## 1 HOUSE BILL 305 2 55th legislature - STATE OF NEW MEXICO - first session, 2021 3 4 5 6 7 8 9 10 AN ACT 11 RELATING TO BEHAVIORAL HEALTH; ALLOWING JUVENILE TREATMENT IN 12 CERTAIN CIRCUMSTANCES. 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 15 SECTION 1. Section 32A-2-3 NMSA 1978 (being Laws 1993, 16 Chapter 77, Section 32, as amended) is amended to read: 17 "32A-2-3. DEFINITIONS.--As used in the Delinquency Act: 18 "delinquent act" means an act committed by a 19 child that would be designated as a crime under the law if 20 committed by an adult, not including a violation of Section 21 22 (1) 23 24

30-9-2 NMSA 1978, including the following offenses: any of the following offenses pursuant to municipal traffic codes or the Motor Vehicle Code: (a) driving while under the influence of intoxicating liquor or drugs; .220281.2

HOUSE HEALTH AND HUMAN SERVICES COMMITTEE SUBSTITUTE FOR

1	(b) failure to stop in the event of an
2	accident causing death, personal injury or damage to property;
3	(c) unlawful taking of a vehicle or
4	motor vehicle;
5	(d) receiving or transferring of a
6	stolen vehicle or motor vehicle;
7	(e) homicide by vehicle;
8	(f) injuring or tampering with a
9	vehicle;
10	(g) altering or changing of an engine
11	number or other vehicle identification numbers;
12	(h) altering or forging of a driver's
13	license or permit or any making of a fictitious license or
14	permit;
15	(i) reckless driving;
16	(j) driving with a suspended or revoked
17	license; or
18	(k) an offense punishable as a felony;
19	(2) buying, attempting to buy, receiving,
20	possessing or being served any alcoholic liquor or being
21	present in a licensed liquor establishment, other than a
22	restaurant or a licensed retail liquor establishment, except in
23	the presence of the child's parent, guardian, custodian or
24	adult spouse. As used in this paragraph, "restaurant" means an
25	establishment where meals are prepared and served primarily for

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on-premises consumption and that has a dining room, a kitchen
and the employees necessary for preparing, cooking and serving
meals. "Restaurant" does not include an establishment, as
defined in regulations promulgated by the director of the
special investigations unit of the department of public safety,
that serves only hamburgers, sandwiches, salads and other fast
foods:

- (3) a violation of Section 30-29-2 NMSA 1978, regarding the illegal use of a glue, aerosol spray product or other chemical substance;
- (4) a violation of the Controlled Substances Act;
- (5) escape from the custody of a law enforcement officer or a juvenile probation or parole officer or from any placement made by the department by a child who has been adjudicated a delinquent child;
- a violation of Section 30-15-1.1 NMSA 1978 regarding unauthorized graffiti on personal or real property; or
- (7) a violation of an order of protection issued pursuant to the provisions of the Family Violence Protection Act:
- "delinquent child" means a child who has В. committed a delinquent act;
- "delinquent offender" means a delinquent child .220281.2

who is subject to juvenile sanctions only and who is not a youthful offender or a serious youthful offender;

- D. "detention facility" means a place where a child may be detained under the Children's Code pending court hearing and does not include a facility for the care and rehabilitation of an adjudicated delinquent child;
- E. "felony" means an act that would be a felony if committed by an adult;
- F. "likelihood of serious harm to self or others"

  means that it is more likely than not that in the near future

  the child will inflict serious bodily harm on the child's self

  or another person or commit a criminal sexual offense, as

  evidenced by behavior causing, attempting or threatening such

  harm, which behavior gives rise to a reasonable fear of such

  harm;
- $[F_{\bullet}]$   $G_{\bullet}$  "misdemeanor" means an act that would be a misdemeanor or petty misdemeanor if committed by an adult;
- [6.] H. "restitution" means financial reimbursement by the child to the victim or community service imposed by the court and is limited to easily ascertainable damages for injury to or loss of property, actual expenses incurred for medical, psychiatric and psychological treatment for injury to a person and lost wages resulting from physical injury, which are a direct and proximate result of a delinquent act. "Restitution" does not include reimbursement for damages for mental anguish,

pain and suffering or other intangible losses. As used in this subsection, "victim" means a person who is injured or suffers damage of any kind by an act that is the subject of a complaint or referral to law enforcement officers or juvenile probation authorities. Nothing contained in this definition limits or replaces the provisions of Subsections A and B of Section 32A-2-27 NMSA 1978;

