AN ACT

RELATING TO PUBLIC SCHOOL CAPITAL OUTLAY; AUTHORIZING
SUPPLEMENTAL SEVERANCE TAX BONDS FOR PUBLIC SCHOOL CAPITAL
OUTLAY PROJECTS; AMENDING THE PUBLIC SCHOOL CAPITAL
IMPROVEMENTS ACT TO ESTABLISH FUNDING PRIORITIES, EXPAND THE
PURPOSE FOR WHICH FUNDS MAY BE USED AND ADJUST STATE
DISTRIBUTIONS BY AN INFLATION FACTOR; AMENDING THE PUBLIC
SCHOOL CAPITAL OUTLAY ACT TO CHANGE CRITERIA FOR FUNDING
CERTAIN PROJECTS, PROVIDE A PROCEDURE FOR APPEALING CERTAIN
DECISIONS, PROVIDE A CAUSE OF ACTION AGAINST CERTAIN SCHOOL
DISTRICTS FOR CERTAIN CONSTITUTIONAL VIOLATIONS AND PROVIDE
FOR A TAX IMPOSITION AS A REMEDY; CREATING THE PUBLIC SCHOOL
CAPITAL OUTLAY TASK FORCE; PROVIDING DUTIES FOR THE TASK
FORCE; AMENDING THE TECHNOLOGY FOR EDUCATION ACT TO LIMIT
CARRYFORWARD PROVISIONS; MAKING APPROPRIATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 7-27-12.2 NMSA 1978 (being Laws 2001, Chapter 338, Section 2) is amended to read:

"7-27-12.2. SUPPLEMENTAL SEVERANCE TAX BONDS--PUBLIC SCHOOL CAPITAL OUTLAY PROJECTS.--

A. The public school capital outlay council is authorized to certify by resolution that proceeds of supplemental severance tax bonds are needed for expenditures relating to public school capital outlay projects pursuant to

- B. The state board of finance may issue and sell supplemental severance tax bonds in compliance with the Severance Tax Bonding Act when the public school capital outlay council certifies by resolution the need for the issuance of the bonds. The amount of the bonds sold at each sale shall not exceed the lesser of the amount certified by the council or the amount that may be issued pursuant to the restrictions of Section 7-27-14 NMSA 1978.
- C. The state board of finance shall schedule the issuance and sale of the bonds in the most expeditious and economical manner possible.
- D. The proceeds from the sale of the bonds are appropriated as follows:
- (1) the amount certified by the secretary of public education as necessary to make the distribution pursuant to Section 22-25-9 NMSA 1978 is appropriated to the public school capital improvements fund for the purpose of carrying out the provisions of the Public School Capital Improvements Act; and
- (2) the remainder of the proceeds is appropriated to the public school capital outlay fund for the

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purpose of carrying out the provisions of the Public School Capital Outlay Act."

Section 2. Section 7-27-14 NMSA 1978 (being Laws 1961, Chapter 5, Section 11, as amended) is amended to read:

"7-27-14. AMOUNT OF TAX--SECURITY FOR BONDS.--

A. The legislature shall provide for the continued assessment, levy, collection and deposit into the severance tax bonding fund of the tax or taxes upon natural resource products severed and saved from the soil of the state that, together with such other income as may be deposited to the fund, will be sufficient to produce an amount that is at least the amount necessary to meet annual debt service charges on all outstanding severance tax bonds and supplemental severance tax bonds.

- Except as otherwise specifically provided by В. law, the state board of finance shall issue no severance tax bonds unless the aggregate amount of severance tax bonds outstanding, and including the issue proposed, can be serviced with not more than fifty percent of the annual deposits into the severance tax bonding fund, as determined by the deposits during the preceding fiscal year.
- C. The state board of finance shall issue no supplemental severance tax bonds with a term that extends beyond the fiscal year in which the bonds are issued unless the aggregate amount of severance tax bonds and supplemental

severance tax bonds outstanding, and including the issue proposed, can be serviced with not more than sixty-two and one-half percent of the annual deposits into the severance tax bonding fund, as determined by the deposits during the preceding fiscal year.

- D. Except as otherwise specifically provided by law, the state board of finance may issue supplemental severance tax bonds with a term that does not extend beyond the fiscal year in which they are issued if the debt service on such supplemental severance tax bonds when added to the debt service previously paid or scheduled to be paid during that fiscal year on severance tax bonds and supplemental severance tax bonds does not exceed ninety-five percent of the deposits into the severance tax bonding fund during the preceding fiscal year.
- E. The provisions of this section shall not be modified by the terms of any severance tax bonds or supplemental severance tax bonds hereafter issued."
- Section 3. Section 7-37-7 NMSA 1978 (being Laws 1973, Chapter 258, Section 40, as amended) is amended to read:

"7-37-7. TAX RATES AUTHORIZED--LIMITATIONS.--

A. The tax rates specified in Subsection B of this section are the maximum rates that may be set by the department of finance and administration for the use of the stated governmental units for the purposes stated in that

subsection. The tax rates set for residential property for
county, school district or municipal general purposes or for
the purposes authorized in Paragraph (2) of Subsection C of
this section shall be the same as the tax rates set for
nonresidential property for those governmental units for
those purposes unless different rates are required because of
limitations imposed by Section 7-37-7.1 NMSA 1978. The
department of finance and administration may set a rate at
less than the maximum in any tax year. In addition to the
rates authorized in Subsection B of this section, the
department of finance and administration shall also determine
and set the necessary rates authorized in Subsection C of
this section. The tax rates authorized in Paragraphs (1),
(3) and (4) of Subsection C of this section shall be set at
the same rate for both residential and nonresidential
property. Rates shall be set after the governmental units'
budget-making and approval process is completed and shall be
set in accordance with Section 7-38-33 NMSA 1978. Orders
imposing the rates set for all units of government shall be
made by the boards of county commissioners after rates are
set and certified to the boards by the department of finance
and administration. The department of finance and
administration shall also certify the rates set for
nonresidential property in governmental units to the
department for use in collecting taxes imposed under the Oil

and Gas Ad Valorem Production Tax Act, the Oil and Gas Production Equipment Ad Valorem Tax Act and the Copper Production Ad Valorem Tax Act.

