

Investments and Pensions Oversight Committee

Senator Roberto "Bobby" J. Gonzales, Chair Representative Patricia Roybal Caballero, Vice Chair

August 29, 2024

Paula Fisher, Board Chair Greg Trujillo, Executive Director Michael Shackelford, Chief Investment Officer

Agenda

Section 1: Investment Governance Section 2: Asset Allocation Process Section 3: Investment History Section 4: Investment Principles Section 5: Investment Results



Section 1: Investment Governance



Board Principal Functions

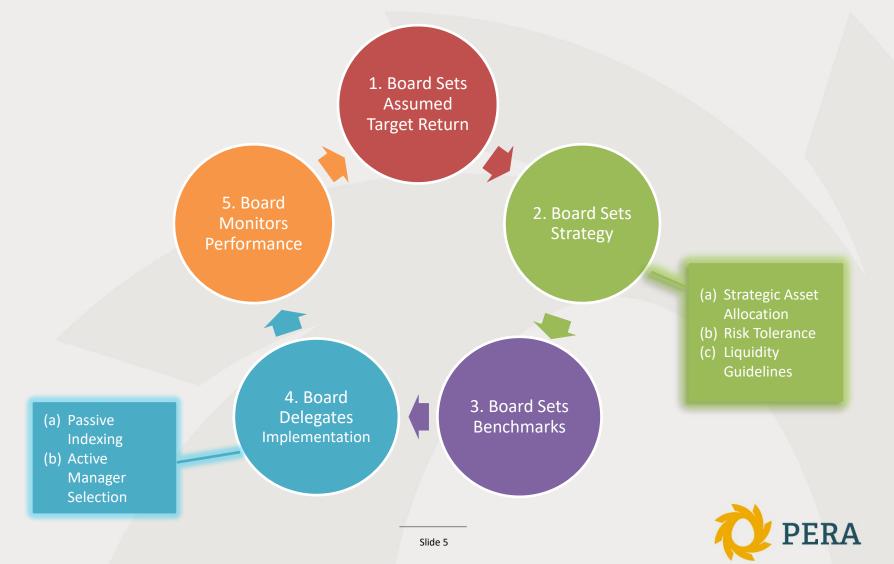
- Establish a strategic direction
- Hire necessary Staff and General Consultants to implement strategic direction
- Monitor Staff's implementation and evaluate performance



*Source: Developed from AFSCME-Best Practice Policies for Trustees and Pension Systems



Board Responsibilities



Key Strategic Goals

- 1. Sustain the Trust Fund for current and future retirees
- 2. Set asset allocation to meet or exceed the 7.25% actuarial assumed return over the long-run while maintaining sufficient liquidity to meet PERA's obligations
- 3. Produce returns that meet or exceed policy benchmarks
- 4. Be cost-efficient and achieve a total investment cost at or below the benchmark cost relative to peers adjusted for fund size, allocations, and strategy

NOTE: Objectives are set in PERA's 5-Year Strategic Plan



Investment Staff Functions

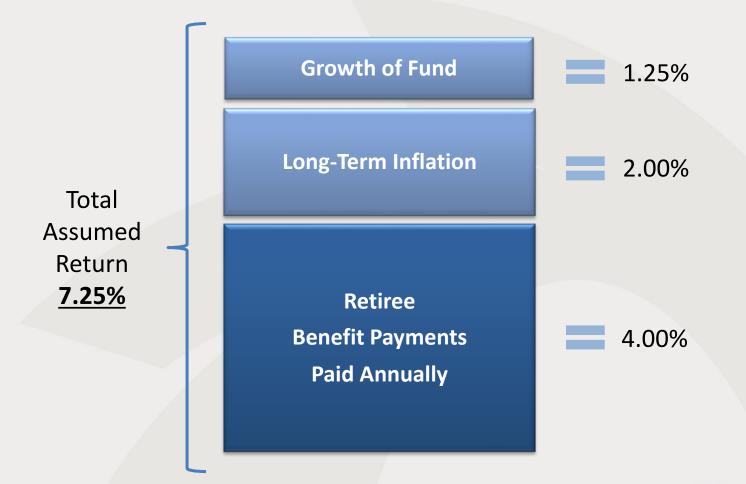
- Assist the Board in establishing investment policies
- Portfolio construction selecting and monitoring investment managers, including due diligence, evaluation, and contract and fee negotiation
- Conduct searches for custodian, consultants, and other third-party service providers
- Oversee the daily administration of investment activities, cash management, risk management, custodial operations, and compliance
- Report to Investment Committee and Board on performance, risk, asset allocations and rebalancing, cash flow projections, securities lending, and other significant investment matters



Section 2: Asset Allocation Process



Board Sets Assumed Target Return





Board Sets Risk Tolerance

Board Decides: appropriate risk tolerance based on desired return and appetite for market volatility/movements



Total Risk Tolerance = 11% - 13%

Board Sets Liquidity Targets

Board Decides: appropriate liquidity target based on cash flow needs and tolerance of the Fund

At no time shall Tier 1 assets fall below 10% of the total fund market value.

