## LFC Requester:

## AGENCY BILL ANALYSIS

#### **SECTION I: GENERAL INFORMATION**

Check all that apply:		<b>Date</b> 2/6/2025		
Original	x Amendment	Bill No: HB273		
Correction	Substitute			

Sponsor:	Rep. Pettigrew, Rep. Murphy, Rep. Henry	Agency Name and Code Number:	EMNRD 521
Short	Certain Natural Gas as	<b>Person Writing</b>	Samantha Kao
Title:	Renewable Energy	Phone:	Email samantha.kao@emnrd.nm.gov

#### **SECTION II: FISCAL IMPACT**

# **APPROPRIATION (dollars in thousands)**

Appropriation		Recurring	Fund		
FY26	FY27	or Nonrecurring	Affected		

(Parenthesis () Indicate Expenditure Decreases)

### **REVENUE (dollars in thousands)**

Estimated Revenue			Recurring	Fund
FY26	FY27	FY28	or Nonrecurring	Affected

(Parenthesis () Indicate Expenditure Decreases)

### **ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)**

	FY26	FY27	FY28	3 Year Total Cost	Recurring or Nonrecurring	Fund Affected
Total						

(Parenthesis () Indicate Expenditure Decreases)

#### **SECTION III: NARRATIVE**

#### **BILL SUMMARY**

<u>Synopsis:</u> HB 273 adds the term "natural gas using combined cycle technology" to the list of renewable energy resources in both the Renewable Energy Act and the Rural Electric Cooperative Act. HB 273 also adds the following language exclusion clause to the definition of "renewable energy resources" in both Acts: "does not include electric energy generated by use of fossil fuel or nuclear energy, except for natural gas using combined cycle technology."

### FISCAL IMPLICATIONS

None for EMNRD

### SIGNIFICANT ISSUES

HB 273 fails to define "combined cycle technology". EMNRD assumes that the proposed language means a combined-cycle gas turbine technology that utilizes both the Brayton cycle of a natural gas fired turbine engine while also utilizing the heat from the exhaust gases in a fired or unfired Rankine cycle waste heat boiler, thus recovering over 60% of the input energy to create electricity. This is the common definition of "combined cycle technology" in the power generation industry.

Defining fossil fuels as a renewable energy resource based on the efficiency of technology runs counter to established definitions and understanding of what a renewable energy resource is: i.e., energy derived from natural sources that are replenished at a higher rate than they are consumed or are replenished on a human rather than geologic timescale. Even highly efficient combined cycle gas turbines consume fossil gas, a resource which is not renewable within a human lifetime, at a greater rate than it is created. Such an addition to the definition of renewable energy would frustrate the purposes of the Energy Transition Act and the State's climate goals.

### **PERFORMANCE IMPLICATIONS**

None for EMNRD

# ADMINISTRATIVE IMPLICATIONS

None for EMNRD

# CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP

#### **TECHNICAL ISSUES**

As noted above, the term "combined cycle technology" is not defined in the proposed bill, creating ambiguity as to what definition is intended. The state's courts interpret words and phrases according to their dictionary meanings unless there is clear legislative intent otherwise. (See, *Coal. for Clean Affordable Energy v. New Mexico Pub. Regul. Comm'n*, 2024-NMSC-016, ¶ 24, 549 P.3d 500, 510: "If a term or phrase is not defined in a statute, we interpret the term according to its ordinary dictionary meaning absent a legislative intent to impose a contrary meaning.") Not all combined cycle technology includes carbon-capture or waste heat boilers, leaving open the possibility that a non-renewable and potentially carbon emitting technology would be enshrined in legislation as a renewable energy resource.

# **OTHER SUBSTANTIVE ISSUES**

## ALTERNATIVES

### WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL

The definition of renewable energy resources in both the Renewable Energy Act and the Rural Electric Cooperative Act will remain as it is: a science-based, well-understood definition which applies to power generation resources which are renewable on a human, rather than a geological, timescale.

#### AMENDMENTS