- B. The following tax rates for the indicated purposes are authorized:
- (1) for the use of each county for general purposes for the 1987 and subsequent property tax years, a rate of eleven dollars eighty-five cents (\$11.85) for each one thousand dollars (\$1,000) of net taxable value of both residential and nonresidential property allocated to the county;
- (2) for the use of each school district for general operating purposes, a rate of fifty cents (\$.50) for each one thousand dollars (\$1,000) of net taxable value of both residential and nonresidential property allocated to the school district; and
- (3) for the use of each municipality for general purposes for the 1987 and subsequent property tax years, a rate of seven dollars sixty-five cents (\$7.65) for each one thousand dollars (\$1,000) of net taxable value of both residential and nonresidential property allocated to the municipality.
- C. In addition to the rates authorized in Subsection B of this section, there are also authorized:
 - (1) those rates or impositions authorized

under provisions of law outside of the Property Tax Code that are for the use of the governmental units indicated in those provisions and are for the stated purpose of paying principal and interest on a public general obligation debt incurred under those provisions of law;

- under provisions of law outside of the Property Tax Code that are for the use of the governmental units indicated in those provisions, are for the stated purposes authorized by those provisions and have been approved by the voters of the governmental unit in the manner required by law;
- the use of a governmental unit to pay a tort or workers' compensation judgment for which a county, municipality or school district is liable, subject to the limitations in Subsection B of Section 41-4-25 NMSA 1978, but, except as provided in Paragraph (4) of this subsection, no rate or imposition shall be authorized to pay any judgment other than one arising from a tort or workers' compensation claim; and
- (4) those rates or impositions ordered by a court pursuant to Section 22-24-5.5 NMSA 1978 and for the use of a school district to pay a judgment pursuant to that section.
- D. The rates and impositions authorized under Subsection C of this section shall be on the net taxable

value of both residential and nonresidential property allocated to the unit of government specified in the provisions of the other laws or the judgments."

Section 4. Section 15-3B-2 NMSA 1978 (being Laws 1972, Chapter 74, Section 2, as amended) is amended to read:

"15-3B-2. DEFINITIONS.--As used in the Property Control Act:

- A. "capital outlay project" means the acquisition, improvement, alteration or reconstruction of assets of a long-term character that are intended to continue to be held or used, including land, buildings, machinery, furniture and equipment. A "capital outlay project" includes all proposed expenditures related to the entire undertaking;
- B. "department" means the general services department;
 - C. "director" means the director of the division;
- $\hbox{ $\tt D.$ "division" means the property control division} \\$ of the department;
- E. "jurisdiction" means all state buildings and land except those under the control and management of the state armory board, the office of cultural affairs, the state fair commission, the department of game and fish, the department of transportation, the commissioner of public lands, the state parks division of the energy, minerals and natural resources department, the state institutions of

higher learning, the New Mexico school for the deaf, the New Mexico school for the visually handicapped, the judicial branch, the legislative branch, property acquired by the economic development department pursuant to the Statewide Economic Development Finance Act and property acquired by the public school facilities authority pursuant to the Public School Capital Outlay Act; and

- F. "secretary" means the secretary of general services."
- Section 5. Section 22-15A-9 NMSA 1978 (being Laws 1994, Chapter 96, Section 9, as amended) is amended to read:
 - "22-15A-9. EDUCATIONAL TECHNOLOGY FUND--DISTRIBUTION.--
- A. Upon annual review and approval of a school district's educational technology plan, the bureau shall determine a separate distribution from the educational technology fund for each school district.
- B. On or before July 31 of each year, the bureau shall distribute money in the educational technology fund directly to each school district in an amount equal to ninety percent of the school district's estimated adjusted entitlement calculated pursuant to Subsection C of this section. A school district's unadjusted entitlement is that portion of the total amount of the annual appropriation that the projected membership bears to the projected membership of the state. Kindergarten membership shall be calculated on a

- (1) a base allocation is calculated by multiplying the total annual appropriation by seventy-five thousandths percent;
- (2) the estimated adjusted entitlement amount for a school district whose unadjusted entitlement is at or below the base allocation shall be equal to the base allocation. For a school district whose unadjusted entitlement is higher than the base allocation, the estimated adjusted entitlement shall be calculated pursuant to Paragraphs (3) through (13) of this subsection;
- (3) the total projected membership in those school districts that will receive the base allocation pursuant to Paragraph (2) of this subsection is subtracted from the total projected state membership;
- (4) the total of the estimated adjusted entitlement amounts that will be distributed to those school districts receiving the base allocation pursuant to Paragraph (2) of this subsection is subtracted from the total appropriation;
- (5) the projected membership for the district is divided by the result calculated pursuant to

Paragraph (3) of this subsection;

(6) the number calculated pursuant to Paragraph (5) of this subsection is multiplied by the value calculated pursuant to Paragraph (4) of this subsection;

January 1, 2003 and reauthorizations of previous educational technology appropriations, the total of educational technology appropriations made in the immediately preceding three fiscal years directly to, and not rejected by, the school district, is calculated. No later than June 30 of each year, the department of finance and administration shall certify to the bureau the amount of direct appropriations made to each school district during the preceding twelve months. An appropriation made in a fiscal year shall be deemed to be accepted by a school district unless, prior to July 15 of the fiscal year following the appropriation, the district notifies the department of finance and administration and the public education department that the district is rejecting the appropriation;

- (8) the applicable amount for the school district calculated from Subparagraph (k), (m), (n) or (o) of Paragraph (5) of Subsection B of Section 22-24-5 NMSA 1978 is subtracted from one;
- (9) the value calculated pursuant to
 Paragraph (7) of this subsection for the school district is

final funded membership for that year and, without making any

additional reductions, shall allocate the balance of the

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- E. A school district receiving funding pursuant to the Technology for Education Act is responsible for the purchase, distribution, use and maintenance of educational technology.
- F. As used in this section, "membership" means the total enrollment of qualified students, as defined in the Public School Finance Act, on the current roll of class or school on a specified day. The current roll is established by the addition of original entries and reentries minus withdrawals. Withdrawal of students, in addition to students formally withdrawn from the public school, includes students absent from the public school for as many as ten consecutive school days."

