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HOUSE BILL 66

45TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2001

INTRODUCED BY

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AN ACT

**RELATING TO ELECTRONIC RECORDS; PROVIDING FOR TECHNOLOGICAL
NEUTRALITY IN THE ELECTRONIC AUTHENTICATION OF DOCUMENTS.**

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

**Section 1. Section 14-15-2 NMSA 1978 (being Laws 1996,
Chapter 11, Section 2, as amended) is amended to read:**

**"14-15-2. PURPOSE. -- The purpose of the Electronic
Authentication of Documents Act is to:**

**A. provide a centralized, public sector,
electronic registry for authenticating electronic documents by
means of a public and private key system;**

**B. promote electronic commerce by eliminating
barriers resulting from uncertainties over signature
requirements and promoting the development of the legal and
business infrastructure necessary to implement secure**

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1 electronic commerce;

2 C. facilitate electronic filing of documents with
3 government agencies and promote efficient delivery of
4 government services by means of reliable, secure electronic
5 records and document transactions; ~~and~~

6 D. establish a coherent approach to rules and
7 standards regarding the authentication and integrity of
8 electronic records that can serve as a model to be adopted by
9 other states and help to promote uniformity among the various
10 states; and

11 E. promote technological neutrality in electronic
12 authentication. "

13 Section 2. Section 14-15-3 NMSA 1978 (being Laws 1996,
14 Chapter 11, Section 3, as amended) is amended to read:

15 "14-15-3. DEFINITIONS. --As used in the Electronic
16 Authentication of Documents Act:

17 A. "archival listing" means entries in the
18 register that show public keys that are no longer current;

19 B. "authenticate" means to ascertain the identity
20 of the originator, verify the integrity of the electronic data
21 and establish a link between the data and the originator;

22 C. "certificate" means a record that at a minimum
23 (1) identifies the certification authority
24 issuing it;

25 (2) names or otherwise identifies its

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1 subscriber or the device or electronic agent under the control
2 of the subscriber;

3 (3) contains a public key under the control
4 of the subscriber;

5 (4) specifies the public key's operational
6 period; and

7 (5) is signed with a digital signature by the
8 certification authority issuing it;

9 D. "digital signature" means a type of electronic
10 signature created by transforming an electronic record using a
11 message digest function and encrypting the resulting
12 transformation with an asymmetric cryptosystem using the
13 signer's private key so that any person having the initial
14 untransformed electronic record, the encrypted transformation
15 and the signer's corresponding public key can accurately
16 determine whether the transformation was created using the
17 private key that corresponds to the signer's public key and
18 whether the initial electronic record has been altered since
19 the transformation was made;

20 E. "document" means ~~[any]~~ an identifiable
21 collection of words, letters or graphical knowledge
22 representations, regardless of the mode of representation.
23 "Document" includes correspondence, agreements, invoices,
24 reports, certifications, maps, drawings and images in both
25 electronic and hard copy formats;

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1 F. "electronic authentication" means the
2 electronic signing of a document that establishes a verifiable
3 link between the originator of a document and the document by
4 means of optical, electrical, digital, magnetic,
5 electromagnetic, wireless, biological or other technology
6 providing similar capabilities, including by means of a public
7 key and private key system;

8 G. "key pair" means, in a public and private key
9 system, a private key and its corresponding public key that
10 can verify an electronic authentication created by the private
11 key;

12 H. "message digest function" means an algorithm
13 that maps or translates the sequence of bits comprising an
14 electronic record into another generally smaller set of bits,
15 referred to as the message digest, without requiring the use
16 of any secret information, such as a key, and with the result
17 that an electronic record yields that same message digest
18 every time the algorithm is executed using the electronic
19 record as input and it is computationally unfeasible for two
20 electronic records to be found or deliberately generated to
21 produce the same message digest using the algorithm unless the
22 two records are precisely identical;

23 I. "office" means the office of electronic
24 documentation;

25 J. "originator" means the person who signs a

1 document electronically;

2 K. "person" means ~~any~~ an individual or entity,
3 including:

4 (1) an estate, trust, receiver, cooperative
5 association, club, corporation, company, firm, partnership,
6 joint venture or syndicate; and

7 (2) any federal, state or local governmental
8 unit or subdivision or any agency, department or
9 instrumentality thereof;

10 L. "private key" means the code or alphanumeric
11 sequence used to encode an electronic authentication that is
12 known only to its owner and that is the part of a key pair
13 used to create a digital signature;

14 M. "public key" means the code or alphanumeric
15 sequence used to decode an electronic authentication and that
16 is the part of a key pair used to verify a digital signature;

17 N. "public and private key system" means the
18 hardware, software and firmware provided by a vendor for the
19 following purposes:

20 (1) to generate public and private key
21 pairs;

22 (2) to produce a record abstraction by means
23 of a message digest function;

24 (3) to encode a signature block and a record
25 abstraction or an entire document;

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1 (4) to decode a signature block and a record
2 abstraction or an entire document; and

3 (5) to verify the integrity of a document;

4 0. "register" means a system for storing and
5 retrieving certificates or information relevant to
6 certificates, including information relating to the status of
7 a certificate;

8 P. "revocation" means the act of notifying the
9 secretary that a public key has ceased or will cease to be
10 effective after a specified time and date;

11 Q. "secretary" means the secretary of state; [~~and~~]

12 R. "signed" or "signature" means [~~any~~] a symbol
13 executed or adopted or [~~any~~] a security procedure employed
14 or adopted using electronic means or otherwise, by or on
15 behalf of a person with the intent to authenticate a record;
16 and

17 S. "technological neutrality" means the methods
18 selected to carry out electronic authentication that do not
19 require or accord greater legal status or effect to the
20 implementation or application of a specific technology or
21 technical specification for performing the functions of
22 creating, storing, generating, receiving, communicating or
23 authenticating electronic records or electronic signatures. "

24 Section 3. Section 14-15-5 NMSA 1978 (being Laws 1996,
25 Chapter 11, Section 5) is amended to read:

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1 "14-15-5. [REGULATIONS] RULES. --

2 A. The secretary shall adopt [~~regulations~~]
3 rules to accomplish the purposes of the Electronic
4 Authentication of Documents Act.

5 B. The [~~regulations~~] rules shall address the
6 following matters:

- 7 (1) registration of public keys;
8 (2) revocation of public keys; and
9 (3) reasonable public access to the public
10 keys maintained by the office.

11 C. The [~~regulations~~] rules may address the
12 following matters:

13 (1) circumstances under which the office
14 may reject an application for registration of a public key;

15 (2) circumstances under which the office
16 may cancel the listing of a public key; [~~and~~]

17 (3) circumstances under which the office
18 may reject an attempt to revoke registration of a public
19 key; and

20 (4) circumstances under which the office
21 may approve electronic authentication other than by means of
22 public or private key systems. "