1	SENATE BILL 234
2	53RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2017
3	INTRODUCED BY
4	John M. Sapien
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10	AN ACT
11	RELATING TO PUBLIC FINANCE; AUTHORIZING THE ISSUANCE OF COUNTY
12	AREA EMERGENCY COMMUNICATIONS AND EMERGENCY MEDICAL AND
13	BEHAVIORAL HEALTH SERVICES TAX REVENUE BONDS AND COUNTYWIDE
14	EMERGENCY COMMUNICATIONS AND EMERGENCY MEDICAL AND BEHAVIORAL
15	HEALTH SERVICES TAX REVENUE BONDS; SPECIFYING THAT REVENUE FROM
16	THOSE TAXES MAY BE USED TO PURCHASE EMERGENCY COMMUNICATIONS
17	EQUIPMENT FOR CERTAIN EMERGENCY COMMUNICATIONS CENTERS; MAKING
18	TECHNICAL AND CLARIFYING CHANGES TO LAW; MAKING AN
19	APPROPRIATION; DECLARING AN EMERGENCY.
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21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
22	SECTION 1. Section 4-62-1 NMSA 1978 (being Laws 1992,
23	Chapter 95, Section 1, as amended) is amended to read:
24	"4-62-1. REVENUE BONDSAUTHORITY TO ISSUEPLEDGE OF
25	REVENUESLIMITATION ON TIME OF ISSUANCE
	.206291.1

1 In addition to any other law authorizing a Α. 2 county to issue revenue bonds, a county may issue revenue bonds pursuant to Chapter 4, Article 62 NMSA 1978 for the purposes 3 specified in this section. The term "pledged revenues", as 4 used in Chapter 4, Article 62 NMSA 1978, means the revenues, 5 net income or net revenues authorized to be pledged to the 6 7 payment of particular revenue bonds as specifically provided in Subsections B through [M] N of this section. 8 9 Β. Gross receipts tax revenue bonds may be issued for one or more of the following purposes: 10 (1) constructing, purchasing, furnishing, 11 12 equipping, rehabilitating, making additions to or making improvements to one or more public buildings or purchasing or 13 improving the ground [relating thereto, including but not 14 necessarily limited to acquiring and improving parking lots, or 15 any combination of the foregoing] of the building or buildings; 16 acquiring or improving county or public 17 (2) parking lots, structures or facilities [or any combination of 18 19 the foregoing]; 20 (3) purchasing, acquiring or rehabilitating firefighting equipment [or any combination of the foregoing]; 21 acquiring, extending, enlarging, (4) 22 bettering, repairing or otherwise improving or maintaining 23 storm sewers and other drainage improvements, sanitary sewers, 24 sewage treatment plants, water utilities or other water, 25 .206291.1

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1 wastewater or related facilities, [including but not limited 2 to] which may include the acquisition of rights of way and water and water rights [or any combination of the foregoing]; 3 (5) reconstructing, resurfacing, maintaining, 4 repairing or otherwise improving existing alleys, streets, 5 roads or bridges [or any combination of the foregoing] or 6 7 laying off, opening, constructing or otherwise acquiring new 8 alleys, streets, roads or bridges, [or any combination of the 9 foregoing; provided that any of the foregoing improvements] which may include the acquisition of rights of way; 10 (6) purchasing, acquiring, constructing, 11 12 making additions to, enlarging, bettering, extending or equipping airport facilities [or any combination of the 13 foregoing, including without limitation], which may include the 14 acquisition of land, easements or rights of way; 15 (7) purchasing, [or] otherwise acquiring or 16 clearing land or purchasing, otherwise acquiring [and] or 17 beautifying land for open space; 18 19 (8) acquiring, constructing, purchasing, 20 equipping, furnishing, making additions to, renovating, rehabilitating, beautifying or otherwise improving public 21 parks, public recreational buildings or other public 22 recreational facilities [or any combination of the foregoing]; 23 acquiring, constructing, extending, (9) 24 enlarging, bettering, repairing, [<del>or</del>] otherwise improving or 25 .206291.1 - 3 -

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maintaining solid waste disposal equipment, equipment for operation and maintenance of sanitary landfills, sanitary landfills <u>or</u> solid waste facilities [<del>or any combination of the</del> foregoing; or]; <u>and</u>

(10) acquiring, constructing, extending, bettering, repairing or otherwise improving public transit systems or [any] regional transit systems or facilities.