<u> Tier 1 Liquidity (1-5 Days)</u>	14%
<u>Tier 2 Liquidity (5-90 Days)</u>	41%
<u> Tier 3 Liquidity (90 days - 1 Year)</u>	5%
<u> Tier 4 Liquidity (1+ Years)</u>	40%
<u>Tier 4 Liquidity (1+ Years)</u>	40%

Starting Liquid Financial Assets	
\sum (Distributions from Illiquid Assets)	
\sum (Employer and Employee Contributions)	
\sum (Liquid Investment Return)	
$\sum (Beneift Payment + Admin Expense)$	
\sum (Capital Calls for Illiquid Assets)	
	$\frac{\sum(Distributions from Illiquid Assets)}{\sum(Employer and Employee Contributions)}$ $\frac{\sum(Liquid Investment Return)}{\sum(Beneift Payment + Admin Expense)}$

LCR Value

>1

Implication

Yes

No

		Similar	Higher
	Policy	Illiquidity	Illiquidity
Percentile			
95% Percentile	2.18	2.18	2.18
75% Percentile	1.94	1.94	1.94
50% Percentile	1.67	1.67	1.67
25% Percentile	1.47	1.47	1.47
5% Percentile	1.26	1.26	1.26
Probability of Tier 2 Liquidation	0.0%	0.3%	0.3%



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Board Sets Strategic Allocation Targets

Board Decides: appropriate asset class mix based on desired growth, diversification, and liquidity objectives

Total Fund Strategic Asset Allocation

Global Equity Economic Growth	•Global Public Equity •Private Equity	46%
Core Fixed Income Safety, Income & Liquidity	•Core Fixed Income	13%
Credit Growth and Income Hybrid	•Liquid Credit •Illiquid Credit	17%
Real Assets Inflation Protection	•Illiquid Real Estate •Illiquid Real Assets	18%
Absolute Return Diversification	•Hedge Funds	6%

Board Sets Benchmarks

Policy Portfolio:

- Diversified, multi-asset, liquid portfolio
- Used as a benchmark to evaluate portfolio implementation effectiveness
- Modeled to reflect passive, liquid, investable Strategic Asset Allocation targets

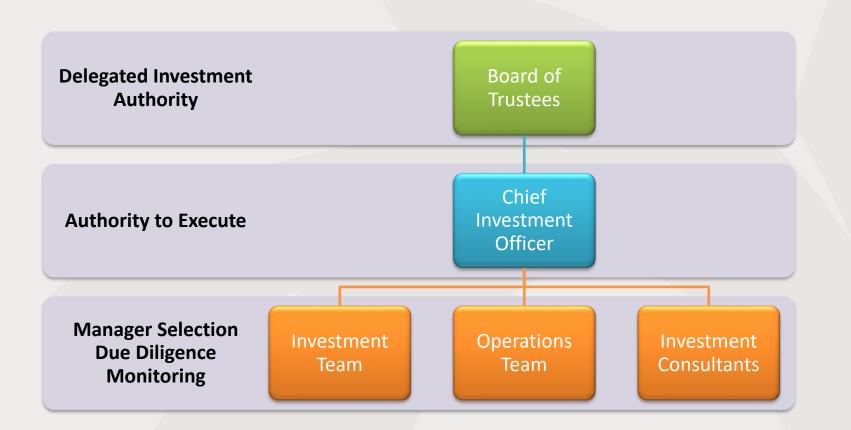
APPENDIX B. BENCHMARKS

Effective: April 1, 2024

Global Equity	Weighted Benchmark						
Global Public Stock	MSCI ACWI IMI (\$net)						
Private Equity	MSCI ACWI IMI (\$net)						
Core Fixed Income	Bloomberg U.S. Aggregate Bond Index						
Core Fixed Income	Bloomberg U.S. Aggregate Bond Index						
Credit	Weighted Benchmark						
Liquid Credit	Bloomberg High Yield 2% Issuer Constrained						
Illiquid Credit	Morningstar LSTA Leveraged Loan Index						
Absolute Return	SOFR + 2.5%						
Hedge Funds	SOFR + 2.5%						
Real Assets	Weighted Benchmark						
Illiquid Real Estate	FTSE EPRA Nareit Global Equity Index						
Illiquid Real Assets S&P / Dow Jones Brookfield Global Infrastructure Index							



