HOUSE EDUCATION COMMITTEE SUBSTITUTE FOR HOUSE BILL 285

56TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2023

 AN ACT

RELATING TO SPECIAL EDUCATION; ENACTING THE SPECIAL EDUCATION ACT; PROVIDING POWERS AND DUTIES; PROVIDING FOR CONSULTATION AND COORDINATION AMONG THE PUBLIC EDUCATION DEPARTMENT, OTHER STATE AGENCIES AND SCHOOL DISTRICTS; PROVIDING FOR MULTI-LAYERED SYSTEMS OF SUPPORT; MAKING CLARIFYING AND CONFORMING AMENDMENTS IN ACCORDANCE WITH FEDERAL LAW; PROVIDING FOR AN INTERDEPARTMENTAL TRANSFER.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 9-24-4 NMSA 1978 (being Laws 2004, Chapter 27, Section 4, as amended) is amended to read:

"9-24-4. DEPARTMENT CREATED.--

A. The "public education department" is created in the executive branch. The department is a cabinet department and includes the following office and divisions:

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1	(1) the administrative services division;				
2	(2) the assessment and accountability				
3	division;				
4	(3) the charter schools division;				
5	(4) the educator quality division;				
6	(5) the Indian education division;				
7	(6) the information technology division;				
8	(7) the instructional support and vocational				
9	education division;				
10	(8) the program support and student				
11	transportation division;				
12	(9) the quality assurance and systems				
13	integration division;				
14	(10) the rural education division; [and]				
15	(11) the office of special education; and				
16	$[\frac{(11)}{(12)}]$ the vocational rehabilitation				
17	division.				
18	B. The secretary may organize the department and				
19	divisions and the office of the department and may transfer or				
20	merge functions between divisions and bureaus in the interest				
21	of efficiency and economy."				
22	SECTION 2. A new section of the Public School Code is				
23	enacted to read:				
24	"[NEW MATERIAL] SHORT TITLESections 2 through 7 of this				

act may be cited as the "Special Education Act"."

SECTION 3. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] DEFINITIONS.--As used in the Special Education Act:

- A. "director" means the director of the office;
- B. "highly mobile students" means children and youth experiencing frequent moves into new public schools and school districts, including military-connected children, migratory children, children who are homeless and children in the foster care system;
- C. "office" means the office of special education; and
- D. "school district" includes charter schools and any other entity defined as a local educational agency pursuant to the federal Individuals with Disabilities Education

 Improvement Act of 2004, except schools funded by the bureau of Indian education of the United States department of the interior."

SECTION 4. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] DUTIES OF DEPARTMENT.--The department shall coordinate with the office to:

A. develop, adopt, promulgate and update an annual state plan for policy, programs and standards to improve special education outcomes for students;

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B. submit an annual report on the status of specia
education to the secretary, the governor and the legislative
education study committee by November 30 of each year,
including the following special education data, collected in a
consistent and uniform format, to evaluate compliance with
federal and state special education law:

- (1) student demographics;
- student achievement and outcomes; (2)
- spending by school districts and public (3) schools of state and federal funds;
 - (4) types of services and programs;
- evaluations of services and programs, (5) including effectiveness and timeliness;
 - (6) transitions;
- every use of restraint and seclusion in (7) public schools;
 - (8) suspensions and expulsions; and
- other data as determined by the department (9) or office;
- evaluate the state's compliance with the federal С. Individuals with Disabilities Education Improvement Act of 2004 and state law pertaining to special education; and
- D. monitor spending of state and federal funds for special education programs for students with disabilities, including state equalization guarantee distributions and .225504.5

medicaid, and take actions to ensure appropriate spending, as needed."

SECTION 5. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] DUTIES OF OFFICE. --

- A. The office shall oversee and enforce the federal Individuals with Disabilities Education Improvement Act of 2004 and state special education law compliance and implementation, including all fiscal and program requirements. The department and the office shall coordinate to ensure that the department and the office perform the duties and responsibilities of the state educational authority as required by the federal Individuals with Disabilities Education Improvement Act of 2004.
- B. In consultation with other units of the department, the office shall develop and review state special education rules to ensure that the rules address the needs of students with disabilities, including highly mobile students.
- C. The office shall develop policies and technical guidance on special education for school districts, public schools, parents and students.
 - D. The office shall consult and coordinate with:
- (1) other units of the department to identify and address the needs of and impacts on students with disabilities in all educational activities, programs and .225504.5

policies;

childhood education and care department, the higher education department, the Indian affairs department, the children, youth and families department, the vocational rehabilitation division of the department, the developmental disabilities council and other relevant state agencies, as well as public post-secondary educational institutions, to prioritize and expand appropriate special education services to New Mexico residents from birth to career, which may include formal written agreements to advance state educational policy and goals, and to comply with special education requirements under state and federal law; and

(3) school districts and other state agencies to ensure that students with disabilities, including children and youth in the custody of the children, youth and families department, receive free and appropriate public education in residential treatment facilities and psychiatric hospitals.

