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50TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2011

INTRODUCED BY

DISCUSSION DRAFT

FOR THE LEGISLATIVE HEALTH AND HUMAN SERVICES COMMITTEE

AN ACT

RELATING TO HEALTH INSURANCE; ENACTING THE NEW MEXICO HEALTH INSURANCE EXCHANGE ACT; PROVIDING FOR A BOARD OF DIRECTORS OF THE EXCHANGE; PROVIDING FOR POWERS AND DUTIES OF THE EXCHANGE; PROVIDING FOR QUALIFIED HEALTH PLAN CERTIFICATION; REQUIRING CARRIERS THAT OFFER HEALTH BENEFIT PLANS IN THE INDIVIDUAL OR SMALL GROUP MARKET TO OFFER QUALIFIED HEALTH PLANS THROUGH THE EXCHANGE; PROVIDING FOR ENROLLMENT AND COVERAGE ELECTION; PROVIDING FOR DISPUTE RESOLUTION; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978; RECONCILING MULTIPLE AMENDMENTS TO THE SAME SECTION OF LAW IN LAWS 2009; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. [NEW MATERIAL] SHORT TITLE.--Sections 1 through 14 of this act may be cited as the "New Mexico Health Insurance Exchange Act".

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1 SECTION 2. [NEW MATERIAL] DEFINITIONS.--As used in the
2 New Mexico Health Insurance Exchange Act:

3 A. "actuarial value" means the percentage of
4 expected medical expenses paid by a health benefit plan for a
5 standard population, usually stated as a percentage from zero
6 percent for a health benefit plan that pays nothing to one
7 hundred percent for a health benefit plan that pays all medical
8 expenses;

9 B. "board" means the board of directors of the
10 exchange;

11 C. "bronze level of coverage" means a level of
12 coverage that is designed to provide benefits that are
13 actuarially equivalent to sixty percent of the full actuarial
14 value of the benefits provided under a health benefit plan;

15 D. "carrier" means a person that is subject to
16 licensure by the superintendent or subject to the provisions of
17 the New Mexico Insurance Code and that provides one or more
18 health benefit or insurance plans in the state;

19 E. "catastrophic coverage" means a level of
20 coverage offered to individuals that provides essential health
21 benefits only after the covered individual has incurred cost-
22 sharing expenses in an amount equal to the dollar amount of the
23 annual limitation in effect under Section 223(c)(2)(A)(ii) of
24 the federal Internal Revenue Code of 1986;

25 F. "child" means an individual who is related to a

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1 principal insured by birth or adoption;

2 G. "dependent" means the spouse of a principal
3 insured or a child who is under the age of twenty-six;

4 H. "essential benefits" means the following
5 categories of items and services, as those items and services
6 are defined by federal regulation pursuant to Section 1302(b)
7 of the federal Patient Protection and Affordable Care Act:

- 8 (1) ambulatory patient services;
- 9 (2) emergency services;
- 10 (3) hospitalization;
- 11 (4) maternity and newborn care;
- 12 (5) mental health and substance abuse disorder
13 services, including behavioral health treatment;
- 14 (6) prescription drugs;
- 15 (7) rehabilitative and habilitative services
16 and devices;
- 17 (8) laboratory services;
- 18 (9) preventive and wellness services and
19 chronic disease management; and
- 20 (10) pediatric services, including oral and
21 vision care;

22 I. "exchange" means the New Mexico health insurance
23 exchange created pursuant to the New Mexico Health Insurance
24 Exchange Act offering qualified health plans to qualified
25 individuals in the individual market and the small group

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1 market;

2 J. "free choice voucher" means the amount equal in
3 value to what an employer would have contributed for a
4 qualified health plan if an employee would have been covered
5 under the qualified health plan; provided that:

6 (1) the required employee contribution exceeds
7 eight percent of the employee's household income for the
8 taxable year;

9 (2) the required employee contribution does
10 not exceed nine and eight-tenths percent of the employee's
11 household income for the taxable year;

12 (3) the employee's household income is not
13 greater than four hundred percent of the federal poverty level;
14 and

15 (4) the employee does not participate in the
16 qualified health plan chosen by the employee's employer;

17 K. "gold level of coverage" means a level of
18 coverage that is designed to provide benefits that are
19 actuarially equivalent to eighty percent of the full actuarial
20 value of the benefits provided under a health benefit plan;

21 L. "health benefit plan" means a policy, contract,
22 certificate or agreement offered by a carrier to provide,
23 deliver, arrange for, pay for or reimburse any of the costs of
24 health care services. "Health benefit plan" does not mean:

25 (1) coverage only for accident or disability

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1 income insurance, or a combination of both;

2 (2) coverage issued as a supplement to
3 liability insurance;

4 (3) liability insurance, including general
5 liability insurance and automobile liability insurance;

6 (4) workers' compensation or similar
7 insurance;

8 (5) automobile medical payment insurance;

9 (6) credit-only insurance;

10 (7) coverage for on-site medical clinics;

11 (8) other similar insurance coverage under
12 which benefits for medical care are secondary or incidental to
13 other insurance benefits; or

14 (9) self-insured plans;

15 M. "individual market" means the market for health
16 insurance coverage offered to individuals other than in
17 connection with a group health plan;

18 N. "level of coverage" means the superintendent's
19 rating of a qualified health plan on the basis of the actuarial
20 value of essential benefits provided under the plan, pursuant
21 to regulations issued by the federal secretary of health and
22 human services;

23 O. "navigator" means an entity that, in a manner
24 culturally and linguistically appropriate to the state's
25 diverse populations, conducts public education, distributes tax

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1 credit and qualified health plan enrollment information,
2 facilitates enrollment in qualified health plans or provides
3 referrals to consumer assistance or ombudsman services.

