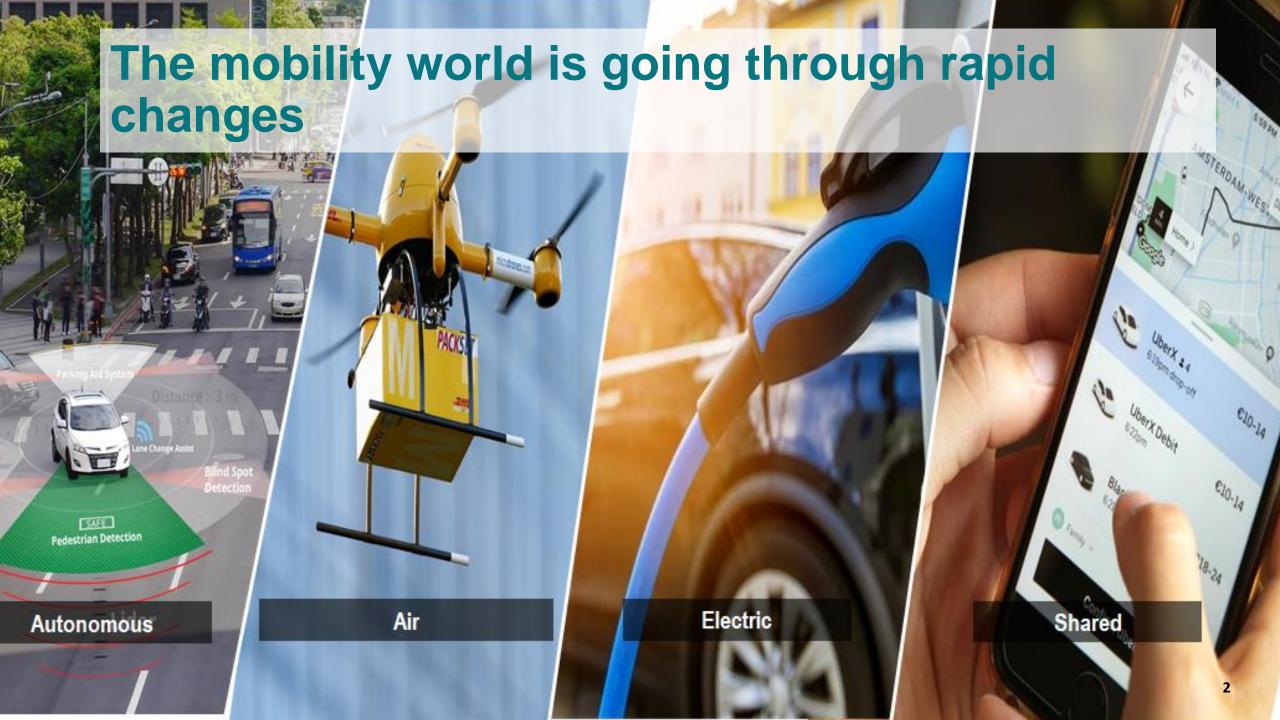


Multimodal transportation for a joyful and equitable future in New Mexico

September 29, 2023





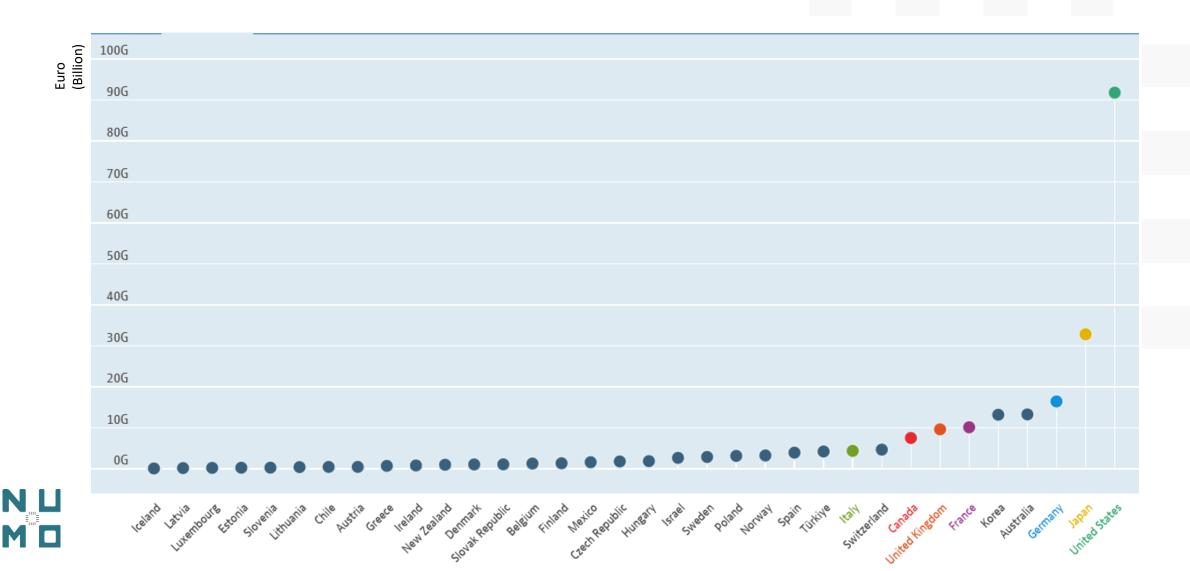




Fueled by public investments, we have made driving the easy choice for people



The US spends more public money on highways and roads than all other developed countries





