11
12
13
14
15
16
17
18
19
20
21
22
23
24

1

2

10

SENATE BILL 111

46TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2004

INTRODUCED BY

Carroll H. Leavell

AN ACT

RELATING TO WORKERS' COMPENSATION; AMENDING THE TAX

ADMINISTRATION ACT TO INCLUDE ADMINISTRATION OF THE UNINSURED

EMPLOYERS' FEES; AMENDING THE WORKERS' COMPENSATION FUND ACT TO

PROVIDE FOR DISTRIBUTION OF REVENUES TO THE UNINSURED

EMPLOYERS' FUND; PROVIDING FOR EXCEPTIONS TO CONFIDENTIALITY

PURSUANT TO TAX ADMINISTRATION; RECONCILING MULTIPLE AMENDMENTS

TO THE SAME SECTION OF LAW IN LAWS 2003.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 7-1-2 NMSA 1978 (being Laws 1965, Chapter 248, Section 2, as amended) is amended to read:

"7-1-2. APPLICABILITY. -- The Tax Administration Act applies to and governs:

A. the administration and enforcement of the following taxes or tax acts as they now exist or may hereafter .149577.1

1	be amended:		
2	(1) Income Tax Act;		
3	(2) Withholding Tax Act;		
4	(3) Venture Capital Investment Act;		
5	(4) Gross Receipts and Compensating Tax Act		
6	and any state gross receipts tax;		
7	(5) Li quor Exci se Tax Act;		
8	(6) Local Liquor Excise Tax Act;		
9	(7) any municipal local option gross receipts		
10	tax;		
11	(8) any county local option gross receipts		
12	tax;		
13	(9) Special Fuels Supplier Tax Act;		
14	(10) Gasoline Tax Act;		
15	(11) petroleum products loading fee, which fee		
16	shall be considered a tax for the purpose of the Tax		
17	Administration Act;		
18	(12) Alternative Fuel Tax Act;		
19	(13) Cigarette Tax Act;		
20	(14) Estate Tax Act;		
21	(15) Railroad Car Company Tax Act;		
22	(16) Investment Credit Act, Capital Equipment		
23	Tax Credit Act, rural job tax credit, Laboratory Partnership		
24	with Small Business Tax Credit Act and Technology Jobs Tax		
25	Credit Act;		

1	(17) Corporate Income and Franchise Tax Act;			
2	(18) Uniform Division of Income for Tax			
3	Purposes Act;			
4	(19) Multistate Tax Compact;			
5	(20) Tobacco Products Tax Act; and			
6	(21) the telecommunications relay service			
7	surcharge imposed by Section 63-9F-11 NMSA 1978, which			
8	surcharge shall be considered a tax for the purposes of the Tax			
9	Administration Act;			
10	B. the administration and enforcement of the			
11	following taxes, surtaxes, advanced payments or tax acts as			
12	they now exist or may hereafter be amended:			
13	(1) Resources Excise Tax Act;			
14	(2) Severance Tax Act;			
15	(3) any severance surtax;			
16	(4) Oil and Gas Severance Tax Act;			
17	(5) Oil and Gas Conservation Tax Act;			
18	(6) Oil and Gas Emergency School Tax Act;			
19	(7) Oil and Gas Ad Valorem Production Tax Act;			
20	(8) Natural Gas Processors Tax Act;			
21	(9) Oil and Gas Production Equipment Ad			
22	Valorem Tax Act;			
23	(10) Copper Production Ad Valorem Tax Act;			
24	(11) any advance payment required to be made			
25	by any act specified in this subsection, which advance payment			
	. 149577. 1			

