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## FISCAL IMPACT REPORT

**SPONSOR** HTRC **ORIGINAL DATE** 2/12/2022  
**LAST UPDATED** \_\_\_\_\_ **HB** 153/HTRCS/ec  
**SHORT TITLE** General Obligation Bond Projects **SB** \_\_\_\_\_  
**ANALYST** Kehoe/Snyder

### APPROPRIATION (dollars in thousands)

Appropriation		Recurring or Nonrecurring	Fund Affected
FY22	FY23		
	\$258,759.2	Nonrecurring	General Obligation Bond Capacity (See Fiscal Implications)

(Parenthesis ( ) Indicate Expenditure Decreases)

### SOURCES OF INFORMATION

LFC Files

### SUMMARY

#### Synopsis of Bill

House Taxation and Revenue Committee substitute for House Bill 153 authorizes the issuance of general obligation bonds (GOB) totaling approximately \$258.8 million. The bill proposes three bond issues including capital expenditures for senior citizen facilities statewide (\$24.2 million); for library resource acquisitions (\$19 million); and for higher education, special school, and tribal school capital improvements and acquisitions (\$215.6 million). The bill contains an emergency clause. *A listing of the projects contained in this bill is attached.*

### FISCAL IMPLICATIONS

According to revenue estimators, general obligation bond (GOB) capacity is \$259.7 million, or approximately 0.348 percent of the net taxable value of property. Authorizing no more than the stated capacity maintains a flat mil levy. The authorization of \$259.7 million includes the cost of issuance, a nonrecurring expense to GOB capacity, according to the State Board of Finance.

Issuance and sale of general obligation bonds requires approval by the electorate in the November 2022 general election. General obligation bonds are payable from ad valorem (property) taxes levied on all property in the state subject to property taxation. The bonds are backed by the full faith and credit of the state.

If ratified by the voters, general obligation bonds are approved for issuance by the State Board of Finance in spring of 2023 following the general election. The funds authorized in this bill will be available to the recipients in late spring of 2023.

The state agencies and higher education institutions to which money has been appropriated in this bill shall be responsible for monitoring the projects funded in the bill to ensure compliance with the laws and Constitution of New Mexico and shall cause to be reverted any unexpended or unencumbered balance remaining at the earlier of the third full fiscal year after issuance of the bonds or the termination or completion of the specific project. Reverted funds shall be deposited in the debt service fund established by the state treasurer for the purpose of paying the principal and interest on the state's general obligation bonds.

## **SIGNIFICANT ISSUES**

The Aging and Long-Term Services Department (ALTSD) received capital outlay requests totaling \$33.1 million for 93 projects from senior centers statewide; ALTSD recommended 72 projects for just under \$24.2 million. ALTSD and Area Agencies on Aging rated projects statewide by applying criteria and allocating points to prioritize projects in five categories: code compliance, meals and other equipment, vehicles, construction and major additions, and for plan and design. The senior center projects in this bill were recommended in their entirety by ALTSD. The bill includes \$1.72 million requested by the governor for tribal senior centers unable to apply for funds during the pandemic. Senior centers include: Pueblo of Laguna (\$123 thousand), Pueblo of Acoma (\$75 thousand), Taos Pueblo (\$822 thousand), San Felipe Pueblo (\$100 thousand), Pojoaque Pueblo (\$100 thousand), and Santa Clara Pueblo (\$500 thousand).

The New Mexico Library Association requested \$19 million on behalf of public libraries, public school libraries, academic libraries, and tribal public libraries. Public and tribal libraries will continue to allocate the funding based on county populations and library service areas, as required by regulation. Public school libraries distribute bond funds with a base grant to each public and charter school with an operating school library, with remaining funds distributed by per capita student count by building. About two-thirds of funding for New Mexico college and university libraries will be distributed based on full-time-equivalent student enrollment and the remaining one-third will be used to collaboratively purchase electronic resources (academic journals, electronic reference books, electronic books, and educational films) for all students regardless of institution or course work, particularly in rural areas.

Institutions of higher education, special schools, and tribal schools requested \$423.3 million for capital needs statewide. The bill proposes approximately \$215.6 million for projects at institutions. The largest projects include \$45 million for a Center for Collaborative Art and Technology at the University of New Mexico, \$36 million for renovations and expansion to the Children's Psychiatric Center at the University of New Mexico Health Sciences Center, \$22.5 million for College of Engineering at New Mexico State University, \$15 million for a trades and applied technologies facility at Central New Mexico Community College, \$13.5 million for renovations to the Health and Social Sciences building and O'Donnell Hall at New Mexico State University, and \$9 million for a Student Academic Services building at Eastern New Mexico University.