Board Delegates Implementation





Board Monitors Implementation

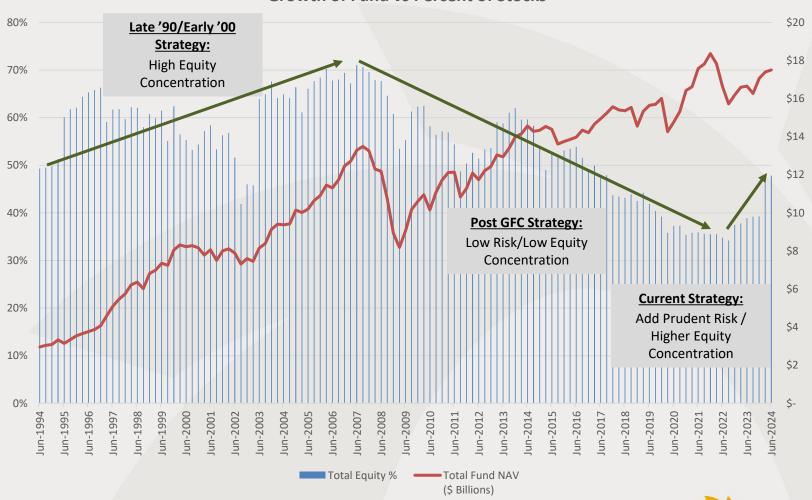
- Quarterly Investment Committee updates provided by CIO and Board Consultant, reviewing:
 - Strategic Goals
 - Asset Allocation
 - Total Fund Performance
 - Cash and Rebalance Activity
 - Manager Selection Activity
 - Market Summary/Review
- Monthly CIO updates Board of Trustees, reviewing:
 - Market and Portfolio Updates
 - Preliminary Monthly Performance
- Ad-hoc reporting and communication as requested



Section 3: Investment History



PERA Investment Fund Historical Evolution



Growth of Fund vs Percent of Stocks

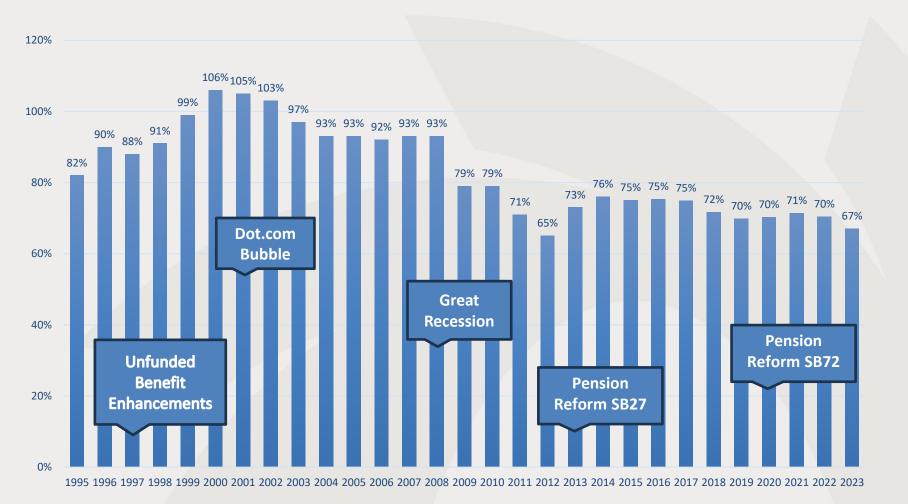


PERA Investment Fund Historical Evolution

Strategic Asset Allocation Timeline									
2007-2009	2010-2013	2013-2017	2017 to 2021	2022-Current					
Great Recession Experience	Recovery from Great Recession Drawdown	Streamlined SAA	Enhanced Governance	New SAA					
Strategy: (1) High Equity Concentration (2) Cumbersome Governance	Strategy: (1) Lower Risk Tolerance - Begin to De- Risk Fund (2) Diversify away from Equities	Strategy: (1) Continued De- Risking Fund (2) Diversify Significantly into Private and Other Assets	Strategy: (1) Maintain Low Risk Tolerance (2) Diversify Across Assets & Risks (3) Implement New Governance (4) Increased complexity	Strategy: (1) Add Risk Prudently to Growth Assets (More Equities and Private Assets) (2) Maintain Diversity Across Assets & Risks (3) Simplification					



