#### SENATE BILL 399

# 46TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2004

INTRODUCED BY

Cynthia Nava

FOR THE PUBLIC SCHOOL CAPITAL OUTLAY TASK FORCE

#### AN ACT

RELATING TO PUBLIC SCHOOL CAPITAL OUTLAY; AUTHORIZING SEVERANCE
TAX BONDS AND SUPPLEMENTAL SEVERANCE TAX BONDS FOR PUBLIC
SCHOOL CAPITAL OUTLAY PROJECTS; AMENDING THE PUBLIC SCHOOL
CAPITAL IMPROVEMENTS ACT TO ESTABLISH FUNDING PRIORITIES,
EXPAND THE PURPOSE FOR WHICH FUNDS MAY BE USED, INCREASE THE
STATE DISTRIBUTION AND ADJUST STATE DISTRIBUTIONS BY AN
INFLATION FACTOR; AMENDING THE PUBLIC SCHOOL CAPITAL OUTLAY ACT
TO CHANGE THE MEMBERSHIP OF THE PUBLIC SCHOOL CAPITAL OUTLAY
COUNCIL, CHANGE CRITERIA FOR FUNDING CERTAIN PROJECTS, PROVIDE
A PROCEDURE FOR APPEALING CERTAIN DECISIONS, PROVIDE A CAUSE OF
ACTION AGAINST CERTAIN SCHOOL DISTRICTS FOR CERTAIN
CONSTITUTIONAL VIOLATIONS AND PROVIDE FOR A TAX IMPOSITION AS A
REMEDY; CREATING THE PUBLIC SCHOOL CAPITAL OUTLAY TASK FORCE;
PROVIDING DUTIES FOR THE TASK FORCE; AMENDING THE TECHNOLOGY
FOR EDUCATION ACT TO LIMIT CARRYFORWARD PROVISIONS; MAKING

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APPROPRIATIONS.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 7-27-10.1 NMSA 1978 (being Laws 2003, Chapter 134, Section 1) is amended to read:

"7-27-10.1. BONDING CAPACITY--AUTHORIZATION FOR SEVERANCE TAX BONDS--[WATER PROJECTS] PRIORITY FOR WATER PROJECTS AND PUBLIC SCHOOL CAPITAL OUTLAY .--

By January 15 of each year, the board of finance division of the department of finance and administration shall estimate the amount of bonding capacity available for severance tax bonds [to be authorized by the legislature] and supplemental severance tax bonds.

В. The board of finance division shall [authorize] set aside ten percent of the estimated severance tax bonding capacity each year [and]. The legislature authorizes the state board of finance to issue severance tax bonds in the annually [deducted] set aside amount for use by the water trust board to fund water projects statewide. [B.] The water trust board shall certify to the state board of finance the need for issuance of severance tax bonds for water projects. The state board of finance may issue and sell the severance tax bonds in the same manner as other severance tax bonds in an amount not to exceed the authorized amount provided for in [Subsection A of this section] this subsection. If necessary, the state

board of finance shall take the appropriate steps to comply with the federal Internal Revenue Code of 1986, as amended. Proceeds from the sale of the <u>severance tax</u> bonds are appropriated to the water project fund in the New Mexico finance authority for the purposes certified by the water trust board to the state board of finance.

- C. Money from the severance tax bonds provided for in <u>Subsection B of</u> this section shall not be used to pay indirect project costs. Any unexpended balance from proceeds of severance tax bonds issued for a water project shall revert to the severance tax bonding fund within six months of completion of the water project. The New Mexico finance authority shall monitor and ensure proper reversions.
- D. As used in this section, "water project" means a capital outlay project for:
- (1) the storage, conveyance or delivery of water to end users:
- (2) the implementation of federal Endangered Species Act of 1973 collaborative programs;
- (3) the restoration and management of watersheds;
  - (4) flood prevention; or
- (5) conservation, recycling, treatment or reuse of water.
- E. In addition to the amount of severance tax
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bonding capacity set aside pursuant to Subsection B of this section, if the specific conditions and limitations prescribed by this subsection are satisfied, the board of finance division shall set aside an amount for public school capital outlay projects. The amount of the set-aside shall be calculated as follows:

## (1) the division shall:

(a) add: 1) the total amount of severance tax bonds and supplemental severance tax bonds issued during the previous fiscal year for public school capital outlay pursuant to the Public School Capital Outlay Act and the Public School Capital Improvements Act but excluding severance tax bonds or supplemental severance tax bonds issued to correct deficiencies pursuant to Section 22-24-4.1 NMSA 1978; 2) the estimated total amount of severance tax bonds and supplemental severance tax bonds to be issued during the current fiscal year for public school capital outlay pursuant to the Public School Capital Outlay Act and the Public School Capital Improvements Act but excluding severance tax bonds or supplemental severance tax bonds issued to correct deficiencies pursuant to Section 22-24-4.1 NMSA 1978; and 3) the estimated supplemental severance tax bonding capacity calculated pursuant to Subsection A of this section; and

(b) divide the sum by three;(2) except as provided in Paragraph (3) of

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| underscored material | [bracketed material] |

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| this subsection, the amount of severance tax bonding capacity   |     |
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| set aside for public school capital outlay projects shall equa  | a 1 |
| the value reached by subtracting the amount calculated pursuant | nt  |
| to Paragraph (1) of this subsection from the lesser of:         |     |

(a) one hundred twenty-five million dollars (\$125,000,000); or

(b) the amount certified by the public school capital outlay council pursuant to Section 22-24-5.4 NMSA 1978; and

(3) if the value calculated pursuant to Paragraph (2) of this subsection is less than zero, no amount shall be set aside pursuant to this subsection.

F. In compliance with the Severance Tax Bonding Act, the state board of finance may issue and sell severance tax bonds in the amount set aside pursuant to Subsection E of this section when the public school capital outlay council certifies by resolution the need for the issuance of the bonds. The state board of finance shall schedule the issuance and sale of the bonds in the most expeditious and economical manner possible. If necessary, the state board of finance shall take the appropriate steps to comply with the federal Internal Revenue Code of 1986, as amended. The proceeds from the sale of the bonds are appropriated to the public school capital outlay fund for the purposes certified by the public school capital outlay council to the state board of finance.

| G. The board of finance division shall deduct the               |
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| amounts set aside in Subsections B and E of this section from   |
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| the capacity estimated pursuant to Subsection A of this section |
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| and certify the result to the legislature as the amount         |
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| available for additional severance tax bond authorizations."    |

Section 2. Section 7-27-12.2 NMSA 1978 (being Laws 2001, Chapter 338, Section 2) is amended to read:

"7-27-12.2. SUPPLEMENTAL SEVERANCE TAX BONDS--PUBLIC SCHOOL CAPITAL OUTLAY PROJECTS.--

A. The public school capital outlay council is authorized to certify by resolution that proceeds of supplemental severance tax bonds are needed for expenditures relating to public school capital outlay projects pursuant to [Section 22-24-5 NMSA 1978] the Public School Capital Outlay Act or for the state distribution for public school capital improvements pursuant to the Public School Capital Improvements Act. The resolution shall specify the total amount needed.

B. The state board of finance may issue and sell supplemental severance tax bonds in compliance with the Severance Tax Bonding Act when the public school capital outlay council certifies by resolution the need for the issuance of the bonds. The amount of the bonds sold at each sale shall not exceed the lesser of the amount certified by the council or the amount that may be issued pursuant to the restrictions of Section 7-27-14 NMSA 1978.

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- C. The state board of finance shall schedule the issuance and sale of the bonds in the most expeditious and economical manner possible.
- D. The proceeds from the sale of the bonds are appropriated as follows:
- (1) the amount certified by the [superintendent of public instruction] secretary of public education as necessary to make the distribution pursuant to Section 22-25-9 NMSA 1978 is appropriated to the public school capital improvements fund for the purpose of carrying out the provisions of the Public School Capital Improvements Act; and
- appropriated to the public school capital outlay fund for the purpose of [making awards of grant assistance pursuant to Section 22-24-5 NMSA 1978, except that, of the proceeds received from the sale of the bonds in fiscal year 2001, fifty million dollars (\$50,000,000) shall be used for projects to correct outstanding deficiencies pursuant to Sections 22-24-4.1 and 22-24-4.2 NMSA 1978] carrying out the provisions of the Public School Capital Outlay Act."
- Section 3. Section 7-27-14 NMSA 1978 (being Laws 1961, Chapter 5, Section 11, as amended) is amended to read:
  - "7-27-14. AMOUNT OF TAX--SECURITY FOR BONDS.--
- A. The legislature shall provide for the continued assessment, levy, collection and deposit into the severance tax .150359.1

bonding fund of the tax or taxes upon natural resource products severed and saved from the soil of the state that, together with such other income as may be deposited to the fund, will be sufficient to produce an amount that is at least the amount necessary to meet annual debt service charges on all outstanding severance tax bonds.

