HOUSE BILL 138

57TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2025

INTRODUCED BY

Kathleen Cates and Leo Jaramillo and Cynthia Borrego

AN ACT

RELATING TO HEALTH; ENACTING THE HOSPITAL PATIENT SAFETY ACT;
REQUIRING HOSPITALS TO ESTABLISH HOSPITAL STAFFING COMMITTEES
FOR THE PURPOSE OF DEVELOPING HOSPITAL STAFFING PLANS TO
PRIORITIZE PATIENT SAFETY; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. A new section of Chapter 24 NMSA 1978 is enacted to read:

"[NEW MATERIAL] SHORT TITLE.--This act may be cited as the "Hospital Patient Safety Act"."

SECTION 2. A new section of Chapter 24 NMSA 1978 is enacted to read:

"[NEW MATERIAL] DEFINITIONS.--As used in the Hospital Patient Safety Act:

A. "critical care unit" means a unit that is .229125.1

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established to safeguard and protect patients whose severity of medical conditions requires continuous monitoring and complex intervention by licensed nurses;

- "direct care nursing staff" means nurses who are routinely assigned to patient care and are replaced when those nurses are absent, including:
- registered nurses, including registered nurses that do not assume primary responsibility for a patient's care but have the responsibility of consulting on patient care;
 - (2) licensed practical nurses; and
 - certified nurse assistants;
- "direct care professional and technical staff" means any licensed or certified member of a hospital's staff who provides care that is within the scope of the license or certification held by the member;
- "hospital" means a facility offering in-patient services, nursing, overnight care on a twenty-four-hour basis for diagnosing, treating and providing medical, psychological or surgical care for three or more individuals, whether the facility is designated as a public, private for-profit, private not-for-profit, acute care, rehabilitation, limited services, critical access, general or specific facility;
- "hospital unit" means a critical care unit, burn unit, labor and delivery room, post-anesthesia service area, .229125.1

emergency department, operating room, pediatric unit, step-down or intermediate care unit, specialty care unit, telemetry unit, general medical care unit, subacute care unit, transitional inpatient care unit or any other unit designation used by a hospital;

- F. "patient classification system" means a system for establishing staffing requirements by hospital unit, patient care requirements and shifts that includes methods to:
- (1) predict the nursing care requirements of individual patients;
- (2) determine that the amount of nursing care needed for each category of patient is validated for each unit and for each shift;
- (3) discern trends and patterns of nursing care delivery by licensed and unlicensed staff;
- (4) evaluate the accuracy of the predicted nursing care requirements described in Paragraph (1) of this subsection;
- (5) determine staff resource allocations based on nursing care requirements; and
- (6) validate the reliability of the patient classification system for each hospital unit and for each shift; and
- G. "service staff" includes staff who provide the following services:

1	(1) housekeeping;
2	(2) dietary;
3	(3) maintenance; or
4	(4) other essential services to hospital
5	operations."
6	SECTION 3. A new section of Chapter 24 NMSA 1978 is
7	enacted to read:
8	"[NEW MATERIAL] HOSPITAL NURSING STAFFING COMMITTEES
9	ESTABLISHMENTMEMBERSHIPRESPONSIBILITIES
10	A. Each hospital licensed pursuant to the Public
11	Health Act shall establish a hospital nursing staffing
12	committee.
13	B. A hospital nursing staffing committee shall
14	include hospital managers and direct care nursing staff.
15	C. Direct care nursing staff shall comprise at
16	least fifty-one percent of the members of the hospital nursing
17	staffing committee and shall represent all hospital units when
18	practicable.
19	D. Hospital manager members of a hospital nursing
20	staffing committee shall include the hospital's chief financial
21	officer, chief nursing officers and hospital unit directors or
22	managers when practicable.
23	E. If a hospital's direct care nursing staff are
24	represented by an exclusive representative certified or
25	recognized by the hospital pursuant to the National Labor
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Relations Act or the Public Employee Bargaining Act, the exclusive representative shall select the direct care nursing staff members to serve on the hospital nursing staffing committee. In the absence of an exclusive representative, members of the direct care nursing staff shall select the direct care nursing staff members to serve on the hospital nursing staffing committee by affirmation or election.