PERA Funded Status





PERA Investment Asset Allocation Evolution

NM PERA Asset Class Targets										
Asset Class	FY 2008	FY 2014	FY 2020	FY 2024	Peer Median Public DB					
Growth	70	53	36	46	45					
Global Public Stock	65	46	24	27						
Private Equity	5	7	12	19						
Fixed Income	25	31	35	30	26					
Core Bonds	23	26	20	13						
Liquid Credit	2	5	9	8						
Illiquid Credit	0	0	6	9						
Alternative Assets	5	16	30	24	29					
Real Estate	0 - 2.5	5	7	7						
Hedge Funds	0 - 5	4	0	6						
Real Assets	0 - 2.5	7	13	11						
Risk Parity	0	0	10	0						
Total	100	100	100	100	100					



Section 4: Investment Principles



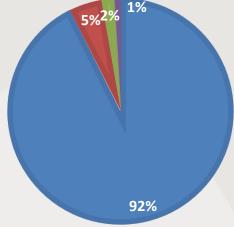
Asset Allocation Drives the Bulk of Returns

Academic Support:

- Gary P. Brinson, L. Randolph Hood, and Gilbert L. Beebower, "Determinants of Portfolio Performance". Financial Analysts Journal, July/August 1986
- Gary P. Brinson, Brian D. Singer, and Gilbert L. Beebower, "Determinants of Portfolio Performance II: An Update". Financial Analysts Journal, 47, 3, 1991
- Roger G. Ibbotson and Paul D. Kaplan, "Does Asset Allocation Policy Explain 40%, 90%, or 100% of Performance?" Financial Analysts Journal, January/February 2000

ASSET ALLOCATION DRIVES PERFORMANCE

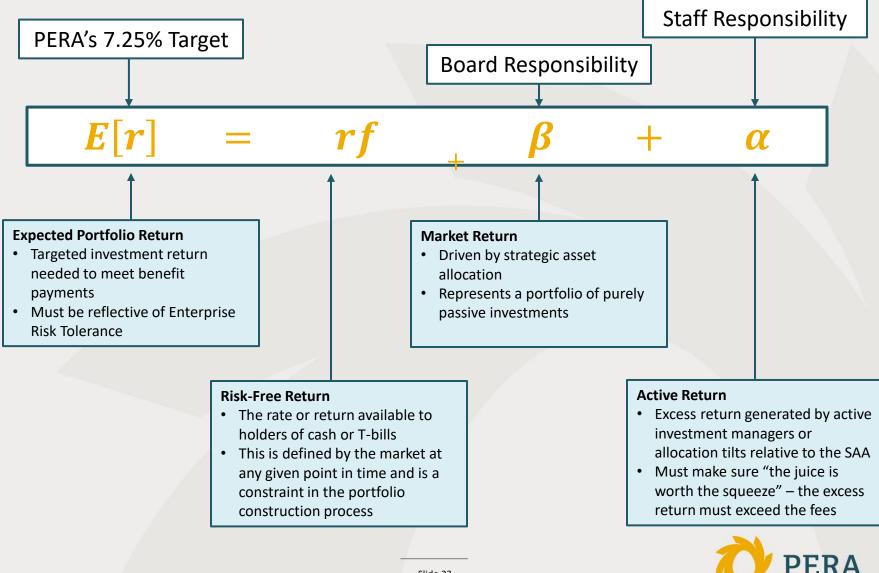
Asset Allocation 92% Security Selection 5%
 Market Timing 2% Other <1%





Source: Brinson, Singer & Beebower, "Determinants of Portfolio Performance II: An Update"

Sources of Investment Return



Rationale for Diversification

		RE	FURN	DIVERSIFICATION & VOLATILITY				
	Benefit from GDP Growth	Earn Risk Premium	Produce Stable Income	Hedge Against Inflation	Low Absolute Volatility	Low Corr. To Other Assets	Reduce Portfolio Volatility	
Public Equities					\bigcirc			
Private Equities			\bigcirc	\bigcirc				
Fixed Income (Treasury)	\bigcirc	\bigcirc						
Fixed Income (Credit)								
Hedge Funds	\bigcirc		\bigcirc	\bigcirc				
Real Estate								
MAGNITUDE	High	Med-High	Medium	Low	None			