4 "Navigator" does not mean a carrier or a person that receives
5 any consideration, directly or indirectly, from any carrier in
6 connection with the enrollment of a qualified individual in a
7 qualified health plan;

8 P. "plan year" means the period of time during
9 which a qualified individual is covered under a health benefit
10 plan pursuant to the contract governing the plan;

11 Q. "platinum level of coverage" means a level of
12 coverage that is designed to provide benefits that are
13 actuarially equivalent to ninety percent of the full actuarial
14 value of the benefits provided under a health benefit plan;

15 R. "premium" means the consideration for insurance,
16 by whatever name the consideration is called. Any
17 "assessment", "membership", "policy", "survey", "inspection",
18 "service" or similar fee or other charge in consideration for
19 an insurance contract is part of the premium;

20 S. "producer" means a person that is licensed in
21 the state to sell, solicit or negotiate insurance;

22 T. "qualified employer" means a small employer that
23 elects to make its full-time employees, and, at the option of
24 the employer, some or all of its part-time employees, eligible
25 for one or more qualified health plans offered in the small

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1 group market through the exchange; provided that the employer:

2 (1) has its principal place of business in the
3 state and elects to provide coverage through the exchange to
4 all of its eligible employees, wherever employed; or

5 (2) elects to provide coverage through the
6 exchange to all of its eligible employees who are principally
7 employed in the state;

8 U. "qualified health plan" means health insurance
9 coverage or a group health plan that the superintendent has
10 certified as meeting the requirements in state and federal law
11 for coverage to be offered through the exchange, including the
12 following requirements:

13 (1) that the carrier offering the health
14 insurance coverage or group health plan is licensed and in good
15 standing to offer health insurance coverage in the state;

16 (2) that the plan offers essential benefits at
17 the bronze, silver, gold or platinum level of coverage or meets
18 the requirements of a catastrophic plan;

19 (3) that the carrier offers at least one
20 qualified health plan in the silver level of coverage and at
21 least one plan in the gold level of coverage in the exchange;

22 (4) that the carrier agrees to charge the same
23 premium for each qualified health plan within each level of
24 coverage without regard to whether the plan is offered through
25 the exchange, directly from the carrier or through a producer;

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1 and

2 (5) that the plan complies with state and
3 federal regulations;

4 V. "qualified individual" means an individual:

5 (1) who seeks to enroll or who participates in
6 a qualified health plan offered through the exchange and who
7 meets one of the following residency requirements:

8 (a) the individual is a resident of the
9 state and is, and continues to be, legally domiciled and
10 physically residing on a full-time basis in a place of
11 habitation in the state that remains the person's principal
12 residence and from which the person is absent only for a
13 temporary or transitory purpose;

14 (b) the individual is a full-time
15 student attending an educational institution outside of the
16 state but, prior to attending the educational institution, met
17 the requirements of Subparagraph (a) of this paragraph;

18 (c) the individual is a full-time
19 student attending an institution of higher education located in
20 the state;

21 (d) the individual, whether a resident
22 or not, is a dependent; or

23 (e) the individual, whether a resident
24 or not, is an employee of a qualified employer; and

25 (2) who is not:

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1 (a) incarcerated at the time of
2 enrollment, other than incarceration pending the disposition of
3 charges; or

4 (b) reasonably expected to be a citizen
5 or national of the United States or an alien lawfully present
6 in the United States;

7 W. "silver level of coverage" means a level of
8 coverage that is designed to provide benefits that are
9 actuarially equivalent to seventy percent of the full actuarial
10 value of the benefits provided under a health benefit plan;

11 X. "small employer" means a person that is actively
12 engaged in business that employed an average of at least one
13 but not more than fifty full-time-equivalent employees on
14 business days during the preceding calendar year and that
15 employs at least one employee in the first day of the plan
16 year; provided that:

17 (1) the small employer elects to make all
18 full-time employees eligible for one or more qualified health
19 plans offered in the small group market through the exchange;

20 (2) persons that are affiliated persons or
21 that are eligible to file a combined tax return for purposes of
22 state income taxation shall be considered one small employer;

23 (3) in the case of an employer that was not in
24 existence throughout a preceding calendar year, the
25 determination of whether the employer is a small employer shall

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1 be based on the average number of employees that the employer
2 is reasonably expected to employ on working days in the current
3 calendar year; and

4 (4) the person is not a self-insured entity;

5 Y. "small group market" means the small business
6 health options program under which employees obtain health
7 insurance coverage, directly or through any arrangement, on
8 behalf of the employees and their dependents through a
9 qualified health plan maintained by a qualified employer;

10 Z. "stand-alone dental benefits" means limited
11 scope dental benefits meeting the requirements of Section
12 9832(c)(2)(A) of the federal Internal Revenue Code of 1986 and
13 federal regulations regarding pediatric oral health benefits;
14 and

15 AA. "superintendent" means the superintendent of
16 insurance of the insurance division of the public regulation
17 commission or its successor agency.

