HOUSE FLOOR SUBSTITUTE FOR HOUSE JUDICIARY COMMITTEE SUBSTITUTE FOR HOUSE LABOR, VETERANS' AND MILITARY AFFAIRS COMMITTEE SUBSTITUTE FOR

HOUSE BILL 20

55TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2021

AN ACT

RELATING TO EMPLOYMENT; ENACTING THE HEALTHY WORKPLACES ACT; ESTABLISHING THE EARNED SICK LEAVE INCOME TAX CREDIT AND THE EARNED SICK LEAVE CORPORATE INCOME TAX CREDIT; PROVIDING REQUIREMENTS FOR EARNED SICK LEAVE; PROVIDING PENALTIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. A new section of the Income Tax Act is enacted to read:

"[NEW MATERIAL] EARNED SICK LEAVE INCOME TAX CREDIT .--

A. A taxpayer who is not a dependent of another individual who employs more than ten but fewer than one hundred employees in New Mexico may claim a credit in an amount equal to two hundred fifty dollars (\$250) for each employee of the taxpayer for whom the taxpayer is required to provide earned sick leave pursuant to the Healthy Workplaces Act against the .219784.2

taxpayer's tax liability imposed pursuant to the Income Tax Act. The tax credit provided by this section may be referred to as the "earned sick leave income tax credit".

- B. A taxpayer may claim an earned sick leave income tax credit for the taxable year in which the taxpayer paid earned sick leave. To receive the earned sick leave income tax credit, a taxpayer shall apply to the department on forms and in the manner prescribed by the department.
- C. That portion of an earned sick leave income tax credit that exceeds a taxpayer's tax liability in the taxable year in which the credit is claimed may be carried forward for a maximum of three consecutive taxable years.
- D. Married individuals filing separate returns for a taxable year for which they could have filed a joint return may each claim only one-half of the tax credit provided by this section that would have been claimed on a joint return.
- E. A taxpayer may be allocated the right to claim a tax credit provided by this section in proportion to the taxpayer's ownership interest if the taxpayer owns an interest in a business entity that is taxed for federal income tax purposes as a partnership or limited liability company and that business entity has met all of the requirements to be eligible for the credit. The total credit claimed by all members of the partnership or a limited liability company shall not exceed the allowable credit pursuant to Subsection A of this section.

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- G. The department shall compile an annual report on the tax credit provided by this section that shall include the number of taxpayers approved by the department to receive the credit, the aggregate amount of credits approved and any other information necessary to evaluate the effectiveness of the credit. The department shall present the report to the revenue stabilization and tax policy committee and the legislative finance committee with an analysis of the effectiveness and cost of the tax credit and whether the tax credit is performing the purpose for which it was created.
- H. As used in this section, "earned sick leave" means time that is compensated at the same hourly rate and with the same benefits, including health care benefits, as an employee normally earns during hours worked and is provided by an employer to that employee for the purposes described in the Healthy Workplaces Act."

SECTION 2. A new section of the Corporate Income and Franchise Tax Act is enacted to read:

"[NEW MATERIAL] EARNED SICK LEAVE CORPORATE INCOME TAX CREDIT.--

A. A taxpayer that employs more than ten but fewer than one hundred employees in New Mexico may claim a credit in .219784.2

an amount equal to two hundred fifty dollars (\$250) for each employee of the taxpayer for whom the taxpayer is required to provide earned sick leave pursuant to the Healthy Workplaces Act against the taxpayer's tax liability imposed pursuant to the Corporate Income and Franchise Tax Act. The tax credit provided by this section may be referred to as the "earned sick leave corporate income tax credit".

