4 Primary Health Care Act, a laboratory, a skilled nursing
5 facility or a nursing facility; provided that the health
6 facility is authorized to receive state or federal
7 reimbursement;

8 M. "health security plan" means the program that is
9 created and administered by the commission for provision of
10 health care pursuant to the Health Security Act;

11 N. "major capital expenditure" means construction
12 or renovation of facilities or the acquisition of diagnostic,
13 treatment or transportation equipment by a health care provider
14 or health facility that costs more than an amount recommended
15 and established by the commission;

16 O. "operating budget" means the budget of a health
17 facility exclusive of the facility's capital budget;

18 P. "person" means an individual or any other legal
19 entity;

20 Q. "primary care provider" means a health care
21 provider who is a physician, osteopathic physician, nurse
22 practitioner, physician assistant, osteopathic physician's
23 assistant, pharmacist clinician or other health care provider
24 certified by the commission;

25 R. "provider budget" means the authorized

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1 expenditures pursuant to payment mechanisms established by the
 2 commission to pay for health care furnished by health care
 3 providers participating in the health security plan; and

4 S. "transportation service" means a person
 5 providing the services of an ambulance, helicopter or other
 6 conveyance that is equipped with health care supplies and
 7 equipment and is used to transport patients to other health
 8 care providers or health facilities.

9 Section 4. HEALTH CARE COMMISSION CREATED--GOVERNMENTAL
 10 INSTRUMENTALITY.--The "health care commission" is created as a
 11 public body, politic and corporate, constituting a governmental
 12 instrumentality. The commission consists of fifteen members.

13 Section 5. CREATION OF HEALTH CARE COMMISSION MEMBERSHIP
 14 NOMINATING COMMITTEE--MEMBERSHIP, TERMS AND DUTIES OF
 15 COMMITTEE.--

16 A. The "health care commission membership
 17 nominating committee" is created consisting of twelve members,
 18 to reflect the geographic diversity of the state, as follows:

- 19 (1) two members appointed by the governor;
 20 (2) three members appointed by the speaker of
 21 the house of representatives;
 22 (3) three members appointed by the president
 23 pro tempore of the senate;
 24 (4) two members appointed by the minority
 25 leader of the house of representatives; and

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1 (5) two members appointed by the minority
2 leader of the senate.

3 B. At the first meeting of the committee it shall
4 elect a chair from its membership. The chair shall vote only
5 in the case of a tie vote.

6 C. Members shall serve four-year terms; provided,
7 however, that the first twelve members appointed to the
8 committee shall serve staggered terms as follows:

9 (1) the governor shall appoint the first two
10 appointees to three-year terms;

11 (2) the speaker of the house of
12 representatives shall appoint the first three appointees so
13 that one serves for two years, one for three years and one for
14 four years;

15 (3) the president pro tempore of the senate
16 shall appoint the first three appointees so that one serves for
17 two years, one for three years and one for four years;

18 (4) the minority leader of the house of
19 representatives shall appoint the first two members so that one
20 serves for two years and one serves for four years; and

21 (5) the minority leader of the senate shall
22 appoint the first two members so that one serves for two years
23 and one serves for four years.

24 D. A member shall serve until the member's
25 successor is appointed and qualified. Successor members shall

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1 be appointed by the appointing authority that made the initial
2 appointment to the committee. A state employee who is exempt
3 from the Personnel Act is not eligible to serve on the
4 committee. A member shall be eligible for or enrolled in the
5 health security plan. An elected official shall not serve on
6 the committee. Sufficient public notice shall be provided to
7 allow members of the public to request consideration of
8 appointment to the committee.

9 E. Appointed members of the committee shall have
10 substantial knowledge of the health care system as demonstrated
11 by education or experience. A person shall not be appointed to
12 the committee if, currently or within the previous thirty-six
13 months, the person or a member of the person's household is
14 employed by, an officer of or has a controlling interest in a
15 person providing health care or health insurance, directly or
16 as an agent of a health insurer.

17 F. The committee shall take appropriate action to
18 ensure that adequate prior notice of its meetings is advertised
19 and reported in media outlets throughout the state in addition
20 to publication of a legal notice in major newspapers.

21 Publication of the legal notice shall occur once each week for
22 the two weeks immediately preceding the date of a meeting.

23 Meetings of the committee shall be open to the public, and
24 public comment shall be allowed. A majority of the committee
25 shall constitute a quorum. The committee may allow members'

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1 participation in meetings by telephone or other electronic
2 media that allows full participation. Meetings may be closed
3 only for discussion of candidates prior to selection. Final
4 selection of candidates shall be by vote of the members and
5 shall be conducted in a public meeting.

6 G. The committee shall hold its first meeting on or
7 before June 15, 2010. The committee shall actively solicit,
8 accept and evaluate applications from qualified persons for
9 membership on the commission subject to the requirements for
10 commission membership qualifications pursuant to Section 6 of
11 the Health Security Act.

12 H. No later than September 15, 2010, the committee
13 shall submit to the governor the names of persons recommended
14 for appointment to the commission by a majority of the
15 committee. Immediately after receiving committee nominations,
16 the governor may make one request of the committee for
17 submission of additional names. If a majority of the committee
18 finds that additional persons would be qualified, the committee
19 shall promptly submit additional names and recommend those
20 persons for appointment to the commission. The committee shall
21 submit no more than three names for a membership position for
22 each initial or additional appointment.

23 I. Appointed committee members shall be reimbursed
24 pursuant to the Per Diem and Mileage Act for expenses incurred
25 in fulfilling their duties.

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1 J. Staff to assist the committee in its duties
2 until a commission is appointed shall be furnished by the
3 department of health. Thereafter, commission staff shall
4 assist the committee in its duties.

5 Section 6. APPOINTMENT OF COMMISSION MEMBERS--
6 QUALIFICATIONS--TERMS.--

7 A. From the nominees submitted by the health care
8 commission membership nominating committee, the governor shall
9 appoint fifteen members to the commission, and the initial
10 commission shall be in place by November 1, 2010.

11 B. The terms of the initial commission members
12 appointed shall be chosen by lot: five members shall be
13 appointed for terms of four years; five members shall be
14 appointed for terms of three years; and five members shall be
15 appointed for terms of two years. Thereafter, all members
16 shall be appointed for terms of four years. After initial
17 terms are served, no member shall serve more than three
18 consecutive four-year terms. A member may serve until a
19 successor is appointed.

20 C. A person who served on the health care
21 commission membership nominating committee shall not be
22 nominated for or serve on the commission within thirty-six
23 months from the time served on the committee. A state employee
24 who is exempt from the Personnel Act is not eligible to serve
25 on the commission. An elected official shall not serve on the

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1 commission. A commission member shall be eligible for or
2 enrolled in the health security plan.

3 D. When a vacancy occurs in the membership of the
4 commission, the health care commission membership nominating
5 committee shall meet and act within thirty days of the
6 occurrence of the vacancy. From the nominees submitted, the
7 governor shall fill the vacancy within thirty days after
8 receiving final nominations.

9 E. Members of the commission shall include five
10 persons who represent either health care providers or health
11 facilities and ten persons who represent consumer and employer
12 interests, the majority of whom shall represent consumer
13 interests.