E. The office shall:

- (1) coordinate with school districts to track, develop and provide professional development programs and materials for licensed school employees, special education assistants and other instructional support providers in educating or providing instructional support to students with disabilities; and
- (2) coordinate with public post-secondary .225504.5

educational institutions on the education and training of licensed school employees in teaching or providing instructional support to students with disabilities.

- F. The office shall provide technical assistance and recommendations that comply with the requirements of the federal Individuals with Disabilities Improvement Act of 2004 in the implementation of evidence- and research-based special education programs and services in school districts, public schools and other settings, as well as other state and federally funded programs. Additionally, the office shall identify state systems and policies that:
- (1) maximize the provision of special education services;
- (2) expedite evaluation of the special education needs of children beginning at thirty-three months of age; and
- (3) facilitate effective and meaningful inclusion and integration of students with disabilities in all educational settings.
- G. The office shall coordinate with other units of the department and other state departments to develop targeted strategies and policies pursuant to the federal Individuals with Disabilities Education Improvement Act of 2004 that:
- (1) ensure that the identification, location, screening and evaluation of students with disabilities and .225504.5

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1 children with disabilities beginning at thirty-three months of 2 age are completed comprehensively, regardless of the severity 3 of the disability; and

- (2) ensure that students with disabilities are educated in the least restrictive environment, including providing adequate staffing and resources for successful inclusion and integration.
- The office shall work with other divisions of Η. the department and other state agencies to ensure that school districts implement culturally and linguistically responsive and appropriate services, curricula and pedagogy to support students with disabilities.
- The office shall conduct activities to promote Τ. the recruitment and retention of qualified special education teachers, diagnosticians, special education assistants and other instructional support providers.
- The office shall analyze the recommendations of the office of the special education ombud, collect data relevant to the recommendations and take appropriate action as needed.
- The office shall audit implementation of the federal Individuals with Disabilities Education Improvement Act of 2004 and state law in school districts and public schools, including conducting performance reviews to ensure the provision of adequate special education services, performing .225504.5

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1 site visits if needed and taking corrective action, including 2 providing assistance and support, if a school district or 3 public school is out of compliance. 4 The office shall coordinate with the department 5 to promulgate rules regarding performance reviews, site visits,

determined by the office and the department.

The office shall collaborate with other units of Μ. the department to track, develop and provide targeted annual training as determined by the office to be appropriate for local school boards, governing bodies of charter schools, superintendents, school administrators, teachers, instructional support providers, other school employees, school resource officers and school security officers that addresses:

corrective action, technical assistance and other provisions as

- the provisions and requirements of the (1) federal Individuals with Disabilities Education Improvement Act of 2004, Section 504 of the federal Rehabilitation Act of 1973 and state laws that prohibit discrimination against students with disabilities;
- disability-specific policies, practices and interventions;
 - de-escalation practices and techniques; (3)
 - positive behavior supports; (4)
 - inclusion and integration; (5)

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(6) formulation and implementation of

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effective	indiv	ridualized	education	programs	and	transitional
individual	ized	education	programs;			

- (7) effective engagement and communication with students, parents and educational decision makers; and
 - (8) other subjects determined by the office.
- N. The office shall ensure that transition planning prepares:
- (1) children with disabilities beginning at thirty-three months to transition to public school;
- (2) students with disabilities to transition within the public school system; and
- (3) students with disabilities to transition to higher education or the workforce.
- O. The office shall additionally monitor statewide compliance with federal and state special education law by collaborating with other units of the department to:
- (1) solicit input from special education students, parents, educational decision makers, regional education cooperatives, disability providers and advocates, teachers, instructional support providers and other school employees on the provision of special education services in the state;
- (2) review publicly available information and resources regarding special education services and programs; and

