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#### SENATE BILL 436

## 53RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2017

INTRODUCED BY

Pete Campos

AN ACT

RELATING TO TAXATION; INCREASING THE GASOLINE AND SPECIAL FUEL EXCISE TAXES BY SIX CENTS (\$.06); DISTRIBUTING ONE-THIRD OF THE NEW REVENUE TO THE PRE-KINDERGARTEN FUNDS, ONE-THIRD TO THE GENERAL FUND AND ONE-THIRD TO THE STATE ROAD FUND AND THE LOCAL GOVERNMENTS ROAD FUND; CONFORMING SECTION 67-3-28.2 NMSA 1978 (BEING LAWS 1986, CHAPTER 20, SECTION 125, AS AMENDED); MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 7-1-6.7 NMSA 1978 (being Laws 1994, Chapter 5, Section 2, as amended) is amended to read:

"7-1-6.7. DISTRIBUTIONS--STATE AVIATION FUND.--

A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to four and seventy-nine hundredths percent of the .206418.1

taxable gross receipts attributable to the sale of fuel	
specially prepared and sold for use in turboprop or jet-typ	e
engines as determined by the department.	

- B. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to [twenty-six hundredths] one hundred ninety-three thousandths percent of gasoline taxes, exclusive of penalties and interest, collected pursuant to the Gasoline Tax Act.
- C. From July 1, 2013 through June 30, 2021, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to forty-six thousandths percent of the net receipts attributable to the gross receipts tax distributable to the general fund.
- D. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund from the net receipts attributable to the gross receipts tax distributable to the general fund in an amount equal to
- [(1) eighty thousand dollars (\$80,000) monthly from July 1, 2007 through June 30, 2008;
- (2) one hundred sixty-seven thousand dollars (\$167,000) monthly from July 1, 2008 through June 30, 2009; and
- (\$250,000) [monthly after July 1, 2009]."
- SECTION 2. Section 7-1-6.8 NMSA 1978 (being Laws 1983, Chapter 211, Section 13, as amended) is amended to read:
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"7-1-6.8. DISTRIBUTIONMOTORBOAT FUEL TAX FUNDA
distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be
made to the motorboat fuel tax fund in an amount equal to
[thirteen-hundredths of one] ninety-six thousandths percent of
the net receipts attributable to the gasoline tax."

SECTION 3. Section 7-1-6.9 NMSA 1978 (being Laws 1991, Chapter 9, Section 11, as amended) is amended to read:

"7-1-6.9. DISTRIBUTION OF GASOLINE TAXES TO MUNICIPALITIES AND COUNTIES.--

A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made in an amount equal to [ten and thirty-eight] seven and sixty-eight hundredths percent of the net receipts attributable to the taxes, exclusive of penalties and interest, imposed by the Gasoline Tax Act.

- B. [Except as provided in Subsection D of this section] The amount determined in Subsection A of this section shall be distributed as follows:
- (1) ninety percent of the amount shall be paid to the treasurers of municipalities and H class counties in the proportion that the taxable motor fuel sales in each of the municipalities and H class counties bears to the aggregate taxable motor fuel sales in all of these municipalities and H class counties; and
- (2) ten percent of the amount shall be paid to the treasurers of the counties, including H class counties, in .206418.1

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the proportion that the taxable motor fuel sales outside of incorporated municipalities in each of the counties bears to the aggregate taxable motor fuel sales outside of incorporated municipalities in all of the counties.

C. Except as provided in Subsection D of this

- Except as provided in Subsection D of this section, this distribution shall be paid into a separate road fund in the municipal treasury or county road fund for expenditure only for construction, reconstruction, resurfacing or other improvement or maintenance of public roads, streets, alleys or bridges, including right-of-way and materials acquisition. Money distributed pursuant to this section may be used by a municipality or county to provide matching funds for projects subject to cooperative agreements entered into with the [state highway and] department of transportation [department] pursuant to Section 67-3-28 NMSA 1978. Any municipality or H class county that has created or that creates a "street improvement fund" to which gasoline tax revenues or distributions are irrevocably pledged under Sections 3-34-1 through 3-34-4 NMSA 1978 or that has pledged all or a portion of gasoline tax revenues or distributions to the payment of bonds shall receive its proportion of the distribution of revenues under this section impressed with and subject to these pledges.
- D. This distribution may be paid into a separate road fund or the general fund of the municipality or county if .206418.1

the	municip	palit	У	has	а	popu]	Lation	less	than	three	thousand	or
the	county	has	а	рори	ı1a	ation	less	than	four	thousar	nd."	