14 F. Except for persons appointed to represent health
15 facilities or health care providers, a person shall be
16 disqualified for appointment to the commission if, currently or
17 during the previous thirty-six months, the person or a member
18 of the person's household is employed by, an officer of or has
19 a controlling interest in a person providing health care or
20 health insurance, directly or as an agent of a health insurer.

21 G. Persons appointed who do not represent health
22 care providers or health facilities must have a knowledge of
23 the health care system as demonstrated by experience or
24 education. To ensure fair representation of all areas of the
25 state, members shall be appointed from each of the public

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1 education commission districts as follows:

2 (1) two from public education commission
3 district 1;

4 (2) one from public education commission
5 district 2;

6 (3) one from public education commission
7 district 3;

8 (4) two from public education commission
9 district 4;

10 (5) two from public education commission
11 district 5;

12 (6) one from public education commission
13 district 6;

14 (7) two from public education commission
15 district 7;

16 (8) two from public education commission
17 district 8;

18 (9) one from public education commission
19 district 9; and

20 (10) one from public education commission
21 district 10.

22 H. A member may be removed from the commission by a
23 majority vote of the members present at a meeting where a
24 quorum is duly constituted. The commission shall set standards
25 for attendance and may remove a member for incompetence, lack

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1 of attendance, neglect of duty or malfeasance in office. A
2 member shall not be removed without proceedings consisting of
3 at least one notice of hearing and an opportunity to be heard.
4 Removal proceedings shall be before the commission and in
5 accordance with rules adopted by the commission.

6 I. A majority of the commission's members
7 constitutes a quorum for the transaction of business. The
8 commission may allow members' participation in meetings by
9 telephone or other electronic media that allows full
10 participation. Annually, the commission shall elect its chair
11 and any other officers it deems necessary.

12 J. A member may receive per diem and mileage in
13 accordance with the provisions of the Per Diem and Mileage Act.
14 Additionally, members shall be compensated at the rate of two
15 hundred dollars (\$200) for each meeting actually attended not
16 to exceed compensation for one hundred twenty meetings for a
17 two-year period occurring in a term.

18 Section 7. CONFLICT OF INTEREST--DISCLOSURE BY MEMBERS
19 AND DISQUALIFICATION FROM VOTING ON CERTAIN MATTERS.--

20 A. The commission shall adopt a conflict-of-
21 interest disclosure statement for use by all members that
22 requires disclosure of a financial interest, whether or not a
23 controlling interest, of the member or a member of the member's
24 household in a person providing health care or health
25 insurance.

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1 B. A member representing health facilities or
2 health care providers may vote on matters that pertain
3 generally to health facilities or health care providers.

4 C. If there is a question about a conflict of
5 interest of a commission member, the other members shall vote
6 on whether to allow the member to vote.

7 Section 8. CODE OF CONDUCT TO BE ADOPTED BY COMMISSION.--

8 A. The commission shall adopt a general code of
9 conduct for commission members and employees subject to the
10 commission's control. The code of conduct shall include at
11 least those matters and activities proscribed by the
12 Governmental Conduct Act.

13 B. Violation of a provision of the adopted code of
14 conduct is grounds for removal of a commission member and
15 grounds for suspension, termination or other disciplinary
16 action of an employee.

17 Section 9. APPLICATION OF CERTAIN STATE LAWS TO
18 COMMISSION.--The commission and regional councils created
19 pursuant to the Health Security Act shall be subject to and
20 shall comply with the provisions of the:

- 21 A. Open Meetings Act;
- 22 B. State Rules Act;
- 23 C. Inspection of Public Records Act; and
- 24 D. Public Records Act.

25 Section 10. CHIEF EXECUTIVE OFFICER--STAFF--CONTRACTS--

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1 BUDGETS.--

2 A. The commission shall appoint and set the salary
3 of a "chief executive officer". The chief executive officer
4 shall serve at the pleasure of the commission and has authority
5 to carry on the day-to-day operations of the commission and the
6 health security plan.

7 B. The chief executive officer shall employ those
8 persons necessary to administer and implement the provisions of
9 the Health Security Act.

10 C. The chief executive officer and the chief
11 executive officer's staff shall implement the Health Security
12 Act in accordance with that act and the rules adopted by the
13 commission. The chief executive officer may delegate authority
14 to employees and may organize the staff into units to
15 facilitate its work.

16 D. If the chief executive officer determines that
17 the commission staff or a state agency does not have the
18 resources or expertise to perform a necessary task, the chief
19 executive officer may contract for performance from a person
20 who has a demonstrated capability to perform the task. The
21 commission shall establish the standards and requirements by
22 which a contract is executed by the commission or the chief
23 executive officer. A contract shall be reviewed by the
24 commission or the chief executive officer to ensure that it
25 meets the criteria, performance standards, expectations and

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1 needs of the commission.

2 E. The chief executive officer shall prepare and
3 submit an annual budget request and plan of operation to the
4 commission for its approval. The chief executive officer shall
5 provide at least quarterly status reports on the budget and
6 advise of a potential shortfall as soon as practically
7 possible.

8 F. A contract for claims processing functions shall
9 require that all work for claims processing, customer service,
10 medical and utilization review, financial audit and
11 reimbursement and related claims adjudication functions be
12 performed entirely in New Mexico. To the extent practicable,
13 all other work shall be performed in New Mexico.

14 Section 11. COMMISSION--GENERAL DUTIES.--The commission
15 shall:

16 A. adopt a five-year plan for the initial
17 implementation of the provisions of the Health Security Act,
18 update that plan and adopt other long- and short-range plans to
19 provide continuity and development of the state's health care
20 system;

21 B. design the health security plan to fulfill the
22 purposes of and conform with the provisions of the Health
23 Security Act;

24 C. provide a program to educate the public, health
25 care providers and health facilities about the health security

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1 plan and the persons eligible to receive its benefits;

2 D. study and adopt as provisions of the health
3 security plan cost-effective methods of providing quality
4 health care to all beneficiaries, according high priority to
5 increased reliance on:

6 (1) preventive and primary care that includes
7 immunization and screening examinations;

8 (2) providing health care in rural or
9 underserved areas of the state;

10 (3) in-home and community-based alternatives
11 to institutional health care; and

12 (4) case management services when appropriate;

13 E. establish compensation methods for health care
14 providers and health facilities and adopt standards and
15 procedures for negotiating and entering into contracts with
16 participating health care providers and health facilities;

17 F. annually, and for those projected future periods
18 the commission believes appropriate, establish health security
19 plan budgets;

20 G. establish capital budgets for health facilities,
21 limited to capital expenditures subject to the Health Security
22 Act, and include and adopt in establishing those budgets:

23 (1) standards and procedures for determining
24 the budgets; and

25 (2) a requirement for prior approval by the

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1 commission for major capital expenditures by a health facility;

2 H. negotiate and enter into health care reciprocity
3 agreements with other states and negotiate and enter into
4 health care agreements with out-of-state health care providers
5 and health facilities;