18 SECTION 3. [NEW MATERIAL] NEW MEXICO HEALTH INSURANCE
19 EXCHANGE CREATED--CORPORATE FORM.--The "New Mexico health
20 insurance exchange" is created as a nonprofit public
21 corporation, separate and apart from the state, to provide
22 increased access to health insurance in the state. The
23 exchange shall operate subject to the supervision and approval
24 of the board.

25 SECTION 4. [NEW MATERIAL] BOARD OF DIRECTORS.--

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1 A. The "board of directors of the New Mexico health
2 insurance exchange" is created. The board shall consist of
3 nine voting members. One voting ex-officio member shall be the
4 superintendent. One voting ex-officio member shall be the
5 secretary of human services or the secretary of the human
6 services department's successor agency.

7 B. Selection of the seven appointed voting members
8 shall be as follows:

9 (1) the governor shall appoint three members
10 as follows:

11 (a) one of whom shall be an officer,
12 general partner or proprietor of a for-profit small employer;

13 (b) one of whom shall be an officer,
14 general partner or proprietor of a nonprofit corporation that
15 is a small employer; and

16 (c) one of whom shall have at least
17 three years' experience as a health care administrator; and

18 (2) the New Mexico legislative council shall
19 appoint four members as follows:

20 (a) one of whom shall have at least
21 three years' experience as an actuary certified by the society
22 of actuaries;

23 (b) one of whom shall have experience as
24 a consumer in the high-risk insurance market;

25 (c) one of whom shall be an individual

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1 who purchases insurance in the individual insurance market; and

2 (d) one of whom shall be an employee of
3 a small employer.

4 C. Appointed members shall not have any income
5 derived from current or active employment in, a contract with
6 or consultation for the health care services finance or
7 coverage sector while serving on the board.

8 D. The board is subject to and shall comply with
9 the provisions of the Governmental Conduct Act, the Financial
10 Disclosure Act, the Open Meetings Act and the Administrative
11 Procedures Act as well as other statutes and rules applicable
12 to state agencies.

13 E. Initially, appointed members shall have terms
14 chosen by lot as follows: two members shall serve two-year
15 terms; two members shall serve three-year terms; and three
16 members shall serve four-year terms. Thereafter, members shall
17 serve four-year terms. An appointed member shall not serve
18 more than two consecutive terms. An appointed member shall
19 serve until the member's successor is appointed and qualified
20 or for six months, whichever period of time is shorter.

21 F. A majority of voting members constitutes a
22 quorum. The board may allow members' participation in meetings
23 by telephone or other electronic media that allow full
24 participation. Any decision by the board shall require a
25 majority of members voting in favor of the decision.

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1 G. Every third year, the board shall elect in open
2 session a chair and vice chair from among its members. The
3 chair or vice chair shall serve no more than two three-year
4 terms as chair and vice chair.

5 H. A vacancy on the board shall be filled by
6 appointment by the original appointing authority for the
7 remainder of the member's unexpired term.

8 I. A member may be removed from the board by a
9 majority vote of the members. The board shall set standards
10 for attendance and may remove a member for lack of attendance,
11 neglect of duty or malfeasance in office. A member shall not
12 be removed without proceedings consisting of at least one ten-
13 day notice of hearing and an opportunity to be heard. Removal
14 proceedings shall be before the board and in accordance with
15 procedures adopted by the board, including appeals procedures
16 to the attorney general.

17 J. Appointed members may receive per diem and
18 mileage in accordance with the Per Diem and Mileage Act,
19 subject to appropriation by the legislature and travel policy
20 as set by the board's bylaws. Appointed members shall receive
21 no other compensation, perquisite or allowance.

22 K. The board shall meet at the call of the chair
23 and not less than once monthly from July 1, 2011 until January
24 1, 2014. Thereafter, the board shall meet no less often than
25 once per calendar quarter. There shall be at least one week's

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1 notice given to members prior to any meeting. There shall be
2 sufficient notice provided to the public prior to meetings
3 pursuant to the Open Meetings Act.

4 L. The board shall report to the legislative health
5 and human services committee at least once a year or as
6 requested. The board shall report to the legislative finance
7 committee at least once per year, no later than September 1 of
8 each year.

9 M. The board may:

- 10 (1) create ad hoc advisory councils; and
11 (2) request assistance from other boards,
12 commissions, departments, agencies and organizations as
13 necessary to provide appropriate expertise to accomplish the
14 exchange's duties.

15 N. The board shall create:

- 16 (1) a standing advisory committee made up of
17 representatives of carriers;
18 (2) a standing advisory committee made up of
19 health care providers licensed pursuant to Chapter 61 NMSA
20 1978;
21 (3) a standing advisory committee made up of
22 health care consumers with experience purchasing in the
23 individual market or a high-risk market or employees of small
24 employers; and
25 (4) a standing advisory committee made up of

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1 two health care consumers who are private small employers and
2 two health care consumers who are nonprofit public
3 corporations.