- B. Except as otherwise specifically provided by law, the state board of finance shall issue no severance tax bonds unless the aggregate amount of severance tax bonds outstanding, and including the issue proposed, can be serviced with not more than fifty percent of the annual deposits into the severance tax bonding fund, as determined by the deposits during the preceding fiscal year.
- supplemental severance tax bonds with a term that extends beyond the fiscal year in which the bonds are issued unless the aggregate amount of severance tax bonds and supplemental severance tax bonds outstanding, and including the issue proposed, can be serviced with not more than sixty-two and one-half percent of the annual deposits into the severance tax bonding fund, as determined by the deposits during the preceding fiscal year.
- D. Except as otherwise specifically provided by law, the state board of finance may issue supplemental .150359.1

severance tax bonds with a term that does not extend beyond the fiscal year in which they are issued if the debt service on such supplemental severance tax bonds when added to the debt service previously paid or scheduled to be paid during that fiscal year on severance tax bonds and supplemental severance tax bonds does not exceed [eighty-seven and one-half] ninety-five percent of the deposits into the severance tax bonding fund during the preceding fiscal year.

E. The provisions of this section shall not be modified by the terms of any severance tax bonds or supplemental severance tax bonds hereafter issued."

Section 4. Section 7-37-7 NMSA 1978 (being Laws 1973, Chapter 258, Section 40, as amended) is amended to read:

### "7-37-7. TAX RATES AUTHORIZED--LIMITATIONS.--

A. The tax rates specified in Subsection B of this section are the maximum rates that may be set by the department of finance and administration for the use of the stated governmental units for the purposes stated in that subsection. The tax rates set for residential property for county, school district or municipal general purposes or for the purposes authorized in Paragraph (2) of Subsection C of this section shall be the same as the tax rates set for nonresidential property for those governmental units for those purposes unless different rates are required because of limitations imposed by Section 7-37-7.1 NMSA 1978. The department of finance and

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administration may set a rate at less than the maximum in any tax year. In addition to the rates authorized in Subsection B of this section, the department of finance and administration shall also determine and set the necessary rates authorized in Subsection C of this section. The tax rates authorized in Paragraphs (1), [and] (3) and (4) of Subsection C of this section shall be set at the same rate for both residential and nonresidential property. Rates shall be set after the governmental units' budget-making and approval process is completed and shall be set in accordance with Section 7-38-33 NMSA 1978. Orders imposing the rates set for all units of government shall be made by the boards of county commissioners after rates are set and certified to the boards by the department of finance and administration. The department of finance and administration shall also certify the rates set for nonresidential property in governmental units to the department for use in collecting taxes imposed under the Oil and Gas Ad Valorem Production Tax Act, the Oil and Gas Production Equipment Ad Valorem Tax Act and the Copper Production Ad Valorem Tax Act.

- B. The following tax rates for the indicated purposes are authorized:
- (1) for the use of each county for general purposes for the 1987 and subsequent property tax years, a rate of eleven dollars eighty-five cents (\$11.85) for each one .150359.1

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thousand dollars (\$1,000) of net taxable value of both residential and nonresidential property allocated to the county;

- (2) for the use of each school district for general operating purposes, a rate of fifty cents (\$.50) for each one thousand dollars (\$1,000) of net taxable value of both residential and nonresidential property allocated to the school district; and
- (3) for the use of each municipality for general purposes for the 1987 and subsequent property tax years, a rate of seven dollars sixty-five cents (\$7.65) for each one thousand dollars (\$1,000) of net taxable value of both residential and nonresidential property allocated to the municipality.
- C. In addition to the rates authorized in Subsection B of this section, there are also authorized:
- under provisions of law outside of the Property Tax Code that are for the use of the governmental units indicated in those provisions and are for the stated purpose of paying principal and interest on a public general obligation debt incurred under those provisions of law;
- (2) those rates or impositions authorized under provisions of law outside of the Property Tax Code that are for the use of the governmental units indicated in those .150359.1

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provisions, are for the stated purposes authorized by those provisions and have been approved by the voters of the governmental unit in the manner required by law; [and]

those rates or impositions necessary for (3) the use of a governmental unit to pay a tort or workers' compensation judgment for which a county, municipality or school district is liable, subject to the limitations in Subsection B of Section 41-4-25 NMSA 1978, but, except as provided in Paragraph (4) of this subsection, no rate or imposition shall be authorized to pay any judgment other than one arising from a tort or workers' compensation claim; and

(4) those rates or impositions ordered by a court pursuant to Section 22-24-5.5 NMSA 1978 and for the use of a school district to pay a judgment pursuant to that section.

The rates and impositions authorized under D. Subsection C of this section shall be on the net taxable value of both residential and nonresidential property allocated to the unit of government specified in the provisions of the other laws or the judgments."

Section 5. Section 15-3B-2 NMSA 1978 (being Laws 1972, Chapter 74, Section 2, as amended) is amended to read:

"15-3B-2. DEFINITIONS.--As used in the Property Control Act:

"capital outlay project" means the acquisition, Α. .150359.1

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improvement, alteration or reconstruction of assets of a longterm character that are intended to continue to be held or used, including land, buildings, machinery, furniture and equipment. A "capital outlay project" includes all proposed expenditures related to the entire undertaking;

- "department" means the general services department;
  - "director" means the director of the division;
- D. "division" means the property control division of the department;
- "jurisdiction" means all state buildings and land except those under the control and management of the state armory board, the office of cultural affairs, the state fair commission, the department of game and fish, the [state highway and transportation] department of transportation, the commissioner of public lands, the state parks division of the energy, minerals and natural resources department, the state institutions of higher learning, the New Mexico school for the deaf, the New Mexico school for the visually handicapped, the judicial branch, the legislative branch, [and] property acquired by the economic development department pursuant to the Statewide Economic Development Finance Act and property acquired by the public school facilities authority pursuant to the Public School Capital Outlay Act; and
- "secretary" means the secretary of general F. .150359.1

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Section 6. Section 22-15A-9 NMSA 1978 (being Laws 1994, Chapter 96, Section 9, as amended) is amended to read:

"22-15A-9. EDUCATIONAL TECHNOLOGY FUND--DISTRIBUTION.--

- Upon annual review and approval of a school district's educational technology plan, the bureau shall determine a separate distribution from the educational technology fund for each school district.
- On or before July 31 of each year, the bureau shall distribute money in the educational technology fund directly to each school district in an amount equal to ninety percent of the school district's estimated adjusted entitlement calculated pursuant to Subsection C of this section. A school district's unadjusted entitlement is that portion of the total amount of the annual appropriation that the projected membership bears to the projected membership of the state. Kindergarten membership shall be calculated on a one-half fulltime equivalent basis.
- C. A school district's estimated adjusted entitlement shall be calculated by the bureau using the following procedure:
- (1) a base allocation is calculated by multiplying the total annual appropriation by seventy-five thousandths [of one] percent;
- the estimated adjusted entitlement amount (2) .150359.1

| for a school district whose unadjusted entitlement is at or    |
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| below the base allocation shall be equal to the base           |
| allocation. For a school district whose unadjusted entitlement |
| is higher than the base allocation, the estimated adjusted     |
| entitlement shall be calculated pursuant to Paragraphs (3)     |
| through (13) of this subsection;                               |
| (3) the total projected membership in those                    |