6 I. develop claims and payment procedures for health
7 care providers, health facilities and claims administrators and
8 include provisions to ensure timely payments and provide for
9 payment of interest when reimbursable claims are not paid
10 within a reasonable time;

11 J. establish, in conjunction with other state
12 agencies similarly charged, a system to collect and analyze
13 health care data and other data necessary to improve the
14 quality, efficiency and effectiveness of health care and to
15 control costs of health care in New Mexico, which system shall
16 include data on:

17 (1) mortality, including accidental causes of
18 death, and natality;

19 (2) morbidity;

20 (3) health behavior;

21 (4) physical and psychological impairment and
22 disability;

23 (5) health care system costs and health care
24 availability, utilization and revenues;

25 (6) environmental factors;

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1 (7) availability, adequacy and training of
2 health care personnel;

3 (8) demographic factors;

4 (9) social and economic conditions affecting
5 health; and

6 (10) other factors determined by the
7 commission;

8 K. standardize data collection and specific methods
9 of measurement across databases and use scientific sampling or
10 complete enumeration for reporting health information;

11 L. establish a health care delivery system that is
12 efficient to administer and that eliminates unnecessary
13 administrative costs;

14 M. adopt rules necessary to implement and monitor a
15 preferred drug list, bulk purchasing or other mechanism to
16 provide prescription drugs and a pricing procedure for
17 nonprescription drugs, durable medical equipment and supplies,
18 eyeglasses, hearing aids and oxygen;

19 N. establish a pharmacy and therapeutics committee
20 to:

21 (1) conduct concurrent, prospective and
22 retrospective drug utilization review;

23 (2) conduct pharmacoeconomic research and
24 analysis of clinical safety, efficacy and effectiveness of
25 drugs;

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1 (3) consult with specialists in appropriate
2 fields of medicine for therapeutic classes of drugs;

3 (4) recommend therapeutic classes of drugs,
4 including specific drugs within each class to be included in
5 the preferred drug list;

6 (5) identify appropriate exclusions from the
7 preferred drug list; and

8 (6) conduct periodic clinical reviews of
9 preferred, nonpreferred and new drugs;

10 O. study and evaluate the adequacy and quality of
11 health care furnished pursuant to the Health Security Act, the
12 cost of each type of service and the effectiveness of cost-
13 containment measures in the health security plan;

14 P. in conjunction with the human services
15 department, apply to the United States department of health and
16 human services for all waivers of requirements under health
17 care programs established pursuant to the federal Social
18 Security Act that are necessary to enable the state to deposit
19 federal payments for services covered by the health security
20 plan into the health security plan fund and to be the
21 supplemental payer of benefits for persons receiving medicare
22 benefits;

23 Q. except for those programs designated in
24 Subsection B of Section 21 of the Health Security Act, identify
25 other federal programs that provide federal funds for payment

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1 of health care services to individuals and apply for any
2 waivers or enter into any agreements that are necessary for
3 services covered by the health security plan into the health
4 security plan fund; provided, however, that agreements
5 negotiated with the federal Indian health service shall not
6 impair treaty obligations of the United States government and
7 that other agreements negotiated shall not impair portability
8 or other aspects of the health care coverage;

9 R. seek an amendment to the federal Employee
10 Retirement Income Security Act of 1974 to exempt New Mexico
11 from the provisions of that act that relate to health care
12 services or health insurance, or the commission shall apply to
13 the appropriate federal agency for waivers of any requirements
14 of that act if congress provides for waivers to enable the
15 commission to extend coverage through the Health Security Act
16 to as many New Mexicans as possible; provided, however, that
17 the amendment or waiver requested shall not impair portability
18 or other aspects of the health care coverage; and

19 S. work with the counties to determine the
20 expenditure of funds generated pursuant to the Indigent
21 Hospital and County Health Care Act and the Statewide Health
22 Care Act;

23 T. seek to maximize federal contributions and
24 payments for health care services provided in New Mexico and
25 ensure that the contributions of the federal government for

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1 health care services in New Mexico will not decrease in
2 relation to other states as a result of any waivers, exemptions
3 or agreements;

4 U. study and monitor the migration of persons to
5 New Mexico to determine if persons with costly health care
6 needs are moving to New Mexico to receive health care and, if
7 migration appears to threaten the financial stability of the
8 health security plan, recommend to the legislature changes in
9 eligibility requirements, premiums or other changes that may be
10 necessary to maintain the financial integrity of the health
11 security plan;

12 V. study and evaluate the cost of health care
13 provider professional liability insurance and its impact on the
14 price of health care services and recommend changes to the
15 legislature as necessary;

16 W. establish and approve changes in coverage
17 benefits and benefit standards in the health security plan;

18 X. conduct necessary investigations and inquiries;

19 Y. adopt rules necessary to implement, administer
20 and monitor the operation of the health security plan;

21 Z. adopt rules to establish a procurement process
22 for services and property;

23 AA. meet as needed, but no less often than once
24 every month;

25 BB. report annually to the legislature and the

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1 governor on the commission's activities and the operation of
2 the health security plan and include in the annual report:

3 (1) a summary of information about health care
4 needs, health care services, health care expenditures, revenues
5 received and projected revenues and other relevant issues
6 relating to the health security plan, the initial five-year
7 plan and future updates of that plan and other long- and short-
8 range plans; and

9 (2) recommendations on methods to control
10 health care costs and improve access to and the quality of
11 health care for state residents, as well as recommendations for
12 legislative action; and

13 CC. provide annual training for its members on
14 health care coverage, policy and financing.

15 Section 12. COMMISSION--AUTHORITY.--The commission has
16 the authority necessary to carry out the powers and duties
17 pursuant to the Health Security Act. The commission retains
18 responsibility for its duties but may delegate authority to the
19 chief executive officer. However, the authority to take the
20 following actions is expressly reserved to the commission:

21 A. approve the commission's budget and plan of
22 operation;

23 B. approve the health security plan and make
24 changes in the health security plan, but only after legislative
25 approval of those changes specified in Section 30 of the Health

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1 Security Act;

2 C. make rules and conduct both rulemaking and
3 adjudicatory hearings in person or by use of a hearing officer;

4 D. issue subpoenas to persons to appear and testify
5 before the commission and to produce documents and other
6 information relevant to the commission's inquiry and enforce
7 this subpoena power through an action in a state district
8 court;

9 E. make reports and recommendations to the
10 legislature;

11 F. subject to the prohibitions and restrictions of
12 Section 21 of the Health Security Act, apply for program
13 waivers from any governmental entity if the commission
14 determines that the waivers are necessary to ensure the
15 participation by the greatest possible number of beneficiaries;

16 G. apply for and accept grants, loans and
17 donations;

18 H. acquire or lease real property and make
19 improvements on it and acquire by lease or by purchase tangible
20 and intangible personal property;

21 I. dispose of and transfer personal property, but
22 only at public sale after adequate notice;

23 J. appoint and prescribe the duties of employees,
24 fix their compensation, pay their expenses and provide an
25 employee benefit program;

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1 K. establish and maintain banking relationships,
2 including establishment of checking and savings accounts;

3 L. participate as a qualified entity in the
4 programs of the New Mexico finance authority; and

5 M. enter into agreements with an employer, group or
6 other plan to provide health care services for the employer's
7 employees or retirees; provided, however, that nothing in the
8 Health Security Act shall be construed to reduce or eliminate
9 benefits to which the employee or retiree is entitled.