Section 6. Section 22-24-2 NMSA 1978 (being Laws 1975, Chapter 235, Section 2, as amended) is amended to read:

"22-24-2. PURPOSE OF ACT.--The purpose of the Public School Capital Outlay Act is to ensure that, through a standards-based process for all school districts, the physical condition and capacity, educational suitability and technology infrastructure of all public school facilities in New Mexico meet an adequate level statewide and the design, construction and maintenance of school sites and facilities encourage, promote and maximize safe, functional and durable

learning environments in order for the state to meet its educational responsibilities and for New Mexico's students to have the opportunity to achieve success."

Section 7. Section 22-24-4 NMSA 1978 (being Laws 1975, Chapter 235, Section 4, as amended) is amended to read:

"22-24-4. FUND CREATED--USE.--

- A. There is created the "public school capital outlay fund". Balances remaining in the fund at the end of each fiscal year shall not revert.
- B. Except as provided in Subsections G through K of this section, money in the fund may be used only for capital expenditures deemed by the council necessary for an adequate educational program.
- C. The council may authorize the purchase by the public school facilities authority of portable classrooms to be loaned to school districts to meet a temporary requirement. Payment for these purchases shall be made from the fund. Title and custody to the portable classrooms shall rest in the public school facilities authority. The council shall authorize the lending of the portable classrooms to school districts upon request and upon finding that sufficient need exists. Application for use or return of state-owned portable classroom buildings shall be submitted by school districts to the council. Expenses of maintenance of the portable classrooms while in the custody of the public

- D. Applications for assistance from the fund shall be made by school districts to the council in accordance with requirements of the council. The council shall require as a condition of application that a school district have a current five-year facilities plan, which shall include a current preventive maintenance plan to which the school adheres for each public school in the school district.
- E. The council shall review all requests for assistance from the fund and shall allocate funds only for those capital outlay projects that meet the criteria of the Public School Capital Outlay Act.
- F. Money in the fund shall be disbursed by warrant of the department of finance and administration on vouchers signed by the secretary of finance and administration following certification by the council that an application has been approved or an expenditure has been ordered by a court pursuant to Section 22-24-5.5 NMSA 1978. At the discretion of the council, money for a project shall be

dollars (\$1,250,000) of the balances of the fund may be

- (1) up to ten percent of the portion of the project cost funded with distributions from the fund or five percent of the total project cost, whichever is greater, may be paid to the school district before work commences with the balance of the grant award made on a cost-reimbursement basis; or
- (2) the council may authorize payments directly to the contractor.
- G. Balances in the fund may be annually appropriated for the core administrative functions of the public school facilities authority pursuant to the Public School Capital Outlay Act and, in addition, balances in the fund may be expended by the public school facilities authority, upon approval of the council, for project management expenses; provided that:
- (1) the total annual expenditures from the fund pursuant to this subsection shall not exceed five percent of the average annual grant assistance authorized from the fund during the three previous fiscal years; and
- (2) any unexpended or unencumbered balance remaining at the end of a fiscal year from the expenditures authorized in this subsection shall revert to the fund.

Up to one million two hundred fifty thousand

- I. Of the appropriation made to the fund by Subsection D of Section 15 of Chapter 338 of Laws 2001 for the purpose of correcting outstanding deficiencies, one million one hundred thousand dollars (\$1,100,000) is appropriated to the council for expenditure in fiscal years 2004 through 2007 for the core administrative functions of the deficiencies corrections program. Any unexpended or unencumbered balance remaining at the end of fiscal year 2007 shall revert to the fund.
- J. Up to seven hundred thousand dollars (\$700,000) of the balances of the fund may be expended by the council in fiscal year 2004 for the core administrative functions of the public school facilities authority.
- K. Up to four million dollars (\$4,000,000) from the fund may be expended annually by the council in fiscal years 2005 through 2009 for grants to school districts for the purpose of making lease payments for classroom facilities, including facilities leased by charter schools. The grants shall be made upon application by the school

1	districts and pursuant to rules adopted by the council and	
2	the following criteria:	
3	(1) the amount of a grant to a school	
4	district shall not exceed:	
5	(a) the actual annual lease payments	
6	owed for leasing classroom space for schools, including	
7	charter schools, in the district; or	
8	(b) three hundred dollars (\$300)	
9	multiplied by the number of MEM using the leased classroom	
10	facilities; provided that, if the total grants awarded	
11	pursuant to this paragraph would exceed the total annual	
12	amount available, the rate specified in this subparagraph	
13	shall be reduced proportionately;	
14	(2) a grant received for the lease payments	
15	of a charter school may be used by that charter school as a	
16	state match necessary to obtain federal grants pursuant to	
17	the federal No Child Left Behind Act of 2001;	
18	(3) at the end of each fiscal year, any	
19	unexpended or unencumbered balance of the appropriation shall	
20	revert to the fund; and	
21	(4) as used in this subsection, "MEM" means	
22	the total full-time-equivalent enrollment using leased	
23	classroom facilities in the final funded prior school year."	
24	Section 8. Section 22-24-4.1 NMSA 1978 (being Laws	
25	2001, Chapter 338, Section 6, as amended) is amended to read:	SFC/SB 399 Page 18