- F. A hospital nursing staffing committee shall have two co-chairs. One co-chair shall be a hospital nurse manager elected by the hospital manager members of the committee. One co-chair shall be a direct care registered nurse elected by the direct care nursing staff members of the committee. Both co-chairs shall have had direct patient care experience within three years of being elected.
- G. The hospital nursing staffing committee shall meet at least once every three months at a time and place agreed to by the co-chairs. A majority of the members of a hospital nursing staffing committee constitutes a quorum for the transaction of business; provided that at least fifty-one percent of the members present are direct care nursing staff. All decisions of the hospital nursing staffing committee shall be made by majority vote of the members present.
- H. The hospital nursing staffing committee shall keep written minutes of all meetings, to be approved at the following meeting and made available in a timely manner to .229125.1

1	hospital staff upon request. Those minutes shall include:										
2	(1) motions made and the outcomes of votes										
3	taken; and										
4	(2) a summary of discussions.										
5	I. A hospital shall release a member of the										
6	hospital's hospital nursing staffing committee from the										
7	member's work assignment and ensure adequate staffing to cover										
8	the member's work assignment. The hospital shall pay the										
9	member the member's regular rate of pay, plus any differentials										
10	and including overtime wages, for time spent at the hospital										
11	nursing staffing committee meeting.										
12	J. A hospital nursing staffing committee shall:										
13	(1) develop a written nursing staffing plan										
14	prioritizing patient safety; and										
15	(2) review the plan on an ongoing basis, using										
16	data to be provided by the hospital, including:										
17	(a) nursing-sensitive patient outcomes;										
18	(b) internal or external complaints from										
19	staff or the public regarding staffing involving delays in or										
20	the absence of the provision of direct care nursing;										
21	(c) the aggregate hours of mandatory										
22	overtime worked by the direct care nursing staff;										
23	(d) the aggregate hours of voluntary										
24	overtime worked by the direct care nursing staff;										
25	(e) the percentage of shifts in each										
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hospital unit in which staffing levels differed from staffing levels established by the nursing staffing plan; and

- (f) the number of meal breaks and rest breaks missed by direct care nursing staff.
- K. A hospital nursing staffing committee shall develop and recertify the efficacy of the hospital's patient classification system at least annually."
- **SECTION 4.** A new section of Chapter 24 NMSA 1978 is enacted to read:

"[NEW MATERIAL] PROFESSIONAL AND TECHNICAL STAFFING
COMMITTEE--ESTABLISHMENT--MEMBERSHIP--RESPONSIBILITIES.--

- A. Each hospital licensed pursuant to the Public Health Act shall establish a professional and technical staffing committee.
- B. A professional and technical staffing committee shall consist of hospital managers and direct care professional and technical staff.
- C. Direct care professional and technical staff shall comprise at least fifty-one percent of the members of a professional and technical staffing committee. The professional and technical staffing committee shall represent all hospital units and a variety of job titles, when practicable.
- D. Hospital manager members of a professional and technical staffing committee shall include the hospital's chief .229125.1

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financial officer, chief nursing officers and hospital unit directors or managers, when practicable.

- If the direct care professional and technical staff at a hospital are represented by an exclusive representative certified or recognized by the hospital pursuant to the National Labor Relations Act or the Public Employee Bargaining Act, the exclusive representative shall select the direct care professional and technical staff to serve on the professional and technical staffing committee. In the absence of an exclusive representative, members of the hospital's direct care professional and technical staff shall select the direct care professional and technical staff members to serve on the professional and technical staffing committee by affirmation or election.
- A professional and technical staffing committee shall have two co-chairs. One co-chair shall be a professional and technical manager elected by the hospital manager members of the committee and one co-chair shall be a direct care professional and technical staff member elected by the direct care professional and technical staff members of the committee. Both co-chairs shall have had direct patient care experience within three years of being elected.
- A professional and technical staffing committee shall meet at least once every three months at a time and place agreed to by the two co-chairs. A majority of the members of a .229125.1

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professional and technical staffing committee constitutes a quorum for the transaction of business; provided that at least fifty-one percent of the members present are direct care professional and technical staff. All decisions of the committee shall be made by majority vote of the members present.

- A professional and technical staffing committee shall keep written minutes of all meetings, to be approved at the following meeting and made available in a timely manner to hospital staff upon request. Those minutes shall include:
- (1) motions made and the outcomes of votes taken; and
 - a summary of discussions. (2)
- A hospital shall release a member of the hospital's professional and technical staffing committee from that member's assignment and ensure adequate staffing to cover the member's assignment. The hospital shall pay the member the member's regular rate of pay, including any differentials and overtime wages, for time spent at a meeting of the professional and technical staffing committee.
- A professional and technical staffing committee J. shall:
- (1) develop a written professional and technical staffing plan focused on prioritizing patient safety; and