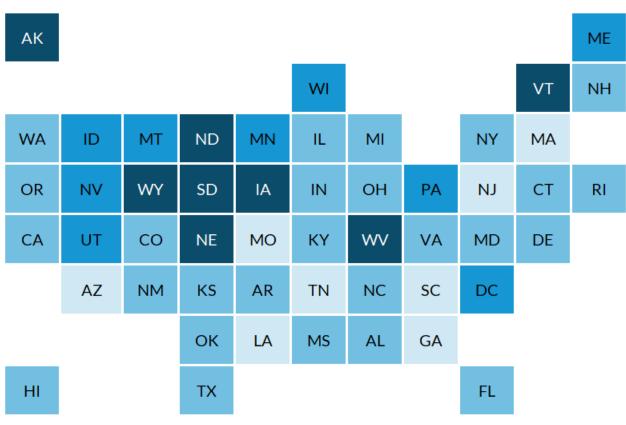
Per capita, road expenditures amount to the 5th largest rubric in direct government spending

State and Local Highway and Road Expenditures

Per capita direct general expenditures, fiscal year 2020



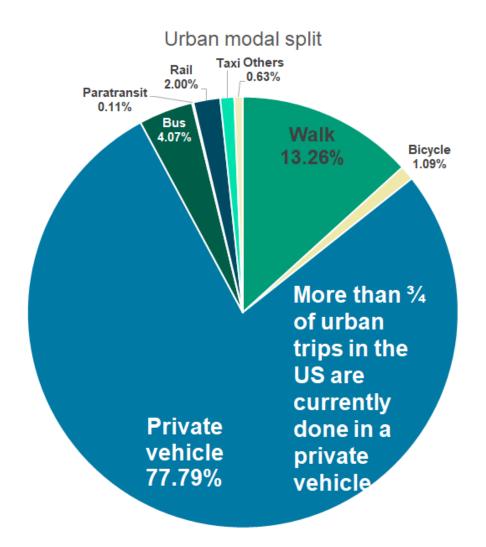
U.S. Total: \$616

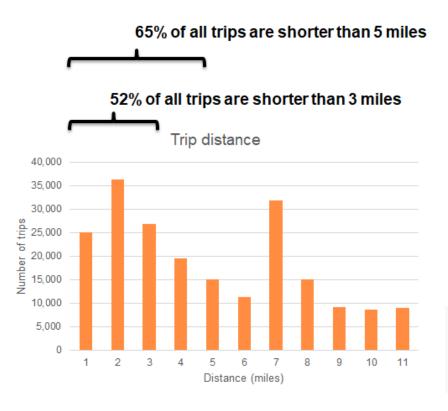


Source: US Census Bureau Annual Survey of State and Local Government Finances, 1977-2020 (compiled by the Urban Institute via State and Local Finance Data: Exploring the Census of Governments; accessed 06-Dec-2022 03:55), https://state-local-finance-data.taxpolicycenter.org.



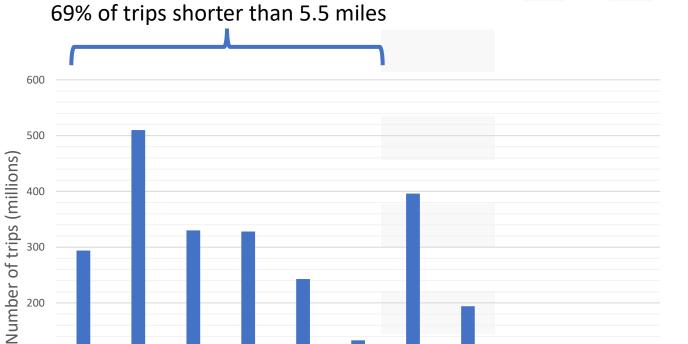
Our road expenditures have led to a selffulfilling prophecy







For New Mexico, 69% of all trips are shorter than 5.5 miles



Trip distance (miles)

5.5-10.5 10.5-15.5 15.5-20.5 20.5-30.5



100

And to us dedicating a lot of our valuable urban land to cars



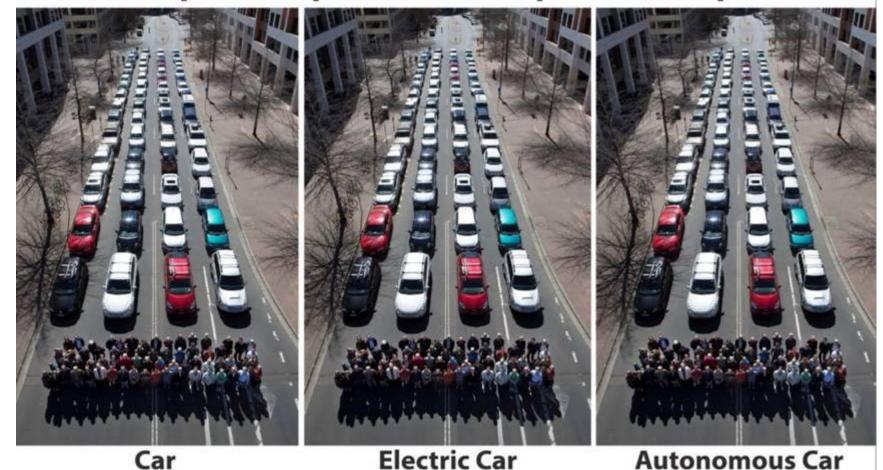
Houston, TX
Total area for
rights-of-way
plus off-street
parking: 64.7%

Park space: 2.6%



And the same problems that this growth has created in the past will not improve with technology.

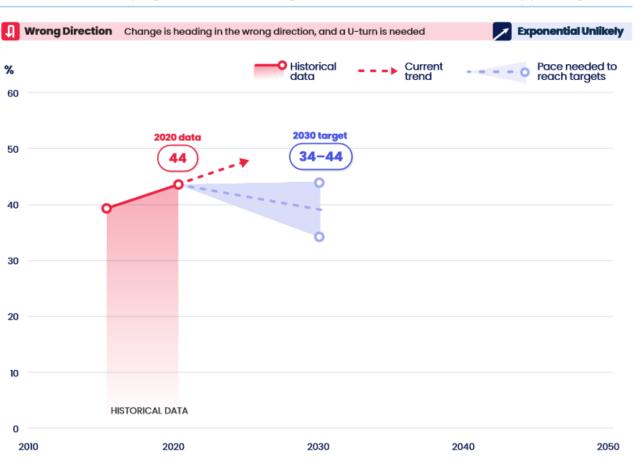
Space Required to Transport 48 People





Even under the most ambitious projections, EV uptake will not lead to decarbonization in time. We need modal shift.







