## HOUSE BILL 842

## 47th Legislature - STATE OF NEW MEXICO - SECOND SESSION, 2006

INTRODUCED BY

Al Park

AN ACT

RELATING TO TAXATION; AUTHORIZING IMPOSITION OF MUNICIPAL AND COUNTY REGIONAL SPORTS AUTHORITY GROSS RECEIPTS TAXES; ENACTING THE REGIONAL SPORTS AUTHORITY ACT; AUTHORIZING CREATION OF REGIONAL SPORTS AUTHORITIES; PROVIDING POWERS AND DUTIES OF REGIONAL SPORTS AUTHORITIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A new section of the Municipal Local Option Gross Receipts Taxes Act is enacted to read:

"[NEW MATERIAL] MUNICIPAL REGIONAL SPORTS AUTHORITY GROSS
RECEIPTS TAX--AUTHORITY TO IMPOSE--RATE--ELECTION REQUIRED.--

A. Upon a request by resolution of the board of directors of a regional sports authority, a majority of the members of the governing body of a municipality that is a member of the regional sports authority pursuant to the .161056.1

Regional Sports Authority Act shall impose by ordinance an excise tax at a rate not to exceed one-fourth percent of the gross receipts of any person engaging in business in the municipality for the privilege of engaging in business. A tax imposed pursuant to this section may be imposed by one or more ordinances, each imposing any number of tax rate increments, but an increment shall not be less than one-sixteenth percent and the aggregate of all rates shall not exceed one-fourth percent of the gross receipts of any person engaging in business in the municipality. The tax may be referred to as the "municipal regional sports authority gross receipts tax".

- B. The governing body, at the time of enacting an ordinance imposing a tax authorized in Subsection A of this section, shall dedicate the revenue for the management, construction or operation of a regional sports authority or for specific public athletic or recreational projects or services of the regional sports authority pursuant to the Regional Sports Authority Act.
- C. An ordinance imposing a municipal regional sports authority gross receipts tax shall not go into effect until after an election is held and a majority of the voters of the municipality voting in the election votes in favor of imposing the tax. The governing body shall adopt a resolution calling for an election within seventy-five days of the date the ordinance is adopted on the question of imposing the tax.

The question shall be submitted to the voters of the municipality as a separate question at a regular municipal election or at a special election called for that purpose by the governing body. A special municipal election shall be called, conducted and canvassed as provided in the Municipal Election Code. If a majority of the voters voting on the question approves the ordinance imposing the municipal regional sports authority gross receipts tax, the ordinance shall become effective in accordance with the provisions of the Municipal Local Option Gross Receipts Taxes Act. If the question of imposing the municipal regional sports authority gross receipts tax fails, the governing body shall not again propose the imposition of any increment of the tax for a period of one year from the date of the election.

D. The governing body of a municipality imposing the municipal regional sports authority gross receipts tax shall transfer all proceeds from the tax to the regional sports authority of which it is a member for the purposes specified in the ordinance and in accordance with the provisions of the Regional Sports Authority Act."

Section 2. A new section of the County Local Option Gross Receipts Taxes Act is enacted to read:

"[NEW MATERIAL] COUNTY REGIONAL SPORTS AUTHORITY GROSS

RECEIPTS TAX--AUTHORITY TO IMPOSE--RATE--ELECTION REQUIRED.--

A. Upon a request by resolution of the board of .161056.1  $\,$ 

members of the governing body of a county that is a member of the regional sports authority pursuant to the Regional Sports Authority Act shall impose by ordinance an excise tax at a rate not to exceed one-fourth percent of the gross receipts of any person engaging in business within the sports authority area of the county for the privilege of engaging in business. A tax imposed pursuant to this section may be imposed by one or more ordinances, each imposing any number of tax rate increments, but an increment shall not be less than one-sixteenth percent and the aggregate of all rates shall not exceed one-fourth percent of the gross receipts of any person engaging in business within the sports authority area of the county. The tax may be referred to as the "county regional sports authority gross receipts tax".

directors of a regional sports authority, a majority of the

- B. The governing body, at the time of enacting an ordinance imposing the tax authorized in Subsection A of this section, shall dedicate the revenue for the management, construction or operation of a public sports authority or for specific athletic or recreational projects or services of the regional sports authority pursuant to the Regional Sports Authority Act.
- C. An ordinance imposing a county regional sports authority gross receipts tax shall not go into effect until after an election is held and a majority of the voters of the .161056.1