4 O. The board may sue and be sued or otherwise take
5 any necessary or proper legal action.

6 SECTION 5. [NEW MATERIAL] PLAN OF OPERATION.--

7 A. The board shall submit a written plan of
8 operation to the superintendent with any provisions necessary
9 to ensure the fair, reasonable and equitable administration of
10 the exchange.

11 B. The plan of operation shall:

12 (1) establish written procedures to implement
13 the provisions of the New Mexico Health Insurance Exchange Act
14 to create an exchange through which:

15 (a) qualified individuals employed by
16 qualified employers may enroll in any qualified health plan
17 offered through the exchange at the level of coverage specified
18 by the employer;

19 (b) qualified employers can receive
20 assistance in the enrollment of their employees in qualified
21 health plans offered through the small group market;

22 (c) qualified individuals may enroll in
23 any qualified health plan offered through the individual
24 market;

25 (d) procedures are established for the

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1 collection of assessments from carriers, qualified employers,
2 qualified individuals and producers as needed to support the
3 operation of the exchange;

4 (e) the amount of assessment is
5 established pursuant to Subsection A of Section 14 of the New
6 Mexico Health Insurance Exchange Act; and

7 (f) penalties are established for
8 nonpayment of assessments;

9 (2) establish written procedures and criteria
10 for determining which qualified health plans may be offered
11 through the exchange, which shall include:

12 (a) assessing the affordability of
13 qualified health plans; and

14 (b) assigning ratings on the basis of
15 relative quality, price and actuarial value of qualified health
16 plans;

17 (3) establish written procedures for handling
18 and accounting for the exchange's assets and money;

19 (4) establish regular times and meeting places
20 for meetings of the board; and

21 (5) contain additional provisions necessary
22 and proper for the execution of the powers and duties of the
23 board.

24 SECTION 6. [NEW MATERIAL] BOARD DUTIES--REPORTING.--The
25 board shall:

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1 A. provide quarterly reports on the implementation
2 of the exchange between July 1, 2011 and January 1, 2014 and
3 report annually and upon request thereafter to the legislative
4 health and human services committee and the legislative finance
5 committee;

6 B. keep an accurate accounting of all of the
7 activities, receipts and expenditures of the exchange and
8 submit this information annually to the federal secretary of
9 health and human services and the superintendent;

10 C. develop and implement strategies to avoid
11 adverse selection, and report findings and recommendations to
12 the legislative health and human services committee, the
13 legislative finance committee and the superintendent;

14 D. by or before January 1, 2014, provide
15 legislative recommendations to the legislative health and human
16 services committee and the legislative finance committee on
17 whether to change the number of full-time-equivalent employees
18 of a small employer from fifty to one hundred before January 1,
19 2016. The board shall recommend a transition plan for the
20 exchange and carriers to follow when changing the number of
21 full-time-equivalent employees to one hundred whether the
22 change occurs prior to or on January 1, 2016;

23 E. by July 1, 2016, provide legislative
24 recommendations to the legislative health and human services
25 committee and the legislative finance committee on whether to:

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1 (1) continue limiting qualified employer
2 status to small employers;

3 (2) combine the individual market and the
4 small group market into a single risk pool; and

5 (3) enter into an exchange with other states
6 or share resources or responsibilities to enhance the
7 affordability and effectiveness of the exchange;

8 F. develop and implement a program to publicize the
9 existence of the exchange and the requirements to become
10 eligible for and enroll in the exchange and to maintain public
11 awareness of the exchange; and

12 G. cooperate with the medical assistance division
13 of the human services department, or its successor in interest,
14 to share information and facilitate transitions between the
15 exchange, medicaid, the children's health insurance program or
16 any other state public health coverage program.

17 SECTION 7. [NEW MATERIAL] EXECUTIVE DIRECTOR--
18 APPOINTMENT--STAFF--DUTIES--POWERS.--

19 A. The board shall appoint an executive director of
20 the exchange, subject to removal for cause. The executive
21 director shall have at least five years' experience in health
22 care policy, management, service delivery or coverage. The
23 board shall develop a process for evaluating the executive
24 director's performance. The executive director shall carry out
25 the day-to-day operations of the exchange.

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1 B. The executive director of the exchange shall:

2 (1) employ and fix the compensation of those
3 persons necessary to discharge the duties of the exchange,
4 including regular, full-time employees;

5 (2) propose an annual budget for the exchange;

6 (3) report to the board no less than once
7 monthly from July 1, 2011 until January 1, 2013 and no less
8 than once quarterly after January 1, 2013;

9 (4) supervise the staff of the exchange; and

10 (5) serve at the pleasure of the board.