[H.] I. "serious youthful offender" means an individual fifteen to eighteen years of age who is charged with and indicted or bound over for trial for first degree murder. A "serious youthful offender" is not a delinquent child as defined pursuant to the provisions of this section;

[H-] J. "supervised release" means the release of a juvenile, whose term of commitment has not expired, from a facility for the care and rehabilitation of adjudicated delinquent children, with specified conditions to protect public safety and promote successful transition and reintegration into the community. A juvenile on supervised release is subject to monitoring by the department until the term of commitment has expired and may be returned to custody for violating conditions of release; and

- $[J_{\bullet}]$  K. "youthful offender" means a delinquent child subject to adult or juvenile sanctions who is:
- (1) fourteen to eighteen years of age at the time of the offense and who is adjudicated for at least one of

1	the following offenses:
2	(a) second degree murder, as provided in
3	Section 30-2-1 NMSA 1978;
4	(b) assault with intent to commit a
5	violent felony, as provided in Section 30-3-3 NMSA 1978;
6	(c) kidnapping, as provided in Section
7	30-4-1 NMSA 1978;
8	(d) aggravated battery, as provided in
9	Subsection C of Section 30-3-5 NMSA 1978;
10	(e) aggravated battery against a
11	household member, as provided in Subsection C of Section
12	30-3-16 NMSA 1978;
13	(f) aggravated battery upon a peace
14	officer, as provided in Subsection C of Section 30-22-25 NMSA
15	1978;
16	(g) shooting at a dwelling or occupied
17	building or shooting at or from a motor vehicle, as provided in
18	Section 30-3-8 NMSA 1978;
19	(h) dangerous use of explosives, as
20	provided in Section 30-7-5 NMSA 1978;
21	(i) criminal sexual penetration, as
22	provided in Section 30-9-11 NMSA 1978;
23	(j) robbery, as provided in Section
24	30-16-2 NMSA 1978;
25	(k) aggravated burglary, as provided in

Section 30-16-4 NMSA 1978;

 $\hbox{ (1)} \quad \hbox{aggravated arson, as provided in } \\ \hbox{Section 30-17-6 NMSA 1978; or }$ 

- (m) abuse of a child that results in great bodily harm or death to the child, as provided in Section 30-6-1 NMSA 1978;
- (2) fourteen to eighteen years of age at the time of the offense, who is adjudicated for any felony offense and who has had three prior, separate felony adjudications within a three-year time period immediately preceding the instant offense. The felony adjudications relied upon as prior adjudications shall not have arisen out of the same transaction or occurrence or series of events related in time and location. Successful completion of consent decrees is not considered a prior adjudication for the purposes of this paragraph; or
- (3) fourteen years of age and who is adjudicated for first degree murder, as provided in Section 30-2-1 NMSA 1978."
- SECTION 2. Section 32A-2-21 NMSA 1978 (being Laws 1993, Chapter 77, Section 50, as amended) is amended to read:
- "32A-2-21. DISPOSITION OF A CHILD WITH A MENTAL DISORDER OR DEVELOPMENTAL DISABILITY IN A DELINQUENCY PROCEEDING.--
- A. If in a hearing at any stage of a proceeding on a delinquency petition the evidence indicates that the child has or may have a mental disorder or developmental disability,

the court may:

- (1) order the child detained if appropriate under the criteria established pursuant to the provisions of the Delinquency Act; and
- (2) initiate proceedings for the involuntary placement of the child as a minor with a mental disorder or developmental disability pursuant to the provisions of the Children's Mental Health and Developmental Disabilities Act.
- B. If the child is placed for residential treatment or habilitation pursuant to the Children's Mental Health and Developmental Disabilities Act, the department shall retain legal custody during the period of involuntary placement or until further order of the court.
- C. If a child is committed to a psychiatric hospital for treatment or habilitation and in the event that the department should be required to pay more than four hundred dollars (\$400) per day because of the individualized treatment plan, the annual costs over four hundred dollars (\$400) per child per day will be reported annually by the department to the legislative finance committee.
- D. The child may remain in the residential treatment or habilitation facility pending the disposition of the delinquency petition.
- E. The child shall remain in the residential treatment or habilitation facility if:

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		(1)	the	child	has	been	charged	with	а	felony
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offence.	and									

- (2) there is evidence that the child poses a likelihood of serious harm to the child's self or others.
- F. A child placed in a residential treatment or habilitation facility pursuant to Subsection E of this section shall remain in that placement until the child reaches the age of majority or until the child has completed a trial in a criminal case as a competent defendant.
- [E.] G. When a child in departmental custody needs involuntary placement for residential mental health or developmental disability services as a result of a mental disorder or developmental disability, the department shall request the children's court attorney to petition for that child's placement pursuant to the provisions of the Children's Mental Health and Developmental Disabilities Act.
- [F.] H. A child subject to the provisions of the Delinquency Act who receives treatment in a residential treatment or habilitation program shall enjoy all the substantive and procedural rights set forth in the Children's Mental Health and Developmental Disabilities Act.
- [G.] I. A child's competency to stand trial or participate in [his] the child's own defense may be raised by a party at any time during a proceeding. If the child has been accused of an act that would be considered a misdemeanor if the .220281.2

[H.] J. Involuntary residential treatment shall .220281.2

only occur pursuant to the provisions of the Children's Mental Health and Developmental Disabilities Act."

SECTION 3. Section 32A-6A-4 NMSA 1978 (being Laws 2007, Chapter 162, Section 4, as amended) is amended to read:

"32A-6A-4. DEFINITIONS.--As used in the Children's Mental Health and Developmental Disabilities Act:

- A. "aversive intervention" means any device or intervention, consequences or procedure intended to cause pain or unpleasant sensations, including interventions causing physical pain, tissue damage, physical illness or injury; electric shock; isolation; forced exercise; withholding of food, water or sleep; humiliation; water mist; noxious taste, smell or skin agents; and over-correction;
- B. "behavioral health services" means a comprehensive array of professional and ancillary services for the treatment, habilitation, prevention and identification of mental illnesses, behavioral symptoms associated with developmental disabilities, substance abuse disorders and trauma spectrum disorders;
  - C. "capacity" means a child's ability to:
- (1) understand and appreciate the nature and consequences of proposed health care, including its significant benefits, risks and alternatives to proposed health care; and
- (2) make and communicate an informed health care decision;

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- "chemical restraint" means a medication that is D. not standard treatment for the patient's medical or psychiatric condition that is used to control behavior or to restrict a patient's freedom of movement;
  - "child" means a person who is a minor; Ε.
- "clinician" means a person whose licensure F. allows the person to make independent clinical decisions, including a physician, licensed psychologist, psychiatric nurse practitioner, licensed independent social worker, licensed marriage and family therapist and licensed professional clinical counselor;
- G. "continuum of services" means a comprehensive array of emergency, outpatient, intermediate and inpatient services and care, including screening, early identification, diagnostic evaluation, medical, psychiatric, psychological and social service care, habilitation, education, training, vocational rehabilitation and career counseling;
- Η. "developmental disability" means a severe chronic disability that:
- is attributable to a mental or physical impairment or a combination of mental or physical impairments;
- is manifested before a person reaches twenty-two years of age;
  - is expected to continue indefinitely; (3)
  - results in substantial functional

limitations in three or more of the following areas of major life activities:

- (a) self-care;
- (b) receptive and expressive language;
- (c) learning;
- (d) mobility;
- (e) self-direction;
- (f) capacity for independent living; or
- (g) economic self-sufficiency; and
- (5) reflects a person's need for a combination and sequence of special, interdisciplinary or other supports and services that are of lifelong or extended duration that are individually planned or coordinated;
- I. "evaluation facility" means a community mental health or developmental disability program, a medical facility having psychiatric or developmental disability services available or, if none of the foregoing is reasonably available or appropriate, the office of a licensed physician or a licensed psychologist, any of which shall be capable of performing a mental status examination adequate to determine the need for appropriate treatment, including possible involuntary treatment;
- J. "family" means persons with a kinship relationship to a child, including the relationship that exists between a child and a biological or adoptive parent, relative

of the child, a step-parent, a godparent, a member of the child's tribe or clan or an adult with whom the child has a significant bond;

- K. "habilitation" means services, including behavioral health services based on evaluation of the child, that are aimed at assisting the child to prevent, correct or ameliorate a developmental disability. The purpose of habilitation is to enable the child to attain, maintain or regain maximum functioning or independence or to assist the child pursuant to Subsection E of Section 32A-2-21 NMSA 1978. "Habilitation" includes programs of formal, structured education and treatment and rehabilitation services;
- L. "individual instruction" means a child's direction concerning a mental health treatment decision for the child, made while the child has capacity and is fourteen years of age or older, which is to be implemented when the child has been determined to lack capacity;
- M. "least restrictive means principle" means the conditions of habilitation or treatment for the child, separately and in combination that:
- (1) are no more harsh, hazardous or intrusive than necessary to achieve acceptable treatment objectives for the child;
- (2) involve no restrictions on physical movement and no requirement for residential care, except as .220281.2

reasonably necessary for the administration of treatment or for the protection of the child or others from physical injury; and

- (3) are conducted at the suitable available facility closest to the child's place of residence;
- N. "legal custodian" means a biological or adoptive parent of a child unless legal custody has been vested in a person, department or agency and also includes a person appointed by an unexpired power of attorney;
- O. "licensed psychologist" means a person who holds a current license as a psychologist issued by the New Mexico state board of psychologist examiners;
- P. "likelihood of serious harm to self" means that it is more likely than not that in the near future a child will attempt to commit suicide or will cause serious bodily harm to the child by violent or other self-destructive means, as evidenced by behavior causing, attempting or threatening such harm, which behavior gives rise to a reasonable fear of such harm from the child;
- Q. "likelihood of serious harm to others" means that it is more likely than not that in the near future the child will inflict serious bodily harm on another person or commit a criminal sexual offense, as evidenced by behavior causing, attempting or threatening such harm, which behavior gives rise to a reasonable fear of such harm from the child;
  - R. "mechanical restraint" means any device or

material attached or adjacent to the child's body that restricts freedom of movement or normal access to any portion of the child's body and that the child cannot easily remove but does not include mechanical supports or protective devices;

- S. "mechanical support" means a device used to achieve proper body position, designed by a physical therapist and approved by a physician or designed by an occupational therapist, such as braces, standers or gait belts, but not including protective devices;
- T. "medically necessary services" means clinical and rehabilitative physical, mental or behavioral health services that are:
- (1) essential to prevent, diagnose or treat medical conditions or are essential to enable the child to attain, maintain or regain functional capacity;
- (2) delivered in the amount, duration, scope and setting that is clinically appropriate to the specific physical, mental and behavioral health care needs of the child;
- (3) provided within professionally accepted standards of practice and national guidelines; and
- (4) required to meet the physical, mental and behavioral health needs of the child and are not primarily for the convenience of the child, provider or payer;
- U. "mental disorder" means a substantial disorder of the child's emotional processes, thought or cognition, not .220281.2