- (3) the total projected membership in those school districts that will receive the base allocation pursuant to Paragraph (2) of this subsection is subtracted from the total projected state membership;
- entitlement amounts that will be distributed to those school districts receiving the base allocation pursuant to Paragraph (2) of this subsection is subtracted from the total appropriation;
- (5) the projected membership for the district is divided by the result calculated pursuant to Paragraph (3) of this subsection;
- (6) the number calculated pursuant to Paragraph (5) of this subsection is multiplied by the value calculated pursuant to Paragraph (4) of this subsection;
- (7) [the total of all legislative
  appropriations excluding reauthorizations of education
  technology appropriations made to the subject school district
  made after January 1, 2003 for educational technology]
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excluding appropriations made prior to January 1, 2003 and reauthorizations of previous educational technology appropriations, the total of educational technology appropriations made in the immediately preceding three fiscal years directly to, and not rejected by, the school district, is calculated. No later than June 30 of each year, the [legislative council service] department of finance and administration shall certify to the bureau the amount of direct appropriations made to each school district during the preceding twelve months. An appropriation made in a fiscal year shall be deemed to be accepted by a school district unless, prior to July 15 of the fiscal year following the appropriation, the district notifies the department of finance and administration and the public education department that the district is rejecting the appropriation;

- (8) the applicable amount for the school district calculated from Subparagraph (k), (m), (n) or (o) of Paragraph (5) of Subsection [6] B of Section 22-24-5 NMSA 1978 is subtracted from one:
- the value calculated pursuant to Paragraph (7) of this subsection for the school district is multiplied by the amount calculated pursuant to Paragraph (8) of this subsection for that school district;
- (10) the total amount of reductions for the school district made in [prior] the immediately two preceding .150359.1

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fiscal years pursuant to Paragraph (11) of this subsection is subtracted from the amount calculated pursuant to Paragraph (9) of this subsection for that school district;

- the amount calculated for the school (11)district pursuant to Paragraph (10) of this subsection is subtracted from the amount calculated pursuant to Paragraph (6) of this subsection for that school district;
- if the amount calculated for the school district pursuant to Paragraph (11) of this subsection is equal to or less than the base allocation amount, the estimated adjusted entitlement amount for that school district is equal to the base allocation amount; and
- if the amount calculated for the school (13)district pursuant to Paragraph (11) of this subsection is more than the base allocation amount, the estimated adjusted entitlement amount for that school district is equal to the amount calculated pursuant to that paragraph.
- On or before January 30 of each year, the bureau shall recompute each adjusted entitlement using the final funded membership for that year and, without making any additional reductions, shall allocate the balance of the annual appropriation adjusting for any over- or under-projection of membership.
- $[\frac{Any}{A}]$  A school district receiving funding pursuant to the Technology for Education Act is responsible for .150359.1

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the purchase, distribution, use and maintenance of educational technology.

F. As used in this section, "membership" means the total enrollment of qualified students, as defined in the Public School Finance Act, on the current roll of class or school on a specified day. The current roll is established by the addition of original entries and reentries minus withdrawals. Withdrawal of students, in addition to students formally withdrawn from the public school, includes students absent from the public school for as many as ten consecutive school days."

Section 7. Section 22-24-2 NMSA 1978 (being Laws 1975, Chapter 235, Section 2, as amended) is amended to read:

"22-24-2. PURPOSE OF ACT.--The purpose of the Public School Capital Outlay Act is to [meet critical school district capital outlay needs which cannot be met by the school district after it has exhausted available sources] ensure that, through a standards-based process for all school districts, the physical condition and capacity, educational suitability and technology infrastructure of all public school facilities in New Mexico meet an adequate level statewide and the design, construction and maintenance of school sites and facilities encourage, promote and maximize safe, functional and durable learning environments in order for the state to meet its educational responsibilities and for New Mexico's students to

have the opportunity to achieve success."

Section 8. Section 22-24-4 NMSA 1978 (being Laws 1975, Chapter 235, Section 4, as amended) is amended to read:

"22-24-4. FUND CREATED--USE.--

- A. There is created the "public school capital outlay fund". Balances remaining in the fund at the end of each fiscal year shall not revert.
- B. Except as provided in Subsections G [and H]  $\frac{\text{through K}}{\text{through capital expenditures deemed by the council necessary for an adequate educational program.}$
- [property control division of the general services department]

  public school facilities authority of [property] portable

  classrooms to be loaned to school districts to meet a temporary

  requirement. Payment for these purchases shall be made from

  the fund. Title and custody to the [property] portable

  classrooms shall rest in the [property control division] public

  school facilities authority. The council shall authorize the

  lending of the [property] portable classrooms to school

  districts upon request and upon finding that sufficient need

  exists. Application for use or return of state-owned portable

  classroom buildings shall be submitted by school districts to

  the council. Expenses of maintenance of the [property]

  portable classrooms while in the custody of the [property]

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control division] public school facilities authority shall be paid from the fund; expenses of maintenance and insurance of the [property] portable classrooms while in the custody of a school district shall be the responsibility of the school district. The council may authorize the permanent disposition of the [property] portable classrooms by the [property control division] public school facilities authority with prior approval of the state board of finance.

- Applications for assistance from the fund shall be made by school districts to the council in accordance with requirements of the council. The council shall require as a condition of application that a school district have a current five-year facilities plan, which shall include a current preventive maintenance plan to which the school adheres for each public school in the school district.
- The council shall review all requests for assistance from the fund and shall allocate funds only for those capital outlay projects that meet the criteria of the Public School Capital Outlay Act.
- Money in the fund shall be disbursed by warrant of the department of finance and administration on vouchers signed by the secretary of finance and administration following certification by the council that an application has been approved or an expenditure has been ordered by a court pursuant to Section 22-24-5.5 NMSA 1978. At the discretion of the

council, money for a project shall be distributed as follows:

- (1) up to ten percent of the portion of the project cost funded with distributions from the fund or five percent of the total project cost, whichever is greater, may be paid to the school district before work commences with the balance of the grant award made on a cost-reimbursement basis; or
- (2) the council may [make] authorize payments directly to the contractor.
- G. [An amount up to five percent of the average annual grant assistance authorized from the fund during the three previous fiscal years may annually be expended for project management expenses.] Balances in the fund may be annually appropriated for the core administrative functions of the public school facilities authority pursuant to the Public School Capital Outlay Act and, in addition, balances in the fund may be expended by the public school facilities authority, upon approval of the council, for project management expenses; provided that:
- (1) the total annual expenditures from the fund pursuant to this subsection shall not exceed five percent of the average annual grant assistance authorized from the fund during the three previous fiscal years; and
- (2) any unexpended or unencumbered balance remaining at the end of a fiscal year from the expenditures
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authorized in this subsection shall revert to the fund.

- H. Up to one million two hundred fifty thousand dollars (\$1,250,000) of the balances of the fund may be expended in fiscal years 2003 and 2004 by the council for the purpose of updating and refining the statewide assessment study required by Section 22-24-5 NMSA 1978 and for the training of state and local officials on the use of the database and other data-management-related issues identified by the council.
- I. Of the appropriation made to the fund by Subsection D of Section 15 of Chapter 338 of Laws 2001 for the purpose of correcting outstanding deficiencies, one million one hundred thousand dollars (\$1,100,000) is appropriated to the council for expenditure in fiscal year 2004 for the core administrative functions of the deficiencies corrections program. Any unexpended or unencumbered balance remaining at the end of fiscal year 2004 shall revert to the fund.
- J. Up to seven hundred thousand dollars (\$700,000) of the balances of the fund may be expended by the council in fiscal year 2004 for the core administrative functions of the public school facilities authority.
- K. Up to three million dollars (\$3,000,000) may be appropriated annually from the fund to the council in fiscal years 2005 through 2009 for grants to charter schools for the purpose of making lease payments for charter school facilities.