## **OTHER SUBSTANTIVE ISSUES**

The Higher Education Department (HED) held virtual hearings for capital outlay requests with all

post-secondary education institutions, the special schools, and tribal schools (Diné College, Southwestern Indian Polytechnic Institute, and Navajo Technical University). The Higher Education Capital Committee consists of representatives of HED, Department of Finance and Administration, Energy Minerals and Natural Resources, and the Legislative Finance Committee staff representative.

The proposed projects in the bill for consideration by the full Legislature were based on the following criteria:

- Student, faculty, and public safety;
- Project completion;
- Funding from other sources;
- Facility condition index;
- Instructional & General (I&G) and space utilization;
- Energy-efficiency standards;
- Full-time student enrollment trends;
- Programmatic use of building; and
- Project readiness.

SGS/LMK /al

# General Obligation Bond Projects

Funded Projects by Question

ID	Project Title	Track	Agency	County	Total Amount
6011	RAYMOND G. SANCHEZ SENIOR CTR-REN		ALTS	Bernalillo	235,000
6010	WHISPERING PINES SENIOR CTR-REN		ALTS	Bernalillo	457,000
6028	BARELAS SENIOR CTR-EQUIP		ALTS	Bernalillo	40,141
6058	CASA SENIOR TRANSPORTATION-VEH		ALTS	Bernalillo	375,050
6015	HIGHLAND SENIOR CTR-REN		ALTS	Bernalillo	353,358
6013	NORTH VALLEY SENIOR CTR-REN		ALTS	Bernalillo	2,971,442
6019	PALO DURO SENIOR CTR-REN		ALTS	Bernalillo	1,000,000
6014	GLENWOOD SENIOR CTR-REN		ALTS	Catron	90,000
6057	GLENWOOD SENIOR CTR-VEH		ALTS	Catron	52,000
6030	QUEMADO SENIOR CTR-EQUIP		ALTS	Catron	92,500
6029	RESERVE SENIOR CTR-EQUIP		ALTS	Catron	40,000
6018	RESERVE SENIOR CTR-REN		ALTS	Catron	40,000
6072	ACOMA PUEBLO SENIOR CTR-REN		ALTS	Cibola	75,000
6071	LAGUNA PUEBLO SENIOR CTR-CONSTRUCT		ALTS	Cibola	123,000
6001	LA CASA SENIOR CTR-CODECOMPLY		ALTS	Curry	43,500
6070	FORT SUMNER SENIOR CTR-PLAN		ALTS	De Baca	75,000
6060	FORT SUMNER SENIOR CTR-VEH		ALTS	De Baca	50,000
6009	FRANK O'BRIEN PAPEN COMMUNITY CTR-REN		ALTS	Dona Ana	35,000
6066	ROBERT P. MUNSON SENIOR CTR-CONSTRUCT		ALTS	Dona Ana	666,199
6050	ROBERT P. MUNSON SENIOR CTR-VEH		ALTS	Dona Ana	110,000
6012	ALEJANDRO RUIZ SENIOR CTR REN		ALTS	Eddy	1,352,442
6056	ALEJANDRO RUIZ SENIOR CTR-VEH		ALTS	Eddy	162,024
6055	GILA SENIOR CTR-VEH		ALTS	Grant	38,200
6049	MIMBRES SENIOR CTR-VEH		ALTS	Grant	38,200
6040	SANTA CLARA SENIOR CTR-VEH		ALTS	Grant	38,200
6048	HOBBS SENIOR CTR-VEH		ALTS	Lea	60,500
6042	CAPITAN SENIOR CTR-VEH		ALTS	Lincoln	34,284
6046	CARRIZOZO SENIOR CTR-VEH		ALTS	Lincoln	48,429
6047	CORONA SENIOR CTR-VEH		ALTS	Lincoln	34,284
6043	HONDO SENIOR CTR-VEH		ALTS	Lincoln	30,000
6004	RUIDOSO COMMUNITY CTR-REN		ALTS	Lincoln	94,000
6045	RUIDOSO DOWNS SENIOR CTR-VEH		ALTS	Lincoln	48,429
6008	DEMING SENIOR CTR-REN		ALTS	Luna	57,579
6063	GALLUP SENIOR CTR-CONSTRUCT		ALTS	McKinley	5,415,300
6051	GALLUP SENIOR CTR-VEH		ALTS	McKinley	76,000
6016	LOGAN SENIOR CTR-REN		ALTS	Quay	62,262
6053	ALCALDE SENIOR CTR-VEH		ALTS	Rio Arriba	70,000
6068	CHAMA SENIOR CTR-PLAN		ALTS	Rio Arriba	75,000
6044	CHIMAYO LA ARBOLEDA SENIOR CTR-VEH		ALTS	Rio Arriba	70,000
6052	COYOTE SENIOR CTR-VEH		ALTS	Rio Arriba	70,000
6059	BEATRICE MARTINEZ SENIOR CTR-VEH		ALTS	Rio Arriba	90,000
6054	ESPANOLA SENIOR CTR-VEH		ALTS	Rio Arriba	70,000
6076	SANTA CLARA PUEBLO ADULT DAY CARE CTR-REN		ALTS	Rio Arriba	500,000
6006	SANTA CLARA PUEBLO ADULT DAY CARE-REN		ALTS	Rio Arriba	116,237
6024	BLANCO SENIOR CTR-EQUIP		ALTS	San Juan	24,000
6037	BLANCO SENIOR CTR-VEH		ALTS	San Juan	55,000
6023	LOWER VALLEY SENIOR CTR-EQUIP		ALTS	San Juan	24,000
6003	BLOOMFIELD SENIOR CTR-REN		ALTS	San Juan	35,000
6022	LAS VEGAS SENIOR CTR-EQUIP		ALTS	San Miguel	130,000
6036	LAS VEGAS SENIOR CTR-VEH		ALTS	San Miguel	140,000
6007	BERNALILLO SENIOR CTR-REN		ALTS	Sandoval	25,810
6038	BERNALILLO SENIOR CTR-VEH		ALTS	Sandoval	30,000
6039	PENA BLANCA CMTY CTR-VEH		ALTS	Sandoval	30,208

