LFC Requestor: Self Assigned

2025 LEGISLATIVE SESSION AGENCY BILL ANALYSIS

Section I: General

Chamber: House Category: Bill

Number: 44 Type: Introduced

Date (of THIS analysis): 1/22/25

Sponsor(s): John Block

Short Title: Protect Minors from Harmful Materials

Reviewing Agency: Agency 665 - Department of Health

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Section II: Fiscal Impact

APPROPRIATION (dollars in thousands)

| Appropriation Contained | | Recurring or | Fund | |
|-------------------------|-------|--------------|----------|--|
| FY 25 | FY 26 | Nonrecurring | Affected | |
| \$0 | \$0 | N/A | N/A | |
| | | | | |

REVENUE (dollars in thousands)

| Estimated Revenue | | | Recurring or | | |
|-------------------|-------|-------|--------------|---------------|--|
| FY 25 | FY 26 | FY 27 | Nonrecurring | Fund Affected | |
| \$0 | \$0 | \$0 | N/A | N/A | |
| | | | | | |

ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT (dollars in thousands)

| | FY 25 | FY 26 | FY 27 | 3 Year Total Cost | Recurring or Non- recurring | Fund Affected |
|-------|-------|-------|-------|----------------------|-----------------------------------|------------------|
| Total | \$0 | \$0 | \$0 | \$0 | N/A | N/A |
| | | | | | | |

Section III: Relationship to other legislation

Duplicates: None

Conflicts with: None

Companion to: None

Relates to: None

Duplicates/Relates to an Appropriation in the General Appropriation Act: None

Section IV: Narrative

1. BILL SUMMARY

a) Synopsis

HB44 proposes to require a "commercial entity" -- defined as a corporation limited liability company, partnership, limited partnership, sole proprietorship, third-party vendor, or other legally recognized entity -- to use a reasonable age verification method before allowing access to a website on which more than one-third of the content is material that is harmful to minors. Minors are defined as under the age of 18.

HB44 proposes that a "commercial entity" as defined is liable for damages, court costs, and reasonable attorney fees if they fail to perform reasonable age verification for persons attempting to access a website. HB44 would not apply to news or public interest broadcasts, website videos or events that would affect the rights of the newsgathering organization or employees when it is within their scope of employment. HB44 would also not apply to cloud service or internet providers to the extent that they are not responsible for content creation.

Is there an emergency clause? \square Yes \square No

b) Significant Issues

Age verification for minors accessing the internet can be implemented to protect children from accessing inappropriate content like explicit material, violent media, or gambling websites by ensuring only adults can view such content. By verifying age, platforms can restrict access to content that might be psychologically damaging or unsuitable for minors. These restrictions are common in industries such as alcohol, gambling, and adult content, where exposure to certain materials is regulated by law.

However, some concerns exist, including privacy concerns regarding the sharing of personal information to verify age. Additionally, some verification methods may not be completely accurate, potentially hindering access to information for legitimate users, including young adults.

There are 19 states currently with age verification laws. The Supreme Court recently heard a challenge to such laws which could determine the outcome of these laws.

https://www.axios.com/2025/01/16/adult-website-age-verification-states

The New Mexico Office of the Attorney General has specific projects targeted towards the protection of minors on social media.

https://nmdoj.gov/get-help/internet-protection-safety/

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 \square Yes \boxtimes No

| PE | RFORMANCE IMPLICATIONS |
|-----------------|---|
| • | Does this bill impact the current delivery of NMDOH services or operations? |
| | □ Yes ⊠ No |
| • | Is this proposal related to the NMDOH Strategic Plan? \boxtimes Yes \square No |
| | ☐ Goal 1: We expand equitable access to services for all New Mexicans |
| | ☐ Goal 2: We ensure safety in New Mexico healthcare environments |
| | ☑ Goal 3: We improve health status for all New Mexicans |
| | ☐ Goal 4 : We support each other by promoting an environment of mutual respect, trust, open communication, and needed resources for staff to serve New Mexicans and to grow and reach their professional goals |
| FIS | SCAL IMPLICATIONS |
| • | If there is an appropriation, is it included in the Executive Budget Request? |
| | □ Yes □ No ⊠ N/A |
| • | If there is an appropriation, is it included in the LFC Budget Request? |
| | □ Yes □ No ⊠ N/A |
| • | Does this bill have a fiscal impact on NMDOH? \square Yes \boxtimes No |
| | MINISTRATIVE IMPLICATIONS Il this bill have an administrative impact on NMDOH? □ Yes ☒ No |
| DU No | PLICATION, CONFLICT, COMPANIONSHIP OR RELATIONSHIP one |
| | CHNICAL ISSUES e there technical issues with the bill? □ Yes ☒ No |
| LE | EGAL/REGULATORY ISSUES (OTHER SUBSTANTIVE ISSUES) |
| • | Will administrative rules need to be updated or new rules written? \square Yes \boxtimes No |
| • | Have there been changes in federal/state/local laws and regulations that make this legislation necessary (or unnecessary)? \square Yes \boxtimes No |
| • | Does this bill conflict with federal grant requirements or associated regulations? |

| • | Are there any legal problems or conflicts with existing laws, regulations, policies, or programs? \square Yes \boxtimes No |
|-----------------|--|
| DI No | SPARITIES ISSUES one |

9. HEALTH IMPACT(S)

None

8.

10. ALTERNATIVES

None

11. WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL?

If HB44 is not enacted, then there will be no requirement for a commercial entity to utilize a reasonable age verification method to access their content.

12. AMENDMENTS

None