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"22-24-4.1. OUTSTANDING DEFICIENCIES--ASSESSMENT--

- В. A school district shall use these guidelines to complete a self-assessment of the outstanding health or safety deficiencies within the school district and provide cost projections to correct the outstanding deficiencies.
- The council shall develop a methodology for prioritizing projects that will correct the deficiencies.
- D. After a public hearing and to the extent that money is available in the fund for such purposes, the council shall approve allocations from the fund on the established priority basis and, working with the school district and pursuant to the Procurement Code, enter into construction contracts with contractors to correct the deficiencies.
- Ε. In entering into construction contracts to correct deficiencies pursuant to this section, the council

shall include such terms and conditions as necessary to ensure that the state money is expended in the most prudent manner possible and consistent with the original purpose.

- F. Any deficiency that may adversely affect the health or safety of students or school personnel may be corrected pursuant to this section, regardless of the local effort or percentage of indebtedness of the school district.
- G. It is the intent of the legislature that all outstanding deficiencies in public schools and grounds that may adversely affect the health or safety of students and school personnel be identified and awards made pursuant to this section no later than June 30, 2005, and that funds be expended no later than June 30, 2007."
- Section 9. Section 22-24-5 NMSA 1978 (being Laws 1975, Chapter 235, Section 5, as amended) is amended to read:
- "22-24-5. PUBLIC SCHOOL CAPITAL OUTLAY PROJECTS-APPLICATION--GRANT ASSISTANCE.--
- A. Applications for grant assistance, the approval of applications, the prioritization of projects and grant awards shall be conducted pursuant to the provisions of this section; provided, however, that the order of priority in the three years beginning July 1, 2004 shall first reflect those projects that were partially funded by the council in September 2003 but are not as yet completed, excluding expansion of those projects and contingent upon maintenance

- B. Except as provided in Subsection A of this section and in Section 22-24-5.5 NMSA 1978, the following provisions govern grant assistance from the fund for a public school capital outlay project not wholly funded pursuant to Section 22-24-4.1 NMSA 1978:
- (1) all school districts are eligible to apply for funding from the fund, regardless of percentage of indebtedness;
- (2) priorities for funding shall be determined by using the statewide adequacy standards developed pursuant to Subsection C of this section; provided that:
- (a) the council shall apply the standards to charter schools to the same extent that they are applied to other public schools; and
- (b) in an emergency in which the health or safety of students or school personnel is at immediate risk or in which there is a threat of significant property damage, the council may award grant assistance for a project

1	using criteria other than the statewide adequacy standards;	
2	(3) the council shall establish criteria to	
3	be used in public school capital outlay projects that receive	
4	grant assistance pursuant to the Public School Capital Outlay	
5	Act. In establishing the criteria, the council shall	
6	consider:	
7	(a) the feasibility of using design,	
8	build and finance arrangements for public school capital	
9	outlay projects;	
10	(b) the potential use of more durable	
11	construction materials that may reduce long-term operating	
12	costs; and	
13	(c) any other financing or construction	
14	concept that may maximize the dollar effect of the state	
15	grant assistance;	
16	(4) no more than ten percent of the combined	
17	total of grants in a funding cycle shall be used for	
18	retrofitting existing facilities for technology	
19	infrastructure;	
20	(5) except as provided in Paragraph (6) or	
21	(8) of this subsection, the state share of a project approved	
22	and ranked by the council shall be funded within available	
23	resources in accordance with the following procedure:	
24	(a) the final prior year net taxable	
25	value for a school district divided by the MEM for that	SFC/SB 399 Page 22

1	school district is calculated for each school district;	
2	(b) the final prior year net taxable	
3	value for the whole state divided by the MEM for the state is	
4	calculated;	
5	(c) excluding any school district for	
6	which the result calculated pursuant to Subparagraph (a) of	
7	this paragraph is more than twice the result calculated	
8	pursuant to Subparagraph (b) of this paragraph, the results	
9	calculated pursuant to Subparagraph (a) of this paragraph are	
10	listed from highest to lowest;	
11	(d) the lowest value listed pursuant to	
12	Subparagraph (c) of this paragraph is subtracted from the	
13	highest value listed pursuant to that subparagraph;	
14	(e) the value calculated pursuant to	
15	Subparagraph (a) of this paragraph for the subject school	
16	district is subtracted from the highest value listed in	
17	Subparagraph (c) of this paragraph;	
18	(f) the result calculated pursuant to	
19	Subparagraph (e) of this paragraph is divided by the result	
20	calculated pursuant to Subparagraph (d) of this paragraph;	
21	(g) the sum of the property tax mill	
22	levies for the prior tax year imposed by each school district	
23	on residential property pursuant to Chapter 22, Article 18	
24	NMSA 1978, the Public School Capital Improvements Act, the	
25	Public School Buildings Act, the Education Technology	SFC/SB 399 Page 23

1	Equipment Act and Paragraph (2) of Subsection B of Section
2	7-37-7 NMSA 1978 is calculated for each school district;
3	(h) the lowest value calculated
4	pursuant to Subparagraph (g) of this paragraph is subtracted
5	from the highest value calculated pursuant to that
6	subparagraph;
7	(i) the lowest value calculated
8	pursuant to Subparagraph (g) of this paragraph is subtracted
9	from the value calculated pursuant to that subparagraph for
10	the subject school district;
11	(j) the value calculated pursuant to
12	Subparagraph (i) of this paragraph is divided by the value
13	calculated pursuant to Subparagraph (h) of this paragraph;
14	(k) if the value calculated for a
15	subject school district pursuant to Subparagraph (j) of this
16	paragraph is less than five-tenths, then, except as provided
17	in Subparagraph (n) or (o) of this paragraph, the value
18	calculated for that school district pursuant to Subparagraph
19	(f) of this paragraph equals the portion of the approved
20	project to be funded from the fund;
21	(1) if the value calculated for a
22	subject school district pursuant to Subparagraph (j) of this
23	paragraph is five-tenths or greater, then that value is
24	multiplied by five-hundredths;
25	(m) if the value calculated for a