  The grants shall be made upon application by the charter

| 1  | schools and pursuant to rules adopted by the council and the    |
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| 2  | following criteria:   |
| 3  | (1) the amount of an annual grant to a charter                  |
| 4  | school shall be the lesser of:                                  |
| 5  | (a) the actual annual lease payment owed                        |
| 6  | by the charter school to lease school facilities; or            |
| 7  | (b) three hundred dollars (\$300)                               |
| 8  | multiplied by the number of MEM attending the charter school;   |
| 9  | provided that, if the total grants awarded pursuant to this     |
| 10 | paragraph would exceed the total annual appropriation, the rate |
| 11 | specified in this subparagraph shall be reduced                 |
| 12 | <pre>proportionately;</pre>                                     |
| 13 | (2) a grant may be used by a charter school as                  |
| 14 | a state match necessary to obtain federal grants pursuant to    |
| 15 | the federal No Child Left Behind Act of 2001;                   |
| 16 | (3) at the end of each fiscal year, any                         |
| 17 | unexpended or unencumbered balance of the appropriation shall   |
| 18 | revert to the fund; and   |
| 19 | (4) as used in this subsection, "MEM" means                     |
| 20 | the total full-time-equivalent enrollment attending a charter   |
| 21 | school in the final funded prior school year."                  |
| 22 | Section 9. Section 22-24-4.1 NMSA 1978 (being Laws 2001,        |
| 23 | Chapter 338, Section 6, as amended) is amended to read:         |
| 24 | "22-24-4.1. OUTSTANDING DEFICIENCIESASSESSMENT                  |
| 25 | CORRECTION  |
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A. No later than September 1, 2001, the council shall define and develop guidelines, consistent with the codes adopted by the construction industries commission pursuant to the Construction Industries Licensing Act, for school districts to use to identify outstanding serious deficiencies in public school buildings and grounds, including buildings and grounds of charter schools, that may adversely affect the health or safety of students and school personnel.

- B. A school district shall use these guidelines to complete a self-assessment of the outstanding health or safety deficiencies within the <a href="school">school</a> district and provide cost projections to correct the outstanding deficiencies.
- C. The council shall develop a methodology for prioritizing projects that will correct the deficiencies.
- D. After a public hearing and to the extent that money is available in the fund for such purposes, the council shall approve allocations from the fund on the established priority basis and, working with the school district and pursuant to the Procurement Code, enter into construction contracts with contractors to correct the deficiencies.
- E. In entering into construction contracts to correct deficiencies pursuant to this section, the council shall include such terms and conditions as necessary to ensure that the state money is expended in the most prudent manner possible and consistent with the original purpose.

| 1  | F. Any deficiency that may adversely affect the  |
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| 2  | health or safety of students or school personnel may be                                |
| 3  | corrected pursuant to this section, regardless of the local                            |
| 4  | effort or percentage of indebtedness of the school district.                           |
| 5  | G. It is the intent of the legislature that all  |
| 6  | outstanding deficiencies in public schools and grounds that may                        |
| 7  | adversely affect the health or safety of students and school                           |
| 8  | personnel be identified and awards made pursuant to this                               |
| 9  | section no later than June 30, [ $\frac{2004}{}$ ] $\frac{2005}{}$ , and that funds be |
| 10 | expended no later than June 30, [ <del>2006</del> ] <u>2007</u> ."                     |
| 11 | Section 10. Section 22-24-5 NMSA 1978 (being Laws 1975,                                |
| 12 | Chapter 235, Section 5, as amended) is amended to read:                                |
| 13 | "22-24-5. PUBLIC SCHOOL CAPITAL OUTLAY PROJECTS  |
| 14 | APPLICATIONGRANT ASSISTANCE  |
| 15 | [A. For project allocation cycles occurring before                                     |
| 16 | September 1, 2003, the council shall approve an application for                        |
| 17 | grant assistance from the fund for a public school capital                             |
| 18 | outlay project not wholly funded pursuant to Section 22-24-4.1                         |
| 19 | NMSA 1978, when the council determines that:   |
| 20 | (1) a need exists requiring action;  |
| 21 | (2) the residents of the school district have  |
| 22 | provided available resources to the school district to meet its                        |
| 23 | capital outlay requirements;   |
| 24 | (3) the school district has used its capital   |
| 25 | resources in a prudent manner;   |
|    | .150359.1  |

| 1  | (4) the school district has provided insurance                  |
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| 2  | for buildings of the school district in accordance with the     |
| 3  | provisions of Section 13-5-3 NMSA 1978;                         |
| 4  | (5) the school district:  |
| 5  | (a) is indebted at not less than                                |
| 6  | sixty-five percent of the total general obligation debt         |
| 7  | authorized by law; or   |
| 8  | (b) within the last three years, was                            |
| 9  | indebted at the level required in Subparagraph (a) of this      |
| 10 | paragraph and received a grant pursuant to this section for the |
| 11 | initial stages of a project and currently has a critical need   |
| 12 | for an additional grant to complete the same project;           |
| 13 | (6) the application includes:                                   |
| 14 | (a) the capital needs of any charter                            |
| 15 | schools located in the school district or the school district   |
| 16 | has shown that the capital needs of the charter schools are not |
| 17 | as great as the capital needs requested in the application; and |
| 18 | (b) the facilities needed in the school                         |
| 19 | district to implement a full-day kindergarten program or that   |
| 20 | the school district has shown that the need for facilities to   |
| 21 | implement the program is not as great as the capital needs      |
| 22 | requested in the application; provided that the total amount of |
| 23 | assistance grants made in a fiscal year for the purpose of      |
| 24 | implementing full-day kindergarten programs shall not exceed    |
| 25 | five million dollars (\$5,000,000); and                         |
|    |   |

| 1  | (7) the school district has submitted a five-                   |
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| 2  | year facilities plan that includes:                             |
| 3  | (a) enrollment projections;                                     |
| 4  | <del>(b) a current preventive maintenance</del>                 |
| 5  | plan to which the school adheres for each public school in the  |
| 6  | district; and   |
| 7  | (c) projections for the facilities                              |
| 8  | needed in order to maintain a full-day kindergarten program.    |
| 9  | B. The council shall consider all applications for              |
| 10 | assistance from the fund and, after a public hearing, shall     |
| 11 | either approve or deny the application. Applications for grant  |
| 12 | assistance shall only be accepted by the council after a school |
| 13 | district has complied with the provisions of this section. The  |
| 14 | council shall list all applications in order of priority, and   |
| 15 | all allocations shall be made on a priority basis, except:      |
| 16 | (1) twenty million dollars (\$20,000,000) of                    |
| 17 | the proceeds from supplemental severance tax bonds available    |
| 18 | for the funding cycle in each of fiscal years 2002 and 2003     |
| 19 | shall be set aside for allocation solely for projects in school |
| 20 | districts that are eligible for funding from the fund and that  |
| 21 | receive grants from the federal government as assistance to     |
| 22 | areas affected by federal activity authorized in accordance     |
| 23 | with Title 20 of the United States Code, commonly known as "PL  |
| 24 | 874 funds" or "impact aid";                                     |
| 25 | (2) fifteen million dollars (\$15,000,000) of                   |
|    | .150359.1   |

| 1 | the money in the fund available for the funding cycle in fiscal |
|---|---|
| 2 | year 2004 shall be set aside for allocation solely for projects |
| 3 | in school districts that are eligible for funding and that:     |
| 4 | <del>(a) are eligible for additional program</del>              |
| 5 | units pursuant to Section 22-8-23.1 NMSA 1978;                  |
| 6 | (b) are indebted at not less than ninety                        |
| 7 | percent of the total general obligation debt authorized by law; |
| 8 | <del>and</del>  |
| 9 | <del>(c) have a net taxable value per MEM</del>                 |

(c) have a net taxable value per MEM equal to less than fifty percent of the average statewide net taxable value per MEM; and