- B. A taxpayer may claim an earned sick leave corporate income tax credit for the taxable year in which the taxpayer paid earned sick leave. To receive an earned sick leave corporate income tax credit, a taxpayer shall apply to the department on forms and in the manner prescribed by the department.
- C. That portion of an earned sick leave corporate income tax credit that exceeds a taxpayer's tax liability in the taxable year in which the credit is claimed may be carried forward for a maximum of three consecutive taxable years.
- D. A taxpayer allowed a tax credit pursuant to this section shall report the amount of the credit to the department in a manner required by the department.
- E. The department shall compile an annual report on the tax credit provided by this section that shall include the number of taxpayers approved by the department to receive the credit, the aggregate amount of credits approved and any other information necessary to evaluate the effectiveness of the .219784.2

credit. The department shall present the report to the revenue stabilization and tax policy committee and the legislative finance committee with an analysis of the effectiveness and cost of the tax credit and whether the tax credit is performing the purpose for which it was created.

- F. As used in this section, "earned sick leave" means time that is compensated at the same hourly rate and with the same benefits, including health care benefits, as an employee normally earns during hours worked and is provided by an employer to that employee for the purposes described in the Healthy Workplaces Act."
- SECTION 3. [NEW MATERIAL] SHORT TITLE.--Sections 3 through 17 of this act may be cited as the "Healthy Workplaces Act".
- SECTION 4. [NEW MATERIAL] PURPOSE OF ACT.--The purposes of the Healthy Workplaces Act are to:
- A. regulate employee benefits regarding earned sick leave within New Mexico:
- B. ensure that all employees in New Mexico can address their own health and safety needs and the health and safety needs of their families by requiring employers to provide a minimum amount of earned sick leave, including leave for the care of family members;
- C. address the concern that many New Mexico employees currently have no access to sick leave for personal .219784.2

or family health needs;

- D. reduce public and private health care costs and promote preventive health services in New Mexico by enabling employees to seek early and routine medical care for themselves and their family members;
- E. protect the public's health in New Mexico by reducing the risk of contagion;
- ${\bf F.}$ promote the economic stability of employees and their families;
- G. protect employees in New Mexico from losing their jobs or facing workplace discipline when they use earned sick leave to care for themselves or their families;
- H. benefit businesses by reducing worker turnover due to the lack of earned sick leave and decreasing the incidence of employees coming to work with illnesses and health conditions that reduce their productivity;
- I. safeguard the public welfare, health, safety and prosperity of the people of New Mexico; and
- J. accomplish the purposes described in Subsections A through I of this section in a manner that is feasible for employers.
- SECTION 5. [NEW MATERIAL] DEFINITIONS.--As used in the Healthy Workplaces Act:
- A. "division" means the labor relations division of the workforce solutions department;

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- "domestic partner" means an individual with whom another individual maintains a household and a mutual committed relationship without a legally recognized marriage;
- "earned sick leave" means time that is compensated at the same hourly rate and with the same benefits, including health care benefits, as an employee normally earns during hours worked and is provided by an employer to that employee for the purposes described in the Healthy Workplaces Act, but in no case shall the hourly rate be less than the applicable legally required minimum wage rate;
- "employ" means suffer or permit to work; the D. burden of proof shall be upon the person for whom the work is performed to show independent contractor status by clear and convincing evidence;
- "employee" means an individual employed by an Ε. employer, including an individual employed on a part-time, seasonal or temporary basis, or an individual performing domestic service in a private home for remuneration;
- "employer" means an individual, partnership, F. association, corporation, business trust, legal representative or any organized group of persons employing one or more employees at any one time, acting directly or indirectly in the interest of an employer in relation to an employee, but shall not include the United States. "Employer" includes the state or any political subdivision of the state, and "employer" .219784.2