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1	(2) review the plan on an ongoing basis using
2	data to be provided by the hospital, including:
3	(a) patient outcomes reasonably related
4	to care provided by direct care professional and technical
5	staff;
6	(b) internal or external complaints from
7	staff or the public regarding staffing involving complaints
8	about delays in or the absence of the provision of professional
9	and technical services;
10	(c) the aggregate hours of mandatory
11	overtime worked by the direct care professional and technical
12	staff;
13	(d) the aggregate hours of voluntary
14	overtime worked by the direct care professional and technical
15	staff;
16	(e) the percentage of shifts in each
17	hospital unit in which staffing levels differed from staffing
18	levels established by the staffing plan; and
19	(f) the number of meal breaks and rest
20	break periods missed by direct care professional and technical
21	staff."
22	SECTION 5. A new section of Chapter 24 NMSA 1978 is
23	enacted to read:
24	"[NEW MATERIAL] HOSPITAL SERVICE STAFFING COMMITTEES
25	ESTABLISHMENTMEMBERSHIPRESPONSIBILITIES

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- Α. Each hospital licensed pursuant to the Public Health Act shall establish a hospital service staffing committee.
- A hospital service staffing committee shall include hospital managers and service staff.
- Service staff shall comprise at least fifty-one percent of the members of a hospital service staffing committee and represent a variety of job titles and hospital units, when practicable.
- Hospital manager members of a hospital service staffing committee shall include the hospital's chief financial officer, chief nursing officers and hospital unit directors or managers, when practicable.
- If the service staff at a hospital are represented by an exclusive representative certified or recognized by the hospital pursuant to the National Labor Relations Act or the Public Employee Bargaining Act, the exclusive representative shall select the service staff members to serve on the hospital's hospital service staffing committee. In the absence of an exclusive representative, the members of the service staff shall select the service staff members to serve on the hospital service staffing committee by affirmation or election.
- A hospital service staffing committee shall have two co-chairs. One co-chair shall be a hospital manager .229125.1

elected by the hospital manager members of the committee. One co-chair shall be a service staff member elected by the service members of the committee.

- G. A hospital service staffing committee shall meet at least once every three months at a time and place agreed to by the co-chairs. A majority of the members of a hospital service staffing committee constitutes a quorum for the transaction of business; provided that at least fifty-one percent of the members present are service staff. All decisions of the committee shall be made by majority vote of the members present.
- H. A hospital service staffing committee shall keep written minutes of all meetings, to be approved at the following meeting and made available to hospital staff upon request. Those minutes shall include:
- (1) motions made and the outcomes of votes taken; and
 - (2) a summary of discussions.
- I. A hospital shall release a member of the hospital's hospital service staffing committee from that member's assignment and ensure adequate staffing to cover the member's work assignment. The hospital shall pay the member the member's regular rate of pay, plus any differentials and including overtime, for time spent at the meetings of the committee.

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1	J. A hospital service staffing committee shall:
2	(1) develop a written hospital service
3	staffing plan prioritizing patient safety; and
4	(2) review the plan on an ongoing basis and
5	consider using data to be provided to the committee by the
6	hospital regarding:
7	(a) patient outcomes;
8	(b) internal or external complaints
9	regarding staffing involving delays in or the absence of the
10	provision of services;
11	(c) the aggregate hours of mandatory
12	overtime worked by the hospital's service staff;
13	(d) the aggregate hours of voluntary
14	overtime worked by the hospital's service staff;
15	(e) the percentage of shifts in each
16	hospital unit for which staffing levels differed from staffing
17	levels established by the hospital's staffing plan; and
18	(f) the number of meal breaks and rest
19	breaks missed by service staff."
20	SECTION 6. A new section of Chapter 24 NMSA 1978 is
21	enacted to read:
22	"[NEW MATERIAL] NURSING STAFFING PLANS
23	A. Starting on January 1, 2026 and on every January

1 and July 1 thereafter, all hospitals licensed pursuant to the

Public Health Act shall, as a condition of licensing, submit to

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the department a nursing staffing plan prioritizing patient safety developed and approved by the hospital's hospital nursing staffing committee. The nursing staffing plan shall include certification that the plan is sufficient to provide safe, adequate and appropriate health care services to patients for the upcoming six-month period.

- A hospital's nursing staffing plan shall be the primary basis for the hospital's nursing staffing budget.
- Factors to be considered in the development of a hospital's nursing staffing plan include the following:
- (1) patient census, including total numbers of patients on each hospital unit and on each shift and patient activity, including discharges, admissions and transfers;
- patient acuity levels as measured by the (2) hospital's patient classification system, including the intensity of care needs and the type of care to be delivered on each shift;
 - nursing skill mix;
- the level of experience and specialty certification or training of nursing and patient care staff;
- staffing guidelines adopted or published (5) by national nursing professional associations, specialty nursing organizations and other health professional organizations that prioritize patient safety; and
- the availability of other staff supporting .229125.1

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nursing services on the unit.