11 **SECTION 8. [NEW MATERIAL] NEW MEXICO HEALTH INSURANCE**
12 **EXCHANGE--DUTIES.--**The exchange shall:

13 A. negotiate with carriers to procure affordable,
14 qualified health plans in accordance with the New Mexico Health
15 Insurance Exchange Act. The exchange shall offer these
16 qualified health plans to qualified individuals and qualified
17 employers for purchase through the exchange;

18 B. assign a rating to each qualified health plan
19 offered through the exchange on the basis of relative quality,
20 price and actuarial value in accordance with criteria
21 established by the federal secretary of health and human
22 services in consultation with the superintendent. On the basis
23 of that rating and if offering the qualified health plan
24 through the exchange is in the interest of the qualified
25 individuals and qualified employers in this state, the exchange

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1 shall determine which qualified health plans that have been
2 certified by the superintendent will be offered through the
3 exchange;

4 C. assist qualified employers in the enrollment of
5 their employees in qualified health plans offered in the small
6 group market and assist qualified individuals to enroll in
7 qualified health plans offered in the individual market;

8 D. in accordance with the provisions of the New
9 Mexico Health Insurance Exchange Act, create an implementation
10 plan to demonstrate readiness to operate the exchange to the
11 federal department of health and human services by January 1,
12 2013;

13 E. make qualified health plans available to
14 qualified individuals and qualified employers beginning on or
15 before January 1, 2014;

16 F. make pediatric dental benefits available:

17 (1) in conjunction with the essential benefits
18 offered in a qualified health plan; or

19 (2) as a stand-alone dental benefits plan;

20 G. provide for the operation of a toll-free
21 telephone hotline to respond to requests for assistance;

22 H. provide for enrollment periods in accordance
23 with the provisions in Subsection B of Section 12 of the New
24 Mexico Health Insurance Exchange Act;

25 I. provide for an internet web site containing

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1 standardized comparative information on qualified health plans;

2 J. develop and implement a standardized format for
3 presenting information on how to:

- 4 (1) participate in the exchange;
5 (2) enroll in a qualified health plan;
6 (3) receive a health coverage subsidy; and
7 (4) receive an exemption from the individual
8 responsibility to maintain minimum essential coverage mandated
9 pursuant to Section 1501 of the federal Patient Protection and
10 Affordable Care Act;

11 K. inform individuals of eligibility requirements
12 for health coverage through medicaid, the children's health
13 insurance program or any state or local public health coverage
14 program. If the exchange determines through screening of an
15 individual's application that the individual is eligible for
16 any of those programs, the exchange shall enroll that
17 individual in that program;

18 L. establish and make available by electronic means
19 a calculator to determine the actual cost of health coverage
20 for a qualified individual after applying any premium tax
21 credit and cost-sharing reductions for which the qualified
22 individual is eligible;

23 M. grant certification to individuals for
24 hardship or other exemptions from the individual responsibility
25 to retain minimum essential coverage mandated pursuant to

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1 Section 1501 of the federal Patient Protection and Affordable
2 Care Act;

3 N. transfer to the federal secretary of the
4 treasury the following:

5 (1) a list of those individuals who are issued
6 a certification pursuant to Subsection M of this section,
7 including the name and taxpayer identification number of each
8 individual;

9 (2) the name and taxpayer identification
10 number of each individual who was an employee of an employer
11 but who was determined to be eligible for the premium tax
12 credit under Section 36B of the federal Internal Revenue Code
13 of 1986 because:

14 (a) the employer did not provide minimum
15 essential health benefits coverage; or

16 (b) the employer provided minimum
17 essential health benefits coverage, but the exchange determined
18 that the coverage was either unaffordable to the employee or
19 that the coverage did not provide the required minimum
20 actuarial value; and

21 (3) the name and taxpayer identification
22 number of each individual who notifies the exchange that the
23 individual has changed employers and of each individual who
24 ceases coverage under a qualified health plan during a plan
25 year and the effective date of that coverage cessation;

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1 O. provide to each employer the name of each
2 employee of the employer who ceases coverage under a qualified
3 health plan during a plan year and the effective date of that
4 coverage cessation;

5 P. perform duties required of, or delegated to, the
6 exchange by the federal secretary of health and human services
7 or the federal secretary of the treasury related to determining
8 eligibility for premium tax credits, reduced cost-sharing or
9 exemptions to the individual responsibility requirement;

10 Q. establish a navigator program by awarding grants
11 to entities who demonstrate that they meet the requirements to
12 be a navigator pursuant to state and federal law. The
13 navigator program shall:

14 (1) conduct public education activities to
15 raise awareness of the availability of qualified health plans;

16 (2) distribute fair and impartial information
17 concerning enrollment in qualified health plans, the
18 availability of premium tax credits under Section 36B of the
19 federal Internal Revenue Code of 1986 and cost-sharing
20 reductions under Section 1402 of the federal Patient Protection
21 and Affordability Act;

22 (3) facilitate enrollment in qualified health
23 plans;

24 (4) provide referrals to any applicable office
25 offering health insurance consumer assistance, or any other

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1 appropriate state agency, for any qualified individual with a
2 grievance, complaint or question regarding the individual's
3 qualified health plan or coverage or a determination under that
4 plan or coverage; and

5 (5) provide information in a manner that is
6 culturally and linguistically appropriate to the needs of the
7 population being served by the exchange;

8 R. in consultation with the superintendent, review
9 the growth rate in the cost of premiums within and outside of
10 the exchange;

11 S. develop and implement a free choice voucher
12 program, credit the amount of any free choice voucher to the
13 monthly premium of the qualified health plan in which a
14 qualified individual is enrolled and collect the amount
15 credited from the employer offering the free choice voucher;