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- "family member" means an employee's spouse or G. domestic partner or a person related to an employee or an employee's spouse or domestic partner as:
- a biological, adopted or foster child, a (1)stepchild or legal ward, or a child to whom the employee stands in loco parentis;
- (2) a biological, foster, step or adoptive parent or legal guardian, or a person who stood in loco parentis when the employee was a minor child;
 - (3) a grandparent:
 - (4) a grandchild;
- a biological, foster, step or adopted (5) sibling;
- a spouse or domestic partner of a family (6)member; or
- an individual whose close association with (7) the employee or the employee's spouse or domestic partner is the equivalent of a family relationship;
- "health care professional" means a person licensed pursuant to federal or state law to provide health care services, including nurses, nurse practitioners, physician assistants, doctors and emergency room personnel;
- "public health emergency" means a declaration or I. .219784.2

proclamation issued pursuant to federal, state or local law of an emergency related to a risk or threat to public health; and

J. "retaliation" means any threat, discharge, discipline, suspension, demotion, non-promotion, less favorable scheduling, reduction of hours or application of absence control policies that count an employee's use of earned sick leave as an absence that may lead to adverse action, or other adverse action against employees for the exercise of a right guaranteed pursuant to the Healthy Workplaces Act, including sanctions against an employee who is a recipient of benefits or rights pursuant to the Healthy Workplaces Act. "Retaliation" includes interference with or punishment for filing a complaint or participating in a proceeding or hearing pursuant to the Healthy Workplaces Act.

SECTION 6. [NEW MATERIAL] APPLICABILITY.--The Healthy Workplaces Act shall apply to an employer with eleven or more New Mexico employees.

SECTION 7. [NEW MATERIAL] EARNED SICK LEAVE--USE AND ACCRUAL.--

A. Employees shall accrue a minimum of one hour of earned sick leave for every thirty hours worked; provided that employers may choose a higher accrual rate or provide for accrual of all earned sick leave at the beginning of a year. Such employees shall not be entitled to use more than sixty-four hours of earned sick leave per twelve-month period, unless .219784.2

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- B. All employees shall accrue earned sick leave as follows:
- (1) earned sick leave as provided in the Healthy Workplaces Act shall begin to accrue upon commencement of the employee's employment and may be used beginning on the sixtieth day after the effective date of the Healthy Workplaces Act;
- (2) employees who are exempt from overtime requirements pursuant to the federal Fair Labor Standards Act of 1938, 29 U.S.C. Section 213(a)(1), shall be assumed to work forty hours in each work week for the purposes of earned sick leave accrual unless their normal work week is less than forty hours, in which case earned sick leave accrues based on their normal work week;
- (3) accrued unused earned sick leave shall carry over from year to year, but an employer is not required to permit an employee to use more than sixty-four hours in a twelve-month period;
- (4) nothing in this section shall be construed as requiring financial or other reimbursement to an employee from an employer upon the employee's termination, resignation, retirement or other separation from employment for accrued earned sick leave that has not been used;
- (5) if an employee is transferred to a .219784.2

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separate division, entity or location but remains employed by
the same employer, the employee is entitled to all earned sick
leave accrued at the prior division, entity or location and is
entitled to use all earned sick leave as provided in this
section. When there is a separation from employment, and the
employee is rehired within twelve months of separation by the
same employer, previously accrued earned sick leave that has
not been used shall be reinstated. Further, the employee shall
be entitled to use accrued earned sick leave and accrue
additional earned sick leave upon re-commencement of
employment; and

- (6) when a different employer succeeds or takes the place of an existing employer, all employees of the original employer who remain employed by the successor employer are entitled to all earned sick leave accrued when employed by the original employer and are entitled to use all earned sick leave previously accrued.
 - C. An employee may use earned sick leave:
 - (1) for the employee's:
- (a) mental or physical illness, injury or health condition;
- (b) medical diagnosis, care or treatment of a mental or physical illness, injury or health condition; or
 - (c) preventive medical care;
 - (2) for care of family members of the employee

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(a) mental or physical illness, injury or health condition;

- (b) medical diagnosis, care or treatmentof a mental or physical illness, injury or health condition; or(c) preventive medical care;
- (3) for meetings at the employee's child's school or place of care related to the child's health or disability; or
- (4) for absence necessary due to domestic abuse, sexual assault or stalking suffered by the employee or a family member of the employee; provided that the leave is for the employee to:
- (a) obtain medical or psychological treatment or other counseling;
 - (b) relocate;
- (c) prepare for or participate in legal proceedings; or
- (d) obtain services or assist a family member of the employee with any of the activities set forth in Subparagraphs (a) through (c) of this paragraph.
- D. Earned sick leave shall be provided upon the oral or written request of an employee or an individual acting on the employee's behalf. When possible, the request shall include the expected duration of the sick leave absence.