1	shall be considered a tax for the purposes of the Tax			
2	Administration Act;			
3	(12) Enhanced Oil Recovery Act;			
4	(13) Natural Gas and Crude Oil Production			
5	Incentive Act; and			
6	(14) intergovernmental production tax credit			
7	and intergovernmental production equipment tax credit;			
8	C. the administration and enforcement of the			
9	following taxes, surcharges, fees or acts as they now exist or			
10	may hereafter be amended:			
11	(1) Weight Distance Tax Act;			
12	(2) the workers' compensation fee authorized			
13	by Section 52-5-19 NMSA 1978, which fee shall be considered a			
14	tax for purposes of the Tax Administration Act;			
15	(3) Uniform Unclaimed Property Act;			
16	(4) 911 emergency surcharge and the network			
17	and database surcharge, which surcharges shall be considered			
18	taxes for purposes of the Tax Administration Act;			
19	(5) the solid waste assessment fee authorized			
20	by the Solid Waste Act, which fee shall be considered a tax for			
21	purposes of the Tax Administration Act;			
22	(6) the water conservation fee imposed by			
23	Section 74-1-13 NMSA 1978, which fee shall be considered a tax			
24	for the purposes of the Tax Administration Act; [and]			
25	(7) the gaming tax imposed pursuant to the			
	. 149577. 1			
	= /1 =			

e e
del et
) = [
r ial
mate:
red 1
icket
br a

Gaming Control Act; and

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(8) the uninsured employers' fees authorized by Section 52-1-9.1 NMSA 1978, which fees shall be considered taxes for purposes of the Tax Administration Act; and

the administration and enforcement of all other laws, with respect to which the department is charged with responsibilities pursuant to the Tax Administration Act, but only to the extent that the other laws do not conflict with the Tax Administration Act."

Section 2. A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] UNINSURED EMPLOYERS' FUND--DISTRIBUTION. --A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the uninsured employers' fund of all amounts designated as contributions to that fund under the provisions of Section 52-1-9.1 NMSA 1978."

Section 3. Section 7-1-8 NMSA 1978 (being Laws 1965, Chapter 248, Section 13, as amended by Laws 2003, Chapter 398, Section 5 and by Laws 2003, Chapter 439, Section 1) is amended to read:

CONFIDENTIALITY OF RETURNS AND OTHER **"7-1-8.** INFORMATION. -- It is unlawful for an employee of the department or a former employee of the department to reveal to an individual other than another employee of the department information contained in the return of a taxpayer made pursuant

to a law subject to administration and enforcement under the provisions of the Tax Administration Act or any other information about a taxpayer acquired as a result of his employment by the department and not available from public sources, except:

A. to an authorized representative of another

- A. to an authorized representative of another state; provided that the receiving state has entered into a written agreement with the department to use the information for tax purposes only and that the receiving state has enacted a confidentiality statute similar to this section to which the representative is subject;
- B. to a representative of the secretary of the treasury or the secretary's delegate pursuant to the terms of a reciprocal agreement entered into with the federal government for exchange of the information;
- C. to the multistate tax commission or its authorized representative; provided that the information is used for tax purposes only and is disclosed by the multistate tax commission only to states that have met the requirements of Subsection A of this section;
- D. to a district court, an appellate court or a federal court:
- (1) in response to an order thereof in an action relating to taxes to which the state is a party and in which the information sought is about a taxpayer who is party

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

to the action and is material to the inquiry, in which case only that information may be required to be produced in court and admitted in evidence subject to court order protecting the confidentiality of the information and no more;

- (2) in an action in which the department is attempting to enforce an act with which the department is charged or to collect a tax; or
- (3) in any matter in which the department is a party and the taxpayer has put his own liability for taxes at issue, in which case only that information regarding the taxpayer who is party to the action may be produced, but this shall not prevent the disclosure of department policy or interpretation of law arising from circumstances of a taxpayer who is not a party;
- to the taxpayer or to the taxpayer's authorized representative; provided, however, that nothing in this subsection shall be construed to require any employee to testify in a judicial proceeding except as provided in Subsection D of this section:
- information obtained through the administration of a law not subject to administration and enforcement under the provisions of the Tax Administration Act to the extent that release of that information is not otherwise prohibited by law;
- in a manner, for statistical purposes, that the information revealed is not identified as applicable to an

individual taxpayer;