1	subject school district pursuant to Subparagraph (j) of this
2	paragraph is five-tenths or greater, then the value
3	calculated pursuant to Subparagraph (1) of this paragraph is
4	added to the value calculated pursuant to Subparagraph (f) of
5	this paragraph. Except as provided in Subparagraph (n) or
6	(o) of this paragraph, the sum equals the portion of the
7	approved project to be funded from the fund;
8	(n) in those instances in which the
9	calculation pursuant to Subparagraph (k) or (m) of this
10	paragraph yields a value less than one-tenth, one-tenth shall
11	be used as the portion of the approved project to be funded
12	from the fund;
13	(o) in those instances in which the
13 14	(o) in those instances in which the calculation pursuant to Subparagraph (k) or (m) of this
14	calculation pursuant to Subparagraph (k) or (m) of this
14 15	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used
14 15 16	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the
14 15 16 17	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the fund;
14 15 16 17 18	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the fund; (p) except as reduced pursuant to
14 15 16 17 18 19	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the fund; (p) except as reduced pursuant to Paragraph (6) of this subsection, the amount to be
14 15 16 17 18 19 20	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the fund; (p) except as reduced pursuant to Paragraph (6) of this subsection, the amount to be distributed from the fund for an approved project shall equal
14 15 16 17 18 19 20 21	calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the fund; (p) except as reduced pursuant to Paragraph (6) of this subsection, the amount to be distributed from the fund for an approved project shall equal the value for the subject school district derived from

"MEM" means the total full-time equivalent enrollment of

students attending public school in a school district in the final funded prior school year; and 2) "total project cost" means the total amount necessary to complete the public school capital outlay project less any insurance reimbursement received by the school district for the project;

(6) the amount calculated pursuant to Subparagraph (p) of Paragraph (5) of this subsection shall be reduced by the following procedure:

appropriations made after January 1, 2003 directly to, and not rejected by, the subject school district for non-operating purposes, excluding educational technology and reauthorizations of appropriations previously made to the subject school district, is calculated; provided that an appropriation made in a fiscal year shall be deemed to be accepted by a school district unless, prior to July 15 of the fiscal year following the appropriation, the district notifies the department of finance and administration and the public education department that the district is rejecting the appropriation;

(b) the applicable amount for the subject school district calculated from Subparagraph (k),(m), (n) or (o) of Paragraph (5) of this subsection is subtracted from one;

1	(c) the value calculated pursuant to
2	Subparagraph (a) of this paragraph for the subject school
3	district is multiplied by the amount calculated pursuant to
4	Subparagraph (b) of this paragraph for that school district;
5	(d) the total amount of reductions for
6	the subject school district previously made pursuant to
7	Subparagraph (e) of this paragraph for other approved public
8	school capital outlay projects is subtracted from the amount
9	calculated pursuant to Subparagraph (c) of this paragraph;
10	and
11	(e) the amount calculated pursuant to
12	Subparagraph (p) of Paragraph (5) of this subsection shall be
13	reduced by the amount calculated pursuant to Subparagraph (d)
14	of this paragraph;
15	(7) as used in Paragraphs (5) and (6) of
16	this subsection, "subject school district" means the school
17	district that has submitted the application for funding and
18	in which the approved public school capital outlay project
19	will be located;
20	(8) in those instances in which a school
21	district has used all of its local resources, the council may
22	fund up to the total amount of a project; and
23	(9) no application for grant assistance from
24	the fund shall be approved unless the council determines
25	that:

1	(a) the public school capital outlay
2	project is needed and included in the school district's
3	five-year facilities plan among its top priorities;
4	(b) the school district has used its
5	capital resources in a prudent manner;
6	(c) the school district has provided
7	insurance for buildings of the school district in accordance
8	with the provisions of Section 13-5-3 NMSA 1978;
9	(d) the school district has submitted a
10	five-year facilities plan that includes: 1) enrollment
11	projections; 2) a current preventive maintenance plan that
12	has been approved by the council pursuant to Section
13	22-24-5.3 NMSA 1978 and that is followed by each public
14	school in the district; and 3) projections for the facilities
15	needed in order to maintain a full-day kindergarten program;
16	(e) the school district is willing and
17	able to pay any portion of the total cost of the public
18	school capital outlay project that, according to Paragraph
19	(5), (6) or (8) of this subsection, is not funded with grant
20	assistance from the fund;
21	(f) the application includes the
22	capital needs of any charter schools located in the school
23	district or the school district has shown that the facilities
24	of the charter schools in the district meet the statewide
25	adequacy standards; and

(g) the school district has agreed, in writing, to comply with any reporting requirements or conditions imposed by the council pursuant to Section 22-24-5.1 NMSA 1978.

- O. After consulting with the public school capital outlay task force and other experts, the council shall regularly review and update statewide adequacy standards applicable to all school districts. The standards shall establish the acceptable level for the physical condition and capacity of buildings, the educational suitability of facilities and the need for technological infrastructure. Except as otherwise provided in the Public School Capital Outlay Act, the amount of outstanding deviation from the standards shall be used by the council in evaluating and prioritizing public school capital outlay projects.
- D. It is the intent of the legislature that grant assistance made pursuant to this section allow every school district to meet the standards developed pursuant to Subsection C of this section; provided, however, that nothing in the Public School Capital Outlay Act or the development of standards pursuant to that act prohibits a school district from using local funds to exceed the statewide adequacy standards.
- E. Upon request, the council shall work with, and provide assistance and information to, the public school

capital outlay task force.