A county may pledge irrevocably any or all of the revenue from the first one-eighth increment, the third one-eighth increment and the one-sixteenth increment of the county gross receipts tax and any increment of the county infrastructure gross receipts tax and county capital outlay gross receipts tax for payment of principal and interest due in connection with, and other expenses related to, gross receipts tax revenue bonds for any of the purposes authorized in this section or specific purposes or for any area of county government services. If the revenue from the first one-eighth increment, the third oneeighth increment or the one-sixteenth increment of the county gross receipts tax or any increment of the county infrastructure gross receipts tax or county capital outlay gross receipts tax is pledged for payment of principal and interest as authorized by this subsection, the pledge shall require the revenues received from that increment of the county gross receipts tax or any increment of the county infrastructure gross receipts tax or county capital outlay .206291.1

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gross receipts tax to be deposited into a special bond fund for payment of the principal, interest and expenses. At the end of each fiscal year, money remaining in the special bond fund after the annual obligations for the bonds are fully met may be transferred to any other fund of the county.

Revenues in excess of the annual principal and interest due on gross receipts tax revenue bonds secured by a pledge of gross receipts tax revenue may be accumulated in a debt service reserve account. The governing body of the county may appoint a commercial bank trust department to act as trustee of the proceeds of the tax and to administer the payment of principal of and interest on the bonds.

C. Fire protection revenue bonds may be issued for acquiring, extending, enlarging, bettering, repairing, improving, constructing, purchasing, furnishing, equipping or rehabilitating [any] an independent fire district project or [facilities] facility, including, [where] as applicable, purchasing, otherwise acquiring or improving the ground for the project [or any combination of such purposes]. A county may pledge irrevocably any or all of the county fire protection excise tax revenue for payment of principal and interest due in connection with, and other expenses related to, fire protection revenue bonds. These bonds may be referred to in Chapter 4, Article 62 NMSA 1978 as "fire protection revenue bonds".

D. Environmental revenue bonds may be issued for .206291.1

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the acquisition and construction of solid waste facilities, water facilities, wastewater facilities, sewer systems and related facilities. A county may pledge irrevocably any or all of the county environmental services gross receipts tax revenue for payment of principal and interest due in connection with, and other expenses related to, environmental revenue bonds. These bonds may be referred to in Chapter 4, Article 62 NMSA 1978 as "environmental revenue bonds".

9 Ε. Gasoline tax revenue bonds may be issued for the acquisition of rights of way for and the construction, 10 reconstruction, resurfacing, maintenance, repair or other 11 12 improvement of county roads and bridges. A county may pledge irrevocably any or all of the county gasoline tax revenue for 13 payment of principal and interest due in connection with, and 14 other expenses related to, county gasoline tax revenue bonds. 15 These bonds may be referred to in Chapter 4, Article 62 NMSA 16 1978 as "gasoline tax revenue bonds". 17

F. Utility revenue bonds or joint utility revenue bonds may be issued for acquiring, extending, enlarging, bettering, repairing or otherwise improving water facilities, sewer facilities, gas facilities or electric facilities [or for any combination of the foregoing purposes]. A county may pledge irrevocably any or all of the net revenues from the operation of the utility or joint utility for which the particular utility or joint utility bonds are issued to the .206291.1

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payment of principal and interest due in connection with, and other expenses related to, utility or joint utility revenue bonds. These bonds may be referred to in Chapter 4, Article 62 NMSA 1978 as "utility revenue bonds" or "joint utility revenue bonds".

G. Project revenue bonds may be issued for 6 7 acquiring, extending, enlarging, bettering, repairing, improving, constructing, purchasing, furnishing, equipping or 8 9 rehabilitating any revenue-producing project, including, as applicable, purchasing, otherwise acquiring or improving the 10 ground [therefor] for the project and [including but not 11 12 limited to] acquiring and improving parking lots [or may be issued for any combination of the foregoing purposes]. 13 The 14 county may pledge irrevocably any or all of the net revenues from the operation of the revenue-producing project for which 15 the particular project revenue bonds are issued to the payment 16 of the interest on and principal of the project revenue bonds. 17 The net revenues of any revenue-producing project shall not be 18 19 pledged to the project revenue bonds issued for any other 20 revenue-producing project that is clearly unrelated in nature; but nothing in this subsection prevents the pledge to any of 21 the project revenue bonds of the revenues received from 22 existing, future or disconnected facilities and equipment that 23 are related to and that may constitute a part of the particular 24 revenue-producing project. A general determination by the 25

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governing body that facilities or equipment is reasonably related to and constitutes a part of a specified revenueproducing project shall be conclusive if set forth in the proceedings authorizing the project revenue bonds. As used in Chapter 4, Article 62 NMSA 1978:

(1) "project revenue bonds" means the bonds authorized in this subsection; and

(2) "project revenues" means the net revenues of revenue-producing projects that may be pledged to project revenue bonds pursuant to this subsection.