H. with reference to information concerning the tax on tobacco imposed by Sections 7-12-1 through 7-12-13 and Sections 7-12-15 and 7-12-17 NMSA 1978 to a committee of the legislature for a valid legislative purpose or to the attorney general for purposes of Section 6-4-13 NMSA 1978 and the master settlement agreement defined in Section 6-4-12 NMSA 1978;

- I. to a transferee, assignee, buyer or lessor of a liquor license, the amount and basis of an unpaid assessment of tax for which his transferor, assignor, seller or lessee is liable:
- J. to a purchaser of a business as provided in Sections 7-1-61 through 7-1-63 NMSA 1978, the amount and basis of an unpaid assessment of tax for which the purchaser's seller is liable;
- K. to a municipality of this state upon its request for a period specified by that municipality within the twelve months preceding the request for the information by that municipality:
- (1) the names, taxpayer identification numbers and addresses of registered gross receipts taxpayers reporting gross receipts for that municipality under the Gross Receipts and Compensating Tax Act or a local option gross receipts tax imposed by that municipality. The department may also release the information described in this paragraph quarterly or upon

2

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

such other periodic basis as the secretary and the municipality may agree; and

information indicating whether persons **(2)** shown on a list of businesses located within that municipality furnished by the municipality have reported gross receipts to the department but have not reported gross receipts for that municipality under the Gross Receipts and Compensating Tax Act or a local option gross receipts tax imposed by that muni ci pal i ty.

The employees of municipalities receiving information as provided in this subsection shall be subject to the penalty contained in Section 7-1-76 NMSA 1978 if that information is revealed to individuals other than other employees of the municipality in question or the department;

to the commissioner of public lands for use in L. auditing that pertains to rentals, royalties, fees and other payments due the state under land sale, land lease or other land use contracts; the commissioner of public lands and employees of the commissioner are subject to the same provisions regarding confidentiality of information as employees of the department;

M the department shall furnish, upon request by the child support enforcement division of the human services department, the last known address with date of all names certified to the department as being absent parents of children

receiving public financial assistance. The child support enforcement division personnel shall use such information only for the purpose of enforcing the support liability of the absent parents and shall not use the information or disclose it for any other purpose; the child support enforcement division and its employees are subject to the provisions of this section with respect to any information acquired from the department;

- N. with respect to the tax on gasoline imposed by the Gasoline Tax Act, the department shall make available for public inspection at monthly intervals a report covering the number of gallons of gasoline and ethanol blended fuels received and deducted, and the amount of tax paid by each person required to file a gasoline tax return or pay gasoline tax in the state of New Mexico;
- 0. the identity of a rack operator, importer, blender, supplier or distributor and the number of gallons reported on returns required under the Gasoline Tax Act, Special Fuels Supplier Tax Act or Alternative Fuel Tax Act to a rack operator, importer, blender, distributor or supplier, but only when it is necessary to enable the department to carry out its duties under the Gasoline Tax Act, the Special Fuels Supplier Tax Act or the Alternative Fuel Tax Act;
- P. the department shall release upon request only the names and addresses of all gasoline or special fuel distributors, wholesalers and retailers to the New Mexico

department of agriculture, the employees of which are thereby subject to the penalty contained in Section 7-1-76 NMSA 1978 if that information is revealed to individuals other than employees of either the New Mexico department of agriculture or the department;