- F. The council may establish committees or task forces, not necessarily consisting of council members, and may use the committees or task forces, as well as existing agencies or organizations, to conduct studies, conduct surveys, submit recommendations or otherwise contribute expertise from the public schools, programs, interest groups and segments of society most concerned with a particular aspect of the council's work.
- G. Upon the recommendation of the public school facilities authority, the council shall develop building standards for public school facilities and shall promulgate other such rules as are necessary to carry out the provisions of the Public School Capital Outlay Act.
- H. No later than December 15 of each year, the council shall prepare a report summarizing its activities during the previous fiscal year. The report shall describe in detail all projects funded, the progress of projects previously funded but not completed, the criteria used to prioritize and fund projects and all other council actions. The report shall be submitted to the public education commission, the governor, the legislative finance committee, the legislative education study committee and the legislature."
 - Section 10. A new section of the Public School Capital

,	Outland Ast. Gasting 22 2/ 5 5 NMCA 1070 is supplyed to used.	
1	Outlay Act, Section 22-24-5.5 NMSA 1978, is enacted to read:	
2	"22-24-5.5. RECALCITRANT SCHOOL DISTRICTSCOURT ACTION	
3	TO ENFORCE CONSTITUTIONAL COMPLIANCEIMPOSITION OF PROPERTY	
4	TAX	
5	A. The council may bring an action against a	
6	school district pursuant to the provisions of this section	
7	if, based upon information submitted to the council by the	
8	public school facilities authority, the council determines	
9	that:	
10	(1) the physical condition of a public	
11	school facility in the school district is so inadequate that	
12	the facility or the education received by students attending	
13	the facility is below the minimum required by the	
14	constitution of New Mexico;	
15	(2) the school district is not taking the	
16	necessary steps to bring the facility up to the	
17	constitutionally required minimum; and	
18	(3) either:	
19	(a) the school district has not applied	
20	for the grant assistance necessary to bring the facility up	
21	to minimum constitutional standards; or	
22	(b) the school district is unwilling to	
23	meet all of the requirements for the approval of an	
24	application for grant assistance pursuant to Paragraph (9) of	
25	Subsection B of Section 22-24-5 NMSA 1978.	SFC/SB 399 Page 31

B. An action brought pursuant to this section shall be brought by the council in the name of the state against the school district in the district court for Santa Fe county.

- C. After a hearing and consideration of the evidence, if the court finds that the council's determination pursuant to Subsection A of this section was correct, the court shall:
- (1) order the council to expend sufficient resources necessary to bring the facility up to the minimum level required by the constitution of New Mexico;
- (2) order the school district to comply with Paragraph (9) of Subsection B of Section 22-24-5 NMSA 1978 and to take all other actions necessary to facilitate the completion of the project ordered pursuant to Paragraph (1) of this subsection; and
- (3) enter a judgment against the school district for court costs and attorney fees and the necessary amount to satisfy the school district share, as determined by the formula prescribed by Subsection B of Section 22-24-5 NMSA 1978, for the project ordered pursuant to Paragraph (1) of this subsection.
- D. The amount of a judgment entered against a school district pursuant to Paragraph (3) of Subsection C of this section is a public debt of the school district. If the

court finds that the debt cannot be satisfied with available school district funds, other than funds needed for the operation of the public schools and other existing obligations, the court shall order the imposition of a property tax on all taxable property allocated to the school district at a rate sufficient to pay the judgment, with accrued interest, within a reasonable time as determined by the court. After paying court costs and attorney fees, amounts received pursuant to this subsection shall be deposited by the council into the fund."

Section 11. Section 22-24-9 NMSA 1978 (being Laws 2003, Chapter 147, Section 1) is amended to read:

"22-24-9. PUBLIC SCHOOL FACILITIES AUTHORITY-CREATION--POWERS AND DUTIES.--

A. The "public school facilities authority" is created under the council. The authority shall be headed by a director, selected by the council, who shall be versed in construction, architecture or project management. The director may hire no more than two deputies with the approval of the council, and, subject to budgetary constraints, shall employ or contract with such technical and administrative personnel as are necessary to carry out the provisions of this section. The director and deputies shall be exempt from the provisions of the Personnel Act; after July 1, 2005, all other employees of the authority shall be subject to the

1	provisions of the Personnel Act.	
2	B. The authority shall:	
3	(1) serve as staff to the council;	
4	(2) as directed by the council, provide	
5	those assistance and oversight functions required of the	
6	council by Section 22-24-5.1 NMSA 1978;	
7	(3) assist school districts with:	
8	(a) the development and implementation	
9	of five-year facilities plans and preventive maintenance	
10	plans;	
11	(b) procurement of architectural and	
12	engineering services;	
13	(c) management and oversight of	
14	construction activities; and	
15	(d) training programs;	
16	(4) conduct ongoing reviews of five-year	
17	facilities plans, preventive maintenance plans and	
18	performance pursuant to those plans;	
19	(5) as directed by the council, assist	
20	school districts in analyzing and assessing their space	
21	utilization options;	
22	(6) ensure that public school capital outlay	
23	projects are in compliance with applicable building codes;	
24	(7) conduct on-site inspections as necessary	
25	to ensure that the construction specifications are being met	SFC/SB 399 Page 34