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- monitor the academic and nonacademic (3) progress of students with disabilities.
- The office shall support and collaborate with other units of the department to ensure that gifted students with disabilities, students with dyslexia and other specific learning disabilities and students entitled to services pursuant to the Section 504 of the federal Rehabilitation Act of 1973 receive needed services in school districts as required by state and federal law.
- The office shall assume the duties of the special education division of the department; provided that the division shall continue to function until the director has been hired.
- The director shall report directly to the secretary and shall be exempt from the Personnel Act.
- The office shall monitor special education compensation trends in other states and make compensation recommendations to the department and the legislature.
- Nothing in the Special Education Act shall limit the rights of students with disabilities or the responsibilities and duties of the department, school districts or public schools pursuant to federal and state law."
- SECTION 6. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] SPECIAL EDUCATION SALARY DIFFERENTIAL .225504.5

LEVELS.--No later than July 1, 2024, the department and office shall, in consultation with educators, legislative committees and school districts, identify and study options and make recommendations for salary differential levels, time allocations and other supports for licensed school employees, educational assistants and other instructional support providers who educate or provide instructional support to students with disabilities, taking into consideration their duties and responsibilities."

SECTION 7. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] TRANSFER OF PRESCHOOL SPECIAL EDUCATION.-No later than July 1, 2024, the department and the office shall
consult and coordinate with the early childhood education and
care department to transfer the Part B, 619 coordinator to the
early childhood education and care department in compliance
with Part B of the federal Individuals with Disabilities
Education Improvement Act of 2004 through a formal written
agreement that identifies the administrative roles,
responsibilities and funding for the office and the early
childhood education and care department."

SECTION 8. Section 22-8-6 NMSA 1978 (being Laws 1967, Chapter 16, Section 60, as amended) is amended to read:

"22-8-6. OPERATING BUDGETS--EDUCATIONAL PLANS-SUBMISSION--CERTAIN REPORTS--FAILURE TO SUBMIT.-.225504.5

- A. Prior to April 15 of each year, each local school board shall submit to the department an operating budget for the school district and any locally chartered charter school in the school district for the ensuing fiscal year.
- B. The date for the submission of the operating budget for each school district and each charter school as required by this section may be extended to a later date fixed by the secretary.
- C. The operating budget required by this section may include:
- (1) estimates of the cost of insurance policies for periods up to five years if a lower rate may be obtained by purchasing insurance for the longer term; or
- (2) estimates of the cost of contracts for the transportation of students for terms extending up to four years.
- D. The operating budget required by this section shall include a budget for each charter school of the membership projected for each charter school, the total program units generated at that charter school and approximate anticipated disbursements and expenditures at each charter school.
- E. For fiscal year 2021 and subsequent fiscal years, each school district's and each locally chartered or state-chartered charter school's educational plan shall .225504.5

1	include:
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- (1) information on the instructional time offered by the school district or charter school, including the number of instructional days by school site and the number of hours in each instructional day and the frequency of early-release days;
- (2) a narrative explaining the identified services to improve the academic success of at-risk students;
- (3) a narrative explaining the services provided to students enrolled in the following programs:
- (a) extended learning time programs, including a report of how the extended learning time is used to improve the academic success of students and professional learning of teachers; and
 - (b) K-5 plus programs;
- (4) a narrative explaining the school district's or charter school's beginning teacher mentorship programs as well as class size and teaching load information;
- (5) a narrative explaining supplemental programs or services offered by the school district or charter school to ensure that the Bilingual Multicultural Education Act, the Indian Education Act, the Black Education Act and the Hispanic Education Act are being implemented by the school district or charter school;
- (6) a narrative describing the amount of .225504.5

program cost generated for services to students with				
disabilities by service level classification and grade level				
and the spending of these revenues on services to $\underline{\text{those}}$				
students [with disabilities], which shall include the				
following:				

- (a) program cost generated for students enrolled in approved special education programs by service level classification and grade level;
- (b) budgeted expenditures of program cost, for students enrolled in approved special education programs, on students with disabilities;
- (c) the amount of program cost generated for personnel providing ancillary and related services to students with disabilities;
- (d) budgeted expenditures of program cost for personnel providing ancillary and related services to students with disabilities, on special education ancillary and related services personnel; and
- (e) a description of the steps taken to ensure that students with disabilities have access to a free and appropriate public education; and
- (7) a common set of performance targets and performance measures, as determined by the department in consultation with the department of finance and administration, the legislative finance committee and the legislative education .225504.5

study committee.