- Q. the department shall answer all inquiries concerning whether a person is or is not a registered taxpayer for tax programs that require registration, but nothing in this subsection shall be construed to allow the department to answer inquiries concerning whether a person has filed a tax return;
- R. upon request of a municipality or county of this state, the department shall permit officials or employees of the municipality or county to inspect the records of the department pertaining to an increase or decrease to a distribution or transfer made pursuant to Section 7-1-6.15 NMSA 1978 for the purpose of reviewing the basis for the increase or decrease. The municipal or county officials or employees receiving information provided in this subsection shall not reveal that information to any person other than another employee of the municipality or the county, the department or a district court, an appellate court or a federal court in a proceeding relating to a disputed distribution and in which both the state and the municipality or county are parties. Information provided pursuant to provisions of this subsection that is revealed other than as provided in this subsection

shall subject the person revealing the information to the penalties contained in Section 7-1-76 NMSA 1978;

- S. to a county of this state that has in effect a local option gross receipts tax imposed by the county upon its request for a period specified by that county within the twelve months preceding the request for the information by that county:
- and addresses of registered gross receipts taxpayers reporting gross receipts either for that county in the case of a local option gross receipts tax imposed on a countywide basis or only for the areas of that county outside of any incorporated municipalities within that county in the case of a county local option gross receipts tax imposed only in areas of the county outside of any incorporated municipalities. The department may also release the information described in this paragraph quarterly or upon such other periodic basis as the secretary and the county may agree;
- (2) in the case of a local option gross receipts tax imposed by a county on a countywide basis, information indicating whether persons shown on a list of businesses located within the county furnished by the county have reported gross receipts to the department but have not reported gross receipts for that county under the Gross Receipts and Compensating Tax Act or a local option gross

receipts tax imposed by that county on a countywide basis; and

(3) in the case of a local option gross receipts tax imposed by a county only on persons engaging in business in that area of the county outside of incorporated municipalities, information indicating whether persons on a list of businesses located in that county outside of the incorporated municipalities but within that county furnished by the county have reported gross receipts to the department but have not reported gross receipts for that county outside of the incorporated municipalities within that county under the Gross Receipts and Compensating Tax Act or a local option gross receipts tax imposed by the county only on persons engaging in business in that county outside of the incorporated municipalities.

The officers and employees of counties receiving information as provided in this subsection shall be subject to the penalty contained in Section 7-1-76 NMSA 1978 if the information is revealed to individuals other than other officers or employees of the county in question or the department;

T. to authorized representatives of an Indian nation, tribe or pueblo, the territory of which is located wholly or partially within New Mexico, pursuant to the terms of a reciprocal agreement entered into with the Indian nation, tribe or pueblo for the exchange of that information for tax

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

purposes only; provided that the Indian nation, tribe or pueblo has enacted a confidentiality statute similar to this section;

- U. information with respect to the taxes or tax acts administered pursuant to Subsection B of Section 7-1-2 NMSA 1978, except that:
- (1) information for or relating to a period prior to July 1, 1985 with respect to Sections 7-25-1 through 7-25-9 and 7-26-1 through 7-26-8 NMSA 1978 may be released only to a committee of the legislature for a valid legislative purpose;
- (2) except as provided in Paragraph (3) of this subsection, contracts and other agreements between the taxpayer and other parties and the proprietary information contained in those contracts and agreements shall not be released without the consent of all parties to the contract or agreement; and
- (3) audit workpapers and the proprietary information contained in the workpapers shall not be released except to:
- (a) the minerals management service of the United States department of the interior, if production occurred on federal land;
- (b) a person having a legal interest in the property that is subject to the audit;
 - (c) a purchaser of products severed from

a property subject to the audit; or

(d) the authorized representative of any of the persons in Subparagraphs (a) through (c) of this paragraph. This paragraph does not prohibit the release of proprietary information contained in the workpapers that is also available from returns or from other sources not subject to the provisions of this section;

V. information with respect to the taxes, surtaxes, advance payments or tax acts administered pursuant to Subsection C of Section 7-1-2 NMSA 1978;

W. to the public regulation commission, information with respect to the Corporate Income and Franchise Tax Act required to enable the commission to carry out its duties;

X. to the state racing commission, information with respect to the state, municipal and county gross receipts taxes paid by [race tracks] racetracks;