- E. When the use of earned sick leave is foreseeable, the employee shall make a good faith effort to provide oral or written notice of the need for such sick leave to the employer in advance of the use of the earned sick leave and shall make a reasonable effort to schedule the use of earned sick leave in a manner that does not unduly disrupt the operations of the employer. When the use of earned sick leave is not foreseeable, the employee shall notify the employer orally or in writing as soon as practicable.
- F. An employer may not require, as a condition of an employee's taking earned sick leave, that the employee search for or find a replacement worker to cover the hours during which the employee is using earned sick leave.
- G. Earned sick leave may be used in the smaller of hourly increments or the smallest increment that the employer's payroll system uses to account for absences or use of other time.
- H. An employer shall not require an employee to use other paid leave before the employee uses sick leave pursuant to the Healthy Workplaces Act.
- I. An employer's failure to provide earned sick leave based on the employer's misclassification of the employee as an independent contractor is a violation of the Healthy Workplaces Act.
- SECTION 8. [NEW MATERIAL] EXISTING EARNED SICK LEAVE .219784.2

POLICY--EXEMPTION.--An employer with an earned sick leave policy that provides sick leave separate from other forms of paid time off, and who makes available an amount of earned sick leave sufficient to meet the accrual requirements of the Healthy Workplaces Act that may be used for the same purposes and under the same conditions as earned sick leave under that act, is not required to provide additional earned sick leave. However, the sick leave required by the Healthy Workplaces Act is in addition to any paid time off provided by an employer that may be used for any purpose other than those specified in that act.

SECTION 9. [NEW MATERIAL] DOCUMENTATION.--

A. Documentation shall not be required for sick leave, except an employer may require reasonable documentation that sick leave has been used for a covered purpose if the employee uses three or more consecutive work days of sick leave.

B. Documentation signed by a health care professional indicating the amount of earned sick leave taken is necessary shall be considered reasonable documentation for sick leave taken pursuant to the Healthy Workplaces Act. In cases of domestic abuse, sexual assault or stalking, an employee may choose to provide one of the following types of documentation, which shall be considered as reasonable documentation: a police report, a court-issued document or a .219784.2

signed statement from a victim services organization, clergy member, attorney, advocate, the employee, a family member of the employee or other person affirming that the sick leave was taken for one of the purposes set forth in Paragraph (4) of Subsection C of Section 7 of this 2021 act. A signed statement required pursuant to this subsection may be written in the employee's native language and shall not be required to be in a particular format or notarized. An employer may not require the documentation to explain the nature of any medical condition or the details of the domestic abuse, sexual assault or stalking.

- C. If an employer chooses to require documentation for the purpose of the use of earned sick leave, the employer shall pay the cost of any verification by a health care professional that is not covered by insurance or other benefit plan.
- D. An employee shall provide documentation upon request to the employer in a timely manner. The employer shall not delay the commencement of earned sick leave on the basis that the employer has not yet received documentation.
- E. All information an employer obtains related to an employee's reasons for taking sick leave shall be treated as confidential and not disclosed except with the permission of the employee or as necessary for validation purposes for insurance disability claims, accommodations consistent with the .219784.2

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federal Americans with Disabilities Act of 1990, as required by the Healthy Workplaces Act or by court order.