SECTION 4. Section 7-1-6.10 NMSA 1978 (being Laws 1983, Chapter 211, Section 15, as amended) is amended to read:

#### "7-1-6.10. DISTRIBUTIONS--STATE ROAD FUND.--

A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state road fund in an amount equal to the net receipts attributable to the taxes, surcharges, penalties and interest imposed pursuant to the Gasoline Tax Act and to the taxes, surtaxes, fees, penalties and interest imposed pursuant to the Special Fuels Supplier Tax Act and the Alternative Fuel Tax Act less:

- (1) the amount distributed to the state aviation fund pursuant to Subsection B of Section 7-1-6.7 NMSA 1978;
- (2) the amount distributed to the motorboat fuel tax fund pursuant to Section 7-1-6.8 NMSA 1978;
- (3) the amount distributed to municipalities and counties pursuant to Subsection A of Section 7-1-6.9 NMSA 1978;
- (4) the amount distributed to the county government road fund pursuant to Section 7-1-6.19 NMSA 1978;
- (5) the amount distributed to the local governments road fund pursuant to Section 7-1-6.39 NMSA 1978;
  - (6) the amount distributed to the

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6	tribe pursuant to [ <del>a gasoline tax sharing agreement entered</del>
7	into between the secretary of transportation and the qualified
8	tribe pursuant to the provisions] Subsection A of Section
9	[ <del>67-3-8.1</del> ] <u>7-1-6.44</u> NMSA 1978; [ <del>and</del> ]
10	(9) the amount distributed to the general fund
11	pursuant to Subsection B of Section 7-1-6.44 NMSA 1978;
12	(10) the amount distributed to the public pre-
13	kindergarten fund and the children, youth and families pre-
14	kindergarten fund pursuant to Section 9 of this 2017 act; and
15	(11) the amount distributed to the general
16	fund pursuant to Section 10 of this 2017 act.
17	B. A distribution pursuant to Section 7-1-6.1 NMSA
18	1978 shall be made to the state road fund in an amount equal to
19	the net receipts attributable to the taxes, interest and
20	penalties from the Weight Distance Tax Act."
21	<b>SECTION 5.</b> Section 7-1-6.19 NMSA 1978 (being Laws 1991,
22	Chapter 9, Section 15, as amended) is amended to read:
23	"7-1-6.19. DISTRIBUTIONCOUNTY GOVERNMENT ROAD FUND
24	CREATED
25	A. There is created in the state treasury the

Section 7-1-6.28 NMSA 1978;

municipalities pursuant to Section 7-1-6.27 NMSA 1978;

arterial program of the local governments road fund pursuant to

(7) the amount distributed to the municipal

(8) the amount distributed to a qualified

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"county government road fund".

A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the county government road fund in an amount equal to [five and seventy-six] four and twenty-six hundredths percent of the net receipts attributable to the gasoline tax."

SECTION 6. Section 7-1-6.27 NMSA 1978 (being Laws 1991, Chapter 9, Section 20, as amended) is amended to read:

#### "7-1-6.27. DISTRIBUTION -- MUNICIPAL ROADS. --

A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to municipalities for the purposes and amounts specified in this section in an aggregate amount equal to [five and seventy-six] four and twenty-six hundredths percent of the net receipts attributable to the gasoline tax.