Returns by Asset Class (Diversification in Action)

2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	10 Years
REITs	REITs	Small Cap	EM	Cash	Large Cap	Large Cap	REITs	Comdty	Large Cap	Large Cap
30.4%	2.4%	26.6%	37.3%	1.7%	31.2%	18.3%	40.5%	17.5%	26.2%	11.9%
Large Cap	Large Cap	Mid Cap	Int'l Stocks	Bonds	REITs	EM	Comdty	Cash	Int'l Stocks	Mid Cap
13.5%	1.3%	20.5%	25.1%	0.1%	28.9%	17.0%	31.1%	1.4%	18.4%	9.0%
Mid Cap	Bonds	Comdty	Large Cap	TIPS	Mid Cap	Mid Cap	Large Cap	EW	Mid Cap	Small Cap
9.4%	0.5%	12.9%	21.7%	-1.4%	25.8%	13.5%	28.8%	-11.5%	16.1%	8.6%
Bonds	Cash	Large Cap	Mid Cap	Large Cap	Small Cap	Small Cap	Small Cap	TIPS	Small Cap	REITs
6.0%	-0.1%	12.0%	15.9%	-4.6%	22.6%	11.4%	26.8%	-12.2%	16.1%	7.4%
Small Cap	Int'l Stocks	EM	Small Cap	REITs	Int'l Stocks	TIPS	Mid Cap	Bonds	REITs	EW
5.5%	-1.0%	10.9%	13.1%	-6.0%	22.0%	10.8%	24.5%	-13.0%	11.8%	5.0%
EW	TIPS	EW	EW	EW	EM	EW	EW	Mid Cap	EW	Int'l Stocks
4.0%	-1.8%	10.0%	12.6%	-7.2%	18.2%	7.8%	16.3%	-13.3%	10.2%	4.2%
TIPS	Small Cap	REITs	REITs	Small Cap	EW	Int'l Stocks	Int'l Stocks	Int'l Stocks	EM	TIPS
3.6%	-1.8%	8.6%	4.9%	-8.6%	17.5%	7.6%	11.5%	-14.4%	9.0%	2.3%
Cash	Mid Cap	TIPS	Bonds	Mid Cap	Bonds	Bonds	TIPS	Small Cap	Bonds	EM
-0.1%	-2.5%	4.7%	3.6%	-11.3%	8.5%	7.5%	5.7%	-16.1%	5.7%	1.8%
EM	EW	Bonds	TIPS	Comdty	TIPS	Cash	Cash	Large Cap	Cash	Bonds
-3.9%	-4.7%	2.4%	2.9%	-13.1%	8.4%	0.4%	-0.1%	-18.2%	4.9%	1.8%
Int'l Stocks	EM	Int'l Stocks	Comdty	Int'l Stocks	Comdty	Comdty	Bonds	EM	TIPS	Cash
-6.2%	-16.2%	1.4%	0.7%	-13.8%	7.6%	-4.1%	-1.8%	-20.6%	3.8%	1.1%
Comdty	Comdty	Cash	Cash	EM	Cash	REITs	EM	REITs	Comdty	Comdty
-18.6%	-28.2%	0.1%	0.7%	-15.3%	2.0%	-4.6%	-3.6%	-26.2%	-9.9%	-1.9%

Funds: EEM, VNQ, MDY, SPSM, SPY, EFA, TIP, AGG, DJP, BIL



Section 5: Investment Results



Relative Fund Performance

Total Fund Performance vs Policy Benchmark

	Fiscal YTD	1 Yr	3 Yrs	5 Yrs	7 Yrs	10 Yrs	20 Yrs	30 Yrs	Inception	Inception Date
NM PERA Total Fund	8.66	8.66	3.65	6.35	6.44	5.82	6.17	7.83	8.57	Jun-85
NM PERA Total Fund Policy	11.56	11.56	2.12	5.39	5.59	5.48	6.21	7.42	8.39	
Excess Return	-2.90	-2.90	1.53	0.96	0.85	0.34	-0.04	0.41	0.18	
Scorecard	P	B	✓	 	~	~	R	~	~	

 Consistent outperformance or excess return over the policy benchmark shows strong manager selection.