SECTION 10. [NEW MATERIAL] NOTICE AND POSTING REQUIREMENTS.--

- A. An employer shall give written notice to an employee at the commencement of employment of the following:
 - (1) the employee's right to earned sick leave;
- (2) the manner in which sick leave is accrued and calculated;
- (3) the terms of the use of earned sick leave as guaranteed by the Healthy Workplaces Act;
- (4) that retaliation against employees for the use of sick leave is prohibited;
- (5) the employee's right to file a complaint with the division if earned sick leave as required pursuant to the Healthy Workplaces Act is denied by the employer or if the employee is retaliated against; and
- (6) all means of enforcing violations of the Healthy Workplaces Act .
- B. Notice required pursuant to Subsection A of this section shall be in English, Spanish or any language that is the first language spoken by at least ten percent of the employer's workforce, as requested by the employee.
- C. Employers shall display a poster that contains the information required pursuant to Subsection A of this .219784.2

section in a conspicuous and accessible place in each establishment where employees are employed. The poster displayed should be in English, Spanish and any language that is the first language spoken by at least ten percent of the employer's workforce.

D. The division shall create and make available to employers notices and posters in English, Spanish and any other languages deemed appropriate by the division that contain the information required pursuant to Subsection A of this section for employers' use in complying with the provisions of this section.

SECTION 11. [NEW MATERIAL] EMPLOYER SHALL RETAIN

DOCUMENTATION.--Employers shall retain for the immediately

preceding forty-eight-month period records documenting hours

worked by employees and earned sick leave taken by employees.

SECTION 12. [NEW MATERIAL] EXERCISE OF RIGHTS PROTECTED-RETALIATION PROHIBITED.--

A. An employer shall not take or threaten any adverse action whatsoever against an employee:

- (1) that is reasonably likely to deter such employee from exercising or attempting to exercise a right granted pursuant to the Healthy Workplaces Act; or
 - (2) because the employee:
- (a) has exercised or attempted to exercise such rights;

			(b)	has	in	good	faith	alleged	violations
of	the	Healthy	Workplaces	Act;	or				

- (c) has raised a concern about violations of the Healthy Workplaces Act to the employer, the employer's agent, other employees, a government agency or to the public through print, online, social or any other media.
- B. An employer shall not attempt to require an employee to sign a contract or other agreement that would limit or prevent the employee from asserting rights provided for in the Healthy Workplaces Act or to otherwise establish a workplace policy that would limit or prevent the exercise of such rights. An employer's attempt to impose such a contract, agreement or policy shall constitute an adverse action enforceable pursuant to the Healthy Workplaces Act.
- C. An employer shall not count use of sick leave in a way that will lead to discipline, discharge, demotion, non-promotion, less favorable scheduling, reduction of hours, suspension or any other adverse action.
- SECTION 13. [NEW MATERIAL] COMPLAINTS--ADMINISTRATIVE HEARINGS--DIVISION DUTIES--RULES--CONFIDENTIALITY OF COMPLAINTS--ENFORCEMENT AND PENALTIES.--
- A. A person or an entity that has a member who has been affected by a violation of the Healthy Workplaces Act may file a complaint with the division.
- B. Within sixty days of the date of enactment of .219784.2

the Healthy Workplaces Act, the division shall establish by rule a dispute resolution process for complaints filed pursuant to Subsection A of this section. The process shall include an option for a party to a dispute to request an administrative hearing where both parties have an opportunity to provide facts and reasons for the dispute. When a party to a dispute requests an administrative hearing, the division shall not make a determination with respect to the dispute until the completion of the hearing.

- C. The division shall promulgate rules for the implementation and administration of the Healthy Workplaces Act. The rules shall include a system:
- (1) to receive complaints regarding violations of the Healthy Workplaces Act. This system shall provide for the use of multiple means of communicating complaints; and
- (2) for communications with employees and employers regarding administrative hearings and decisions regarding complaints.
- D. When the division determines that an employer has misclassified an employee as an independent contractor, the division shall notify the taxation and revenue department, the workforce transition services division of the workforce solutions department, the workers' compensation administration and the federal internal revenue service.