We need to shift the rationale that drives our transportation investments

What drives decisions today:

- Speed
- Congestion

What should drive decisions:

Access for people









But we cannot do this if we continue to make more sustainable choices hard and expensive



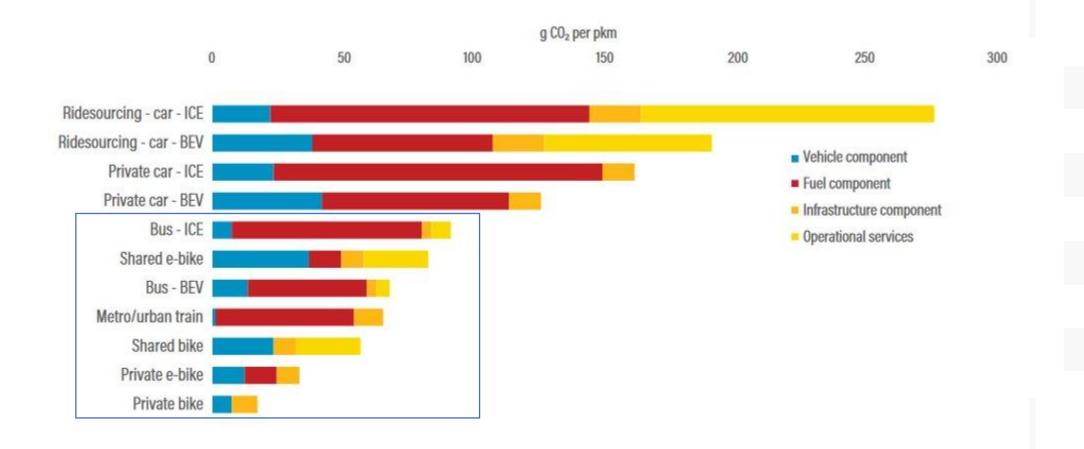
"schedule flexibility, cost, safety and a short wait in traffic are prime factors associated with potential shifting [from SOVs]" (Tischer and Dobson, 1979).



Why we need a bundle of other transportation services (multimodal transportation)



Cars are very inefficient





Note: GHG = greenhouse gas; g CO₂ = grams of carbon dioxide; e-bike = electric bike; ICE = internal combustion engine; BEV = battery electric vehicle. Source: ITF (2020b).

And they create additional costs which are borne by society (externalities)

95%

of the time, cars are parked

Source: RAC foundation, 2012

#1

globally, traffic crashes are the **number one killer** of people between 5-29 years

Source: World Health Organization, 2017

32%

Of household income for the lowest income quintile is spent on transportation in the US

Source: Bureau of Labor Statistics, 2022

New Mexico hasn't been immune to these issues

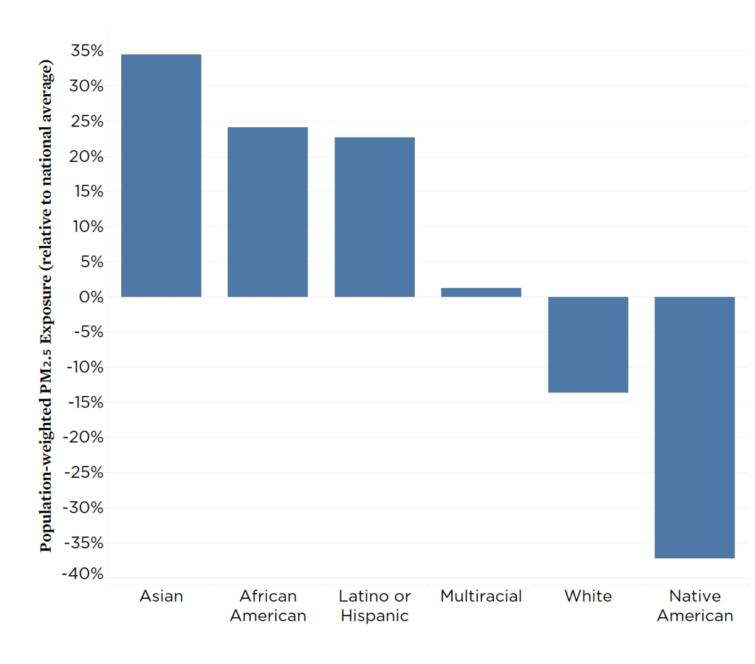
3.75

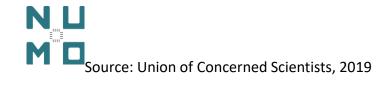
Pedestrian deaths per 100.000 population (#1 in the country) 1.68

Fatalities per 100M miles traveled (#7 in the country)

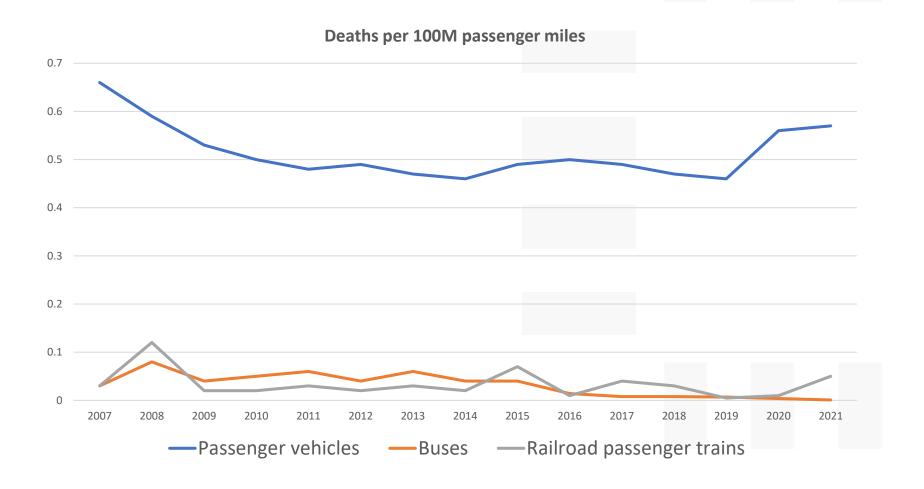


Ambient air pollution kills 3.4 million people every year, but the burden is not shared equally