### (3) in the case of an emergency]

A. Applications for grant assistance, the approval of applications, the prioritization of projects and grant awards shall be conducted pursuant to the provisions of this section; provided, however, that the order of priority in the three years beginning July 1, 2004 shall first reflect those projects that [have been previously funded] were partially funded by the council in September 2003 but are not as yet completed, excluding expansion of those projects and contingent upon maintenance of the required local support. [G. For allocation cycles beginning after September 1, 2003, the following provisions apply] In that transition period, such projects shall be funded regardless of any deviation from the statewide adequacy standards; provided, that the amount of the

| 1  | award received shall not exceed the amount necessary to meet          |
|----|---|
| 2  | the statewide adequacy standards, including projected                 |
| 3  | enrollment growth.  |
| 4  | B. Except as provided in Subsection A of this                         |
| 5  | section and in Section 22-24-5.5 NMSA 1978, the following             |
| 6  | provisions govern grant assistance from the fund for a public         |
| 7  | school capital outlay project not wholly funded pursuant to           |
| 8  | Section 22-24-4.1 NMSA 1978:  |
| 9  | (1) all school districts are eligible to apply                        |
| 10 | for funding from the fund, regardless of percentage of                |
| 11 | indebtedness;   |
| 12 | (2) priorities for funding shall be determined                        |
| 13 | by using the statewide adequacy standards developed pursuant to       |
| 14 | Subsection $[\theta]$ $\underline{C}$ of this section; provided that: |
| 15 | (a) the council shall apply the                                       |
| 16 | standards to charter schools to the same extent that they are         |
| 17 | applied to other public schools; and                                  |
| 18 | (b) in an emergency in which the health                               |
| 19 | or safety of students or school personnel is at immediate risk        |
| 20 | or in which there is a threat of significant property damage,         |
| 21 | the council may award grant assistance for a project using            |
| 22 | criteria other than the statewide adequacy standards;                 |
| 23 | (3) [after consulting with the staff architect                        |
| 24 | of the property control division of the general services              |
| 25 | department] the council shall establish criteria to be used in        |
|    | .150359.1   |

| 1  | public school capital outlay projects that receive grant              |
|----|---|
| 2  | assistance pursuant to the Public School Capital Outlay Act.          |
| 3  | In establishing the criteria, the council shall consider:             |
| 4  | (a) the feasibility of using design,                                  |
| 5  | build and finance arrangements for public school capital outlay       |
| 6  | projects;   |
| 7  | (b) the potential use of more durable                                 |
| 8  | construction materials that may reduce long-term operating            |
| 9  | costs; and  |
| 10 | (c) any other financing or construction                               |
| 11 | concept that may maximize the dollar effect of the state grant        |
| 12 | assistance;   |
| 13 | (4) no more than ten percent of the combined                          |
| 14 | total of grants in a funding cycle shall be used for                  |
| 15 | retrofitting existing facilities for technology infrastructure;       |
| 16 | (5) except as provided in Paragraph (6) or (8)                        |
| 17 | of this subsection, the state share of a project approved and         |
| 18 | ranked by the council shall be funded within available                |
| 19 | resources in accordance with the following procedure:                 |
| 20 | (a) the final prior year net taxable                                  |
| 21 | value for a school district divided by the MEM for that <u>school</u> |
| 22 | district is calculated for each school district;                      |
| 23 | (b) the final prior year net taxable                                  |
| 24 | value for the whole state divided by the MEM for the state is         |
| 25 | calculated;   |
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| (c) excluding any school district for                         |
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| which the result calculated pursuant to Subparagraph (a) of   |
| this paragraph is more than twice the result calculated       |
| pursuant to Subparagraph (b) of this paragraph, the results   |
| calculated pursuant to Subparagraph (a) of this paragraph are |
| listed from highest to lowest:                                |

- (d) the lowest value listed pursuant to Subparagraph (c) of this paragraph is subtracted from the highest value listed pursuant to that subparagraph;
- (e) the value calculated pursuant to Subparagraph (a) of this paragraph for the subject school district is subtracted from the highest value listed in Subparagraph (c) of this paragraph;
- (f) the result calculated pursuant to Subparagraph (e) of this paragraph is divided by the result calculated pursuant to Subparagraph (d) of this paragraph;
- (g) the sum of the property tax mill levies for the prior tax year imposed by each school district on residential property pursuant to Chapter 22, Article 18 NMSA 1978, the Public School Capital Improvements Act, the Public School Buildings Act, the Education Technology Equipment Act and Paragraph (2) of Subsection B of Section 7-37-7 NMSA 1978 is calculated for each school district;
- the lowest value calculated pursuant (h) to Subparagraph (g) of this paragraph is subtracted from the .150359.1

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school district;

| nighest value calculated pursuant to that subparagraph;        |
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| (i) the lowest value calculated pursuant                       |
| to Subparagraph (g) of this paragraph is subtracted from the   |
| value calculated pursuant to that subparagraph for the subject |
|  |

- the value calculated pursuant to Subparagraph (i) of this paragraph is divided by the value calculated pursuant to Subparagraph (h) of this paragraph;
- (k) if the value calculated for a subject school district pursuant to Subparagraph (j) of this paragraph is less than five-tenths, then, except as provided in Subparagraph (n) or (o) of this paragraph, the value calculated for that school district pursuant to Subparagraph (f) of this paragraph equals the portion of the approved project to be funded from the fund;
- (1)if the value calculated for a subject school district pursuant to Subparagraph (j) of this paragraph is five-tenths or greater, then that value is multiplied by five-hundredths;
- if the value calculated for a subject school district pursuant to Subparagraph (j) of this paragraph is five-tenths or greater, then the value calculated pursuant to Subparagraph (1) of this paragraph is added to the value calculated pursuant to Subparagraph (f) of this paragraph. Except as provided in Subparagraph (n) or (o) of .150359.1

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this paragraph, the sum equals the portion of the approved project to be funded from the fund;

in those instances in which the (n) calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value less than one-tenth, one-tenth shall be used as the portion of the approved project to be funded from the fund;

(o) in those instances in which the calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the portion of the approved project to be funded from the fund;

(p) except as reduced pursuant to Paragraph (6) of this subsection, the amount to be distributed from the fund for an approved project shall equal the value for the subject school district derived from Subparagraph (k), (m), (n) or (o) of this paragraph multiplied by the total project cost; and

as used in this paragraph: 1) "MEM" means the total full-time equivalent enrollment of students attending public school in a school district in the final funded prior school year [with kindergarten being counted as five-tenths]; and 2) "total project cost" means the total amount necessary to complete the public school capital outlay project less any insurance reimbursement received by the school district for the project;

| (6)                  | the amount   | calculate | d pursuant | to    |    |
|----------------------|--------------|-----------|------------|-------|----|
| Subparagraph (p) of  | Paragraph (5 | of this   | subsection | shall | be |
| reduced by the follo | wing proceds | ıre:      |            |       |    |

(a) the total of all legislative appropriations made after January 1, 2003 directly to, and not rejected by, the subject school district for non-operating purposes, excluding educational technology and reauthorizations of appropriations previously made to the subject school district, is calculated; provided that an appropriation made in a fiscal year shall be deemed to be accepted by a school district unless, prior to July 15 of the fiscal year following the appropriation, the district notifies the department of finance and administration and the public education department that the district is rejecting the appropriation;

(b) the applicable amount for the subject school district calculated from Subparagraph (k), (m),(n) or (o) of Paragraph (5) of this subsection is subtracted from one;

(c) the value calculated pursuant to Subparagraph (a) of this paragraph for the subject school district is multiplied by the amount calculated pursuant to Subparagraph (b) of this paragraph for that school district;

(d) the total amount of reductions for the subject school district previously made pursuant to Subparagraph (e) of this paragraph for other approved public .150359.1

| 1  | school capital outlay projects is subtracted from the amount    |
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| 2  | calculated pursuant to Subparagraph (c) of this paragraph; and  |
| 3  | (e) the amount calculated pursuant to                           |
| 4  | Subparagraph (p) of Paragraph (5) of this subsection shall be   |
| 5  | reduced by the amount calculated pursuant to Subparagraph (d)   |
| 6  | of this paragraph;  |
| 7  | (7) as used in Paragraphs (5) and (6) of this                   |
| 8  | subsection, "subject school district" means the school district |
| 9  | that has submitted the application for funding and in which the |
| 10 | approved public school capital outlay project will be located;  |
| 11 | (8) in those instances in which a school                        |
| 12 | district has used all of its local resources, the council may   |
| 13 | fund up to the total amount of a project; and                   |
| 14 | (9) no application for grant assistance from                    |
| 15 | the fund shall be approved unless the council determines that:  |
| 16 | (a) the public school capital outlay                            |
| 17 | project is needed and included in the school district's five-   |
| 18 | year facilities plan among its top priorities;                  |
| 19 | (b) the school district has used its                            |
| 20 | capital resources in a prudent manner;                          |
| 21 | (c) the school district has provided                            |
| 22 | insurance for buildings of the school district in accordance    |
| 23 | with the provisions of Section 13-5-3 NMSA 1978;                |
| 24 | (d) the school district has submitted a                         |
| 25 | five-year facilities plan that includes: 1) enrollment          |
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projections; 2) a current preventive maintenance plan that has been approved by the council pursuant to Section 22-24-5.3 NMSA 1978 and that is followed by each public school in the district; and 3) projections for the facilities needed in order to maintain a full-day kindergarten program;

(e) the school district is willing and able to pay any portion of the total cost of the public school capital outlay project that, according to Paragraph (5), (6) or (8) of this subsection, is not funded with grant assistance from the fund;

the application includes the capital (f) needs of any charter schools located in the school district or the school district has shown that the facilities of the charter schools in the district meet the statewide adequacy standards; and

(g) the school district has agreed, in writing, to comply with any reporting requirements or conditions imposed by the council pursuant to Section 22-24-5.1 NMSA 1978.