2	projects;
3	(8) require the use of standardized
4	construction documents and the use of a standardized process
5	for change orders;
6	(9) have access to the premises of a project
7	and any documentation relating to the project;
8	(10) after consulting with the department,
9	recommend building standards for public school facilities to
10	the council and ensure compliance with building standards
11	adopted by the council;
12	(11) maintain a database of the condition of
13	school facilities and maintenance schedules; and
14	(12) ensure that outstanding deficiencies
15	are corrected pursuant to Section 22-24-4.1 NMSA 1978. In
16	the performance of this duty, the authority:
17	(a) shall work with school districts to
18	validate the assessment of the outstanding deficiencies and
19	the projected costs to correct the deficiencies;
20	(b) shall work with school districts to
21	provide direct oversight of the management and construction
22	of the projects that will correct the outstanding
23	deficiencies;
24	(c) shall oversee all aspects of the
25	contracts entered into by the council to correct the SFC/SB 399 Page 35

and periodically inspect all of the documents related to

projects;

- (e) may require the use of standardized construction documents and the use of a standardized process for change orders;
- (f) may access the premises of a project and any documentation relating to the project; and
- (g) shall maintain, track and account for deficiency correction projects separately from other capital outlay projects funded pursuant to the Public School Capital Outlay Act.
- C. All actions taken by the authority shall be consistent with educational programs conducted pursuant to the Public School Code. In the event of any potential or perceived conflict between a proposed action of the authority and an educational program, the authority shall consult with the secretary of public education.
- D. A school district, aggrieved by a decision or recommendation of the authority, may appeal the matter to the council by filing a notice of appeal with the council within thirty days of the authority's decision or recommendation.

1	Upon filing of the notice:	
2	(1) the decision or recommendation of the	
3	authority shall be suspended until the matter is decided by	
4	the council;	
5	(2) the council shall hear the matter at its	
6	next regularly scheduled hearing or at a special hearing	
7	called by the chair for that purpose;	
8	(3) at the hearing, the school district, the	
9	authority and other interested parties may make informal	
10	presentations to the council; and	
11	(4) the council shall finally decide the	
12	matter within ten days after the hearing."	
13	Section 12. Section 22-25-2 NMSA 1978 (being Laws 1975	
14	(S.S.), Chapter 5, Section 2, as amended) is amended to read:	
15	"22-25-2. DEFINITIONSAs used in the Public School	
16	Capital Improvements Act:	
17	A. "program unit" means the product of the program	
18	element multiplied by the applicable cost differential	
19	factor, as defined in Section 22-8-2 NMSA 1978; and	
20	B. "capital improvements" means expenditures,	
21	including payments made with respect to lease-purchase	
22	arrangements as defined in the Education Technology Equipment	
23	Act but excluding any other debt service expenses, for:	
24	(1) erecting, remodeling, making additions	
25	to, providing equipment for or furnishing public school	SFC/SB 399 Page 37

buildings; 1 (2) purchasing or improving public school 2 3 grounds; (3) maintenance of public school buildings 4 5 or public school grounds, including expenditures for 6 technical training and certification for maintenance and facilities management personnel, but excluding salary 7 8 expenses of school district employees; 9 (4) purchasing activity vehicles for 10 transporting students to extracurricular school activities; 11 and (5) purchasing computer software and 12 hardware for student use in public school classrooms." 13 14 Section 13. Section 22-25-7 NMSA 1978 (being Laws 1975 15 (S.S.), Chapter 5, Section 7, as amended) is amended to read: "22-25-7. IMPOSITION OF TAX--LIMITATION ON 16 EXPENDITURES.--If as a result of an election held in 17 accordance with the Public School Capital Improvements Act a 18 19 majority of the qualified electors voting on the question 20 vote in favor of the imposition of the tax, the tax rate shall be certified, unless the local school board requests by 21 resolution that a rate be discontinued, by the department of 22 23 finance and administration at the rate specified in the

resolution authorized under Section 22-25-3 NMSA 1978 or at

any lower rate required by operation of the rate limitation

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provisions of Section 7-37-7.1 NMSA 1978 upon the rate specified in the resolution and be imposed at the rate certified in accordance with the provisions of the Property Tax Code. The revenue produced by the tax and, except as provided in Subsection F of Section 22-25-9 NMSA 1978, any state distribution resulting to the district under the Public School Capital Improvements Act shall be expended only for the capital improvements specified in the authorizing resolution."

Section 14. Section 22-25-9 NMSA 1978 (being Laws 1975 (S.S.), Chapter 5, Section 9, as amended) is amended to read:

"22-25-9. STATE DISTRIBUTION TO SCHOOL DISTRICT

IMPOSING TAX UNDER CERTAIN CIRCUMSTANCES.--

A. Except as provided in Subsection C of this section, the secretary of public education shall distribute to any school district that has imposed a tax under the Public School Capital Improvements Act an amount from the public school capital improvements fund that is equal to the amount by which the revenue estimated to be received from the imposed tax, at the rate certified by the department of finance and administration in accordance with Section 22-25-7 NMSA 1978, assuming a one hundred percent collection rate, is less than an amount calculated by multiplying the school district's first forty days' total program units by the amount specified in Subsection B of this section and further

multiplying the product obtained by the tax rate approved by the qualified electors in the most recent election on the question of imposing a tax under the Public School Capital Improvements Act. The distribution shall be made each year that the tax is imposed in accordance with Section 22-25-7 NMSA 1978; provided that no state distribution from the public school capital improvements fund may be used for capital improvements to any administration building of a school district. In the event that sufficient funds are not available in the public school capital improvements fund to make the state distribution provided for in this section, the dollar per program unit figure shall be reduced as necessary.

- B. In calculating the state distribution pursuant to Subsection A of this section, the following amounts shall be used:
- (1) the amount calculated pursuant to Subsection D of this subsection per program unit; and
- (2) for fiscal year 2006 and thereafter, an additional amount certified to the secretary of public education by the public school capital outlay council. No later than June 1, 2005 and each June 1 thereafter, the council shall determine the amount needed in the next fiscal year for public school capital outlay projects pursuant to the Public School Capital Outlay Act and the amount of revenue, from all sources, available for the projects. If,

in the sole discretion of the council, the amount available exceeds the amount needed, the council may certify an additional amount pursuant to this paragraph; provided that the sum of the amount calculated pursuant to this paragraph plus the amount in Paragraph (1) of this subsection shall not result in a total statewide distribution that, in the opinion of the council, exceeds one-half of the total revenue estimated to be received from taxes imposed pursuant to the Public School Capital Improvements Act.