10 Section 13. ADVISORY BOARDS.--

11 A. The commission shall establish a "health care
12 provider advisory board" and a "health facility advisory
13 board". It may establish additional advisory boards to assist
14 it in performing its duties. Advisory boards shall assist the
15 commission in matters requiring the expertise and knowledge of
16 the advisory boards' members.

17 B. The commission may appoint not more than two
18 commission members and up to five additional persons to serve
19 on an advisory board it creates. Advisory board members shall
20 be paid per diem and mileage in accordance with the provisions
21 of the Per Diem and Mileage Act.

22 C. Except for the health care provider advisory
23 board and the health facility advisory board, no more than two
24 advisory board members shall have a controlling interest,
25 direct or indirect, in a person providing health care or a

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1 person providing health insurance.

2 D. Staff and technical assistance for an advisory
3 board shall be provided by the commission as necessary.

4 Section 14. HEALTH CARE DELIVERY REGIONS.--The commission
5 shall establish health care delivery regions in the state,
6 based on geography and health care resources. The regions may
7 have differential fee schedules, budgets, capital expenditure
8 allocations or other features to encourage the provision of
9 health care in rural and other underserved areas or to tailor
10 otherwise the delivery of health care to fit the needs of a
11 region or a part of a region.

12 Section 15. REGIONAL COUNCILS.--

13 A. The commission shall designate regional councils
14 in the designated health care delivery regions. In selecting
15 persons to serve as members of regional councils, the
16 commission shall consider the comments and recommendations of
17 persons in the region who are knowledgeable about health care
18 and the economic and social factors affecting the region.

19 B. The regional councils shall be composed of the
20 commission members who live in the region and five other
21 members who live in the region and are appointed by the
22 commission. No more than two noncommission council members
23 shall have a controlling interest, direct or indirect, in a
24 person providing health care or a person providing health
25 insurance.

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1 C. Members of a regional council shall be paid per
2 diem and mileage in accordance with the provisions of the Per
3 Diem and Mileage Act.

4 D. The regional councils shall hold public hearings
5 to receive comments, suggestions and recommendations from the
6 public regarding regional health care needs. The councils
7 shall report to the commission at times specified by the
8 commission to ensure that regional concerns are considered in
9 the development and update of the five-year plan, other short-
10 and long-range plans and projections, fee schedules, budgets
11 and capital expenditure allocations.

12 E. Staff technical assistance for the regional
13 councils shall be provided by the commission.

14 Section 16. RULEMAKING.--

15 A. The commission shall adopt rules necessary to
16 carry out the duties of the commission and the provisions of
17 the Health Security Act.

18 B. The commission shall not adopt, amend or repeal
19 any rule affecting a person outside the commission without a
20 public hearing on the proposed action before the commission or
21 a hearing officer designated by the commission. The hearing
22 officer may be a member of the commission's staff. The hearing
23 shall be held in a county that the commission determines would
24 be in the interest of those affected. Notice of the subject
25 matter of the rule, the action proposed to be taken, the time

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1 and place of the hearing, the manner in which interested
2 persons may present their views and the method by which copies
3 of the proposed rule or an amendment or repeal of an existing
4 rule may be obtained shall be published once at least thirty
5 days prior to the hearing date in a newspaper of general
6 circulation in the state and shall also be published in an
7 informative nonlegal format in one newspaper published in each
8 health care delivery region and mailed at least thirty days
9 prior to the hearing date to all persons who have made a
10 written request for advance notice of hearing.

11 C. All rules adopted by the commission shall be
12 filed in accordance with the State Rules Act.

13 Section 17. HEALTH SECURITY PLAN.--

14 A. After notice and public hearing, including
15 taking public comment and the reports of the regional councils,
16 the commission, in conjunction with other state agencies, shall
17 adopt a five-year health security plan and review it at regular
18 intervals for possible revision.

19 B. The health security plan shall be designed to
20 provide comprehensive, necessary and appropriate health care
21 benefits, including preventive health care and primary,
22 secondary and tertiary health care for acute and chronic
23 conditions. The health security plan may provide for certain
24 health care services to be phased in as the health security
25 plan budget allows.

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1 C. Pursuant to the phase-in provisions of
2 Subsection B of this section, the commission shall provide for
3 coverage of the following health care services:

- 4 (1) preventive health services;
5 (2) health care provider services;
6 (3) health facility inpatient and outpatient
7 services;
8 (4) laboratory tests and radiology procedures;
9 (5) hospice care;
10 (6) in-home, community-based and institutional
11 long-term care services;
12 (7) prescription drugs;
13 (8) inpatient and outpatient mental and
14 behavioral health services;
15 (9) drug and other substance abuse services;
16 (10) preventive and prophylactic dental
17 services, including an annual dental examination and cleaning;
18 (11) vision appliances, including medically
19 necessary contact lenses;
20 (12) medical supplies, durable medical
21 equipment and selected assistive devices, including hearing and
22 speech assistive devices; and
23 (13) experimental or investigational
24 procedures or treatments as specified by the commission.

25 D. Covered health care shall not include:

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1 (1) surgery for cosmetic purposes other than
2 for reconstructive purposes;

3 (2) medical examinations and medical reports
4 prepared for purchasing or renewing life insurance or
5 participating as a plaintiff or defendant in a civil action for
6 the recovery or settlement of damages; and

7 (3) orthodontic services and cosmetic dental
8 services except those cosmetic dental services necessary for
9 reconstructive purposes.

10 E. The health security plan shall specify the
11 health care to be covered and the amount, scope and duration of
12 benefits.

13 F. The health security plan shall contain
14 provisions to control health care costs so that beneficiaries
15 receive comprehensive, high-quality health care consistent with
16 available revenue and budget constraints.

17 G. The health security plan shall phase in
18 beneficiaries as their participation becomes possible through
19 contracts, waivers or federal legislation. The health security
20 plan may provide for certain preventive health care to be
21 offered to all New Mexicans regardless of a person's
22 eligibility to participate as a beneficiary.

23 H. The five-year plan as well as other long- and
24 short-range plans adopted by the commission shall be reviewed
25 by the regional councils and the commission annually and

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1 revised as necessary. Revisions shall be adopted by the
2 commission in accordance with Section 11 of the Health Security
3 Act. In projecting services under the health security plan,
4 the commission shall take all reasonable steps to ensure that
5 long-term care and dental care are provided at the earliest
6 practical times consistent with budget constraints.

7 Section 18. LONG-TERM CARE.--

8 A. Long-term care may include:

9 (1) home- and community-based services,
10 including personal assistance and attendant care; and

11 (2) institutional care.

12 B. No later than one year after the effective date
13 of the operation of the health security plan, the commission
14 shall appoint an advisory "long-term care committee" made up of
15 representatives of health care consumers, providers and
16 administrators to develop a plan for integrating long-term care
17 into the health security plan. The committee shall report its
18 plan to the commission no later than one year from its
19 appointment. Committee members shall receive per diem and
20 mileage as provided in the Per Diem and Mileage Act.