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sports authority area of the county voting in the election votes in favor of imposing the tax. The governing body shall adopt an ordinance calling for an election within seventy-five days of the date the resolution is adopted on the question of imposing the tax. The question shall be submitted to the voters of the sports authority area of the county as a separate question at a general election or at a special election called for that purpose by the governing body. A special election shall be called, conducted and canvassed substantially in the same manner as provided by law for general elections. If a majority of the voters voting on the question approves the ordinance imposing the county regional sports authority gross receipts tax, the ordinance shall become effective in accordance with the provisions of the County Local Option Gross Receipts Taxes Act. If the question of imposing the county regional sports authority gross receipts tax fails, the governing body shall not again propose the imposition of any increment of the tax for a period of one year from the date of the election.

D. The governing body of a county imposing a county regional sports authority gross receipts tax shall transfer all proceeds from the tax to the regional sports authority of which it is a member for the purposes specified in the ordinance and in accordance with the provisions of the Regional Sports Authority Act.

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2	of the county" means that portion of a county that is outside
3	the boundaries of any municipality and that is within the
4	boundaries of a regional sports authority of which the county
5	is a member."
6	Section 3. [NEW MATERIAL] SHORT TITLESections 3
7	through 18 of this act may be cited as the "Regional Sports
8	Authority Act".
9	Section 4. [NEW MATERIAL] DEFINITIONSAs used in the
10	Regional Sports Authority Act:
11	A. "board" means the board of directors of a sports
12	authority;
13	B. "bond" means a revenue bond;
14	C. "combination" means two or more governmental
15	units that exercise joint authority;
16	D. "construct" or "construction" means the
17	planning, designing, engineering, acquisition, installation,
18	construction or reconstruction of a sports authority or
19	components of a sports authority;
20	E. "governmental unit" means the state, a county or
21	a municipality of the state or an Indian nation, tribe or
22	pueblo located within the boundaries of the state;
23	F. "revenues" means fees, rates, charges,
24	assessments, grants, contributions or other income and revenues
25	received by the sports authority; and

E. As used in this section, "sports authority area

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G. "sports authority" means a regional sports authority that is a political subdivision of the state created pursuant to the Regional Sports Authority Act.

Section 5. [NEW MATERIAL] CREATION OF SPORTS
AUTHORITIES.--

- A. A combination may create a sports authority by contract. The sports authority may exercise the powers conferred by the provisions of the Regional Sports Authority Act. The sports authority shall constitute a separate political subdivision of the state.
- B. A regional sports authority may be created for the following purposes:
- (1) to plan for and create athletic and recreational services within a region to effectively serve the citizens of the region, ensuring that sufficient facilities for athletics and recreation are available and avoiding duplication or underutilization of facilities;
- (2) to allow citizens and residents of the various participating counties and municipalities and of various age groups to utilize athletic and recreational facilities independent of where they reside so as to achieve maximum and efficient utilization of these facilities in an effective, cost-efficient and professionally managed way;
- (3) to jointly plan, construct, operate and maintain athletic and recreational facilities to serve the .161056.1

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citizens of a region, including, but not limited to, softball fields, baseball fields, soccer fields, swimming pools, parks, skateboard facilities, bicycle paths and off-road facilities for motorized and non-motorized vehicles. These facilities may be constructed to provide for the utilization by residents of the region and to provide for and attract state, regional, national or international athletic or recreational events or competitions; and

- to enter into agreements with other (4) political subdivisions, public schools and universities to allow residents of other political subdivisions and students to utilize the facilities of the sports authority.
- C. A contract establishing a sports authority shall specify the:
  - name and purpose of the sports authority; (1)
- establishment and organization of the (2) board in which all legislative power of the sports authority is vested:
- manner of the appointment, term of service and qualifications, if any, of the directors and the procedure for filling vacancies;
- (4) officers of the sports authority, the manner of their appointment and their duties;
- (5) voting requirements for action by the board;