16 T. consult with various stakeholders about carrying
17 out the exchange's responsibilities;

18 U. publicize the existence of the exchange, the
19 exchange's web site and the exchange's toll-free telephone
20 hotline;

21 V. collect and transmit to administrators of the
22 applicable qualified health plans all premium payments or
23 contributions made by or on behalf of qualified individuals and
24 develop mechanisms to:

25 (1) receive and process automatic payroll

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1 deductions for qualified individuals enrolled in qualified
2 health plans;
3 (2) enable qualified individuals to pay, in
4 whole or in part, for coverage through the exchange by electing
5 to assign to the exchange any federal earned income tax credit
6 payments due to the qualified individual; and
7 (3) receive and process any federal or state
8 tax credits, health coverage subsidy or other premium support
9 payments for health insurance as may be established by law; and
10 W. establish procedures to account for all funds
11 received and disbursed by the exchange in accordance with
12 generally accepted accounting principles.

13 SECTION 9. [NEW MATERIAL] NEW MEXICO HEALTH INSURANCE
14 EXCHANGE--POWERS.--The exchange may:

- 15 A. establish one or more service centers within the
16 state to determine eligibility and enroll qualified individuals
17 and qualified employers in qualified health plans;
18 B. contract with an eligible entity for any of the
19 functions described in Section 8 of the New Mexico Health
20 Insurance Exchange Act. For the purposes of this subsection,
21 an eligible entity includes medicaid, the children's health
22 insurance program or any applicable state or local public
23 health coverage program, but a carrier is not an eligible
24 entity;
25 C. enter into information-sharing agreements with

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1 federal and state agencies and other state exchanges to carry
2 out its responsibilities; provided that these agreements
3 include adequate protections of the confidentiality of the
4 information to be shared and comply with all state and federal
5 laws and regulations; and

6 D. contract with vendors and producers to perform
7 one or more of the functions specified in Section 8 of the New
8 Mexico Health Insurance Exchange Act.

9 SECTION 10. [NEW MATERIAL] SUPERINTENDENT OF INSURANCE
10 DUTIES AND POWERS--RULEMAKING--CERTIFICATION OF PLANS.--

11 A. The superintendent shall promulgate rules to
12 avoid adverse selection against the exchange.

13 B. The superintendent shall promulgate rules to
14 certify, recertify and decertify plans as qualified health
15 plans in accordance with guidelines established by the federal
16 secretary of health and human services and in state law.

17 C. The superintendent shall certify a health
18 benefit plan as a qualified health plan if:

- 19 (1) the plan provides essential benefits;
20 (2) the plan provides at least a bronze level
21 of coverage, unless the plan:
22 (a) is certified as a catastrophic plan;
23 (b) meets the requirements pursuant to
24 Section 223(c)(2)(A)(ii) of the federal Internal Revenue Code
25 of 1986 for catastrophic plans; and

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1 (c) will only be offered to individuals
2 eligible for catastrophic coverage;

3 (3) the carrier offering the plan:

4 (a) is licensed and in good standing to
5 offer health insurance coverage in the state;

6 (b) offers at least one qualified health
7 plan in the silver level of coverage and at least one plan in
8 the gold level of coverage in the exchange;

9 (c) charges the same premium for each
10 qualified health plan without regard to whether the plan is
11 offered through the exchange, directly from the carrier or
12 through a producer; and

13 (d) complies with the regulations
14 developed by the federal secretary of health and human services
15 and such other requirements as the exchange or the
16 superintendent may establish; and

17 (4) the plan meets the requirements of
18 certification as promulgated by regulation by the federal
19 secretary of health and human services and by the rules
20 promulgated by the superintendent.

21 D. The superintendent shall not refuse to certify a
22 health benefit plan:

23 (1) on the basis that the plan is a fee-for-
24 service plan;

25 (2) through imposition of premium price

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1 controls; or

2 (3) on the basis that the plan provides
3 treatments necessary to prevent patients' deaths in
4 circumstances that the superintendent determines are
5 inappropriate or too costly.

6 E. The superintendent shall have an actuarial
7 analysis performed on each health benefit plan that a carrier
8 seeks to offer on the exchange to determine whether that health
9 benefit plan meets the level of coverage that the carrier has
10 designated for that plan.

11 F. The superintendent shall require a carrier
12 seeking certification of a plan as a qualified health plan to:

13 (1) submit a justification for any premium
14 increase before implementation of that increase. The carrier
15 shall prominently post the information on its internet web
16 site;

17 (2) make available to the public, in plain
18 language, and submit to the superintendent, the exchange and
19 the federal secretary of health and human services accurate and
20 timely disclosure of the following:

21 (a) claims payment policies and
22 practices;

23 (b) periodic financial disclosures;

24 (c) data on enrollment;

25 (d) data on disenrollment;

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1 (e) data on the number of claims that
2 are denied;

3 (f) data on rating practices;

4 (g) information on cost-sharing and
5 payments with respect to any out-of-network coverage;

6 (h) information on enrollee and
7 participant rights pursuant to state and federal law; and

8 (i) other information as determined
9 appropriate by the federal secretary of health and human
10 services; and

11 (3) disclose to the public the amount of cost-
12 sharing, including deductibles, copayments and coinsurance,
13 that the qualified individual would be responsible for under
14 the qualified individual's plan or coverage. At a minimum,
15 this information shall be made available to the individual
16 through an internet web site and through other means for
17 individuals without access to the internet.