# General Obligation Bond Projects

Legislative Council Service

Funded Projects by Question

55th Legislature, 2nd Session, 2022

ID	Project Title	Track	Agency	County	Total Amount
6061	BROADMOOR SENIOR CTR-CONSTRUCT		ALTS	Sandoval	774,569
6005	MEADOWLARK SENIOR CTR-REN		ALTS	Sandoval	226,474
6074	SAN FELIPE PUEBLO SENIOR CTR-VEH		ALTS	Sandoval	100,000
6020	CHIMAYO SENIOR CTR/BENNY CHAVEZ-REN		ALTS	Santa Fe	500,000
6067	SANTA CRUZ SENIOR CTR-CONSTRUCT		ALTS	Santa Fe	2,041,441
6075	POJOAQUE PUEBLO SENIOR CTR-REN		ALTS	Santa Fe	100,000
6021	MARY ESTHER GONZALES SENIOR CTR-EQUIP		ALTS	Santa Fe	235,630
6035	PASATIEMPO SENIOR CTR-EQUIP		ALTS	Santa Fe	65,805
6062	AMALIA SENIOR CTR-CONSTRUCT		ALTS	Taos	1,450,000
6064	QUESTA SENIOR CTR-CONSTRUCT		ALTS	Taos	727,587
6073	TAOS PUEBLO ADULT DAY CARE CTR-CONSTRUCT		ALTS	Taos	822,000
6002	ESTANCIA SENIOR CTR-REN		ALTS	Torrance	169,621
6069	MORIARTY SENIOR CTR-PLAN		ALTS	Torrance	53,599
6017	MOUNTAINAIR SENIOR CTR-REN		ALTS	Torrance	158,861
6026	BELEN SENIOR CTR-EQUIP		ALTS	Valencia	58,000
6065	DEL RIO SENIOR CTR-CONSTRUCT		ALTS	Valencia	460,000
6025	DEL RIO SENIOR CTR-EQUIP		ALTS	Valencia	58,000
6027	MEADOW LAKE SENIOR CTR-EQUIP		ALTS	Valencia	73,000
6041	BOSQUE FARMS CMTY CTR-VEH		ALTS	Valencia	55,000
<b>Subtotal for question 1</b>					<b>24,199,165</b>
5002	CAD PUBLIC LIBRARY RESOURCES & EQUIP		CAD	Statewide	6,000,000
5004	CAD TRIBAL LIBRARY RESOURCES & EQUIP		CAD	Statewide	1,000,000
5003	HED ACADEMIC LIBRARY RESOURCES		HED	Statewide	6,000,000
5001	PED PUBLIC SCHOOL LIBRARY RESOURCES		PED	Statewide	6,000,000
<b>Subtotal for question 2</b>					<b>19,000,000</b>
5024	CNMCC TRADES & APPLIED TECH FCLTY CONSTRUCT		HED	Bernalillo	15,000,000
5032	NMSD PRESCHOOL ADDITION CONSTRUCT & REN		NMSD	Bernalillo	1,400,000
5013	UNM CTR FOR COLLABORATIVE ART & TECH CONSTRUCT		UNM	Bernalillo	45,000,000
5014	UNM HEALTH SCIENCES CTR CHILD PSYCH CTR EXPAND		UNM	Bernalillo	36,000,000
5035	NMMI BATES HALL DINING HALL EXPAND		NMMI	Chaves	4,000,000