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- (6) provisions for the distribution, disposition or division of the assets of the sports authority;
  - the boundaries of the sports authority; (7)
- term of the contract and the method by which it may be terminated or rescinded; provided that the contract shall not be terminated or rescinded so long as the sports authority has bonds outstanding;
  - provisions for amendment of the contract; (9)
- (10)limitations on the powers granted by the Regional Sports Authority Act that may be exercised by the sports authority; and
- conditions required when adding or deleting parties to the contract pursuant to Section 18 of the Regional Sports Authority Act.
- A governmental unit shall not enter into a contract establishing a sports authority without holding at least one public hearing in addition to other requirements imposed by law for public notice. The governmental unit shall give notice of the time, place and purpose of the public hearing by publication in a newspaper of general circulation at least ten days prior to the date of the public hearing.
- Upon the approval of the governor, the state may D. join in a contract creating a sports authority. The number of directors of the board to which the state is entitled shall be established in the contract, but in no case shall the state be .161056.1

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entitled to less than one director. The governor shall appoint the director or directors representing the state on the board, for a term as established by the contract that created the sports authority.

## Section 6. [NEW MATERIAL] BOARD--POWERS AND DUTIES.--

A. All powers, privileges and duties vested in or imposed upon the sports authority shall be exercised and performed by the board. The board shall be composed of at least one director from each governmental unit that is a member of the sports authority. A director shall be an elected official or the elected official's designee. A governmental unit shall not have a majority of membership on the board, unless there are three or fewer participating governmental units in the sports authority.

- B. The board may delegate its powers by resolution to an officer or agent of the board, with the exception of the following:
  - (1) adoption of board policies and procedures;
- (2) ratification of acquisition of land by negotiated sale;
- (3) initiation or continuation of legal action;
- (4) establishment of policies regarding fees, rates or charges; and
  - (5) issuance of bonds.

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- C. Only a director who is an elected official shall be able to vote on resolutions regarding ratification of acquisition of land by negotiated sale or regarding issuance of bonds.
- The board shall promulgate and adhere to policies and procedures that govern its conduct and provide meaningful opportunities for public input. These policies shall include standards and procedures for calling emergency meetings.
- A director of the board shall not vote on an Ε. issue when the director has a conflict of interest. A director of the board, officer of the board or employee of the board shall not:
- (1) acquire a financial interest in a new or existing business venture or business property of any kind when the director, officer or employee of the board believes or has reason to believe that the new financial interest will be directly affected by the director's, officer's or employee's official act;
- use confidential information acquired by virtue of the director's, officer's or employee's office or employment for the director's, officer's or employee's or another's private gain; or
- (3) contract with the sports authority without public notice and competitive bidding and full disclosure of .161056.1

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the director's, officer's or employee's financial or other interest in the business that is party to the contract.

- The attorney general shall investigate and prosecute, when appropriate, a complaint brought to the attorney general's attention involving a violation of Subsection E of this section. Violation of the provisions of Subsection E of this section by a director of the board, officer of the board or employee of the board is grounds for removal or suspension of the director or officer and dismissal, demotion or suspension of the employee.
- In addition to all other powers conferred by the Regional Sports Authority Act, the board may:
  - (1) adopt bylaws;
- fix the time and place of meetings and the (2) method of providing notice of the meetings;
- make and pass orders and resolutions necessary for the government and management of the affairs of the sports authority and the execution of the powers vested in the sports authority;
  - adopt and use a seal; (4)
- maintain offices at a place the board (5) designates;
- (6) appoint, hire and retain employees, agents and other consultants;
- (7) prescribe, in accordance with the .161056.1

Procurement Code, methods for the awarding of contracts for the
construction of improvements or structures, the acquisition of
equipment or the performance or furnishing of labor, materials
or supplies; and
(8) appoint advisory committees and define the
duties of the committees.
Section 7. [NEW MATERIAL] POWERS OF THE SPORTS
AUTHORITY
A. In addition to other powers granted to the
sports authority pursuant to the Regional Sports Authority Act,
the sports authority may:
(1) sue and be sued;
(2) enter into contracts and agreements
affecting the affairs of the sports authority;
(3) establish, collect and increase or
decrease fees, rates or charges for the use of property or

(4) pledge all or a portion of the revenues to the payment of bonds of the sports authority;

facilities of the sports authority;

- (5) finance, construct, operate, manage or maintain athletic and recreational facilities within the boundaries of the sports authority;
- (6) purchase, acquire, exchange, sell, lease, dispose of and encumber real or personal property and interest therein, including easements and rights of way;