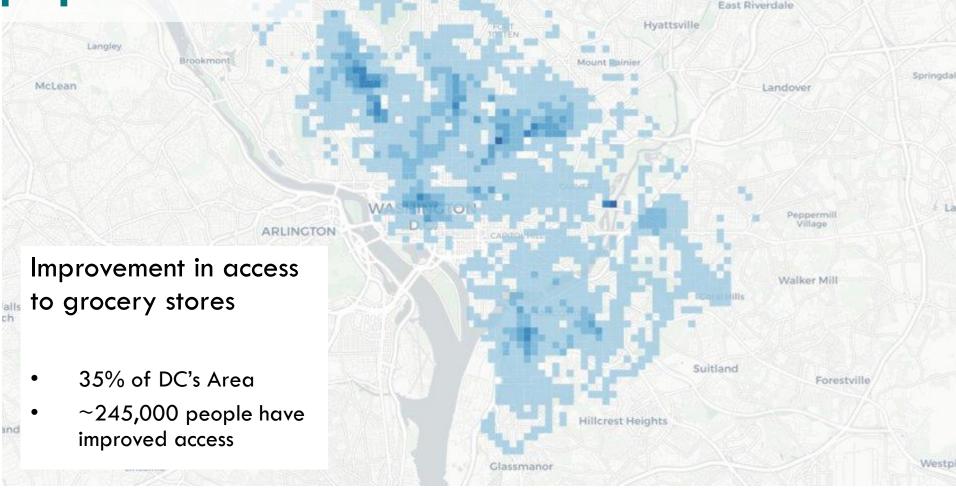


In the U.S. public transportation has one-tenth the traffic casualty rate as automobile travel





Multimodal transportation helps improve access for underserved populations



SILVER SPRING

Takoma Park

Langley Park

Chillum

Change in Locations Accessible in 20 minutes

College Park

New Carrollton

Seabrook



Thinking about people first, not cars first

How can we make other transportation options as easy and convenient as cars?











Except for

3. Fair and equitable fees for all modes (recognize externalities)



London's congestion charge generated almost \$303 million in gross revenue in 2019, which is being reinvested back into the city's public transport system.

Congestion charging



Central ZONE

Mon - Fri 7 am - Opm

Ultra low emission

Transport

for London



ZONE

At all times









30

Infrastructure is destiny!





Sebastian Castellanos scastellanos@wri.org





Multi-modal transportation policies can address many New Mexico constituent priorities:



Safety

New Mexico is #1 State for Pedestrian Fatalities – NHTSA



Cost Savings

Car ownership at all time high \$12,000 annual – NYTimes



Climate

2/3 New Mexico voters support polices to reduce climate pollution – EDF

There are many, many tools state decision makers can use to unlock the benefits of multimodal transportation

| Smart growth | Urban infill development | Missing middle housing | Eliminating barriers to development | Minimum lot sizes | Floor to Area ratios |
|---|--|--|---|--|--|
| Compatibility standards | Eliminate minimum parking requirements | Transit-oriented development / transit-supportive communities | Commercial rebalancing | Bringing critical resources like food, healthcare, recreation closer to residential areas | Congestion pricing |
| Mileage-based user fees | Dynamic parking pricing that reflects demand | Highway infrastructure | Eliminating unnecessary highway expansions | Highway removal (highway capping, conversion t o urban boulevards, land redevelopment) | Street redesign / complete streets |
| Reallocating street space for non-car users | Accommodating space for EV charging infrastructure | Pedestrianization | Protected lanes for bikes and micro- mobility services | Tree canopy and shading | Transportation Demand Management |
| City- and employer-driven mobility alternatives | Transit Redesign | Redesigning transit systems to serve the transit-dependent and non-commute trips instead of peak commuter trips | New Mobility | Advancing shared, electric, autonomous mobility | Incorporating universal payment and trip planning systems to bring together publicly and privately owned modes |

Multimodal Transportation State Policy Strategy



Shift investments to expand transportation options



Plan for smart growth in housing & land use



Incentivize more and better mobility options

RMI – Energy. Transformed.