- Any portion of a nursing staffing plan that governs psychiatric units shall be approved by a subcommittee of the hospital nursing staffing committee consisting of direct care nursing staff and managers who work in the psychiatric unit.
- Each nursing staffing plan shall establish minimum staffing ratios to prioritize patient safety as follows:
 - in an emergency department: (1)
- a direct care registered nurse shall be assigned to not more than one trauma patient;
- the ratio of direct care registered nurses to patients shall average no more than one-to-four over a twelve-hour shift and a single direct care registered nurse may not be assigned more than five patients at a time; and
- (c) direct care registered nurses assigned to trauma patients may not be taken into account in determining the average ratio;
- in an intensive care unit, a direct care registered nurse shall be assigned to no more than two patients;
- in a labor and delivery unit, a direct (3) care registered nurse shall be assigned no more than:
 - two patients if the patients are not

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in active labor or experiencing complications; or													
					(b)	one p	oati	ent :	if the	e pa	atient	is	in
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- in a postpartum, antepartum or well-baby (4) nursery, a direct care registered nurse shall be assigned to no more than six patients, counting mother and baby as separate patients;
- (5) in a mother-baby unit, a direct care registered nurse shall be assigned to no more than eight patients, counting mother and baby as separate patients;
- in an operating room, a direct care (6) registered nurse shall be assigned to no more than one patient;
- in an oncology unit, a direct care (7) registered nurse shall be assigned to no more than four patients;
- in a post-anesthesia service unit, a direct care registered nurse shall be assigned to no more than two patients;
- in an intermediate care unit, a direct care registered nurse shall be assigned to no more than three patients;
- (10)in a medical-surgical unit, a direct care registered nurse shall be assigned to no more than four patients;

- (11) in a cardiac telemetry unit, a direct care registered nurse shall be assigned to no more than four patients;
- (12) in a pediatric unit, a direct care registered nurse shall be assigned to no more than four patients;
- (13) in a behavioral health unit, a direct care registered nurse shall be assigned to no more than four patients; and
- (14) in a psychiatric unit, a direct care registered nurse shall be assigned to no more than four patients.
- F. A hospital's nursing staffing plan shall allocate direct care nursing staff to hospital units with adjustable patient acuity levels according to the highest patient acuity level that exists within the hospital unit during a shift.
- G. The ratios set forth in Subsection E of this section shall constitute the minimum number of registered and licensed nurses and unlicensed employees involved in direct patient care. Additional staff shall be assigned in accordance with a documented patient classification system for determining nursing care requirements, including the severity of the condition; the need for specialized equipment and technology; the complexity of clinical judgment needed to design, implement .229125.1

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and evaluate the patient care plan; the ability for patient self-care; and the type of licensure required for care.

H. A hospital shall not:

- (1) assign unlicensed personnel to perform nursing functions in lieu of a registered nurse; or
- (2) allow unlicensed personnel to perform functions under the direct clinical supervision of a registered nurse that require a substantial amount of scientific knowledge and technical skills, including the following functions:
 - (a) administration of medication;
 - (b) venipuncture or intravenous therapy;
 - (c) parenteral or tube feedings;
- (d) invasive procedures, including inserting nasogastric tubes, inserting catheters or tracheal suctioning;
 - (e) assessment of patient condition;
 - (f) sedation, recovery and monitoring;
- (g) educating a patient and that patient's caregivers concerning the patient's health care problems, including post-discharge care; or
- (h) performance of moderate-complexity laboratory tests.
- I. This section shall not preclude any person from performing any act or function that the person is authorized to perform pursuant to existing statute or regulation.

- J. Hospitals licensed pursuant to the Public Health Act shall adopt written policies and procedures for the training and orientation of direct care nursing staff and unlicensed employees involved in direct patient care. The written policies and procedures for orientation of direct care nursing staff and unlicensed employees involved in direct patient care shall require that all temporary personnel receive orientation and be subject to competency validation.
- K. A registered nurse or an unlicensed employee involved in direct patient care shall not be assigned to a nursing unit or clinical area unless that nurse or unlicensed employee has:
- (1) received orientation in that clinical area sufficient to provide competent care to patients in that area; and
- (2) demonstrated current competence in providing care in that area.
- L. In case of conflict between this section and any statute or rule defining the scope of nursing practice, the scope of practice provisions shall control.
- M. Each hospital shall post its approved nursing staffing plan in publicly accessible areas of the hospital and on the hospital's website. Each hospital shall make the nursing staffing plan accessible to staff in either written or electronic form."