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- (7) accept real or personal property for the use of the sports authority and accept gifts and conveyances upon the terms and conditions as the board may approve; and
- (8) provide athletic and recreation services outside the boundaries of the sports authority.
- B. After the creation of a sports authority, the board may include property within or exclude property from the boundaries of the sports authority in the manner provided in this section. Property shall not be included within the boundaries of the sports authority unless it is within the boundaries of the members of the combination at the time of the inclusion. Property located within the boundaries of a governmental unit that is not a member of the combination shall not be included without the consent of the governing body of the governmental unit. Prior to inclusion of property in or exclusion of property from the boundaries of the sports authority, the board shall cause notice of the proposed inclusion or exclusion to be published in a newspaper of general circulation within the boundaries of the sports authority. The notice shall:
- (1) describe the property to be included in or excluded from the boundaries of the sports authority;
- (2) specify the date, time and place at which the board shall hold a public hearing on the proposed inclusion or exclusion; provided that the date of the public hearing .161056.1

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contained in the notice shall be not less than twenty days after publication of the notice; and

- state that persons having objections to (3) the inclusion or exclusion may appear at the public hearing to object to the proposed inclusion or exclusion.
- C. The board shall hear all objections to the proposed inclusion or exclusion at the time and place designated in the notice. The board, upon the affirmative vote of two-thirds of the directors, may adopt a resolution including or excluding all or a portion of the property described in the notice. Upon the adoption of the resolution, the property shall be included within or excluded from the boundaries of the sports authority as set forth in the resolution. The board may adopt the resolution without amending the sports authority's enabling contract. The board shall cause the resolution to be recorded in the real estate records of each county having territory included in the boundaries of the sports authority.

Section 8. [NEW MATERIAL] FEES AND CHARGES.--A sports authority may promulgate rules regarding collection of fees, rates or charges.

## [NEW MATERIAL] BONDS.--Section 9.

A sports authority may issue bonds solely for the purpose of financing the purchase, construction, renovation, equipping or furnishing of a sports authority .161056.1

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project. The sports authority shall issue the bonds pursuant to resolution of the board, and the bonds shall be payable solely out of all or a specified portion of the revenues as designated by the board. Proceeds of the bonds may be used to pay expenses incurred in the preparation, issuance and sale of the bonds.

- B. As provided in the resolution of the board under which the bonds are authorized to be issued, the bonds shall:
- (1) be executed and delivered by the sports authority;
- (2) be in a form and denomination and include terms and maturities;
- (3) be subject to optional or mandatory redemption prior to maturity with or without a premium;
- (4) be in fully registered form or bearer form registrable as to principal or interest or both;
  - (5) bear conversion privileges;
- (6) be payable in installments and at a time not exceeding forty years from the date of issuance;
  - (7) be payable within or outside the state;
- (8) have the principal paid in yearly amounts beginning not later than two years from the date of issuance of the bonds;
- (9) be subject to purchase at the option of the holder or the sports authority;

(10) be executed by the officers of the sports
authority, including the use of one or more facsimile
signatures so long as at least one manual signature appears on
the bonds, which signatures may be from an officer of the
sports authority or an agent authenticating the same;
(11) be in the form of coupon bonds that have
attached interest coupons bearing a manual or facsimile
signature of an officer of the sports authority; and

- (12) be sold at a net effective interest rate not exceeding the maximum net effective interest rate permitted by the Public Securities Act.
- C. Bonds may be sold at public or private sale at a price, in a manner and at a time determined by the board, and the board may pay all fees, expenses and commissions that it deems necessary or advantageous in connection with the sale of the bonds. The power to fix the date of sale of the bonds, receive bids or proposals, award and sell bonds, fix interest rates and take all other action necessary to sell and deliver the bonds may be delegated to an officer or agent of the sports authority. Outstanding bonds may be refunded by the sports authority as provided in the Public Securities Act.
- D. A resolution authorizing the issuance of bonds may pledge all or a portion of the revenues of the sports authority, may contain a provision for protecting and enforcing the rights and remedies of holders of the bonds as the sports .161056.1

authority deems appropriate, may set forth the rights and remedies of the holders of the bonds and may contain provisions that the sports authority deems appropriate for the security of the holders of the bonds.