Total Fund Performance vs Assumed Rate of Return (7.25%)

	Fiscal YTD	1 Yr	3 Yrs	5 Yrs	7 Yrs	10 Yrs	20 Yrs	30 Yrs	Inception	Inception Date
NM PERA Total Fund	8.66	8.66	3.65	6.35	6.44	5.82	6.17	7.83	8.57	Jun-85
Assumed Rate of Return - NMPERA	7.25	7.25	7.25	7.25	7.25	7.35	7.55	7.62	7.65	
Excess Return	1.41	1.41	-3.60	-0.90	-0.81	-1.53	-1.38	0.21	0.92	
Scorecard	 	 Image: A set of the set of the	R	B	P	P	R	~	~	

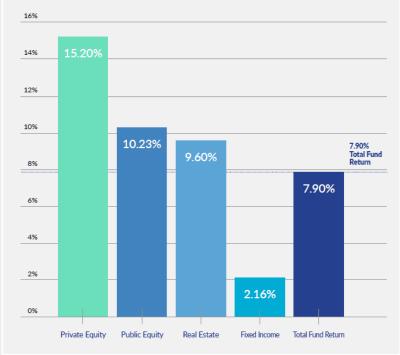
• Consistent underperformance versus the target return shows an insufficient asset allocation selection.



Illiquidity Premium and Manager Selection

Private equity investments outperform other asset classes

BASED ON 10-YEAR MEDIAN ANNUALIZED RETURNS



Top 10 public pension funds by private equity returns

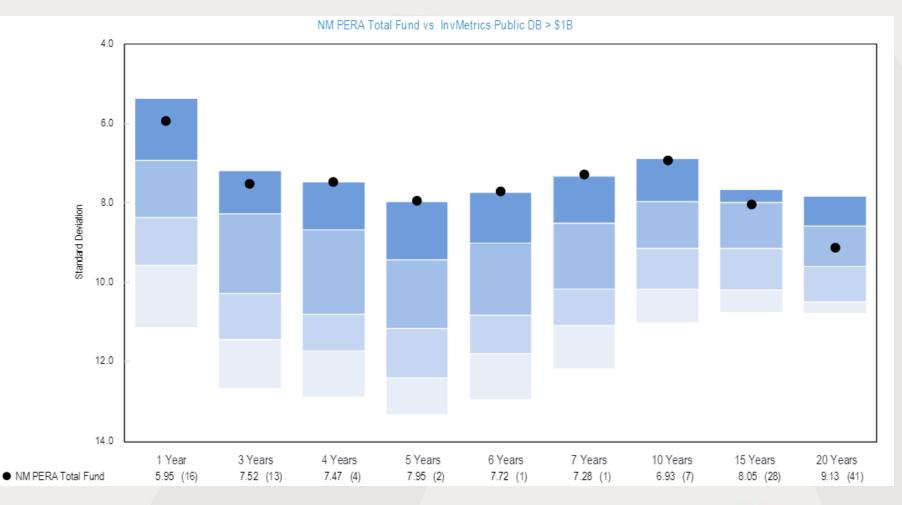
ANNUALIZED 10-YEAR PRIVATE EQUITY RETURNS	Members	Return
1. Vermont Pension Investment Commission	63,477	20.48%
2. The Illinois State Board of Investment	175,794	18.83%
3. New York City Board of Education Retirement System	61,480	18.81%
4. Massachusetts Pension Reserve Investment Management	300,000	18.61%
5. West Virginia Investment Management Board	145,720	18.60%
6. School Employees Retirement System of Ohio	248,119	18.37%
7. City of Baltimore Employee's Retirement System	17,911	17.60%
8. Iowa Public Employees Retirement System	404.124	17.47%
9. Public Employees' Retirement Association of New Mexico	128,106	17.35%
10. Public Employees' Retirement System of Mississippi	145,985	17.32%

*****PERA outperformed 191 other public pensions*****

Source: American Investment Council - The analysis of pension fund investment returns is based on available 10-year return data as of June 30, 2023. https://www.investmentcouncil.org/wp-content/uploads/2024/07/2024-AIC-Pensions-Report final.pdf