18 G. The premium rates determined for the first plan
19 year for which the qualified health plan is offered through the
20 exchange may be adjusted by the carrier for subsequent plan
21 years based on experience and any later modifications to plan
22 benefits; provided, however, that any adjustments in premiums
23 shall be made at least sixty days in advance of the plan year
24 for which the carrier applies for certification of a plan as a
25 qualified health plan.

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1 H. Each certification shall be valid for at least
2 one year and may be made automatically renewable from year to
3 year in the absence of notice of either:

4 (1) withdrawal by the superintendent; or
5 (2) discontinuation of participation in the
6 exchange by the plan or carrier.

7 I. Certification of a qualified health plan may be
8 withdrawn only after sixty days' notice to the carrier and an
9 opportunity for hearing before the public regulation commission
10 pursuant to Section 8-8-14 NMSA 1978 and commission rules. The
11 superintendent may decline to renew the certification of any
12 carrier at the end of a certification term.

13 SECTION 11. [NEW MATERIAL] CARRIERS--REQUIREMENT TO OFFER
14 QUALIFIED HEALTH PLANS IN THE EXCHANGE AT THE SILVER AND GOLD
15 LEVELS OF COVERAGE.--A carrier that offers a health benefit
16 plan in the individual or the small group market in the state
17 shall offer qualified health plans through the exchange at the
18 silver and gold levels of coverage.

19 SECTION 12. [NEW MATERIAL] ENROLLMENT AND COVERAGE
20 ELECTION.--

21 A. A qualified individual may apply to participate
22 in the exchange. A qualified employer may apply on behalf of
23 its employees or the employees' dependents. Upon determination
24 by the exchange that an individual is a qualified individual,
25 the qualified individual may enroll or, if applicable, be

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1 enrolled by the qualified individual's parent or legal guardian
2 in a qualified health plan offered through the exchange during
3 the next open enrollment or as otherwise provided in Subsection
4 B of this section.

5 B. The exchange shall set the dates of the
6 following enrollment periods, which shall be in compliance with
7 regulations promulgated by the federal secretary of health and
8 human services:

9 (1) an initial open enrollment period;

10 (2) an annual open enrollment for calendar
11 years after the initial open enrollment period;

12 (3) special enrollment periods specified in
13 Section 9801 of the federal Internal Revenue Code of 1986 and
14 other special enrollment periods under circumstances similar to
15 the periods specified in that federal act, pursuant to Part D
16 of Title 18 of the federal Social Security Act; and

17 (4) special monthly enrollment periods for
18 Indians, as "Indians" is defined in Section 4 of the federal
19 Indian Health Care Improvement Act.

20 SECTION 13. [NEW MATERIAL] DISPUTE RESOLUTION.--The
21 superintendent shall promulgate rules for resolving disputes
22 arising from the operation of the exchange in accordance with
23 the provisions of the New Mexico Health Insurance Exchange Act,
24 including disputes with respect to:

25 A. the eligibility of an individual to participate

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1 in the exchange;

2 B. receiving an exemption from the individual
3 responsibility to retain minimum essential coverage mandated
4 pursuant to Section 1501 of the federal Patient Protection and
5 Affordable Care Act; and

6 C. the exchange's collection and transmission to
7 the applicable qualified health plans any applications for
8 enrollment and all premium payments or contributions made by or
9 on behalf of qualified individuals or qualified employers
10 participating in the exchange.

11 SECTION 14. [NEW MATERIAL] FUNDING--PUBLICATION OF
12 COSTS.--The exchange:

13 A. may charge assessments or user fees to carriers,
14 qualified employers, qualified individuals and producers or
15 otherwise generate funding necessary to support its operations
16 provided pursuant to the New Mexico Health Insurance Exchange
17 Act;

18 B. shall publish the average costs of licensing,
19 regulatory fees and any other payments required by the
20 exchange, and administrative costs of the exchange, on an
21 internet web site to educate consumers on such costs. This
22 information shall include information on money lost to waste,
23 fraud and abuse; and

24 C. may seek and directly receive grant funding from
25 federal, state or local governments or private philanthropic

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1 organizations to defray the costs of operating the exchange.

2 SECTION 15. Section 41-4-3 NMSA 1978 (being Laws 1976,
3 Chapter 58, Section 3, as amended by Laws 2009, Chapter 8,
4 Section 2 and by Laws 2009, Chapter 129, Section 2 and also by
5 Laws 2009, Chapter 249, Section 2) is amended to read:

6 "41-4-3. DEFINITIONS.--As used in the Tort Claims Act:

7 A. "board" means the risk management advisory
8 board;

9 B. "governmental entity" means the state or any
10 local public body as defined in Subsections C and H of this
11 section;

12 C. "local public body" means all political
13 subdivisions of the state and their agencies, instrumentalities
14 and institutions and all water and natural gas associations
15 organized pursuant to Chapter 3, Article 28 NMSA 1978;

16 D. "law enforcement officer" means a full-time
17 salaried public employee of a governmental entity, or a
18 certified part-time salaried police officer employed by a
19 governmental entity, whose principal duties under law are to
20 hold in custody any person accused of a criminal offense, to
21 maintain public order or to make arrests for crimes, or members
22 of the national guard of New Mexico when called to active duty
23 by the governor;