Fire district revenue bonds may be issued for H. acquiring, extending, enlarging, bettering, repairing, improving, constructing, purchasing, furnishing, equipping and rehabilitating [any] a fire district project, including, [where] as applicable, purchasing, otherwise acquiring or improving the ground [therefor, or for any combination of the foregoing purposes] for the project. The county may pledge irrevocably any or all of the revenues received by the fire district from the fire protection fund as provided in the Fire Protection Fund Law and any or all of the revenues provided for the operation of the fire district project for which the particular bonds are issued to the payment of the interest on and principal of the bonds. The revenues of a fire district project shall not be pledged to the bonds issued for a fire district project that clearly is unrelated in its purpose; but .206291.1

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1 nothing in this section prevents the pledge to such bonds of 2 revenues received from existing, future or disconnected 3 facilities and equipment that are related to and that may constitute a part of the particular fire district project. A 4 general determination by the governing body of the county that 5 facilities or equipment is reasonably related to and 6 7 constitutes a part of a specified fire district project shall 8 be conclusive if set forth in the proceedings authorizing the fire district revenue bonds. 9

I. Law enforcement protection revenue bonds may be issued for the repair and purchase of law enforcement apparatus and equipment that meet nationally recognized standards. The county may pledge irrevocably any or all of the revenues received by the county from the law enforcement protection fund distributions pursuant to the Law Enforcement Protection Fund Act to the payment of the interest on and principal of the law enforcement protection revenue bonds.

J. Hospital emergency gross receipts tax revenue bonds may be issued for acquiring, equipping, remodeling or improving a county hospital or county health facility. A county may pledge irrevocably to the payment of the interest on and principal of the hospital emergency gross receipts tax revenue bonds any or all of the revenues received by the county from a county hospital emergency gross receipts tax imposed pursuant to Section 7-20E-12.1 NMSA 1978 and dedicated to .206291.1

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payment of bonds or a loan for acquiring, equipping, remodeling or improving a county hospital or county health facility.

Economic development gross receipts tax revenue 3 Κ. bonds may be issued for the purpose of furthering economic 4 development projects as defined in the Local Economic 5 Development Act. A county may pledge irrevocably any or all of 6 7 the county infrastructure gross receipts tax to the payment of the interest on and principal of the economic development gross 8 9 receipts tax revenue bonds for the purpose authorized in this subsection. 10

L. County education gross receipts tax revenue bonds may be issued for public school or off-campus instruction program capital projects as authorized in Section 7-20E-20 NMSA 1978. A county may pledge irrevocably any or all of the county education gross receipts tax revenue to the payment of interest on and principal of the county education gross receipts tax revenue bonds for the purpose authorized in this section.

M. County area emergency communications and emergency medical and behavioral health services tax revenue bonds and countywide emergency communications and emergency medical and behavioral health services tax revenue bonds may be issued for the purpose of operating an emergency communications center that has been determined by the local government division of the department of finance and administration to be a consolidated public safety answering point. That operation .206291.1

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1 may include the purchase of emergency communications equipment 2 for the center. A county may pledge irrevocably any or all of the county area emergency communications and emergency medical 3 and behavioral health services tax revenue and the countywide 4 emergency communications and emergency medical and behavioral 5 health services tax revenue to the payment of interest on and 6 7 principal of county area emergency communications and emergency medical and behavioral health services tax revenue bonds and 8 countywide emergency communications and emergency medical and 9 behavioral health services tax revenue bonds for the purpose 10 11 authorized in this section.

[M.] N. PILT revenue bonds may be issued by a county to repay all or part of the principal and interest of an outstanding loan owed by the county to the New Mexico finance authority. A county may pledge irrevocably all or part of PILT revenue to the payment of principal of and interest on new loans or preexisting loans provided by the New Mexico finance authority to finance a public project as "public project" is defined in Subsection E of Section 6-21-3 NMSA 1978.

[N.] O. Except for the purpose of refunding previous revenue bond issues, no county may sell revenue bonds payable from pledged revenue after the expiration of two years from the date of the ordinance authorizing the issuance of the bonds or, for bonds to be issued and sold to the New Mexico finance authority as authorized in Subsection C of Section .206291.1

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4-62-4 NMSA 1978, after the expiration of two years from the date of the resolution authorizing the issuance of the bonds. However, any period of time during which a particular revenue bond issue is in litigation shall not be counted in determining the expiration date of that issue.