PERA's Total Fund Risk vs Peers

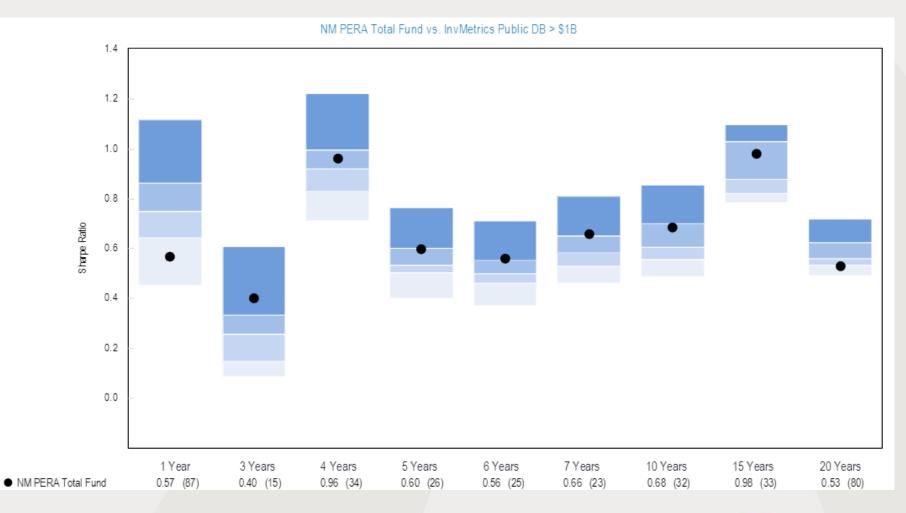




The lower the standard deviation, the lower the risk. As of March 31, 2024. New Asset Allocation in effect April 1, 2024.

Slide 29

PERA's Sharpe Ratio vs Peers





The higher the Sharpe ratio, the more efficient the portfolio. As of March 31, 2024. New Asset Allocation in effect April 1, 2024.

Slide 30

Asset Allocation, Risk, and Liquidity Compliance

	Capital Allocation					
	Policy Allocation (%)	Current Allocation (%)	Excess Allocation (%)	Policy Range (%)	Within IPS Range?	
Global Equity	46.00	47.83	1.83	0.00 - 100.00	Yes	
Credit	17.00	18.16	1.16	0.00 - 100.00	Yes	
Core Fixed Income	13.00	13.83	0.83	0.00 - 100.00	Yes	
Real Assets	18.00	15.83	-2.17	0.00 - 100.00	Yes	
Absolute Return	6.00	4.35	-1.65	0.00 - 100.00	Yes	
Total	100.00	100.00	0.00			

4-Year Risk Statistics

	Annualized Standard Deviation	Annualized Alpha	Annualized Beta	R-Squared	Up Capture	Down Capture	Information Ratio	Tracking Error	Sharpe Ratio	Sortino Ratio
NM PERA Total Fund	7.5	3.7	0.6	0.9	74.6	54.1	0.2	4.7	0.8	1.3
NM PERA Total Fund Policy	11.6	0.0	1.0	1.0	100.0	100.0	-	0.0	0.5	0.7

PERA's liquidity allocations are in line with liquidity guidelines (Tier 1 Assets >= 10% of Fund NAV)

Liquidity Allocation								
	Market Value	Tier 1 (1-5 Days)	Tier 2 (5-90 Days)	Tier 3 (90-365 Days)	Tier 4 (1+ Years)			
Global Equity	8,371,139,352	228,137,414	5,597,012,236	-	2,545,989,702			
Credit	3,177,654,904		2,578,646,439	-	599,008,465			
Core Fixed Income	2,420,682,529	2,414,656,171	-	-	6,026,358			
Real Assets	2,769,908,909	-	-	-	2,769,908,909			
Absolute Return	762,175,299	-	-	762,175,299	-			
NM PERA Total Fund	17,501,560,993	2,642,793,585	8,175,658,675	762,175,299	5,920,933,434			
Total (%)	100.0	15.1	46.7	4.4	33.8			



These metrics are preliminary, subject to change, as of June 30, 2024. New Asset Allocation in effect April 1, 2024.