24 E. "maintenance" does not include:

25 (1) conduct involved in the issuance of a

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1 permit, driver's license or other official authorization to use
2 the roads or highways of the state in a particular manner; or

3 (2) an activity or event relating to a public
4 building or public housing project that was not foreseeable;

5 F. "public employee" means an officer, employee or
6 servant of a governmental entity, excluding independent
7 contractors except for individuals defined in Paragraphs (7),
8 (8), (10), (14) and (17) of this subsection, or of a
9 corporation organized pursuant to the Educational Assistance
10 Act, the Small Business Investment Act, ~~[or]~~ the Mortgage
11 Finance Authority Act or the New Mexico Health Insurance
12 Exchange Act or a licensed health care provider, who has no
13 medical liability insurance, providing voluntary services as
14 defined in Paragraph ~~[(16)]~~ (17) of this subsection and
15 including:

16 (1) elected or appointed officials;

17 (2) law enforcement officers;

18 (3) persons acting on behalf or in service of
19 a governmental entity in any official capacity, whether with or
20 without compensation;

21 (4) licensed foster parents providing care for
22 children in the custody of the human services department,
23 corrections department or department of health, but not
24 including foster parents certified by a licensed child
25 placement agency;

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1 (5) members of state or local selection panels
2 established pursuant to the Adult Community Corrections Act;

3 (6) members of state or local selection panels
4 established pursuant to the Juvenile Community Corrections Act;

5 (7) licensed medical, psychological or dental
6 arts practitioners providing services to the corrections
7 department pursuant to contract;

8 (8) members of the board of directors of the
9 New Mexico medical insurance pool;

10 (9) individuals who are members of medical
11 review boards, committees or panels established by the
12 educational retirement board or the retirement board of the
13 public employees retirement association;

14 (10) licensed medical, psychological or dental
15 arts practitioners providing services to the children, youth
16 and families department pursuant to contract;

17 (11) members of the board of directors of the
18 New Mexico educational assistance foundation;

19 (12) members of the board of directors of the
20 New Mexico student loan guarantee corporation;

21 (13) members of the board of directors of the
22 New Mexico health insurance exchange;

23 [~~(13)~~] (14) members of the New Mexico mortgage
24 finance authority;

25 [~~(14)~~] (15) volunteers, employees and board

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1 members of court-appointed special advocate programs;

2 [~~(15)~~] (16) members of the board of directors
3 of the New Mexico small business investment corporation;

4 [~~(16)~~] (17) health care providers licensed in
5 New Mexico who render voluntary health care services without
6 compensation in accordance with rules promulgated by the
7 secretary of health. The rules shall include requirements for
8 the types of locations at which the services are rendered, the
9 allowed scope of practice and measures to ensure quality of
10 care; and

11 [~~(17)~~] (18) an individual while participating
12 in the state's adaptive driving program and only while using a
13 special-use state vehicle for evaluation and training purposes
14 in that program;

15 G. "scope of duty" means performing any duties that
16 a public employee is requested, required or authorized to
17 perform by the governmental entity, regardless of the time and
18 place of performance; and

19 H. "state" or "state agency" means the state of New
20 Mexico or any of its branches, agencies, departments, boards,
21 instrumentalities or institutions."

22 SECTION 16. [NEW MATERIAL] COOPERATION WITH THE NEW
23 MEXICO HEALTH INSURANCE EXCHANGE.--The medical assistance
24 division of the human services department, or its successor in
25 interest, shall cooperate with the New Mexico health insurance

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1 exchange to share information and facilitate transitions
2 between the exchange, medicaid, the children's health insurance
3 program or any other state public health coverage program.

4 SECTION 17. TEMPORARY PROVISIONS--NEW MEXICO HEALTH
5 INSURANCE EXCHANGE--NEW MEXICO MEDICAL INSURANCE POOL--NEW
6 MEXICO HEALTH INSURANCE ALLIANCE.--The board of directors of
7 the New Mexico health insurance exchange shall meet with the
8 board of directors of the New Mexico health insurance alliance
9 and the New Mexico medical insurance pool by October 1, 2011
10 and at least quarterly through October 1, 2013 to:

11 A. provide portability of coverage for individuals
12 covered through the New Mexico medical insurance pool to the
13 extent possible through the New Mexico health insurance
14 exchange;

15 B. provide for the transition of other functions of
16 the New Mexico health insurance alliance to the New Mexico
17 health insurance exchange as permitted by law; and

18 C. prepare a report to the first session of the
19 fifty-first legislature on the transition of functions of the
20 New Mexico health insurance alliance and the New Mexico medical
21 insurance pool to the New Mexico health insurance exchange and
22 on any recommendations to the legislature for continued and
23 expanded health coverage of the state's residents.

24 SECTION 18. SEVERABILITY.--If any part or application of
25 the New Mexico Health Insurance Exchange Act is held invalid,

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1 the remainder or its application to other situations or persons
2 shall not be affected.

3 SECTION 19. EMERGENCY.--It is necessary for the public
4 peace, health and safety that this act take effect immediately.

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