21 C. The long-term care component of the health
22 security plan shall provide for case management and
23 noninstitutional services when appropriate.

24 D. Nothing in this section affects long-term care
25 services paid through private insurance or state or federal

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1 programs subject to the provisions of Section 40 of the Health
2 Security Act.

3 E. Nothing in this section precludes the commission
4 from including long-term care services from the inception of
5 the health security plan.

6 Section 19. MENTAL AND BEHAVIORAL HEALTH SERVICES.--

7 A. No later than one year after appointment of the
8 chief executive officer, the commission shall appoint an
9 advisory "mental and behavioral health services committee" made
10 up of representatives of mental and behavioral health care
11 consumers, providers and administrators to develop a plan for
12 coordinating mental and behavioral health services within the
13 health security plan. The committee shall report its plan to
14 the commission no later than one year from its appointment.
15 Committee members may receive per diem and mileage as provided
16 in the Per Diem and Mileage Act.

17 B. The mental and behavioral health services
18 component of the health security plan shall provide for case
19 management and noninstitutional services where appropriate.

20 C. The health security plan shall not impose
21 treatment limitations or financial requirements on the
22 provision of mental and behavioral health benefits if identical
23 limitations or requirements are not imposed on coverage of
24 benefits for other conditions.

25 D. Nothing in this section limits mental and

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1 behavioral health services paid through private insurance or
2 state or federal programs subject to the provisions of Section
3 40 of the Health Security Act.

4 Section 20. MEDICAID COVERAGE--AGREEMENTS.--The
5 commission may enter into appropriate agreements with the human
6 services department or other state agency for the purpose of
7 furthering the goals of the Health Security Act. These
8 agreements may provide for certain services provided pursuant
9 to the medicaid program under Title 19 and Title 21 of the
10 federal Social Security Act to be administered by the
11 commission to implement the health security plan.

12 Section 21. HEALTH SECURITY PLAN COVERAGE--CONDITIONS OF
13 ELIGIBILITY FOR BENEFICIARIES--EXCLUSIONS.--

14 A. An individual is eligible as a beneficiary of
15 the health security plan if the individual has been physically
16 present in New Mexico for one year prior to the date of
17 application for enrollment in the health security plan and if
18 the individual has a current intention to remain in New Mexico
19 and not to reside elsewhere. A dependent of an eligible
20 individual is included as a beneficiary.

21 B. Individuals covered under the following
22 governmental programs shall not be brought into coverage:

- 23 (1) federal retiree health plan beneficiaries;
24 (2) active duty and retired military
25 personnel; and

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1 (3) individuals covered by the federal active
2 and retired military health programs.

3 C. Federal Indian health service or tribally
4 operated health care program beneficiaries shall not be brought
5 into coverage except through agreements with:

- 6 (1) Indian nations, tribes or pueblos;
7 (2) consortia of tribes or pueblos; or
8 (3) a federal Indian health service agency
9 subject to the approval of the tribes or pueblos located in
10 that agency.

11 D. If an individual is ineligible due to the
12 residence requirement, the individual may become eligible by
13 paying the premium required by the health security plan for
14 coverage for the period of time up to the date the individual
15 fulfills that requirement if the individual is an employee who
16 physically resides and intends to reside in the state because
17 of employment offered to the individual in New Mexico while the
18 individual was residing elsewhere as demonstrated by furnishing
19 that evidence of those facts required by rule adopted by the
20 commission.

21 E. An employer, group or other plan that provides
22 health care benefits for its employees after retirement,
23 including coverage for payment of health care supplementary
24 coverage if the retiree is eligible for medicare, may agree to
25 participate in the health security plan; provided, however,

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1 that there is no loss of benefits under the retiree health
2 benefit coverage. An employer, group or other plan that
3 participates in the health security plan shall contribute to
4 the health security plan for the benefit of the retiree and the
5 agreement shall ensure that the health benefit coverage for the
6 retiree shall be restored in the event of the retiree's
7 ineligibility for health security plan coverage.

8 F. The commission shall prescribe by rule
9 conditions under which other persons in the state may be
10 eligible for coverage pursuant to the health security plan.

11 Section 22. HEALTH SECURITY PLAN COVERAGE OF NONRESIDENT
12 STUDENTS.--

13 A. Except as provided in Subsection B of this
14 section, an educational institution shall purchase coverage
15 under the health security plan for its nonresident students
16 through fees assessed to those students. The governing body of
17 an educational institution shall set the fees at the amount
18 determined by the commission.

19 B. A nonresident student at an educational
20 institution may satisfy the requirement for health care
21 coverage by proof of coverage under a policy or plan in another
22 state that is acceptable to the commission. The student shall
23 not be assessed a fee in that case.

24 C. The commission shall adopt rules to determine
25 proof of an individual's eligibility for the health security

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1 plan or a student's proof of nonresident health care coverage.

2 Section 23. REMOVING INELIGIBLE PERSONS.--The commission
3 shall adopt rules to provide procedures for removing persons no
4 longer eligible for coverage.

5 Section 24. ELIGIBILITY CARD--USE--PENALTIES FOR
6 MISUSE.--

7 A. A beneficiary shall receive a card as proof of
8 eligibility. The card shall be electronically readable and
9 shall contain a picture or electronic image, information that
10 identifies the beneficiary for treatment and billing, payment
11 and other information the commission deems necessary. The use
12 of a beneficiary's social security number as an identification
13 number is not permitted.

14 B. The eligibility card is not transferable. A
15 beneficiary who lends the beneficiary's card to another and an
16 individual who uses another's card shall be jointly and
17 severally liable to the commission for the full cost of the
18 health care provided to the user. The liability shall be paid
19 in full within one year of final determination of liability.
20 Liabilities created pursuant to this section shall be collected
21 in a manner similar to that used for collection of delinquent
22 taxes.

23 C. A beneficiary who lends the beneficiary's card
24 to another or an individual who uses another's card after being
25 determined liable pursuant to Subsection B of this section of a
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1 previous misuse is guilty of a misdemeanor and shall be
2 sentenced pursuant to the provisions of Section 31-19-1 NMSA
3 1978. A third or subsequent conviction is a fourth degree
4 felony, and the offender shall be sentenced pursuant to the
5 provisions of Section 31-18-15 NMSA 1978.

6 Section 25. PRIMARY CARE PROVIDER--RIGHT TO CHOOSE--
7 ACCESS TO SERVICES.--

8 A. Except as provided in the Workers' Compensation
9 Act, a beneficiary has the right to choose a primary care
10 provider.

11 B. The primary care provider is responsible for
12 providing health care provider services to the patient except
13 for:

14 (1) services in medical emergencies; and

15 (2) services for which a primary care provider
16 determines that specialist services are required, in which case
17 the primary care provider shall advise the patient of the need
18 for and the type of specialist services.

19 C. Except as otherwise provided in this section,
20 health care provider specialists shall be paid pursuant to the
21 health security plan only if the patient has been referred by a
22 primary care provider. Nothing in this subsection prevents a
23 beneficiary from obtaining the services of a health care
24 provider specialist and paying the specialist for services
25 provided.