- The distribution authorized in this section В. shall be used for the following purposes:
- reconstructing, resurfacing, maintaining, (1) repairing or otherwise improving existing alleys, streets, roads or bridges, or any combination of the foregoing; or laying off, opening, constructing or otherwise acquiring new alleys, streets, roads or bridges, or any combination of the foregoing; provided that any of the foregoing improvements may include [but are not limited to] the acquisition of rights of way;
- to provide matching funds for projects (2) .206418.1

subject to cooperative agreements with the [state highway and]

department of transportation [department] pursuant to Section

67-3-28 NMSA 1978; and

and operating transit operations and facilities, for the operation of a transit authority established by the Municipal Transit Law and for the operation of a vehicle emission inspection program. A municipality may engage in the business of the transportation of passengers and property within the political subdivision by whatever means the municipality may decide and may acquire cars, trucks, motor buses and other equipment necessary for operating the business. A municipality may acquire land, erect buildings and equip the buildings with all the necessary machinery and facilities for the operation, maintenance, modification, repair and storage of the cars, trucks, motor buses and other equipment needed. A municipality may do all things necessary for the acquisition and the conduct of the business of public transportation.

### C. For the purposes of this section:

- (1) "computed distribution amount" means the distribution amount calculated for a municipality for a month pursuant to Paragraph (2) of Subsection D of this section prior to any adjustments to the amount due to the provisions of Subsections E and F of this section;
  - (2) "floor amount" means four hundred

seventeen dollars (\$417);

- (3) "floor municipality" means a municipality whose computed distribution amount is less than the floor amount; and
- (4) "full distribution municipality" means a municipality whose population at the last federal decennial census was at least two hundred thousand.
- D. Subject to the provisions of Subsections E and F of this section, each municipality shall be distributed a portion of the aggregate amount distributable under this section in an amount equal to the greater of:
  - (1) the floor amount; or
- (2) eighty-five percent of the aggregate amount distributable under this section times a fraction, the numerator of which is the municipality's reported taxable gallons of gasoline for the immediately preceding state fiscal year and the denominator of which is the reported total taxable gallons for all municipalities for the same period.
- E. Fifteen percent of the aggregate amount distributable under this section shall be referred to as the "redistribution amount". Beginning in August 1990, and each month thereafter, from the redistribution amount there shall be taken an amount sufficient to increase the computed distribution amount of every floor municipality to the floor amount. In the event that the redistribution amount is

insufficient for this purpose, the computed distribution amount for each floor municipality shall be increased by an amount equal to the redistribution amount times a fraction, the numerator of which is the difference between the floor amount and the municipality's computed distribution amount and the denominator of which is the difference between the product of the floor amount multiplied by the number of floor municipalities and the total of the computed distribution amounts for all floor municipalities.

F. If a balance remains after the redistribution amount has been reduced pursuant to Subsection E of this section, there shall be added to the computed distribution amount of each municipality that is neither a full distribution municipality nor a floor municipality an amount that equals the balance of the redistribution amount times a fraction, the numerator of which is the computed distribution amount of the municipality and the denominator of which is the sum of the computed distribution amounts of all municipalities that are neither full distribution municipalities nor floor municipalities."

SECTION 7. Section 7-1-6.28 NMSA 1978 (being Laws 1991, Chapter 9, Section 22, as amended) is amended to read:

"7-1-6.28. DISTRIBUTION--MUNICIPAL ARTERIAL PROGRAM OF LOCAL GOVERNMENTS ROAD FUND.--A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the municipal .206418.1

arterial program of the local governments road fund created in
Section 67-3-28.2 NMSA 1978 in an amount equal to [one and
forty-four hundredths] one and sixty-five hundredths percent of
the net receipts attributable to the gasoline tax."

SECTION 8. Section 7-1-6.39 NMSA 1978 (being Laws 1995, Chapter 6, Section 9, as amended) is amended to read:

"7-1-6.39. DISTRIBUTION OF <u>GASOLINE TAX AND</u> SPECIAL FUEL EXCISE TAX TO LOCAL GOVERNMENTS ROAD FUND.--

A. A distribution pursuant to Section 7-1-6.1 NMSA

1978 shall be made to the local governments road fund in an

amount equal to four and three hundred forty-five thousandths

percent of the net receipts attributable to the gasoline tax.

B. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the local governments road fund in an amount equal to [nine and fifty-two hundredths] eleven and one hundred eight thousandths percent of the net receipts attributable to the taxes, exclusive of penalties and interest, from the special fuel excise tax imposed by the Special Fuels Supplier Tax Act."

**SECTION 9.** A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] DISTRIBUTION--GASOLINE TAX AND SPECIAL
FUEL EXCISE TAX--PUBLIC PRE-KINDERGARTEN FUND AND CHILDREN,
YOUTH AND FAMILIES PRE-KINDERGARTEN FUND.--

A. A distribution pursuant to Section 7-1-6.1 NMSA .206418.1

- 1978 shall be made to the public pre-kindergarten fund in an amount equal to four and three hundred forty-eight thousandths percent of the net receipts attributable to the gasoline tax.
- B. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the children, youth and families pre-kindergarten fund in an amount equal to four and three hundred forty-eight thousandths percent of the net receipts attributable to the gasoline tax.
- C. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the public pre-kindergarten fund in an amount equal to three and seven hundred four thousandths percent of the net receipts attributable to the special fuel excise tax.
- D. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the children, youth and families prekindergarten fund in an amount equal to three and seven hundred four thousandths percent of the net receipts attributable to the special fuel excise tax."
- **SECTION 10.** A new section of the Tax Administration Act is enacted to read:
- "[NEW MATERIAL] DISTRIBUTION--GASOLINE TAX AND SPECIAL FUEL EXCISE TAX--GENERAL FUND.--
- A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the general fund in an amount equal to eight and six hundred ninety-one thousandths percent of the net .206418.1

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receipts attributable to the gasoline tax.

A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the general fund in an amount equal to seven and four hundred seven thousandths percent of the net receipts attributable to the special fuel excise tax."

SECTION 11. Section 7-13-3 NMSA 1978 (being Laws 1971, Chapter 207, Section 3, as amended) is amended to read:

**"7-13-3.** IMPOSITION AND RATE OF TAX--DENOMINATION AS "GASOLINE TAX".--

- For the privilege of receiving gasoline in this state, there is imposed an excise tax at a rate provided in Subsection B of this section on each gallon of gasoline received in New Mexico.
- The tax imposed by Subsection A of this section shall be [seventeen cents (\$.17)] twenty-three cents (\$.23) per gallon received in New Mexico.
- The tax imposed by this section may be called the "gasoline tax"."

**SECTION 12.** Section 7-16A-3 NMSA 1978 (being Laws 1992, Chapter 51, Section 3, as amended) is amended to read:

"7-16A-3. IMPOSITION AND RATE OF TAX--DENOMINATION AS SPECIAL FUEL EXCISE TAX. --

For the privilege of receiving or using special fuel in this state, there is imposed an excise tax at a rate provided in Subsection B of this section on each gallon of .206418.1

special fuel received in New Mexico.

- B. The tax imposed by Subsection A of this section shall be [twenty-one cents (\$.21)] twenty-seven cents (\$.27) per gallon of special fuel received or used in New Mexico.
- C. The tax imposed by this section may be called the "special fuel excise tax"."

SECTION 13. Section 67-3-28.2 NMSA 1978 (being Laws 1986, Chapter 20, Section 125, as amended) is amended to read:

"67-3-28.2. LOCAL GOVERNMENTS ROAD FUND CREATED-USES.--

- A. There is created in the state treasury the "local governments road fund" to be administered by the department. All income received from investment of the fund shall be credited to the fund. No money in the fund shall be used by the department to administer any program, and except as provided in Subsection E of this section, no entity receiving a distribution pursuant to a program requiring matching funds shall use another distribution made pursuant to this section to meet the match required.
- B. No more than five hundred thousand dollars (\$500,000) annually from the local governments road fund shall be used by the department to purchase at fair market value, for municipalities and counties that can demonstrate financial hardship as determined by the department, automotive, major road and miscellaneous equipment that would otherwise be sold

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at auction by the department as unusable for department purposes. The department shall adopt rules setting the procedure to carry out the purposes of this subsection.