Multimodal Transportation State Policy Strategy



Shift investments to expand transportation options

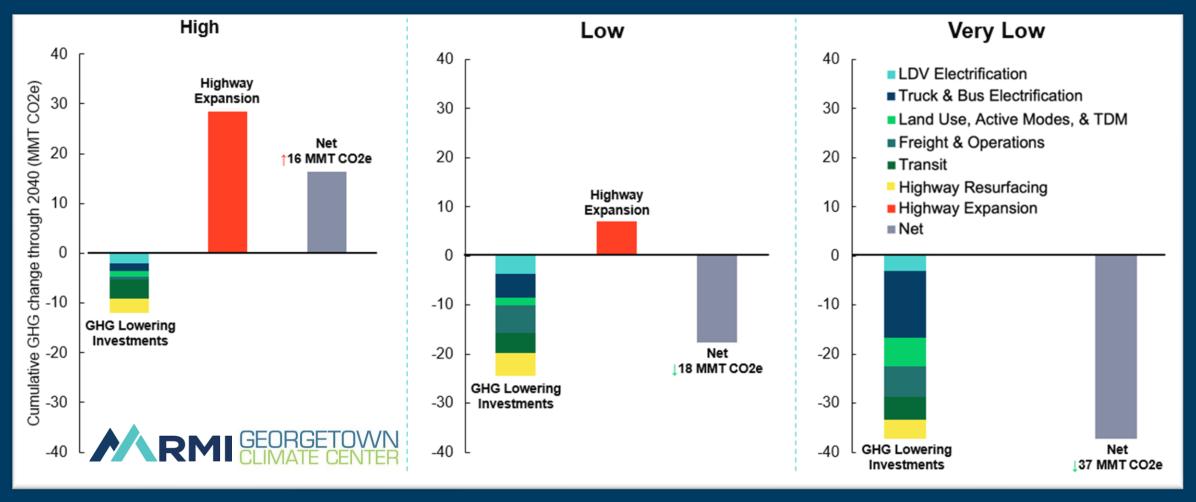


Plan for smart growth in housing & land use

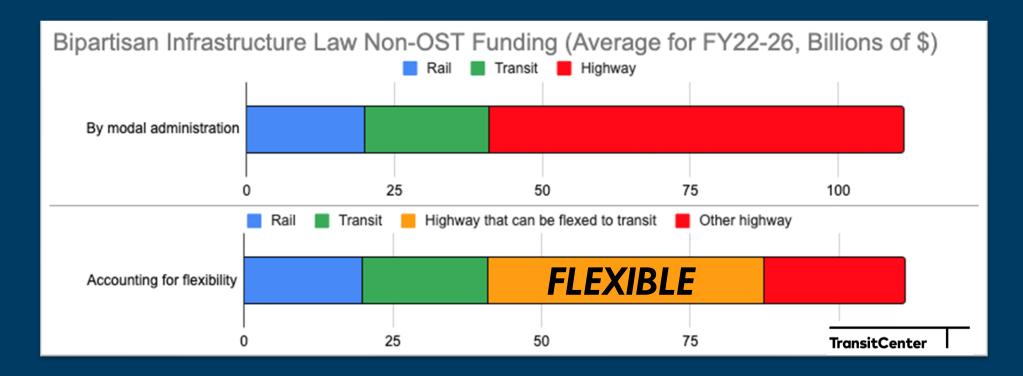


Incentivize more and better mobility options

EV's alone won't hit climate targets — IIJA dollars must be spent on suite of strategies, including multi-modal transport, to limit pollution



Did you know: most IIJA dollars can be 'flexed' to multimodal projects



Funding can be flexed from large FHWA programs including NHPP, ATBG, CMAQ, and CPR to transit projects

States who flex: Illinois, New York, Maryland



IL flexed \$300 million

so that the Chicago Transit Agency could improve two **downtown rail stations** and make a third station accessible to people with disabilities



NY flexed \$14 million

to pay for transit projects like **bus**rapid transit near Albany, new buses
near Niagara Falls, and expanded
transit service in Syracuse



MD may flex \$400 million

to meet a legislative mandate to expand

MARC commuter rail + maintain and

repair transit systems

Colorado SB 21-260: Passed law requiring CDOT to shift investments to meet new climate targets



Colorado approves nationleading rule to cut greenhouse gas emissions by shifting how it plans the state's transportation system



Colorado SB 21-260: CDOT shifted \$1.5 billion into 5 new BRT corridors + multimodal networks

| Compliance Category | GHG Mitigation Strategies | Esimated 2030 GHG reduction (metric tons) | Share of GHG target |
|--|--|--|------------------------|
| Updated 2050 transportation plan, modified projects, and revised model assumptions – 80% of 2030 Target | - Less highway widening (I-25 Central, C-470, etc), - Complete 5 Bus Rapid Transit (BRT) corridors, - Add \$900 million in multimodal (transit, bike, ped), - Updated telework model assumption to 25%, - Updated land use model assumption (more infill development than anticipated in 2019) | 680,000 | 79.4% |
| Additional Programmatic Investment ("off-model" strategies) – 9% of 2030 Target | Additional signal timing | 50,000 | 5.8% |
| | Increased Bustang service within DRCOG area | 3,000 | 0.4% |
| | Pedestrian Facilities, Complete Streets retrofits | 20,000 | 2.3% |
| Mitigation Action Plan (voluntary land use and parking management strategies) – 11% of 2030 Target | Increase residential density | 13,548 | 1.6% |
| | Increase job density | 2,309 | 0.3% |
| | Mixed-use TOD (high intensity) | 8,588 | 1.0% |
| | Mixed-use TOD (moderate intensity) | 18,397 | 2.1% |
| | Reduce or eliminate parking requirements and set low maximum levels (residential) | 37,750 | 4.4% |
| | Reduce or eliminate parking requirements and set moderate maximum levels (residential) | 18,332 | 2.1% |
| | Reduce or eliminate parking requirements and set maximum levels (commercial) | 4,373 | 0.5% |
| | Adopt local Complete Streets standards | 369 | 0% |
| Total | | 856,666 | 100% |

Achieved by repurposing funds from two large Denver highway expansion projects

Colorado SB 21-260: New target framework will generate \$40 B of net benefit for Coloradans

The Benefits of CDOT's GHG Planning Standard: \$40 Billion by 2050

Vehicle Operating Costs





\$11 Billion Savings

Consumer savings from lower fuel & maintenance costs.

Safety (Crashes)





\$19 Billion Savings

Lower costs associated with traffic fatalities or injuries such as medical costs, insurance, vehicle property damage, lost workplace productivity.

Traffic Delay



\$9 Billion Savings

Decreased travel time for commuting, errands, personal travel & freight movement.

Air Pollution



\$270 Million Savings

Lower healthcare costs from less local air pollution.

Social Cost of Carbon



\$1.2 Billion Savings

Avoided financial losses and costs to pay for damages caused by climate change.