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1 D. The commission shall by rule specify when and
2 under what circumstances a beneficiary may self-refer,
3 including self-referral to a chiropractic physician, a doctor
4 of oriental medicine, mental and behavioral health service
5 providers and other health care providers who are not primary
6 care providers.

7 E. The commission shall by rule specify the
8 conditions under which a beneficiary may select a specialist as
9 a primary care provider.

10 Section 26. DISCRIMINATION PROHIBITED.--A health care
11 provider or health facility shall not discriminate against or
12 refuse to furnish health care to a beneficiary on the basis of
13 age, race, color, income level, national origin, religion,
14 gender, sexual orientation, disabling condition or payment
15 status. Nothing in this section shall require a health care
16 provider or health facility to provide services to a
17 beneficiary if the provider or facility is not qualified to
18 provide the needed services or does not offer them to the
19 general public.

20 Section 27. CLAIMS REVIEW.--

21 A. The commission shall adopt rules to provide a
22 comprehensive claims review program. The procedures and
23 standards used in the program shall be disclosed in writing to
24 applicants, beneficiaries, health care providers and health
25 facilities at the time of application to or participation in

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1 the health security plan.

2 B. The decision to approve or deny a claim based on
3 a technicality shall be made in a timely manner and shall not
4 exceed time limits established by rule of the commission. A
5 final decision to deny payment for services based on medical
6 necessity or utilization shall be based on a recommendation
7 made by a health care professional having appropriate and
8 adequate qualifications to make the recommendation. A denial
9 of a claim for payment of a medical specialty service based on
10 medical necessity or utilization shall be made only after a
11 written recommendation for denial is made by a member of that
12 medical specialty with credentials equivalent to those of the
13 provider.

14 C. The fact of and the specific reasons for a
15 denial of a health care claim shall be communicated promptly in
16 writing to both the provider and the beneficiary involved.

17 Section 28. QUALITY OF CARE--HEALTH CARE PROVIDER AND
18 HEALTH FACILITIES--PRACTICE STANDARDS.--

19 A. The commission shall adopt rules to establish
20 and implement a quality improvement program that monitors the
21 quality and appropriateness of health care provided by the
22 health security plan, including evidence-based medicine, best
23 practices, outcome measurements, consumer education and patient
24 safety. The commission shall set standards and review benefits
25 to ensure that effective, cost-efficient, high-quality and

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1 appropriate health care is provided under the health security
2 plan.

3 B. The commission shall review and adopt
4 professional practice guidelines developed by state and
5 national medical and specialty organizations, federal agencies
6 for health care policy and research and other organizations as
7 it deems necessary to promote the quality and cost-
8 effectiveness of health care provided through the health
9 security plan.

10 C. The quality improvement program shall include an
11 ongoing system for monitoring patterns of practice. The
12 commission shall appoint a "health care practice advisory
13 committee" consisting of health care providers, health
14 facilities and other knowledgeable persons to advise the
15 commission and staff on health care practice issues. The
16 committee may appoint subcommittees and task forces to address
17 practice issues of a specific health care provider discipline
18 or a specific kind of health facility; provided, however, that
19 the subcommittee or task force includes providers of
20 substantially similar specialties or types of facilities. The
21 advisory committee shall provide to the commission recommended
22 standards and guidelines to be followed in making
23 determinations on practice issues.

24 D. With the advice of the health care practice
25 advisory committee, the commission shall establish a system of

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1 peer education for health care providers or health facilities
2 determined to be engaging in aberrant patterns of practice
3 pursuant to Subsection B of this section. If the commission
4 determines that peer education efforts have failed, the
5 commission may refer the matter to the appropriate licensing or
6 certifying board.

7 E. The commission shall provide by rule the
8 procedures for recouping payments or withholding payments for
9 health care determined by the commission with the advice of the
10 health care practice advisory committee or subcommittee to be
11 medically unnecessary.

12 F. The commission may provide by rule for the
13 assessment of administrative penalties for up to three times
14 the amount of excess payments if it finds that excessive
15 billings were part of an aberrant pattern of practice.
16 Administrative penalties shall be deposited in the current
17 school fund.

18 G. After consultation with the health care practice
19 advisory committee, the commission may suspend or revoke a
20 health care provider's or health facility's privilege to be
21 paid for health care provided under the health security plan
22 based upon evidence clearly supporting a determination by the
23 commission that the provider or facility engages in aberrant
24 patterns of practice, including inappropriate utilization,
25 attempts to unbundle health care services or other practices

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1 that the commission deems a violation of the Health Security
2 Act or rules adopted pursuant to that act. As used in this
3 subsection, "unbundle" means to divide a service into
4 components in an attempt to increase, or with the effect of
5 increasing, compensation from the health security plan.

6 H. The commission shall report a suspension or
7 revocation of the privilege to be paid for health care pursuant
8 to the Health Security Act to the appropriate licensing or
9 certifying board.

10 I. The commission shall report cases of suspected
11 fraud by a health care provider or a health facility to the
12 attorney general or to the district attorney of the county
13 where the health care provider or health facility operates for
14 investigation and prosecution.

15 Section 29. DISPUTE RESOLUTION.--A person specifically
16 and directly aggrieved by a decision of the commission has the
17 right to judicial review of the decision by a state district
18 court. As a prerequisite to judicial review, the person
19 aggrieved must exhaust administrative remedies available
20 through procedures for dispute resolution established by rule
21 of the commission, including mandatory participation in
22 mediation in a good-faith effort to resolve a dispute. The
23 commission shall include in its rules for dispute resolution
24 provisions for adequate notice to the disputants, opportunities
25 to be heard in informal conferences prior to mediation and all

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1 procedural due process safeguards.

2 Section 30. HEALTH SECURITY PLAN BUDGET.--

3 A. Annually, the commission shall develop and
4 submit to the legislature a health security plan budget. The
5 budget shall be the commission's recommendation for the total
6 amount to be spent by the plan for covered health care services
7 in the next fiscal year.

8 B. Unless otherwise provided in the general
9 appropriation act or other act of the legislature, the health
10 security plan budget shall be within projected annual revenues.
11 After the legislative review and approval, the commission shall
12 implement the health security plan budget. Without specific
13 legislative approval, the commission shall not change the level
14 of premium charged and used to project revenue or change the
15 employer contributions under the health security plan. The
16 legislature may base its approval on the findings and
17 recommendations of an independent audit or actuarial study.

18 C. In developing the health security plan budget,
19 the commission shall provide that credit be taken in the budget
20 for all revenues produced for health care in the state pursuant
21 to any law other than the Health Security Act.

22 D. The health security plan shall include a maximum
23 amount or percentage for administrative costs, and this
24 maximum, if a percentage, may change in relation to the total
25 costs of services provided under the health security plan. For

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1 the sixth and subsequent calendar years of operation of the
2 health security plan, administrative costs shall not exceed
3 five percent of the health security plan budget.