- E. A pledge of revenues or property made by a sports authority or by a person or governmental unit with which a sports authority contracts shall be valid and binding from the time the pledge is made. The revenues or property so pledged shall immediately be subject to the lien of the pledge without a physical delivery or further act, and the lien of the pledge shall be valid and binding against all parties having claims in tort or contract or otherwise against the pledging party, irrespective of whether the claiming party has notice of the lien.
- F. Neither the directors of the board, employees of the sports authority or a person executing the bonds shall be liable personally on the bonds or subject to personal liability or accountability by reason of the issuance of the bonds.
- G. A sports authority may purchase its bonds out of available funds and may hold, pledge, cancel or resell the bonds subject to and in accordance with agreements with the holders.
- H. Bonds shall be payable solely from pledgeable revenue and shall not constitute an indebtedness or general obligation of the sports authority, the state or other .161056.1

political subdivisions of the state.

I. The form and terms of bonds shall be approved by the state board of finance before issuance of the bonds.

Section 10. [NEW MATERIAL] AGREEMENT OF THE STATE NOT TO LIMIT OR ALTER RIGHTS OF OBLIGEES.—The state pledges and agrees with the holders of bonds issued under the Regional Sports Authority Act and with those parties who enter into contracts with a sports authority or a member of a combination pursuant to the Regional Sports Authority Act that the state will not impair the rights vested in the sports authority. The state further agrees that it will not impair the rights or remedies of the holders of the bonds of a sports authority until the bonds have been paid or until adequate provision for payment has been made. A sports authority may include this provision and undertaking for the state in bonds.

Section 11. [NEW MATERIAL] INVESTMENTS.--A board may invest or deposit funds in accordance with the prudent investor rule set forth in the Uniform Prudent Investor Act. The board may employ investment management services to invest the funds and may pay reasonable compensation for investment management services from the assets of the applicable funds.

Section 12. [NEW MATERIAL] EXEMPTION FROM TAXATION.--The income or other revenues of a sports authority, all properties at any time owned by a sports authority, all bonds issued by a sports authority and the income from the bonds issued by a .161056.1

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sports authority are exempt from taxation in the state.

Section 13. [NEW MATERIAL] COOPERATIVE POWERS. -- A sports authority may cooperate with a person to:

accept legitimate contributions or liens securing obligations of the sports authority from the person with respect to the financing, construction, operation or maintenance of a sports authority and, in connection with a loan or advance, enter into contracts establishing the repayment terms;

- enter into contracts regarding the financing, construction, operation or maintenance of a specified sports authority; and
- C. enter into joint operating contracts concerning a sports authority.

Section 14. [NEW MATERIAL] POWERS OF GOVERNMENTAL UNITS.--A governmental unit, for the purpose of aiding the financing, construction, operation or maintenance of a sports authority, may:

- sell, lease, loan, donate, grant, convey, assign, transfer and otherwise dispose to the sports authority real or personal property or interests therein;
- enter into agreements with a person for the В. joint financing, construction, operation or maintenance of a sports authority; and
- C. transfer to the sports authority a contract that .161056.1

may have been awarded by the governmental unit for construction, operation or maintenance of a sports authority.

Section 15. [NEW MATERIAL] NOTICE--OPPORTUNITY FOR COMMENT.--At least seven business days prior to a regularly scheduled meeting, the board shall make available to the public written or electronic notice of the time and agenda of the meeting. The board shall designate during each meeting a public comment period and shall offer the public an opportunity to comment.

Section 16. [NEW MATERIAL] NOTICE--COORDINATION OF
INFORMATION.--At least forty-five days prior to the imposition
of or an increase in a rate, fee or charge or prior to the
issuance of bonds as authorized in the Regional Sports
Authority Act, a notice specifying the amount of the fee, rate
or charge and its proposed duration or the value and number of
bonds to be issued shall be sent to the state board of finance
and to the taxation and revenue department.

Section 17. [NEW MATERIAL] TAXATION.--A sports authority has no direct taxation authority.

Section 18. [NEW MATERIAL] ADDITION OR WITHDRAWAL OF TERRITORY BY A SPORTS AUTHORITY.--

A. After the creation of a sports authority, a governmental unit adjacent to but not part of that sports authority may join the sports authority and determine the territorial area to become a part of that sports authority. A .161056.1

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two-thirds' affirmative vote by the board shall be required before the governmental unit may join the sports authority.

A governmental unit that is a member of a sports authority may withdraw from the sports authority by adopting a resolution to withdraw. The governmental unit shall withdraw its representative from the board. Real property owned by the sports authority within the boundaries of the withdrawing governmental unit shall remain the property of the sports authority. The provisions of withdrawal shall be negotiated and agreed to by the board and the governmental unit.

Section 19. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 2007.

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