Y. upon request of a corporation authorized to be formed under the Educational Assistance Act, the department shall furnish the last known address and the date of that address of every person certified to the department as an absent obligor of an educational debt due and owed to the corporation or that the corporation has lawfully contracted to collect. The corporation and its officers and employees shall use that information only to enforce the educational debt obligation of the absent obligors and shall not disclose that

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

information or use it for any other purpose;

Z. a decision and order made by a hearing officer pursuant to Section 7-1-24 NMSA 1978 with respect to a protest filed with the secretary on or after July 1, 1993;

AA. information required by a provision of the Tax Administration Act to be made available to the public by the department;

BB. upon request by the Bernalillo county metropolitan court, the department shall furnish the last known address and the date of that address for every person the court certifies to the department as a person who owes fines, fees or costs to the court or who has failed to appear pursuant to a court order or a promise to appear;

CC. upon request by a magistrate court, the department shall furnish the last known address and the date of that address for every person the court certifies to the department as a person who owes fines, fees or costs to the court or who has failed to appear pursuant to a court order or a promise to appear;

DD. to the national tax administration agencies of Mexico and Canada, provided the agency receiving the information has entered into a written agreement with the department to use the information for tax purposes only and is subject to a confidentiality statute similar to this section;

> to a district attorney, a state district court EE.

4	
5	i s
6	Act
7	act
8	
9	lie
10	Sul
11	
12	pro
13	<u>NM</u>
14	the
15	
16	<u>adı</u>
17	<u>COI</u>
18	<u>i d</u>
19	<u>i n</u>
20	<u>19</u> ′
21	
22	Cha
23	
24	CO
25	
	i

2

3

grand jury or federal grand jury for an investigation of or proceeding related to an alleged criminal violation of the tax laws;

- FF. to a third party subject to a subpoena or levy issued pursuant to the provisions of the Tax Administration Act, the identity of the taxpayer involved, the taxes or tax acts involved and the nature of the proceeding; [and]
- GG. to the gaming control board, tax returns of license applicants and their affiliates as defined in Subsection E of Section 60-2E-14 NMSA 1978;
- HH. any written ruling on questions of evidence or procedure made by a hearing officer pursuant to Section 7-1-24

 NMSA 1978; provided that the name and identification number of the taxpayer requesting the ruling shall not be provided; and
- II. to representatives of the workers' compensation administration, authorized by the director of the workers' compensation administration for this purpose, to facilitate the identification of taxpayers that are delinquent or noncompliant in payment of fees required by Section 52-1-9.1 or 52-5-19 NMSA 1978."
- Section 4. Section 52-1-9.1 NMSA 1978 (being Laws 2003, Chapter 258, Section 1) is amended to read:
- "52-1-9.1. UNINSURED EMPLOYERS' FUND--WORKERS'
 COMPENSATION ADMINISTRATION--ADDITIONAL DUTIES.--
- A. The "uninsured employers' fund" is created in . 149577.1

2

3

4

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the state treasury. The fund shall be administered by the workers' compensation administration as a separate account. The administration shall adopt rules to administer the fund pursuant to the provisions of this section.

- В. The fund shall consist of uninsured employers' fees pursuant to this section and all income derived from investment of the fund. Each New Mexico employer or his insurance carrier shall quarterly pay an uninsured employers' fee to the workers' compensation administration amounting to a percentage established by the administration, not to exceed one percent, of the money paid out during that quarter as compensation benefits and medical benefits, exclusive of attorney fees and related benefits. The fund shall also consist of any other money appropriated, distributed or otherwise allocated to the fund for the purpose of this Notwithstanding any other provision of law, any section. penalties or interest collected by the taxation and revenue department pursuant to the provisions of the Workers' Compensation Act shall be deposited in the fund.
- C. The workers' compensation administration shall adopt rules for the assessment of the uninsured employers' fees. The rate shall be determined once before the end of each fiscal year by the workers' compensation administration so as to provide a sufficient income to meet payments from the fund for the next fiscal year; provided that for the first fiscal