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SECTION 7. A new section of Chapter 24 NMSA 1978 is enacted to read:

"[NEW MATERIAL] HOSPITAL PROFESSIONAL AND TECHNICAL STAFFING PLANS.--

- Starting on January 1, 2026 and on every January l and July l thereafter, all hospitals licensed pursuant to the Public Health Act shall, as a condition of licensing, submit to the department a professional and technical staffing plan prioritizing patient safety that has been developed and approved by the hospital's professional and technical staffing committee. A professional and technical staffing plan shall include a written certification that the plan is sufficient to provide safe, adequate and appropriate health care services to patients for the upcoming six-month period.
- A professional and technical staffing plan shall be developed to ensure that the hospital is staffed sufficiently to meet the health care needs of the hospital's patients. The professional and technical staffing plan shall be consistent with the hospital's approved nursing staffing plan and hospital service staffing plan.
- A hospital's professional and technical staffing plan shall be the primary basis for the hospital's professional and technical staffing budget.
- Factors to be considered in the development of a professional and technical staffing plan include the following: .229125.1

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2	patients on each hospital unit and on each shift and patient
3	activity, including discharges, admissions and transfers;
4	(2) patient acuity levels as measured by the
5	hospital's patient classification system, including the
6	intensity of care needs and the type of care to be delivered on
7	each shift;
8	(3) applicable national staffing standards;
9	(4) the size and square footage of the
10	hospital;
11	(5) policies to ensure patient access to care;
12	and
13	(6) feedback received from staff during
14	committee meetings.
15	E. A hospital shall post its approved professional
16	and technical staffing plan in publicly accessible areas of the
17	hospital and on the hospital's website. Each hospital shall
18	make the hospital's professional and technical staffing plan
19	accessible to staff in either written or electronic form."
20	SECTION 8. A new section of Chapter 24 NMSA 1978 is
21	enacted to read:
22	"[NEW MATERIAL] HOSPITAL SERVICE STAFFING PLANS
23	A. Starting on January 1, 2026 and on every January

(1)

patient census, including total numbers of

1 and July 1 thereafter, all hospitals licensed pursuant to the

Public Health Act shall, as a condition of licensure, submit to

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the department a hospital service staffing plan that has been developed and approved by the hospital's hospital service staffing committee. The hospital service staffing plan shall include a written certification that the plan is sufficient to provide adequate and appropriate delivery of health care services to patients for the upcoming six-month period.

- A hospital service staffing plan shall be В. developed to ensure that the hospital is staffed sufficiently to meet the health care needs of the hospital's patients. The hospital service staffing plan shall be consistent with the hospital's approved nursing staffing plan and approved professional and technical staffing plan.
- Factors to be considered in the development of a hospital service staffing plan include the following:
- patient census, including total numbers of (1) patients on each hospital unit and on each shift and patient activity, including discharges, admissions and transfers;
- patient acuity levels as measured by the hospital's patient classification system, including the intensity of care needs and the type of care to be delivered on each shift;
 - applicable national staffing standards; (3)
 - the size and square footage of the (4)

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(5) policies to ensure patient access to care;

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- (6) feedback received from staff during committee meetings.
- A hospital shall post its approved hospital service staffing plan in publicly accessible areas of the hospital and on the hospital's website. Each hospital shall make the hospital's hospital service staffing plan accessible to staff in either written or electronic form."
- SECTION 9. A new section of Chapter 24 NMSA 1978 is enacted to read:

"[NEW MATERIAL] DEPARTMENT PROMULGATION OF RULES TO ESTABLISH A PROCESS FOR REPORTING, INVESTIGATING AND REMEDYING VIOLATIONS OF THE HOSPITAL PATIENT SAFETY ACT, INCLUDING THE IMPOSITION OF PENALTIES -- GRANTING WAIVERS FOR CERTAIN HOSPITALS.--

- The department shall, no later than January 1, Α. 2026, promulgate rules that establish a process for reporting, investigating and remedying violations of the Hospital Patient Safety Act, including the imposition of penalties.
- A hospital shall not be required to follow any staffing plan in the event of:
- a national or state emergency requiring (1) the implementation of a facility disaster plan;
- (2) sudden and unforeseen adverse weather conditions; or

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- C. In the event of an emergency circumstance not described in Subsection B of this section, either co-chair of any staffing committee may specify a time and place to meet to review and potentially modify the committee's approved staffing plan in response to the emergency circumstance.
- D. The department may grant waivers to rural or critical access hospitals for compliance with the Hospital Patient Safety Act if the hospital is able to document reasonable efforts to obtain adequate staff."

SECTION 10. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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