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including a	developmental	disability,	that	impairs	the	child's:
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- functional ability to act in (1) developmentally and age-appropriate ways in any life domain;
  - (2) judgment;
  - (3) behavior; and
  - capacity to recognize reality;
- "mental health or developmental disabilities professional" means a person who by training or experience is qualified to work with persons with mental disorders or developmental disabilities;
- W. "out-of-home treatment or habilitation program" means an out-of-home residential program that provides twentyfour-hour care and supervision to children with the primary purpose of providing treatment or habilitation to children. "Out-of-home treatment or habilitation program" includes [but is not limited to] treatment foster care, group homes, psychiatric hospitals, psychiatric residential treatment facilities and non-medical and community-based residential treatment centers;
- Χ. "parent" means a biological or adoptive parent of a child whose parental rights have not been terminated;
- Υ. "physical restraint" means the use of physical force without the use of any device or material that restricts the free movement of all or a portion of a child's body;
  - "protective devices" means helmets, safety Ζ.

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goggles or glasses, guards, mitts, gloves, pads and other common safety devices that are normally used or recommended for use by persons without disabilities while engaged in a sport or occupation or during transportation;

AA. "residential treatment or habilitation program" means diagnosis, evaluation, care, treatment or habilitation rendered inside or on the premises of a mental health or developmental disabilities facility, hospital, clinic, institution, supervisory residence or nursing home when the child resides on the premises and where one or more of the following measures is available for use:

- (1) a mechanical device to restrain or restrict the child's movement;
- (2) a secure seclusion area from which the child is unable to exit voluntarily;
- (3) a facility or program designed for the purpose of restricting the child's ability to exit voluntarily; and
- (4) the involuntary emergency administration of psychotropic medication;
- BB. "restraint" means the use of a physical, chemical or mechanical restraint;
- CC. "seclusion" means the confinement of a child alone in a room from which the child is physically prevented from leaving;

DD. "treatment" means provision of behavioral health services based on evaluation of the child, aimed at assisting the child to prevent, correct or ameliorate a mental disorder. The purpose of treatment is to enable the child to attain, maintain or regain maximum functioning;

EE. "treatment team" means a team consisting of the child, the child's parents unless parental rights have specifically been limited pursuant to an order of a court, legal custodian, guardian ad litem, treatment guardian, clinician and any other professionals involved in treatment of the child, other members of the child's family, if requested by the child, and the child's attorney if requested by the child, unless in the professional judgment of the treating clinician for reasons of safety or therapy one or more members should be excluded from participation in the treatment team; and

FF. "treatment plan" means an individualized plan developed by a treatment team based on assessed strengths and needs of the child and family."

SECTION 4. Section 32A-6A-22 NMSA 1978 (being Laws 2007, Chapter 162, Section 22) is amended to read:

"32A-6A-22. INVOLUNTARY RESIDENTIAL TREATMENT.--

A. A child may not receive treatment for mental disorders or habilitation for developmental disabilities on an involuntary residential basis except as provided in this section.

- B. A child afforded rights under the Children's Mental Health and Developmental Disabilities Act shall be advised of those rights at that child's first appearance before the court on a petition under that act.
- C. A child has the right to be placed in a residential treatment or habilitation program only when the placement is medically necessary.
- D. A person who believes that a child, as a result of a mental disorder or developmental disability, is in need of residential mental health or developmental disabilities services may request that a children's court attorney file a petition with the court for the child's involuntary placement. The petition shall include a detailed description of the symptoms or behaviors of the child that support the allegations in the petition, a list of prospective witnesses for involuntary placement and a summary of matters to which they will testify. The petition should also contain a discussion of the alternatives to residential care that have been considered and the reasons for rejecting the alternatives. A copy of the petition shall be served upon the child, the child's legal custodian and the child's attorney or guardian ad litem.
- E. The court shall, upon receiving the petition, appoint counsel for the child unless the child has retained an attorney or an attorney or guardian ad litem has been appointed pursuant to the provisions of the Children's Mental Health and

Developmental Disabilities Act. The attorney or guardian ad litem shall represent the child at all stages of the proceedings.