Physical Inactivity

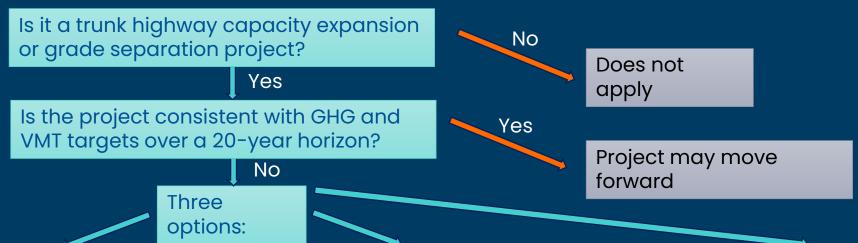




\$618 Million Savings

Improved health from more physical activity such as walking and biking.

Minnesota HF 2887: Highway project funding to be shifted unless aligned w/ VMT & climate targets



Interlink project with other fully-funded VMT and GHG reducing projects such that the full portfolio of projects meets state GHG and VMT reduction goals.

- Interlinked projects must be one of the enumerated project types.
- The order of preference for interlinked projects is:
 - Within impacted community
 - Areas of persistent poverty or historically disadvantaged community
 - Statewide

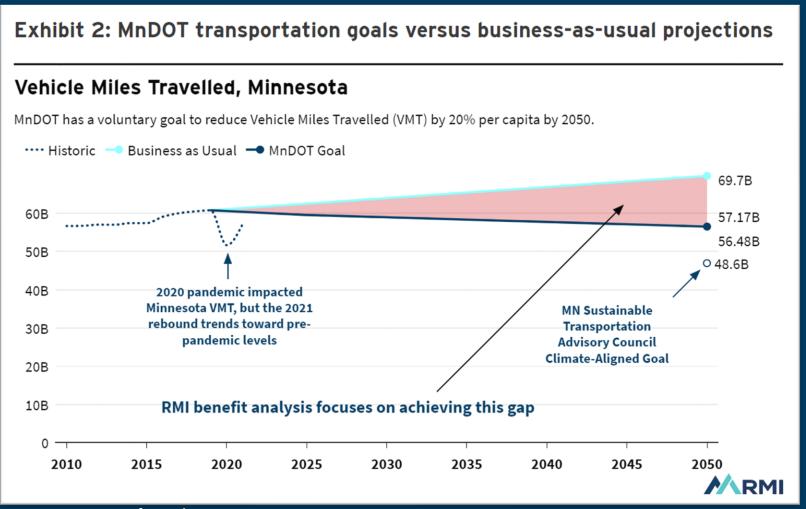
Adjust project to be consistent with GHG or VMT targets

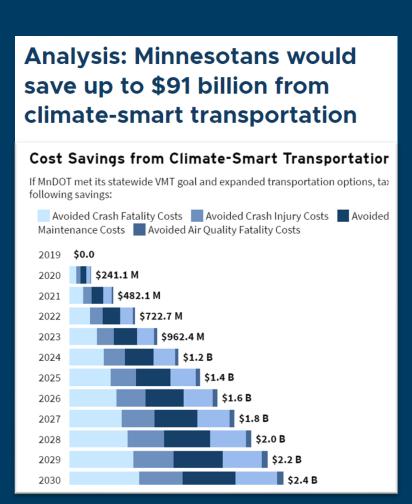
Cancel Project





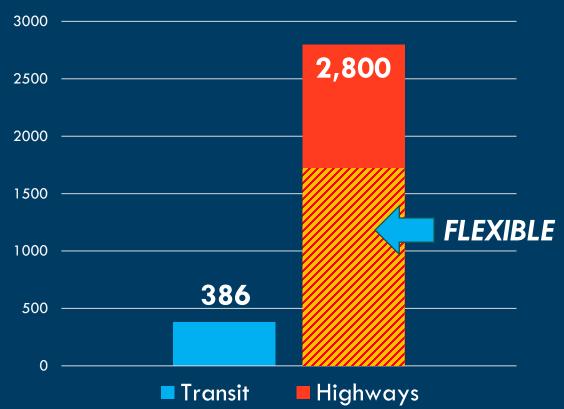
Minnesota HF 2887: VMT target expected to fund multimodal transport + generate \$91 B in benefit





Take-away: New Mexico should consider policies to flex + shift dollars into multimodal transportation





Model Policies:

Colorado SB 21-260

Minnesota HF 2887

Maryland HB 114

Louisiana SB 467

Maine LD 1559

Multimodal Transportation State Policy Strategy



Shift investments to expand transportation options



Plan for smart growth in housing & land use



Incentivize more and better mobility options

Smart Growth: You can pass policies that change land use and bring people closer to destinations.



Upzoning

Building residential density upon parcels that have been formerly zoned for less dense building types



Infill & Redevelopment

Developing vacant or redeveloping underutilized parcels into building types that offer a diversity of uses



Transit-Oriented Development

Redeveloping parcels near public transit stops, offering residents greater access and connectivity



What % is parking?

Downtown Alburqueque

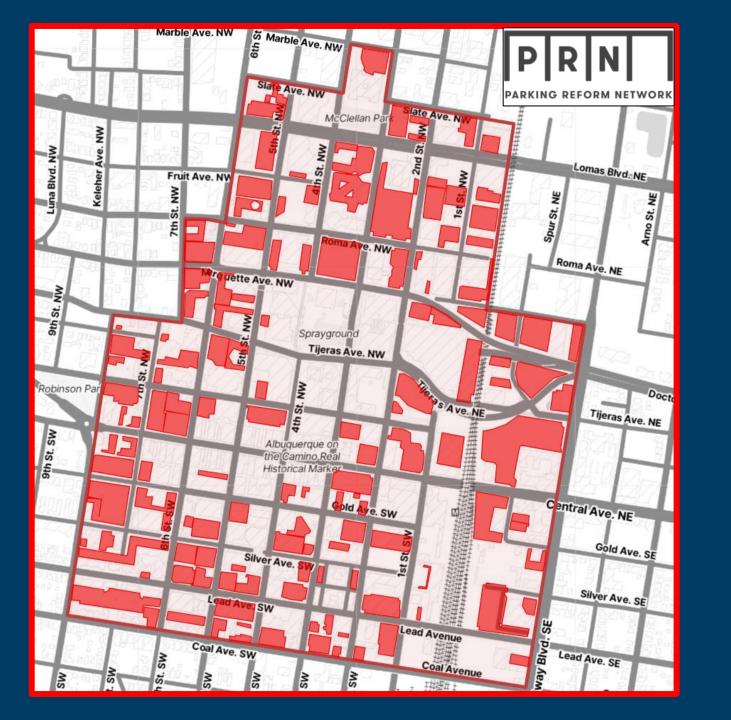
Denver, CO 11%

Austin, TX 17%

Phoenix, AZ 21%

Chicago, IL 4%

Albuquerque ?