- C. For fiscal year 2004 and thereafter, notwithstanding the amount calculated to be distributed pursuant to Subsections A and B of this section, a school district, the voters of which have approved a tax pursuant to Section 22-25-3 NMSA 1978, shall not receive a distribution less than the amount calculated pursuant to Subsection E of this section, multiplied by the school district's first forty days' total program units and further multiplying the product obtained by the approved tax rate.
- D. For purposes of calculating the distribution pursuant to Subsection B of this section, the amount used in Paragraph (1) of that subsection shall equal fifty dollars (\$50.00) through fiscal year 2005 and in each subsequent fiscal year shall equal the amount for the previous fiscal year adjusted by the percentage increase between the next preceding calendar year and the preceding calendar year of

- E. For purposes of calculating the minimum distribution pursuant to Subsection C of this section, the amount used in that subsection shall equal five dollars (\$5.00) through fiscal year 2005 and in each subsequent fiscal year shall equal the amount for the previous fiscal year adjusted by the percentage increase between the next preceding calendar year and the preceding calendar year of the consumer price index for the United States, all items, as published by the United States department of labor.
- F. In expending distributions made pursuant to this section, school districts shall give priority to maintenance projects.
- G. In making distributions pursuant to this section, the secretary of public education shall include such reporting requirements and conditions as are required by rule of the public school capital outlay council. The council shall adopt such requirements and conditions as are necessary to ensure that the distributions are expended in the most prudent manner possible and are consistent with the original purpose as specified in the authorizing resolution. Copies of reports or other information received by the secretary in response to the requirements and conditions shall be forwarded to the council."

Section 15. TEMPORARY PROVISION--SHORT-TERM

SUPPLEMENTAL SEVERANCE TAX BONDS AUTHORIZED FOR FISCAL YEAR

2004.--

A. In addition to the bonds issued pursuant to Section 7-27-14 NMSA 1978 and notwithstanding the limitations of that section, in compliance with the Severance Tax Bonding Act, in fiscal year 2004 the state board of finance may issue and sell supplemental severance tax bonds with a term that does not extend beyond the fiscal year in which they are issued in an amount not exceeding fifty-seven million dollars (\$57,000,000) when the public school capital outlay council certifies by resolution the need for the issuance of the bonds. The proceeds from the sale of the bonds are appropriated to the public school capital outlay fund for the following purposes:

- (1) completing projects that have been partially funded by the public school capital outlay council in September 2003 pursuant to the Public School Capital Outlay Act; and
- (2) making awards of grant assistance for correcting deficiencies pursuant to the Public School Capital Outlay Act.
- B. No supplemental severance tax bonds shall be issued pursuant to this section unless the balance in the severance tax bonding fund as of the date that the bonds are

1	issued is greater than the sum of:	
2	(1) the debt service on the supplemental	
3	severance tax bonds to be issued pursuant to this section;	
4	(2) the debt service scheduled to be paid	
5	during the remainder of the fiscal year on all outstanding	
6	severance tax bonds and supplemental severance tax bonds; and	
7	(3) the amount necessary to meet all	
8	principal and interest payments on outstanding bonds payable	
9	from the severance tax bonding fund on the next two ensuing	
10	semiannual payment dates.	
11	Section 16. TEMPORARY PROVISIONPUBLIC SCHOOL CAPITAL	
12	OUTLAY TASK FORCECREATIONSTAFF	
13	A. The "public school capital outlay task force"	
14	is created. The task force consists of twenty members as	
15	follows:	
16	(1) the dean of the university of New Mexico	
17	school of law or the dean's designee;	
18	(2) the secretary of finance and	
19	administration or the secretary's designee;	
20	(3) the secretary of public education or the	
21	secretary's designee;	
22	(4) the state investment officer or the	
23	state investment officer's designee;	
24	(5) the chairmen of the house appropriations	
25	and finance committee, the senate finance committee, the	SFC/SB 399 Page 44

C. Members of the task force shall serve from the

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SFC/SB 399 Page 46 E. before the beginning of the first session of the forty-seventh legislature, report the results of its analyses, findings and recommendations to the governor and the legislature.

Section 18. TEMPORARY PROVISION--NO REDUCTION FOR KINDERGARTEN PROJECTS.--Notwithstanding the provisions of Paragraph (6) of Subsection B of Section 22-24-5 NMSA 1978, no reduction calculated pursuant to that paragraph shall take into account any appropriation in the 2004 Capital Projects General Obligation Bond Act to a school district for full-day kindergarten projects.

Section 19. TEMPORARY PROVISION--REAUTHORIZATION.--In addition to its original purpose, the balance of the appropriation made from the general fund to the public school capital outlay fund pursuant to Subsection D of Section 15 of Chapter 338 of Laws 2001 may be used to carry out all of the provisions of the Public School Capital Outlay Act, and the period of time in which the appropriation may be expended is extended through fiscal year 2007. Any unexpended or unencumbered balance remaining at the end of fiscal year 2007 shall not revert but shall be used for the purpose of

1	providing grant assistance pursuant to the Public School	
2	Capital Outlay Act.	
3	Section 20. REPEALSection 22-24-5.2 NMSA 1978 (being	
4	Laws 2001, Chapter 328, Section 3) is repealed.	
5	Section 21. EFFECTIVE DATEThe effective date of the	
6	provisions of Section 2 of this act is July 1, 2004	
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