- F. If, after interviewing the child, the child's attorney or guardian ad litem determines that the child understands the child's rights and desires to waive the child's presence at the hearing on the issue of involuntary placement, the attorney or guardian ad litem shall submit a verified written statement to the court explaining the attorney's or guardian ad litem's understanding of the child's intent. If the court is satisfied that the child has voluntarily and knowingly waived the child's right to be present at the hearing, the child may be involuntarily placed in a residential treatment or habilitation program at a hearing at which the child is not present. By waiving the right to be present at the involuntary placement hearing, the child waives no other rights.
- G. An involuntary placement hearing shall be held within seven days of the emergency admission of the child to a residential treatment or habilitation program under this section. An involuntary placement hearing shall be held within five days from a child's declaration that the child desires to terminate the child's voluntary admission to a residential treatment or habilitation program if the child's clinician has assessed and documented that involuntary placement is

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- At the involuntary placement hearing, the child
  - (1) at all times be represented by counsel;
- (2) have the right to present evidence, including the testimony of a mental health and developmental disabilities professional of the child's own choosing;
  - have the right to cross-examine witnesses; (3)
- (4) have the right to a complete record of the proceedings; and
- have the right to an expeditious appeal of (5) an adverse ruling.
- I. The legal custodian of a child involved in an involuntary placement hearing shall have automatic standing as witnesses and shall be allowed to testify by telephone or through a written affidavit if circumstances make personal testimony too burdensome.
- The court shall include in its findings either a statement of the child's legal custodian's opinion about whether the child should be involuntarily placed in a residential treatment or habilitation program, a statement detailing the efforts made to ascertain the legal custodian's opinion or a statement of why it was not in the child's best interests to have the legal guardian involved.
- The court shall make an order involuntarily .220281.2

placing the child in a residential treatment or habilitation program upon a showing by clear and convincing evidence that:

- (1) as a result of mental disorder or developmental disability the child needs the treatment or habilitation services proposed;
- (2) as a result of mental disorder or developmental disability the child is likely to benefit from the treatment or habilitation services proposed or there is evidence that the child poses a likelihood of serious harm to the child's self or to others;
- (3) the proposed involuntary placement is consistent with the treatment or habilitation needs of the child; and
- (4) the proposed involuntary placement is consistent with the least restrictive means principle.
- L. If the court determines that the child does not meet the criteria for involuntary placement set forth in this section, it may order the child to undergo nonresidential treatment or habilitation as may be appropriate and necessary or it may order no treatment. If the court determines that the child should not be involuntarily placed in a residential treatment or habilitation program and if the child's legal custodian refuses to take custody of the child, the court shall refer the case to the department for an abuse and neglect investigation. The department may take the child into custody

pursuant to the provisions of the Abuse and Neglect Act or the Family in Need of Court-Ordered Services Act.

M. A child receiving involuntary residential treatment or habilitation services for a mental disorder or developmental disability under this section shall have a right to periodic review of the child's involuntary placement at the end of every involuntary placement period. An involuntary placement period shall not exceed sixty days. At the expiration of an involuntary placement period, the child may continue in residential care only after a new involuntary placement hearing and entry of a new order of involuntary placement for one involuntary placement period. Nothing set forth in the Children's Mental Health and Developmental Disabilities Act prohibits a child, who has been involuntarily placed and thereafter discharged and released, from subsequently voluntarily consenting to admission under the provisions of that act.

N. If the person seeking the involuntary placement of a child to a residential treatment or habilitation program believes that the child is likely to cause serious bodily harm to self or to others during the period that would be required to hold an involuntary placement hearing as provided in this section, the child may be admitted to residential care on an emergency basis. If the child is admitted on an emergency basis, appointment of counsel and other procedures shall then