2

3

4

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

year the percentage shall be one-half percent. The uninsured employers' fees shall be collected and deposited to the credit of the uninsured employers' fund by the taxation and revenue department in the same manner as for the workers' compensation administration fund created pursuant to Section 52-5-19 NMSA 1978. The uninsured employers' fees authorized in this section shall be administered and enforced by the taxation and revenue department pursuant to the provisions of the Tax Administration Act.

Money in the fund is appropriated to the workers' compensation administration to pay workers compensation benefits to a person entitled to the benefits when that person's employer has failed to maintain workers' compensation coverage because of fraud, misconduct or other failure to insure or otherwise make compensation payments. purposes of this subsection, a worker who has affirmatively elected not to accept the provisions of the Workers' Compensation Act shall not be eligible for payment of workers' compensation from the uninsured employers' fund. The director may pay reasonable costs of administering the uninsured employers' fund from the fund, but money in the fund shall not be used for administrative costs unrelated to the fund or any activity of the workers' compensation administration other than as provided in this section. The superintendent of insurance shall examine and audit the fund pursuant to the provisions of

1

2

3

4

5

6

7

8

9

10

11

12

13

17

18

22

23

24

25

Chapter 59A, Article 4 NMSA 1978.

- The director may authorize payments to a person from the uninsured employers' fund if the injury or cause of incapacity occurs in New Mexico and would be compensable under the Workers' Compensation Act.
- The uninsured employers' fund, by subrogation, F. has all the rights, powers and benefits of the employee or the employee's dependents against the employer failing to make the compensation payments.
- The uninsured employers' fund, subject to approval of the director, shall discharge its obligations by contracting with an independent adjusting company that is licensed and principally located in New Mexico as prescribed by Section 59A-13-11 NMSA 1978 or Chapter 59A, Article 12A NMSA 1978.
- H. For the purpose of ensuring the health, safety and welfare of the public, the director or a workers' compensation judge shall:
- order the uninsured employer to reimburse the uninsured employers' fund for all benefits paid to or on behalf of an injured employee by the uninsured employers' fund along with interest, costs and [attorneys] attorney fees; and
- (2) impose a penalty against the uninsured employer of not less than fifteen percent nor more than fifty percent of the value of the total award in connection with the

claim that shall be paid into the uninsured employers' fund.

- I. The liability of the state, the workers' compensation administration and the state treasurer, with respect to payment of any compensation benefits, expenses, fees or disbursement properly chargeable against the uninsured employers' fund, is limited to the assets in the uninsured employers' fund, and they are not otherwise liable for any payment.
- J. The uninsured employers' fund shall be considered a payor of last resort within the workers' compensation system. No other payor liable for payments under the Workers' Compensation Act shall have its liabilities affected or discharged by payments from the uninsured employers' fund. Any payments to workers paid by the uninsured employers' fund shall be subject to subrogation and apportionment to the same extent as payments to an injured worker from a third party tortfeasor.
- K. In any claim against an employer by the uninsured employers' fund, or by or on behalf of the employee to whom or to whose dependents compensation and other benefits are paid or payable from the uninsured employers' fund, the burden of proof is on the employer or other party in interest objecting to the claim. The claim is presumed to be valid up to the full amount of workers' compensation benefits paid to the employee or the employee's dependents. This subsection

applies whether the claim is filed in court or in an adjudicative proceeding under the authority of the workers' compensation administration.

Nothing in this section shall be construed to extend exclusive remedy protection pursuant to Section 52-1-6 or 52-1-9 NMSA 1978 to any employer whose injured worker is paid by the uninsured employers' fund.

Nothing in this section shall be construed to M. supersede Section 52-5-10 NMSA 1978."

- 22 -