5016	ENMU-ROSWELL OT PE ARTS & SCIENCE CTRS FIRE SUPPR		ENMU	Chaves	2,475,000
5019	NMSU-GRANTS MARTINEZ HALL IMPROVE		NMSU	Cibola	1,250,000
5025	CCC INFRA IMPROVE		HED	Curry	1,685,000
5009	NMSU COLLEGE OF ENGR/THOMAS & BROWN HALL REPLC		NMSU	Dona Ana	22,500,000
5010	NMSU HEALTH & SOCIAL SCIENCES BLDG & O'DONNELL HAL		NMSU	Dona Ana	13,500,000
4017	NMSU NMDA BLDG PH 3 REN		NMSU	Dona Ana	10,500,000
5011	NMSU NURSING SKILLS & SIM CTR EXPAND		NMSU	Dona Ana	2,000,000
5018	NMSU-DONA ANA CMTY COLLEGE INFRA & ROOF IMPROVE		NMSU	Dona Ana	1,350,000
4075	WNMU GRAHAM GYM REN		WNMU	Grant	2,000,000
5008	NMIMT PLAYAS RESEARCH CTR INFRA UPGRADE		NMIMT	Hidalgo	5,000,000
5027	NMJC VOCATIONAL TRADES BLDG CONSTRUCT		HED	Lea	2,100,000
5021	UNM-LOS ALAMOS CAMPUSWIDE INFRA REN		UNM	Los Alamos	1,300,000
5015	WNMU DEMING LEARNING CTR CONSTRUCT		WNMU	Luna	2,000,000
5020	UNM-GALLUP GURLEY HALL INFRA IMPROVE		UNM	McKinley	3,000,000
5034	NAVAJO TECH UNIVERSITY INTERDISCIPLINARY BLDG CON		HED	McKinley	4,000,000
5031	NMBVI RESIDENTIAL COTTAGE CONSTRUCT		NMBVI	Otero	4,000,000
5012	NNMSS CAMPUSWIDE INFRA UPGRADE		NNMSS	Rio Arriba	3,000,000
5005	ENMU STUDENT ACADEMIC SRVCS BLDG CONSTRUCT		ENMU	Roosevelt	9,000,000
5028	SJC INFO TECH INFRA MASTER PLAN & CONSTRUCT		HED	San Juan	3,000,000
5033	DINE COLLEGE SOUTH CAMPUS STUDENT SRVCS FCLTY PL		HED	San Juan	5,000,000
5026	LCC HVAC UPGRADE		HED	San Miguel	1,500,000

## General Obligation Bond Projects

Funded Projects by Question

Legislative Council Service

55th Legislature, 2nd Session, 2022

ID	Project Title	Track	Agency	County	Total Amount
5006	NMHU FCLTY BLDG DEMO ABATE & CONSTRUCT		NMHU	San Miguel	4,500,000
5029	SFCC MAIN & WEST BLDGS HVAC & INFRA IMPROVE		HED	Santa Fe	2,300,000
5007	NMIMT KELLY HALL CONSTRUCT		NMIMT	Socorro	3,300,000
5022	UNM-TAOS FRED PERALTA HALL CAREER TECH CTR REN		UNM	Taos	3,000,000
5023	UNM-VALENCIA LEARNING COMMONS CTR ROOF & SOLAR I		UNM	Valencia	900,000
<b>Subtotal for question 3</b>					<b>215,560,000</b>
<b>Grand Total</b>					<b>258,759,165</b>