- C. Except for the amounts in Subsections B and E of this section and amounts distributed pursuant to the municipal arterial program pursuant to Section 7-1-6.28 NMSA 1978, money in the local governments road fund shall be distributed in the following amounts for the specified purposes:
- agreements program, to be used solely for the cooperative agreements entered into pursuant to Section 67-3-28 NMSA 1978 and in accordance with the match authorized pursuant to Section 67-3-32 NMSA 1978; provided, however, that distribution amounts made pursuant to this paragraph in each year shall be based on the following allocations:
- (a) thirty-three percent for agreements entered into with counties;
- (b) forty-nine percent for agreements
  entered into with municipalities;
- (c) fourteen percent for agreements entered into with school districts; and
- (d) four percent for agreements entered into with other entities;
- (2) sixteen percent for the municipal arterial program, to be used solely for the necessary project

development, construction, reconstruction, improvement, maintenance, repair and right-of-way and material acquisition of and for those streets that are principal extensions of rural state highways and of other streets not on the state highway system but that qualify under the designated criteria established by the department. In entering into agreements with municipalities to provide funds for any project qualifying for the municipal arterial program, the department shall give preference to municipalities that contribute an amount equal to at least twenty-five percent of the project cost, including a contribution made through funding received pursuant to Subsection E of this section;

- (3) sixteen percent for school bus routes, to be used solely for cooperative agreements entered into pursuant to Section 67-3-28 NMSA 1978 and in accordance with the match authorized pursuant to Section 67-3-32 NMSA 1978 for acquiring rights of way and constructing, maintaining, repairing, improving and paving school bus routes and public school parking lots; and
- (4) twenty-six percent for the county arterial program, to be used for project development, construction, reconstruction, improvement, maintenance, repair and right-of-way and material acquisition of and for county roads for which individual counties have prioritized road projects. Prior to entering into any agreements for projects with the counties for

the following fiscal year, in	June of each year the department
shall determine and certify the	e amount to which each county is
entitled pursuant to the follow	wing schedule:
Road Mileage Category Based on	
Number of Miles Maintained	
By a County:	Entitlement to County:
400 miles or under	\$250 for each mile
401 to 800 miles	\$100,000 plus \$200 for each
	mile over 400 miles
801 to 1,200 miles	\$180,000 plus \$150 for each
	mile over 800 miles
1,201 to 1,600 miles	\$240,000 plus \$100 for each
	mile over 1,200 miles
Over 1,600 miles	\$300,000 plus \$50 for each

If in any year there is an insufficient amount in the fund of the county arterial program to certify the total amount to which all counties are entitled, the department shall decrease the entitlement amount due to each county in the same proportion as the insufficiency is to the total entitlements to all counties. Distribution of an entitlement amount and an agreement entered into with a county for any of the purposes for which the money may be spent requires an amount from the county equal to at least twenty-five percent of the entitlement. The county contribution may be made through funds

mile over 1,600 miles.

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received pursuant to Subsection E of this section. uncommitted or unencumbered balance remaining in the county arterial program fund at the end of a fiscal year shall be transferred to the cooperative agreements program specified in Paragraph (1) of this subsection for additional funding of that program in the next fiscal year.

- The department may transfer funds from the state road fund to the local governments road fund to facilitate cash flow for the funding of these local governments road projects. The administrator of the local governments road fund shall reimburse the state road fund in a timely manner for any such transfers.
- The department may distribute up to one million dollars (\$1,000,000) per calendar year of the money in the local governments road fund to municipalities and counties that can demonstrate financial hardship, for use as all or a portion of the municipality's or county's matching fund requirements pursuant to this section. In order to qualify for matching funds under this subsection, a county or municipality shall provide the department with a financial hardship qualification certificate issued by the department of finance and administration."

SECTION 14. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 2017.