[0.] P. No bonds may be issued by a county, other than an H class county, a class B county as defined in Section 4-36-8 NMSA 1978 or a class A county as described in Section 4-36-10 NMSA 1978, to acquire, equip, extend, enlarge, better, repair or construct a utility unless the utility is regulated by the public regulation commission pursuant to the Public Utility Act and the issuance of the bonds is approved by the commission. For purposes of Chapter 4, Article 62 NMSA 1978, a "utility" includes [but is not limited to] a water, wastewater, sewer, gas or electric utility or joint utility serving the public. H class counties shall obtain public regulation commission approvals required by Section 3-23-3 NMSA 1978.

 $[P \cdot ]$  Q. Any law that imposes or authorizes the imposition of a county gross receipts tax, a county environmental services gross receipts tax, a county fire protection excise tax, a county infrastructure gross receipts tax, the county education gross receipts tax, a county capital outlay gross receipts tax, the gasoline tax, [or] the county hospital emergency gross receipts tax, <u>the countywide emergency</u> <u>communications and emergency medical and behavioral health</u>

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1 services tax or the county area emergency communications and 2 emergency medical and behavioral health services tax, or that affects any of those taxes, shall not be repealed or amended in 3 such a manner as to impair outstanding revenue bonds that are 4 issued pursuant to Chapter 4, Article 62 NMSA 1978 and that may 5 be secured by a pledge of those taxes unless the outstanding 6 7 revenue bonds have been discharged in full or for which provision has been fully made. [therefor. 8 9 Q.] R. As used in this section: [(1) "county infrastructure gross receipts tax 10 revenue" means the revenue from the county infrastructure gross 11 12 receipts tax transferred to the county pursuant to Section 7-1-6.13 NMSA 1978; 13 "county area emergency communications and 14 (1) emergency medical and behavioral health services tax revenue" 15 means the revenue from the county area emergency communications 16 and emergency medical and behavioral health services tax 17 transferred pursuant to Section 7-1-6.13 NMSA 1978; 18 19 (2) "county capital outlay gross receipts tax 20 revenue" means the revenue from the county capital outlay gross receipts tax transferred to the county pursuant to Section 21 7-1-6.13 NMSA 1978; 22 "county education gross receipts tax (3) 23 revenue" means the revenue from the county education gross 24 receipts tax transferred to the county pursuant to Section 25 .206291.1

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1 7-1-6.13 NMSA 1978;

2	(4) "county environmental services gross
3	receipts tax revenue" means the revenue from the county
4	environmental services gross receipts tax transferred to the
5	county pursuant to Section 7-1-6.13 NMSA 1978;
6	(5) "county fire protection excise tax
7	revenue" means the revenue from the county fire protection
8	excise tax transferred to the county pursuant to Section
9	7-1-6.13 NMSA 1978;
10	(6) "county gross receipts tax revenue" means
11	the revenue attributable to the first one-eighth increment, the
12	third one-eighth increment and the one-sixteenth increment of
13	the county gross receipts tax transferred to the county
14	pursuant to Section 7-1-6.13 NMSA 1978 and any distribution
15	related to the first one-eighth increment made pursuant to
16	Section 7-1-6.16 NMSA 1978;
17	(7) "county infrastructure gross receipts tax
18	revenue" means the revenue from the county infrastructure gross
19	receipts tax transferred to the county pursuant to Section
20	<u>7-1-6.13 NMSA 1978;</u>
21	(8) "countywide emergency communications and
22	emergency medical and behavioral health services tax revenue"
23	means the revenue from the countywide emergency communications
24	and emergency medical and behavioral health services tax
25	transferred to the county pursuant to Section 7-1-6.13 NMSA
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1978;

[<del>(7)</del>] (9) "gasoline tax revenue" means the 2 revenue from that portion of the gasoline tax distributed to 3 the county pursuant to Sections 7-1-6.9 and 7-1-6.26 NMSA 1978; 4 "PILT revenue" means revenue 5 [<del>(8)</del>] (10) received by the county from the federal government as payments 6 7 in lieu of taxes; and [(9)] (11) "public building" includes [but is 8 not limited to] fire stations, police buildings, county or 9 regional jails, county or regional juvenile detention 10 facilities, libraries, museums, auditoriums, convention halls, 11 12 hospitals, buildings for administrative offices, courthouses and garages for housing, repairing and maintaining county 13 14 vehicles and equipment. [R.] S. As used in Chapter 4, Article 62 NMSA 1978, 15 [the term] "bond" means any obligation of a county issued under 16 Chapter 4, Article 62 NMSA 1978, whether designated as a bond, 17 note, loan, warrant, debenture, lease-purchase agreement or 18 other instrument, evidencing an obligation of a county to make 19 20 payments." 21