 $[\frac{D_{\bullet}}{C_{\bullet}}]$  After consulting with the public school capital outlay task force and other experts, the council shall [develop and] regularly review and update statewide adequacy standards applicable to all school districts. The standards shall establish the [minimum] acceptable level for the physical condition and capacity of buildings, the educational

suitability of facilities and the need for technological infrastructure. Except as otherwise provided in the Public School Capital Outlay Act, the amount of outstanding deviation from the standards shall be used by the council [after September 1, 2003] in evaluating and prioritizing public school capital outlay projects.

 $[E_{\bullet}]$   $D_{\bullet}$  It is the intent of the legislature that grant assistance made pursuant to this section allow every school district to meet the standards developed pursuant to Subsection [P] C of this section; provided, however, that nothing in the Public School Capital Outlay Act or the development of standards pursuant to that act prohibits a school district from using local funds to exceed the statewide adequacy standards.

 $[F_{ullet}]$   $\underline{E}_{ullet}$  Upon request, the council shall work with, and provide assistance and information to, the public school capital outlay task force.

[6.] F. The council may establish committees or task forces, not necessarily consisting of council members, and may use the committees or task forces, as well as existing agencies or organizations, to conduct studies, conduct surveys, submit recommendations or otherwise contribute expertise from the public schools, programs, interest groups and segments of society most concerned with a particular aspect of the council's work.

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| [H. The council] G. Upon the recommendation of the                   |
|--|
| public school facilities authority, the council shall develop        |
| building standards for public school facilities and shall            |
| promulgate <u>other</u> such rules as are necessary to carry out the |
| provisions of the Public School Capital Outlay Act.                  |

[H.] H. No later than December 15 of each year, the council shall prepare a report summarizing its activities during the previous fiscal year. The report shall describe in detail all projects funded, the progress of projects previously funded but not completed, the criteria used to prioritize and fund projects and all other council actions. The report shall be submitted to the [state board] public education commission, the governor, the legislative finance committee, the legislative education study committee and [each member of] the legislature."

Section 11. A new section of the Public School Capital Outlay Act, Section 22-24-5.4 NMSA 1978, is enacted to read:

"22-24-5.4. [NEW MATERIAL] PUBLIC SCHOOL CAPITAL OUTLAY
COUNCIL--CERTIFICATION OF NEED.--

A. Prior to January 1 of each year, the council shall calculate the amount needed in the fund to carry out the provisions of the Public School Capital Outlay Act during the next grant allocation cycle. The calculation shall consider the amounts necessary:

(1) to ensure that all public school

facilities will meet the statewide adequacy standards within a reasonable time;

- (2) for new or expanded public school
  facilities to meet growth in enrollment;
- (3) to improve the condition of existing facilities, as shown by a condition index derived from a statewide database, maintained by the public school facilities authority, showing the condition of adequacy of each public school facility; and
- (4) to provide adequate administrative resources for the public school facilities authority.
- B. The need calculated pursuant to Subsection A of this section shall be added to the amount certified by the secretary of public education as necessary to make the distribution pursuant to Section 22-25-9 NMSA 1978, and the sum shall be certified by the council to the legislature, the governor and the board of finance division of the department of finance and administration."

Section 12. A new section of the Public School Capital Outlay Act, Section 22-24-5.5 NMSA 1978, is enacted to read:

- "22-24-5.5. [NEW MATERIAL] RECALCITRANT SCHOOL

  DISTRICTS--COURT ACTION TO ENFORCE CONSTITUTIONAL COMPLIANCE-IMPOSITION OF PROPERTY TAX.--
- A. The council may bring an action against a school district pursuant to the provisions of this section if, based .150359.1

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| 1  | upon information submitted to the council by the public school |
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| 2  | facilities authority, the council determines that:             |
| 3  | (l) the physical condition of a public school                  |
| 4  | facility in the school district is so inadequate that the      |
| 5  | facility or the education received by students attending the   |
| 6  | facility is below the minimum required by the constitution of  |
| 7  | New Mexico;  |
| 8  | (2) the school district is not taking the                      |
| 9  | necessary steps to bring the facility up to the                |
| 10 | constitutionally required minimum; and                         |
| 11 | (3) either:  |
| 12 | (a) the school district has not applied                        |
| 13 | for the grant assistance necessary to bring the facility up to |
| 14 | minimum constitutional standards; or                           |
| 15 | (b) the school district is unwilling to                        |

school district is unwilling to meet all of the requirements for the approval of an application for grant assistance pursuant to Paragraph (9) of Subsection B of Section 22-24-5 NMSA 1978.

- An action brought pursuant to this section shall be brought by the council in the name of the state against the school district in the district court for Santa Fe county.
- C. After a hearing and consideration of the evidence, if the court finds that the council's determination pursuant to Subsection A of this section was correct, the court shall:

- (1) order the council to expend sufficient resources necessary to bring the facility up to the minimum level required by the constitution of New Mexico;
- (2) order the school district to comply with Paragraph (9) of Subsection B of Section 22-24-5 NMSA 1978 and to take all other actions necessary to facilitate the completion of the project ordered pursuant to Paragraph (1) of this subsection; and
- (3) enter a judgment against the school district for court costs and attorney fees and the necessary amount to satisfy the school district share, as determined by the formula prescribed by Subsection B of Section 22-24-5 NMSA 1978, for the project ordered pursuant to Paragraph (1) of this subsection.
- D. The amount of a judgment entered against a school district pursuant to Paragraph (3) of Subsection C of this section is a public debt of the school district. If the court finds that the debt cannot be satisfied with available school district funds, other than funds needed for the operation of the public schools and other existing obligations, the court shall order the imposition of a property tax on all taxable property allocated to the school district at a rate sufficient to pay the judgment, with accrued interest, within a reasonable time as determined by the court. After paying court costs and attorney fees, amounts received pursuant to this

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## (10) president of the New Mexico superintendents' association or the president's designee.

- B. The council shall investigate all applications for assistance from the fund and shall certify the approved applications to the secretary of finance and administration for distribution of funds.
- C. The council shall elect a chairman from among the members. The council shall meet at the call of the chairman.
- D. The [department of education] council shall account for all distributions and shall make annual reports to the public education commission, the governor, the legislative education study committee, [and to] the legislative finance committee and the legislature."