4 Section 31. PAYMENTS TO HEALTH CARE PROVIDERS--
5 CO-PAYMENTS.--

6 A. The commission shall prepare a provider budget.
7 Consistent with the provider budget, the health security plan
8 shall provide payment for all covered health care rendered by
9 health care providers. A variety of payment plans, including
10 fee-for-service, may be adopted by the commission. Payment
11 plans shall be negotiated with providers as provided by rule.
12 In the event that negotiation fails to develop an acceptable
13 payment plan, the disputing parties shall submit the dispute
14 for resolution pursuant to Section 29 of the Health Security
15 Act.

16 B. Supplemental payment rates may be adopted to
17 provide incentives to help ensure the delivery of needed health
18 care in rural and other underserved areas throughout the state.

19 C. An annual percentage increase in the amount
20 allocated for provider payments in the budget shall be no
21 greater than the annual percentage increase in the consumer
22 price index for medical care prices published by the bureau of
23 labor statistics of the federal department of labor using the
24 year prior to the year in which the health security plan is
25 implemented as the baseline year. The annual limitation in

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1 this subsection may be adjusted up or down by the commission
2 based on a showing of special and unusual circumstances in a
3 hearing before the commission.

4 D. Payment, or the offer of payment whether or not
5 that offer is accepted, to a health care provider for services
6 covered by the health security plan shall be payment in full
7 for those services. A health care provider shall not charge a
8 beneficiary an additional amount for services covered by the
9 plan.

10 E. The commission may establish a co-payment
11 schedule if a required co-payment is determined to be an
12 effective cost-control measure. A co-payment shall not be
13 required for preventive health care. When a co-payment is
14 required, the health care provider shall not waive it and if it
15 remains uncollected, the health care provider shall demonstrate
16 a good-faith effort to have collected the co-payment.

17 Section 32. PAYMENTS TO HEALTH FACILITIES--CO-PAYMENTS.--

18 A. A health facility shall negotiate an annual
19 operating budget with the commission. The operating budget
20 shall be based on a base operating budget of past performance
21 and projected changes upward or downward in costs and services
22 anticipated for the next year. If a negotiated annual operating
23 budget is not agreed upon, a health facility shall submit the
24 budget to dispute resolution pursuant to Section 29 of the
25 Health Security Act. An annual percentage increase in the

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1 amount allocated for a health facility operating budget shall be
 2 no greater than the change in the annual consumer price index
 3 for medical care prices, published annually by the bureau of
 4 labor statistics of the federal department of labor. The annual
 5 limitation in this subsection may be adjusted up or down by the
 6 commission based on a showing of special and unusual
 7 circumstances in a hearing before the commission.

8 B. Supplemental payment rates may be adopted to
 9 provide incentives to help ensure the delivery of needed health
 10 care services in rural and other underserved areas throughout
 11 the state.

12 C. Each health care provider employed by a health
 13 facility shall be paid from the facility's operating budget in a
 14 manner determined by the health facility.

15 D. The commission may establish a co-payment
 16 schedule if a required co-payment is determined to be an
 17 effective cost-control measure. A co-payment shall not be
 18 required for preventive care. When a co-payment is required,
 19 the health facility shall not waive it and if it remains
 20 uncollected, the health facility shall demonstrate a good-faith
 21 effort to have collected the co-payment.

22 Section 33. HEALTH RESOURCE CERTIFICATE--COMMISSION
 23 RULES--REQUIREMENT FOR REVIEW.--

24 A. The commission shall adopt rules stating when a
 25 health facility or health care provider participating in the

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1 health security plan shall apply for a health resource
2 certificate, how the application will be reviewed, how the
3 certificate will be granted, how an expedited review is
4 conducted and other matters relating to health resource
5 projects.

6 B. Except as provided in Subsection F of this
7 section, a health facility or health care provider participating
8 in the health security plan shall not make or obligate itself to
9 make a major capital expenditure without first obtaining a
10 health resource certificate.

11 C. A health facility or health care provider shall
12 not acquire through rental, lease or comparable arrangement or
13 through donation all or a part of a capital project that would
14 have required review if the acquisition had been by purchase
15 unless the project is granted a health resource certificate.

16 D. A health facility or health care provider shall
17 not engage in component purchasing in order to avoid the
18 provisions of this section.

19 E. The commission shall grant a health resource
20 certificate for a major capital expenditure or a capital project
21 undertaken pursuant to Subsection C of this section only when
22 the project is determined to be needed.

23 F. This section does not apply to:

24 (1) the purchase, construction or renovation of
25 office space for health care providers;

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1 (2) expenditures incurred solely in preparation
2 for a capital project, including architectural design, surveys,
3 plans, working drawings and specifications and other related
4 activities, but those expenditures shall be included in the cost
5 of a project for the purpose of determining whether a health
6 resource certificate is required;

7 (3) acquisition of an existing health facility,
8 equipment or practice of a health care provider that does not
9 result in a new service being provided or in increased bed
10 capacity;

11 (4) major capital expenditures for nonclinical
12 services when the nonclinical services are the primary purpose
13 of the expenditure; and

14 (5) the replacement of equipment with equipment
15 that has the same function and that does not result in the
16 offering of new services.

17 G. No later than January 1, 2012, the commission
18 shall report to the appropriate committees of the legislature on
19 the capital needs of health facilities, including facilities of
20 state and local governments, with a focus on underserved
21 geographic areas with substantially below-average health
22 facilities and investment per capita as compared to the state
23 average. The report shall also describe geographic areas where
24 the distance to health facilities imposes a barrier to care.
25 The report shall include a section on health care transportation

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1 needs, including capital, personnel and training needs. The
2 report shall make recommendations for legislation to amend the
3 Health Security Act that the commission determines necessary and
4 appropriate.

5 Section 34. ACTUARIAL REVIEW--AUDITS.--

6 A. The commission shall provide for an annual
7 independent actuarial review of the health security plan and any
8 funds of the commission or the plan.

9 B. The commission shall provide by rule requirements
10 for independent financial audits of health care providers and
11 health facilities.

12 C. The commission, through its staff or by contract,
13 shall perform announced and unannounced audits, including
14 financial, operational, management and electronic data
15 processing audits of health care providers and health
16 facilities. Audit findings shall be reported directly to the
17 commission. The state auditor may be asked by the commission to
18 review preliminary findings or to consult with audit staff
19 before the findings are reported to the commission.

20 D. Actuarial reviews, financial audits and internal
21 audits are public documents after they have been released by the
22 commission, provided that the reports protect private and
23 confidential information of a patient or provider. Copies of
24 reviews, audits and other reports shall be transmitted to the
25 governor, the legislature and appropriate interim committees of

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1 the legislature as well as made available via the internet.

2 Section 35. STANDARD CLAIM FORMS FOR INSURANCE PAYMENT.--

3 The commission shall adopt standard claim forms and electronic
4 formats that shall be used by all health care providers and
5 health facilities that seek payment through the health security
6 plan or from private persons, including private insurance
7 companies, for health care services rendered in the state. Each
8 claim form or electronic format may indicate whether a person is
9 eligible for federal or other insurance programs for payment.
10 To the extent practicable, the commission shall require the use
11 of existing, nationally accepted standardized forms, formats and
12 systems.