Cost Effectiveness

	F	Public Employees Reti	rement Association						
		FY 23 Manage	ement Fees						
Asset Class	Management Fees	NAV (1)	Unfunded	NAV + Unfunded	Annual Cost	Carried Interes			
	FY2023	6/30/2023	6/30/2023	6/30/2023	in BPS (12)	Profit Sharin			
Global Equity	25,404,299	6,060,284,214	891,986,953	6,952,271,167	37	14,299,251			
Liquid Global Equity (2)	3,370,588	3,752,395,004	-	3,752,395,004	9	2,052,982			
Illiquid Global Equity (3)	22,033,712	2,307,889,210	891,986,953	3,199,876,163	69	12,246,269			
Risk Reduction & Mitigation	12,337,016	2,862,426,110	-	2,862,426,110	43	11,148,415			
Liquid Risk Reduction & Mitigation (4)	1,007,366	2,122,434,958	-	2,122,434,958	5	-			
Illiquid Risk Reduction & Mitigation (5)	11,329,650	739,991,152	-	739,991,152	153	11,148,415			
Credit	16,230,707	2,864,001,130	202,956,651	3,066,957,781	53	6,265,900			
Liquid Credit (6)	2,927,172	1,470,897,812	-	1,470,897,812	20	-			
Illiquid Credit (7)	13,303,535	1,393,103,318	202,956,651	1,596,059,969	83	6,265,900			
Real Assets	31,961,040	3,079,426,106	710,547,088	3,789,973,194	84	30,549,345			
Liquid Real Assets (8)	1,751,306	366,556,253	-	366,556,253	48	-			
Illiquid Real Assets (9)	30,209,735	2,712,869,853	710,547,088	3,423,416,941	88	30,549,345			
Multi-Risk (10)	1,634,690	1,382,057,493	-	1,382,057,493	12	-			
Total Fund FY23	87,567,752	16,248,195,053	1,805,490,693	18,053,685,745	49	62,262,911			
Total FY22					50				
Total FY21					45				
Total FY20					45				
Total FY19					44				
Total FY18					46				
Total FY17					39				
Total FY16					36				
Total FY15					42				
Total FY14					42				
lotal 1124									
Administration Fees bps (11)	3.6								
NOTE									
NOTES 1.NAV	Includes: June 30, 2023, inc	dusive of lagged private ma	arket values						
2.Liquid Equity	Includes: Global Public Stor			c Overlays					
3.Illiquid Equity					edged Funds				
4. Liquid Risk Mitigation and Reduction	Includes: Domestic and Glo	Includes: Buyout Private Equity, Venture Private Equity, Secondary Private Equity, and Equity Long Short Hedged Funds Includes: Domestic and Global Core Fixed Income, Cash, Suspense, and Risk Reduction Synthetic Overlays							
5.Illiquid Risk Mitigation and Reduction	Indudes: Bonds Plus Alpha Engine								
6.Liquid Credit	Includes: Global High Yield and Credit Synthetic Overlays								
7.Illiquid Credit	Includes: Private Debt, Distressed Debt, Hedged Credit, Leveraged/Structured Credit, and Emerging Market Debt								
8.Liquid Real Assets	Includes: REITs, MLPs, TIPs, Listed Infrastructure, Commodities and Real Assets Synthetic Overlay								
9.Illiquid Real Assets	Includes: Illiquid Real Estate (core, value-add, opportunistic), Illiquid Real Assets (energy, infrastructure, agriculture), and Market Neutral								
10.Multi-Risk	Includes: Passive Risk Parity Includes: Custody Bank Fees, Consultant Fees, Software & Subscriptions, Legal Fees, and Investment Staff Salaries								
11.Administrative Expenses 12.Basis Point (bps)	Includes: Custody Bank Fee Is 1/100 of a percentage	es, Consultant Fees, Softwa	are & Subscriptions, Lega	a ⊢ees, and investment Staff	Salaries				
12.basis Fornt (ops)	is 1/100 of a percentage								



Completed internally in collaboration with Custody bank and consultants. Fee Aggregation for fiscal year, ending June 30, 2023

Key Investment Choices

Passive vs Active

- Passive Management offers market return (beta) for low cost (i.e., low fee index fund)
- Active Management offers the potential for excess return (alpha) over the market or index returns at a higher cost and potential for underperformance (negative alpha)

Public vs Private

- Publicly traded securities offer liquidity and transparency in pricing, and higher perceived volatility
- Privately traded assets have low liquidity and low transparency in pricing however, they offer higher potential return due to their illiquidity (or illiquidity premium). They also have lower perceived volatility due to their quarterly pricing, but the actual volatility is the same or higher than similarly traded public securities



Key Investment Terms

- Beta 1. Market or benchmark returns
 - 2. Measure of an asset's volatility in relation to the market or benchmark
- Alpha Excess return to the benchmark
- Risk Investment risk is measured in many ways, but the most common is volatility
 - Volatility is a statistical measure of the dispersion of returns for a given asset or index
 - Typically, the higher the volatility, the riskier the security
 - Volatility is often measured using standard deviation
- Liquidity Refers to how easily assets can be converted into cash
- Benchmark A standard against which an asset is compared. Investors use benchmarks to measure the performance of assets, usually in the form of a market index
- Sharpe Ratio Measures risk-adjusted return on an investment or portfolio
 - The Sharpe Ratio indicates how well an investment performs in comparison to the rate of return on a risk-free investment, such as U.S. government treasury bonds
- Tracking Error The difference in actual performance between an investment portfolio and its corresponding benchmark