Section 14. Section 22-24-9 NMSA 1978 (being Laws 2003, Chapter 147, Section 1) is amended to read:

"22-24-9. PUBLIC SCHOOL FACILITIES AUTHORITY--CREATION-POWERS AND DUTIES.--

A. The "public school facilities authority" is created under the [public school capital outlay] council. The authority shall be headed by a director, selected by the council, who shall be versed in construction, architecture or project management. The director may hire no more than two deputies with the approval of the council, and, subject to budgetary constraints, shall employ or contract with such .150359.1

| 1  | technical and administrative personnel as are necessary to      |
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| 2  | carry out the provisions of this section. The director and      |
| 3  | deputies shall be exempt from the provisions of the Personnel   |
| 4  | Act; after July 1, 2004, all other employees of the authority   |
| 5  | shall be subject to the provisions of the Personnel Act.        |
| 6  | B. The authority shall:   |
| 7  | (1) serve as staff to the council;                              |
| 8  | (2) as directed by the council, provide those                   |
| 9  | assistance and oversight functions required of the council by   |
| 10 | Section 22-24-5.1 NMSA 1978;                                    |
| 11 | (3) assist school districts with:                               |
| 12 | (a) the development and implementation                          |
| 13 | of five-year facilities plans and preventive maintenance plans; |
| 14 | (b) procurement of architectural and                            |
| 15 | engineering services;   |
| 16 | (c) management and oversight of                                 |
| 17 | construction activities; and                                    |
| 18 | (d) training programs;  |
| 19 | (4) conduct ongoing reviews of five-year                        |
| 20 | facilities plans, preventive maintenance plans and performance  |
| 21 | pursuant to those plans;  |
| 22 | (5) as directed by the council, assist school                   |
| 23 | districts in analyzing and assessing their space utilization    |
| 24 | options;  |
| 25 | $[\frac{(5)}{(6)}]$ ensure that public school capital           |
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| 1  | outlay projects are in compliance with applicable building                 |
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| 2  | codes;   |
| 3  | [ <del>(6)</del> ] <u>(7)</u> conduct on-site inspections as               |
| 4  | necessary to ensure that the construction specifications are               |
| 5  | being met and periodically inspect all of the documents related            |
| 6  | to projects;   |
| 7  | [ <del>(7) where appropriate</del> ] <u>(8)</u> require the use            |
| 8  | of standardized construction documents and the use of a                    |
| 9  | standardized process for change orders;                                    |
| 10 | [ <del>(8)</del> ] <u>(9)</u> have access to the premises of a             |
| 11 | project and any documentation relating to the project;                     |
| 12 | [ <del>(9)</del> ] <u>(10)</u> after consulting with the                   |
| 13 | department [ <del>of education, develop</del> ], <u>recommend</u> building |
| 14 | standards for public school facilities to the council and                  |
| 15 | ensure compliance with [those] building standards adopted by               |
| 16 | the council;   |
| 17 | [ <del>(10)</del> ] <u>(11)</u> maintain a database of the                 |
| 18 | condition of school facilities and maintenance schedules; and              |
| 19 | [ <del>(11)</del> ] <u>(12)</u> ensure that outstanding                    |
| 20 | deficiencies are corrected pursuant to Section 22-24-4.1 NMSA              |
| 21 | 1978. In the performance of this duty, the authority:                      |
| 22 | (a) shall work with school districts to                                    |
| 23 | validate the assessment of the outstanding deficiencies and the            |
| 24 | projected costs to correct the deficiencies;                               |
| 25 | (b) shall work with school districts to                                    |
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| prov | ide  | direc | t ove | ersigh | t of  | the   | mar | nagement | and  | construction | . of |
|------|------|-------|-------|--------|-------|-------|-----|----------|------|--------------|------|
| the  | proj | ects  | that  | will   | corre | ect 1 | the | outstan  | ding | deficiencies | ;    |

- shall oversee all aspects of the (c) contracts entered into by the council to correct the outstanding deficiencies;
- may conduct on-site inspections while the deficiencies correction work is being done to ensure that the construction specifications are being met and may periodically inspect all of the documents relating to the projects;
- (e) may require the use of standardized construction documents and the use of a standardized process for change orders;
- (f) may access the premises of a project and any documentation relating to the project; and
- (g) shall maintain, track and account for deficiency correction projects separately from other capital outlay projects funded pursuant to the Public School Capital Outlay Act.
- C. All actions taken by the authority shall be consistent with educational programs conducted pursuant to the Public School Code. In the event of any potential or perceived conflict between a proposed action of the authority and an educational program, the authority shall consult with the [state superintendent] secretary of public education.

| 1  | D. A school district, aggrieved by a decision or                |
|----|---|
| 2  | recommendation of the authority, may appeal the matter to the   |
| 3  | council by filing a notice of appeal with the council within    |
| 4  | thirty days of the authority's decision or recommendation.      |
| 5  | <pre>Upon filing of the notice:</pre>                           |
| 6  | (1) the decision or recommendation of the                       |
| 7  | authority shall be suspended until the matter is decided by the |
| 8  | <pre>council;</pre>   |
| 9  | (2) the council shall hear the matter at its                    |
| 10 | next regularly scheduled hearing or at a special hearing called |
| 11 | by the chair for that purpose;                                  |
| 12 | (3) at the hearing, the school district, the                    |
| 13 | authority and other interested parties may make informal        |
| 14 | presentations to the council; and                               |
| 15 | (4) the council shall finally decide the                        |
| 16 | matter within ten days after the hearing."                      |
| 17 | Section 15. Section 22-25-2 NMSA 1978 (being Laws 1975          |
| 18 | (S.S.), Chapter 5, Section 2, as amended) is amended to read:   |
| 19 | "22-25-2. DEFINITIONSAs used in the Public School               |
| 20 | Capital Improvements Act:                                       |
| 21 | A. "program unit" means the product of the program              |
| 22 | element multiplied by the applicable cost differential factor,  |
| 23 | as defined in Section 22-8-2 NMSA 1978; and                     |
| 24 | B. "capital improvements" means expenditures,                   |
| 25 | including payments made with respect to lease-purchase          |
|    |   |

| 1  | arrangements as defined in the Education Technology Equipment   |
|----|---|
| 2  | Act but excluding any other debt service expenses, for:         |
| 3  | (1) erecting, remodeling, making additions to,                  |
| 4  | providing equipment for or furnishing public school buildings;  |
| 5  | (2) purchasing or improving public school                       |
| 6  | grounds;  |
| 7  | (3) maintenance of public school buildings or                   |
| 8  | public school grounds, [exclusive of] including expenditures    |
| 9  | for technical training and certification for maintenance and    |
| 10 | facilities management personnel, but excluding salary expenses  |
| 11 | of school district employees;                                   |
| 12 | (4) purchasing activity vehicles for                            |
| 13 | transporting students to extracurricular school activities; and |
| 14 | (5) purchasing computer software and hardware                   |
| 15 | for student use in public school classrooms."                   |
| 16 | Section 16. Section 22-25-7 NMSA 1978 (being Laws 1975          |
| 17 | (S.S.), Chapter 5, Section 7, as amended) is amended to read:   |
| 18 | "22-25-7. IMPOSITION OF TAXLIMITATION ON                        |
| 19 | EXPENDITURESIf as a result of an election held in accordance    |
| 20 | with the Public School Capital Improvements Act a majority of   |
| 21 | the qualified electors voting on the question vote in favor of  |
| 22 | the imposition of the tax, the tax rate shall be certified,     |
| 23 | unless the local school board requests by resolution that a     |
| 24 | rate be discontinued, by the department of finance and          |
| 25 | administration at the rate specified in the resolution          |
|    |   |

authorized under Section 22-25-3 NMSA 1978 or at any lower rate required by operation of the rate limitation provisions of Section 7-37-7.1 NMSA 1978 upon the rate specified in the resolution and be imposed at the rate certified in accordance with the provisions of the Property Tax Code. The revenue produced by the tax and, except as provided in Subsection F of Section 22-25-9 NMSA 1978, any state distribution resulting to the district under the Public School Capital Improvements Act shall be expended only for the capital improvements specified in the authorizing resolution."

Section 17. Section 22-25-9 NMSA 1978 (being Laws 1975 (S.S.), Chapter 5, Section 9, as amended) is amended to read:

"22-25-9. STATE DISTRIBUTION TO SCHOOL DISTRICT IMPOSING
TAX UNDER CERTAIN CIRCUMSTANCES.--

A. Except as provided in Subsection C of this section, the [state superintendent] secretary of public education shall distribute to any school district that has imposed a tax under the Public School Capital Improvements Act an amount from the public school capital improvements fund that is equal to the amount by which the revenue estimated to be received from the imposed tax, at the rate certified by the department of finance and administration in accordance with Section 22-25-7 NMSA 1978, assuming a one hundred percent collection rate, is less than an amount calculated by multiplying the school district's first forty days' total

program units by the [dollar] amount specified in Subsection B of this section and further multiplying the product obtained by the tax rate approved by the qualified electors in the most recent election on the question of imposing a tax under the Public School Capital Improvements Act. The distribution shall be made each year that the tax is imposed in accordance with Section 22-25-7 NMSA 1978; provided that no state distribution from the public school capital improvements fund may be used for capital improvements to any administration building of a school district. In the event that sufficient funds are not available in the public school capital improvements fund to make the state distribution provided for in this section, the dollar per program unit figure shall be reduced as necessary.