13 Section 36. COMPUTERIZED SYSTEM.--The commission shall
14 require that all participating health care providers and health
15 facilities participate in the health security plan's computer
16 network that provides for electronic transfer of payments to
17 health care providers and health facilities; transmittal of
18 reports, including patient data and other statistical reports;
19 billing data, with specificity as to procedures or services
20 provided to individual patients; and any other information
21 required or requested by the commission. To the extent
22 practicable, the commission shall require the use of existing,
23 nationally accepted standardized forms, formats and systems.

24 Section 37. REPORTS REQUIRED--CONFIDENTIAL INFORMATION.--

25 A. The commission, through the state health

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1 information system, shall require reports by all health care
2 providers and health facilities of information needed to allow
3 the commission to evaluate the health security plan, cost-
4 containment measures, utilization review, health facility
5 operating budgets, health care provider fees and any other
6 information the commission deems necessary to carry out its
7 duties pursuant to the Health Security Act.

8 B. The commission shall establish uniform reporting
9 requirements for health care providers and health facilities.

10 C. Information confidential pursuant to other
11 provisions of law shall be confidential pursuant to the Health
12 Security Act. Within the constraints of confidentiality,
13 reports of the commission are public documents.

14 Section 38. CONSUMER, PROVIDER AND HEALTH FACILITY
15 ASSISTANCE PROGRAM.--

16 A. The commission shall establish a consumer, health
17 care provider and health facility assistance program to take
18 complaints and to provide timely and knowledgeable assistance
19 to:

20 (1) eligible persons and applicants about their
21 rights and responsibilities and the coverages provided in
22 accordance with the Health Security Act; and

23 (2) health care providers and health facilities
24 about the status of claims, payments and other pertinent
25 information relevant to the claims payment process.

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1 B. The commission shall establish a toll-free
2 telephone line for the consumer, health care provider and health
3 facility assistance program and shall have persons available
4 throughout the state to assist beneficiaries, applicants, health
5 care providers and health facilities in person.

6 Section 39. REIMBURSEMENT FOR OUT-OF-STATE SERVICES--
7 HEALTH SECURITY PLAN'S RIGHT TO SUBROGATION AND PAYMENT FROM
8 OTHER INSURANCE PLANS.--

9 A. A beneficiary may obtain health care services
10 covered by the health security plan out of state; provided,
11 however, that the services shall be paid at the same rate that
12 would apply if the services were received in New Mexico. Higher
13 charges for those services shall not be paid by the health
14 security plan unless the commission negotiates a reciprocity or
15 other agreement with the other state or with the out-of-state
16 health care provider or health facility.

17 B. The health security plan shall make reasonable
18 efforts to ascertain any legal liability of third parties who
19 are or may be liable to pay all or part of the health care
20 services costs of injury, disease or disability of a
21 beneficiary.

22 C. When the health security plan makes payments on
23 behalf of a beneficiary, the health security plan is subrogated
24 to any right of the beneficiary against a third party for
25 recovery of amounts paid by the health security plan.

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1 D. By operation of law, an assignment to the health
2 security plan of the rights of a beneficiary:

3 (1) is conclusively presumed to be made of:

4 (a) a payment for health care services
5 from any person, firm or corporation, including an insurance
6 carrier; and

7 (b) a monetary recovery for damages for
8 bodily injury, whether by judgment, contract for compromise or
9 settlement;

10 (2) shall be effective to the extent of the
11 amount of payments by the health security plan; and

12 (3) shall be effective as to the rights of any
13 other beneficiaries whose rights can legally be assigned by the
14 beneficiary.

15 Section 40. PRIVATE HEALTH INSURANCE COVERAGE LIMITED.--

16 A. After the date the health security plan is
17 operating, no person shall provide private health insurance to a
18 beneficiary for health care that is covered by the health
19 security plan except for retiree health insurance plans that do
20 not enter into contracts with the health security plan. A
21 beneficiary may purchase supplemental benefits.

22 B. Nothing in this section affects insurance
23 coverage pursuant to the federal Employee Retirement Income
24 Security Act of 1974 unless the state obtains a congressional
25 exemption or a waiver from the federal government. Health

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1 coverage plans that are covered by the provisions of that act
2 may elect to participate in the health security plan.

3 Section 41. VOLUNTARY PURCHASE OF OTHER INSURANCE.--

4 Nothing in the Health Security Act shall be construed to
5 prohibit the voluntary purchase of insurance coverage for health
6 care services not covered by the health security plan or for
7 individuals not eligible for coverage under the health security
8 plan.

9 Section 42. INSURANCE RATES--SUPERINTENDENT OF INSURANCE
10 DUTIES.--

11 A. The superintendent of insurance shall work
12 closely with the legislative finance committee pursuant to
13 Section 43 of the Health Security Act to identify premium costs
14 associated with health care coverage in workers' compensation
15 and automobile medical coverage. The superintendent of
16 insurance shall develop an estimate of expected reduction in
17 those costs based upon assumptions of health care services
18 coverage in the health security plan, and shall report the
19 findings to the legislative finance committee to determine the
20 financing of the health security plan.

21 B. The superintendent of insurance shall ensure that
22 workers' compensation and automobile insurance premiums on
23 insurance policies written in New Mexico reflect a lower rate to
24 account for the medical payment component to be assumed by the
25 health security plan.

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1 Section 43. FINANCING THE HEALTH SECURITY PLAN.--

2 A. The legislative finance committee shall determine
3 financing options for the health security plan. In making its
4 determinations, the committee shall be guided by the following
5 requirements and assumptions:

6 (1) health care services to be included and for
7 which costs are to be projected in determining the financing
8 options shall be no less than the health care coverage afforded
9 state employees; and

10 (2) options may set minimum and maximum levels
11 of a beneficiary's income-based premium payments, sliding scale
12 premium payments and medicare credits and employer
13 contributions, and an employer may cover all or part of an
14 employee's premium provided that a collective bargaining
15 agreement is not violated.

16 B. The legislative finance committee shall prepare a
17 report of its determinations with the specific options and
18 recommendations no later than December 15, 2009. The report
19 shall be submitted for consideration for legislative
20 implementation to the second session of the forty-ninth
21 legislature.

22 Section 44. TEMPORARY PROVISION--TRANSITION PERIOD
23 ARRANGEMENTS--PRIVATE CONTRACT--COLLECTIVE BARGAINING.--A person
24 who, on the date benefits are available under the Health
25 Security Act's health security plan, receives health care

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1 benefits under private contract or collective bargaining
2 agreement entered into prior to July 1, 2012 shall continue to
3 receive those benefits until the contract or agreement expires
4 or unless the contract or agreement is renegotiated to provide
5 participation in the health security plan.

6 Section 45. TEMPORARY PROVISION.--

7 A. If the forty-ninth legislature approves
8 implementation and financing of the health security plan, the
9 health security plan shall be operational by July 1, 2012.

10 B. If the forty-ninth legislature fails to implement
11 the recommendations of the legislative finance committee or
12 otherwise fails to determine and approve financing of the health
13 security plan, then the health security plan shall not become
14 effective.

15 Section 46. EFFECTIVE DATE.--The effective date of the
16 provisions of this act is July 1, 2009.

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