SECTION 2. Section 7-20E-22 NMSA 1978 (being Laws 2002, Chapter 14, Section 1, as amended) is amended to read:

"7-20E-22. COUNTY EMERGENCY COMMUNICATIONS AND EMERGENCY MEDICAL AND BEHAVIORAL HEALTH SERVICES TAX--AUTHORITY TO IMPOSE COUNTYWIDE OR ONLY IN THE COUNTY AREA--ORDINANCE REQUIREMENTS--.206291.1

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USE OF REVENUE--ELECTION.--

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A. The majority of the members of the governing body of an eligible county that does not have in effect a tax imposed pursuant to Subsection B of this section may enact an ordinance imposing an excise tax at a rate not to exceed one-fourth percent of the gross receipts of a person engaging in business in the county for the privilege of engaging in business. The tax imposed by this subsection may be referred to as the "countywide emergency communications and emergency medical and behavioral health services tax".

B. The majority of the members of the governing body of an eligible county that does not have in effect a tax imposed pursuant to Subsection A of this section may enact an ordinance imposing an excise tax at a rate not to exceed one-fourth percent of the gross receipts of a person engaging in business in the county area for the privilege of engaging in business. The tax imposed by this subsection may be referred to as the "county area emergency communications and emergency medical and behavioral health services tax".

C. The [tax] taxes authorized in Subsections A and B of this section may be imposed in one or more increments of one-sixteenth percent not to exceed an aggregate rate of one-fourth percent.

D. The governing body, at the time of enacting an ordinance imposing a rate of tax authorized in Subsection A or .206291.1

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3 (1) operation of an emergency communications
4 center that has been determined by the local government
5 division of the department of finance and administration to be
6 a consolidated public safety answering point. That operation
7 may include the purchase of emergency communications equipment
8 for the center;

9 (2) operation of emergency medical services10 provided by the county; or

(3) provision of behavioral health services,including alcohol abuse and substance abuse treatment.

E. An ordinance imposing any increment of the countywide emergency communications and emergency medical and behavioral health services tax or the county area emergency communications and emergency medical and behavioral health services tax shall not go into effect until after an election is held and a majority of the voters voting in the election votes in favor of imposing the tax. In the case of an ordinance imposing an increment of the countywide emergency communications and emergency medical and behavioral health services tax, the election shall be conducted countywide. In the case of an ordinance imposing the county area emergency communications and emergency medical and behavioral health services tax, the election shall be conducted only in the .206291.1

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1 The governing body shall adopt a resolution county area. 2 calling for an election within seventy-five days of the date 3 the ordinance is adopted on the question of imposing the tax. The question may be submitted to the voters as a separate 4 question at a general election or at a special election called 5 for that purpose by the governing body. A special election 6 7 shall be called, conducted and canvassed in substantially the same manner as provided by law for general elections. In any 8 9 election held, the ballot shall clearly state the purpose to which the revenue will be dedicated pursuant to Subsection D of 10 this section. If a majority of the voters voting on the 11 12 question approves the imposition of the countywide emergency communications and emergency medical and behavioral health 13 14 services tax or the county area emergency communications and emergency medical and behavioral health services tax, the 15 ordinance shall become effective in accordance with the 16 provisions of the County Local Option Gross Receipts Taxes Act. 17 If the question of imposing the tax fails, the governing body 18 shall not again propose the imposition of any increment of 19 20 either tax for a period of one year from the date of the election. 21

F. For the purposes of this section, "eligible county" means:

(1) a county that operates or, pursuant to a joint powers agreement, is served by an emergency.206291.1

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1 communications center that has been determined by the local 2 government division of the department of finance and 3 administration to be a consolidated public safety answering 4 point; or

5 (2) in the case of a county imposing the tax
6 for the purposes provided in Paragraph (3) of Subsection D of
7 this section, a county that operates or contracts for the
8 operation of a behavioral health services facility providing
9 alcohol abuse, substance abuse and inpatient and outpatient
10 behavioral health treatment."

**SECTION 3.** EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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