- B. In calculating the state distribution pursuant to Subsection A of this section, the following amounts shall be used:
- (1) [fifty dollars (\$50.00)] the amount calculated pursuant to Subsection D of this subsection per program unit; and
- (2) for fiscal year 2006 and thereafter, an additional amount certified to the [state superintendent] secretary of public education by the public school capital outlay council. No later than June 1, 2005 and each June 1 thereafter, the council shall determine the amount needed in the next fiscal year for public school capital outlay projects .150359.1

pursuant to the Public School Capital Outlay Act and the amount of revenue, from all sources, available for the projects. If, in the sole discretion of the council, the amount available exceeds the amount needed, the council may certify an additional amount pursuant to this paragraph; provided that the sum of the amount calculated pursuant to this paragraph plus the amount in Paragraph (1) of this subsection shall not result in a total statewide distribution that, in the opinion of the council, exceeds one-half of the total revenue estimated to be received from taxes imposed pursuant to the Public School Capital Improvements Act.

- C. For fiscal year 2004 and thereafter, notwithstanding the amount calculated to be distributed pursuant to Subsections A and B of this section, a school district, the voters of which have approved a tax pursuant to Section 22-25-3 NMSA 1978, shall not receive a distribution less than [an amount equal to five dollars (\$5.00)] the amount calculated pursuant to Subsection E of this section, multiplied by the school district's first forty days' total program units and further multiplying the product obtained by the approved tax rate.
- D. For purposes of calculating the distribution pursuant to Subsection B of this section, the amount used in Paragraph (1) of that subsection shall equal fifty dollars (\$50.00) for fiscal year 2004, sixty dollars (\$60.00) for .150359.1

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fiscal year 2005 and in each subsequent fiscal year shall equal the amount for the previous fiscal year adjusted by the percentage increase between the next preceding calendar year and the preceding calendar year of the consumer price index for the United States, all items, as published by the United States department of labor.

E. For purposes of calculating the minimum distribution pursuant to Subsection C of this section, the amount used in that subsection shall equal five dollars (\$5.00) through fiscal year 2005 and in each subsequent fiscal year shall equal the amount for the previous fiscal year adjusted by the percentage increase between the next preceding calendar year and the preceding calendar year of the consumer price index for the United States, all items, as published by the United States department of labor.

- F. In expending distributions made pursuant to this section, school districts shall give priority to maintenance projects.
- [D.] G. In making distributions pursuant to this section, the [state superintendent] secretary of public education shall include such reporting requirements and conditions as are required by rule of the public school capital outlay council. The council shall adopt such requirements and conditions as are necessary to ensure that the distributions are expended in the most prudent manner possible and are

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consistent with the original purpose as specified in the authorizing resolution. Copies of reports or other information received by the [state superintendent] secretary in response to the requirements and conditions shall be forwarded to the council."

Section 18. TEMPORARY PROVISION--SHORT-TERM SUPPLEMENTAL SEVERANCE TAX BONDS AUTHORIZED FOR FISCAL YEAR 2004.--In addition to the bonds issued pursuant to Section 7-27-14 NMSA 1978 and notwithstanding the limitations of that section, in compliance with the Severance Tax Bonding Act, in fiscal year 2004 the state board of finance may issue and sell supplemental severance tax bonds with a term that does not extend beyond the fiscal year in which they are issued in an amount not exceeding forty-nine million six hundred thousand dollars (\$49,600,000) when the public school capital outlay council certifies by resolution the need for the issuance of the bonds. proceeds from the sale of the bonds are appropriated to the public school capital outlay fund for the purpose of making awards of grant assistance for correcting deficiencies pursuant to the Public School Capital Outlay Act; provided, however, that no supplemental severance tax bonds shall be issued pursuant to this section:

A. until all other severance tax bonds and supplemental severance tax bonds to be issued in fiscal year 2004 have been issued; and

| 1  | B. unless the balance in the severance tax bonding             |
|----|--|
| 2  | fund as of the date that the bonds are issued is greater than  |
| 3  | the sum of:  |
| 4  | (1) the debt service on the supplemental                       |
| 5  | severance tax bonds to be issued pursuant to this section;     |
| 6  | (2) the debt service scheduled to be paid                      |
| 7  | during the remainder of the fiscal year on all outstanding     |
| 8  | severance tax bonds and supplemental severance tax bonds; and  |
| 9  | (3) the amount necessary to meet all principal                 |
| 10 | and interest payments on outstanding bonds payable from the    |
| 11 | severance tax bonding fund on the next two ensuing semiannual  |
| 12 | payment dates.   |
| 13 | Section 19. TEMPORARY PROVISIONPUBLIC SCHOOL CAPITAL           |
| 14 | OUTLAY TASK FORCECREATIONSTAFF                                 |
| 15 | A. The "public school capital outlay task force" is            |
| 16 | created. The task force consists of twenty members as follows: |
| 17 | (1) the dean of the university of New Mexico                   |
| 18 | school of law or the dean's designee;                          |
| 19 | (2) the secretary of finance and                               |
| 20 | administration or the secretary's designee;                    |
| 21 | (3) the secretary of public education or the                   |
| 22 | secretary's designee;  |
| 23 | (4) the state investment officer or the state                  |
| 24 | investment officer's designee;                                 |
| 25 | (5) the chairmen of the house appropriations                   |
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and finance committee, the senate finance committee, the senate education committee and the house education committee or their designees;

- (6) a minority party member of the house of representatives, appointed by the New Mexico legislative council;
- (7) a minority party member of the senate, appointed by the New Mexico legislative council;
- (8) two public members who have expertise in education and finance appointed by the speaker of the house of representatives;
- (9) two public members who have expertise in education and finance appointed by the president pro tempore of the senate;
- (10) three public members who have expertise in education and finance appointed by the governor; and
- (11) three superintendents of school districts or their designees that receive grants from the federal government as assistance to areas affected by federal activity authorized in accordance with Title 20 of the United States Code, appointed by the New Mexico legislative council in consultation with the governor.
- B. The chair of the public school capital outlay task force shall be elected by the task force. The task force shall meet at the call of the chair.

- C. Members of the task force shall serve from the time of their appointment through June 30, 2005. On July 1, 2005, the task force is terminated.
- D. The public members of the public school capital outlay task force shall receive per diem and mileage pursuant to the Per Diem and Mileage Act.
- E. The legislative council service, with assistance from the public school facilities authority, the department of finance and administration, the public education department, the legislative education study committee and the legislative finance committee, shall provide staff for the public school capital outlay task force.
- Section 20. TEMPORARY PROVISION--PUBLIC SCHOOL CAPITAL OUTLAY TASK FORCE--DUTIES.--The public school capital outlay task force shall:
- A. study and evaluate the progress and effectiveness of programs administered pursuant to the Public School Capital Outlay Act and the Public School Capital Improvements Act;
- B. review the condition index and the methodology used for ranking projects;
- C. evaluate the existing permanent revenue streams as an adequate long-term funding source for public school capital outlay projects;
- D. monitor and assist the public school capital .150359.1

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outlay council and the public school facilities authority as they perform functions pursuant to the Public School Capital Outlay Act, particularly as they implement the statewide-based process for making grant awards; and

before the beginning of the first session of the Ε. forty-seventh legislature, report the results of its analyses, findings and recommendations to the governor and the legislature.

APPROPRIATION. -- Fifty-six million dollars Section 21. (\$56,000,000) is appropriated from the general fund operating reserve to the public school capital outlay fund for expenditure in fiscal years 2005 through 2007 for the purpose of making awards of grant assistance for correcting deficiencies pursuant to the Public School Capital Outlay Act. Any unexpended or unencumbered balance remaining at the end of fiscal year 2007 shall revert to the general fund operating reserve.

Section 22. REPEAL.--Section 22-24-5.2 NMSA 1978 (being Laws 2001, Chapter 328, Section 3) is repealed.

Section 23. EFFECTIVE DATE. -- The effective date of the provisions of Section 3 of this act is July 1, 2004.