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In addition to the requirements of Subsection E of this section, a school district or charter school that receives federal or local revenue shall include in its educational plan a narrative explaining how the school district or charter school will use the federal or local revenue to improve outcomes for students or to improve the condition of a school building. No later than October 1 of each year, a school district or charter school that received federal or local revenue in the prior fiscal year shall report to the department on the actual uses of that revenue, including a comprehensive evaluation of how the programs and services provided with that revenue improved outcomes for students or how capital projects undertaken improved the condition of a school building. A school district or charter school that is required under federal law to consult with tribal entities as a condition of receiving impact aid funds shall include in its educational plan a detailed narrative of its consultations with tribal entities and the results of those consultations. school district or charter school shall transmit the October l spending and outcomes report to the appropriate tribal authorities. No later than November 15 of each year, the department shall compile the federal and local revenue outcomes reports into a statewide report to the legislative education study committee and the legislative finance committee that

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includes an analysis and identification of effective programs and strategies that improve outcomes for students.

- G. A school district or charter school operating budget and educational plan shall prioritize federal and local revenue for purposes relating to the Indian Education Act; for capital expenditures authorized by the Public School Capital Outlay Act, the Public School Capital Improvements Act or the Public School Buildings Act; or for research-based or evidencebased social, emotional or academic interventions for which atrisk program units may be used.
- If a local school board or governing board of a charter school fails to submit an operating budget pursuant to this section, the department shall prepare the operating budget for the school district or charter school for the ensuing fiscal year. A local school board or governing board of a charter school shall be considered as failing to submit an operating budget pursuant to this section if the budget submitted exceeds the total projected resources of the school district or charter school or if the budget submitted does not comply with the law or with rules and procedures of the department.
 - As used in this section: Τ.
- "federal revenue" means seventy-five (1) percent of the revenue derived from:
 - federal forest reserve funds (a)

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24 25 distributed in accordance with Section 22-8-33 NMSA 1978; or federal assistance to those areas (b) affected by federal activity authorized in accordance with Title 20 of the United States Code, commonly known as "PL 874 funds" or "impact aid funds"; and

(2) "local revenue" means seventy-five percent of the revenue from a school district one-half mill school district property tax and revenue from the Oil and Gas Ad Valorem Production Tax Act and the Oil and Gas Production Equipment Ad Valorem Tax Act."

SECTION 9. Section 22-13-5 NMSA 1978 (being Laws 1972, Chapter 95, Section 1, as amended) is amended to read:

"22-13-5. SPECIAL EDUCATION. -- School districts shall provide special education and related services appropriate to meet the needs of students [requiring special education and related services. Rules and standards shall be developed and established by the department] with disabilities, gifted students and gifted students with disabilities. The office and the department shall coordinate to develop and establish rules and standards for the provision of special education and related services in the schools and classes of the public school system in the state and in all institutions wholly or partly supported by the state. The [department] office and department shall coordinate to monitor and enforce the rules and standards. School districts shall also provide services

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for three-year-old and four-year-old preschool children with disabilities, unless the parent or guardian chooses not to enroll the child. Services for students age three through twenty-one may include, but are not limited to, evaluating particular needs, providing learning experiences that develop cognitive, motor and social skills, arranging for or providing related services [as defined by the department] and providing parent education. The services may be provided by licensed school employees or contracted for with other community agencies and shall be provided in age-appropriate, integrated settings, including home, daycare centers, head start programs, schools or community-based settings."

SECTION 10. Section 22-13-6 NMSA 1978 (being Laws 1972, Chapter 95, Section 2, as amended) is amended to read:

"22-13-6. SPECIAL EDUCATION--DEFINITIONS.--As used in the Public School Code:

"special education" means the provision of services additional to, supplementary to or different from those provided in the regular school program by a systematic modification and adaptation of instructional techniques, materials and equipment to meet the needs of exceptional [children] students;

"exceptional children" means school-age persons whose abilities render regular services of the public school to be inconsistent with their educational needs;

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- "[children] students with disabilities" means [those children who are classified as developmentally disabled according to the Developmental Disabilities Act and the federal Individuals with Disabilities Education Act] students who are classified as children with disabilities according to Part B of the federal Individuals with Disabilities Education Improvement Act of 2004 and persons with developmental disabilities according to the Developmental Disabilities Act;
- "gifted child" means a school-age person who is determined to be gifted pursuant to Section 22-13-6.1 NMSA 1978 and standards adopted by the department pursuant to that section; provided that nothing in this section shall preclude a school district or charter school from offering additional gifted programs for students who fail to meet the eligibility criteria; however, the state shall only provide state funds for department-approved gifted programs for those students who meet the established criteria;
- "dyslexia" means a specific learning disability that is neurobiological in origin and that is characterized by difficulty with accurate or fluent word recognition and by poor spelling and decoding abilities, which characteristics typically result from a deficit in the phonological component of language that is often unexpected in relation to other cognitive abilities and the provision of effective classroom instruction and may result in problems in reading comprehension

and reduced reading experience that may impede the growth of vocabulary and background knowledge;