SECTION 14. [NEW MATERIAL] CIVIL ACTIONS--TIME LIMITS--.219784.2

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A civil action may be filed in a court of competent jurisdiction for a violation of the Healthy Workplaces Act within three years from the date the alleged violation occurred.

- The division, the office of the attorney general В. or a person or entity that has a member who has been affected by a violation of the Healthy Workplaces Act may bring a civil action for a violation of the Healthy Workplaces Act.
- C. A civil action to enforce any provision of the Healthy Workplaces Act may be filed without first filing an administrative complaint with the division and may:
- (1) encompass all violations that occurred as part of a continuing course of conduct, regardless of the date on which the violations occurred;
- (2) be pursued by an employee on behalf of the employee or be pursued by an employee on behalf of other employees similarly situated; or
- (3) be pursued by an agent or representative designated by an employee.
- It shall not be a defense to any action brought pursuant to this section that the complaint was brought by or in regard to the employment of a worker who does not have evidence of having a legal presence in the United States.
- The parties in a civil action regarding .219784.2

retaliation by an employer shall be subject to the following burdens of proof:

- (1) when an employee presents a prima facie showing of retaliation, the employer shall then have the burden to establish a legitimate, non-retaliatory reason for the adverse employment action;
- (2) when an employer meets the burden of proof required by Paragraph (1) of this subsection, the employee shall then have the burden to establish that the reason cited by the employer was not the reason for the adverse employment action; and
- (3) when it is established that the adverse employment action was motivated by a combination of both lawful and unlawful reasons, the employer shall have the burden to demonstrate that the action would have been taken even in the absence of the unlawful reason.

SECTION 15. [NEW MATERIAL] EMPLOYER LIABILITY.--

- A. An employer that violates the Healthy Workplaces Act shall be liable to the affected employee:
- (1) for an instance of earned sick leave taken by an employee but unlawfully not compensated by the employer, in an amount equal to three times the wages that should have been paid or one thousand dollars (\$1,000), whichever is greater;
- (2) for an instance of earned sick leave .219784.2

requested by an employee but unlawfully denied by the employer and not taken by the employee or unlawfully conditioned on searching for or finding a replacement worker, in an amount equal to actual damages or one thousand dollars (\$1,000), whichever is greater;

- (3) for each instance of retaliation prohibited by the Healthy Workplaces Act excepting discharge from employment, in an amount equal to actual damages, including back pay, wages or benefits lost, an additional amount of five hundred dollars (\$500) and equitable relief such as rescission of disciplinary measures taken by the employer or other relief as determined by a court of law;
- (4) for each instance of prohibited discharge from employment, in an amount equal to actual damages, including back pay, wages or benefits lost, an additional amount of one thousand dollars (\$1,000) and reinstatement or other equitable relief as determined by a court of law;
- (5) for each willful notice or recordkeeping violation, five hundred dollars (\$500); and
- (6) for each misclassification of an employee as an independent contractor, actual damages or one thousand dollars (\$1,000), whichever is greater.
- B. A plaintiff prevailing in a legal action brought pursuant to the Healthy Workplaces Act shall recover all appropriate legal or equitable relief, the costs and expenses .219784.2

of suit and reasonable attorney fees. In an action brought by the division or the attorney general, any damages recovered shall be payable to the individual employees who experienced the violation.

SECTION 16. [NEW MATERIAL] STATE PREEMPTION.--A political subdivision of the state, including a home rule municipality, or an institution of the state shall not adopt a law, policy or resolution that regulates or attempts to regulate earned sick leave.

SECTION 17. SEVERABILITY.--If any part or application of the provisions of the Healthy Workplaces Act is held invalid, the remainder or its application to other situations or persons shall not be affected.

SECTION 18. APPLICABILITY.--The provisions of Sections 1 and 2 of this act apply to taxable years beginning on or after January 1, 2022.

SECTION 19. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 2022.

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