- [F. "response to intervention" means a multitiered intervention model that uses a set of increasingly intensive academic or behavioral supports, matched to student need, as a framework for making educational programming and eligibility decisions; and
- G. F. "multi-layered systems of support" means a coordinated and comprehensive framework that uses evidence-based academic and behavioral supports to address student needs, as determined by student data; is a model for holistic school improvement that provides progress measures for practices that support student success and additional supports such as school-based team structure, professional development, health and wellness and family and community engagement; and complies with the requirements of multi-tiered systems of supports in accordance with the federal Every Student Succeeds Act;
- <u>G.</u> "student assistance team" means a school-based group whose purpose, based on procedures and guidelines established by the department, is to provide additional educational support to students who are experiencing difficulties that are preventing them from benefiting from general instruction; <u>and</u>
- H. "office" means the office of special education."
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1	SECTION 11.	Section 22-13-3	2 NMSA 1978	(being Laws 2010
2	Chapter 59, Section	on 2, as amended)	is amended	to read:

"22-13-32. INTERVENTION FOR STUDENTS DISPLAYING CHARACTERISTICS OF DYSLEXIA.--

- A. Within the course of the 2019-2020 and 2020-2021 school years and in each subsequent school year, all first grade students shall be screened for dyslexia. Beginning with the 2024-2025 school year, the department shall ensure that the results of the screenings are provided to the parents of first grade students within thirty days of the student's screening.
- B. A student whose dyslexia screening demonstrates characteristics of dyslexia and who is having difficulty learning to read, write, spell, understand spoken language or express thoughts clearly shall receive appropriate classroom interventions or be referred to a student assistance team.
- C. In accordance with department [response to intervention] multi-layered systems of support procedures, guidelines and policies, each school district or charter school shall provide timely, appropriate, systematic, scientific, evidence-based interventions prescribed by the student assistance team, with progress monitoring to determine the student's response or lack of response.
- D. A parent of a student referred to a student assistance team shall be informed of the parent's right to request an initial special education evaluation at any time .225504.5

during the school district's or charter school's implementation of the interventions prescribed by the student assistance team. If the school district or charter school agrees that the student may have a disability, the student assistance team shall refer the child for an evaluation. The student shall be evaluated within sixty days of receiving the parental consent for an initial evaluation. If the school district or charter school refuses the parent's request for an initial evaluation, the school district or charter school shall provide written notice of the refusal to the parent, including notice of the parent's right to challenge the school district's or charter school's decision as provided in state and federal law and rules.

school years, every school district and charter school shall develop and implement a literacy professional development plan that includes a detailed framework for structured literacy training by a licensed and accredited or credentialed teacher preparation provider for all elementary school teachers and for training in evidence-based reading intervention for reading interventionists and special education teachers working with students demonstrating characteristics of dyslexia or diagnosed with dyslexia. The plan shall continue to be implemented each school year and may be updated as necessary. The department shall provide lists of recommended teacher professional

development materials and opportunities for teachers and school administrators regarding evidence-based reading instruction for students at risk for reading failure and displaying the characteristics of dyslexia.

- F. School districts and charter schools shall train school administrators and teachers who teach reading to implement appropriate evidence-based reading interventions. School districts and charter schools shall train special education teachers to provide structured literacy training for students who are identified with dyslexia as a specific learning disability and who are eligible for special education services.
- G. The department shall provide technical assistance for special education diagnosticians and other special education professionals regarding the formal special education evaluation of students suspected of having a specific learning disability, such as dyslexia.
- H. The department shall adopt rules, standards and guidelines necessary to implement this section."
- SECTION 12. TEMPORARY PROVISION--INTERDEPARTMENTAL
 TRANSITION.--
- A. On July 1, 2024, the special education division of the public education department shall become the office of special education and shall be responsible for carrying out the provisions of the Special Education Act and other laws that .225504.5

relate to special education of public school students or threeand four-year-old children who are developmentally disabled unless otherwise provided by law.

- B. On July 1, 2024, all agreements and contractual obligations of the special education division of the public education department or for which the division has been given responsibility by the secretary of public education shall be agreements and contractual obligations of the office of special education.
- C. On July 1, 2024, all rules of the public education department pertaining to students with disabilities, except for special education funding, shall be the rules of the office of special education until amended or repealed.
- D. On July 1, 2024, the budget and personnel of the special education division of the public education department shall transfer to the office of special education, subject to the approval of the secretary of public education.

SECTION 13. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 2023.

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