Too much! Redevelop lots in New Mexico for more productive uses

Denver, CO 11%

Austin, TX 17%

Phoenix, AZ 21%

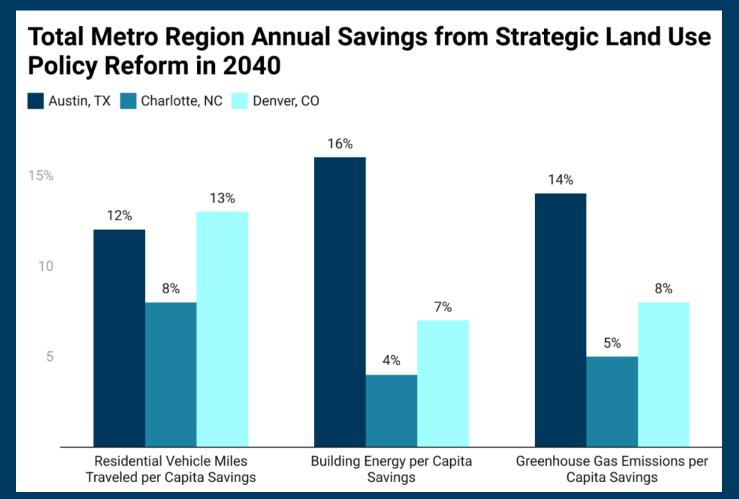
Chicago, IL 4%

Albuquerque 33%

Excess parking must be addressed to unlock benefits of multimodal transportation investments



Housing upzoning needed around transit and essential destinations to increase multimodal transport usage + create more affordable units



- Reduced VMT ~10%
- Additional savings in:
 - Water
 - Energy
 - Climate
 - Housing
- Urban Land Use Reform:
 The Missing Key to Climate Action

 Strategles for Lowering Emissions, Increasing Housing Supply, and Conserving Land

 Report / April 2023

Land Conservation

Utah HB-462: Mountain state gives cities menu of reforms to promote smart growth, including:



- Lower parking minimums
- Convert unused retail to mixed-use near transit corridors (TOD)
- Allowing ADU's
- City-owned affordable housing

Note: Cities that don't meet housing targets run risk of losing highway funds

Connecticut HB 6107: Cuts red tape and allows accessory dwelling unit (ADU's) to be built...



- by right without special permit or public hearing
- both "attached" and "detached"
- up to 1,000 SF or 30% of the main dwelling
- with relaxed parking & utility connection requirements

Washington HB 1110: Duplexes & 4-plexes must be allowed near major transit stations for...



- all cities between 25,000
 -75,000 people
- all residentially-zoned lots within ½ mile walking distance
- cities with >75,000 must allow 6-plexes in same radius

Minnesota HF 2887: Metro-area land use plans must align with VMT and climate targets

Metropolitan Council (MPO) must develop a climate mitigation and adaptation guide that includes goals and strategies for meeting or exceeding climate and VMT goals. The climate guide will reside in the Met Council's long-term development guide.





The climate mitigation and adaptation provisions must flow into local comprehensive plans (180+ jurisdictions)



Local land use plans must also include inventories and projections of GHG emissions, including from VMT, and must include analysis of the impact of compact development patterns on VMT and GHG emissions.



Take-away: Policies that promote smart growth and housing will maximize benefits of multimodal transportation investments



Model Policies:

Utah HB 462

Connecticut HB 6107

Washington HB 1110

Massachusetts H 5250

Minnesota HF 2887

57

Multimodal Transportation State Policy Strategy



Shift investments to expand transportation options

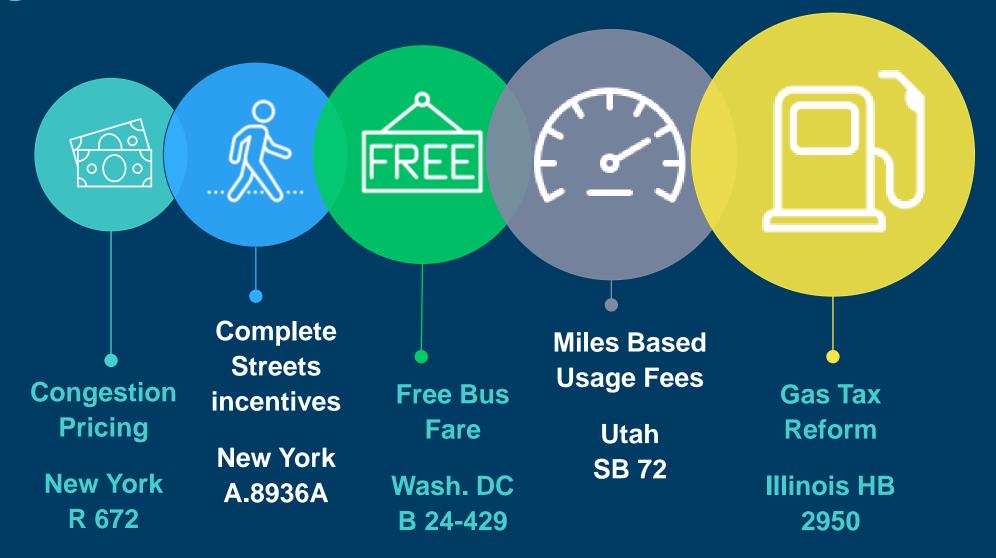


Plan for smart growth in housing & land use



Incentivize more and better mobility options

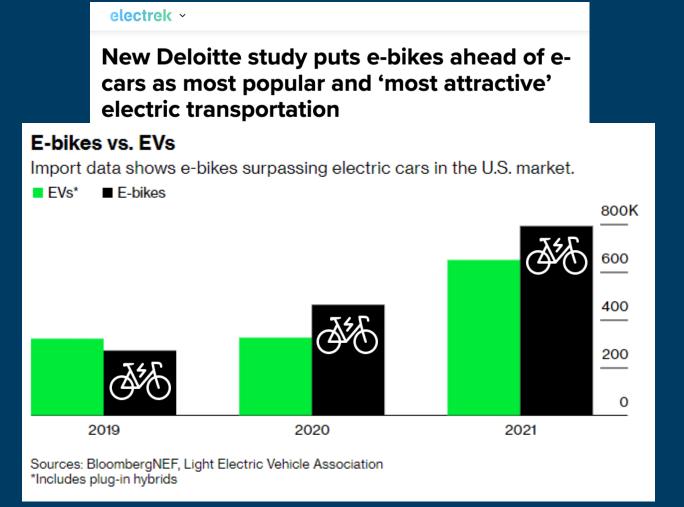
You can price transportation options differently & nudge commuters towards more efficient modes



E-bike demand and usage has skyrocketed — New Mexico has an opportunity to replace short car trips with new micro mobility options like e-bikes



of car trips in NM are less than
5.5 miles





Widespread e-bike adoption faces challenges...



Lack of safe biking infrastructure



Lack of e-bike rebates and tax incentives

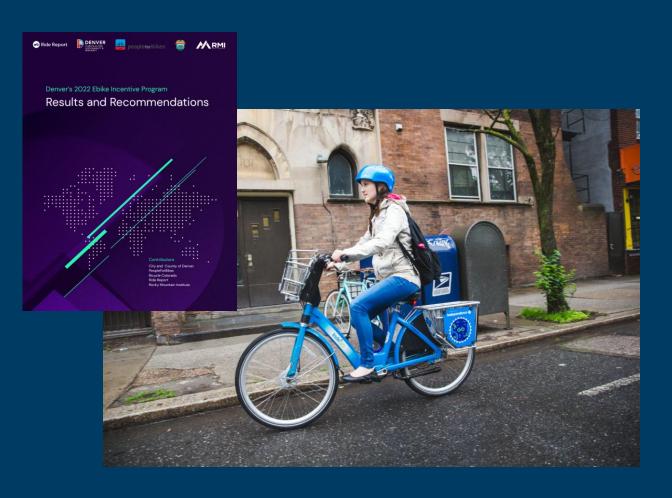


Upfront cost of better-quality e-bikes



Societal attitudes towards e-bikes and preference for automobiles

...but when implemented correctly, e-bike programs unlock many benefits. Denver's program successfully reduced car usage, saved commuters money, and cut climate pollution



RMI analysis found:

- 2,040 MT reduction in CO2e emissions
- \$1 million in fuel and maintenance savings for the first year
- Per mile, e-bikes cost nearly 75% less than ICEVs
- 3.4 car trips replaced per week by participants
- Participants biked an average of 26 miles/week

Colorado SB 22-193: Statewide e-bike subsidy expanded on Denver success w/ equity emphasis

- \$1,000 for e-bike &
 \$1,500 for cargo e-bike
 if less than 80% AMI
- Up to \$500-\$900 for all other residents
- Capped at \$12 million, to be expanded in future iterations



E-bike calculator — RMI tool can help design your transportation rebate programs.

- Calculator analyzes impact of switching car trips under five miles to e-bikes in urban environments
- Designed to help city officials and planners understand the benefits of e-bikes, rebate programs, and bike infrastructure from a climate and economic perspective
- Current version includes scenarios & data for Albuquerque + Sante Fe

Impacts of a city-wide vehicle trip replacement goal for Albuquerque, NM

Assumptions and Notes

- 1. The analysis assumes that the e-bike is used for two trips per day, or used 14 times total in a week.
- 2. The scenario assumes 18,640 e-bikes added per year and that each bike is used for 31 miles per week, or 2.2 miles per trip (Denver's e-bike rebate program saw an average of 26 miles biked per week per person).
- 3. BAU on this tab refers to "Business-as-Usual." BAU assumes that vehicles are used to continue driving short vehicle trips, rather than being replaced with another mode.

Economic Impacts



In ten years, the selected e-bike trip conversion will result in 21% lower costs for fuel and maintenance over continuing to use cvehicles for trips originating within the city limits of Albuquerque, NM.

Per person who gets an e-bike in this analysis, each person could save at least \$239.93 on average per year. These savings would come from a reduction in vehicle fuel costs and vehicle maintenance costs. Some individuals might be able to get rid of a second or third vehicle if e-biking is a safe and viable alternative.

Minnesota HF 2887: New taxes & incentives create sustainable revenue + nudge commuters towards most efficient modes











Gas Tax Indexed to Inflation

Retail **Delivery Fee** on purchases >\$100

Metro Sales Tax to sustainably fund transit

Free Fare pilot for seniors using transit

E-Bike & FV **Subsidies**

Minnesota HF 2887: New taxes & incentives create sustainable revenue + nudge commuters towards most efficient modes



STREETS**BLOG** USA

STATE POLICY

Did Minnesota Just Release the Best Statewide Transportation Bill Yet?

66

Take-away: New Mexico should incentivize more & better mobility options w/ new programs and pricing



Model Policies:

New York R 672

New York A.8936A

Wash. DC B 24-429

Utah SB 72

Illinois HB 2950

Colorado SB 22-193

Minnesota HF 2887

Multimodal Transportation State Policy Strategy



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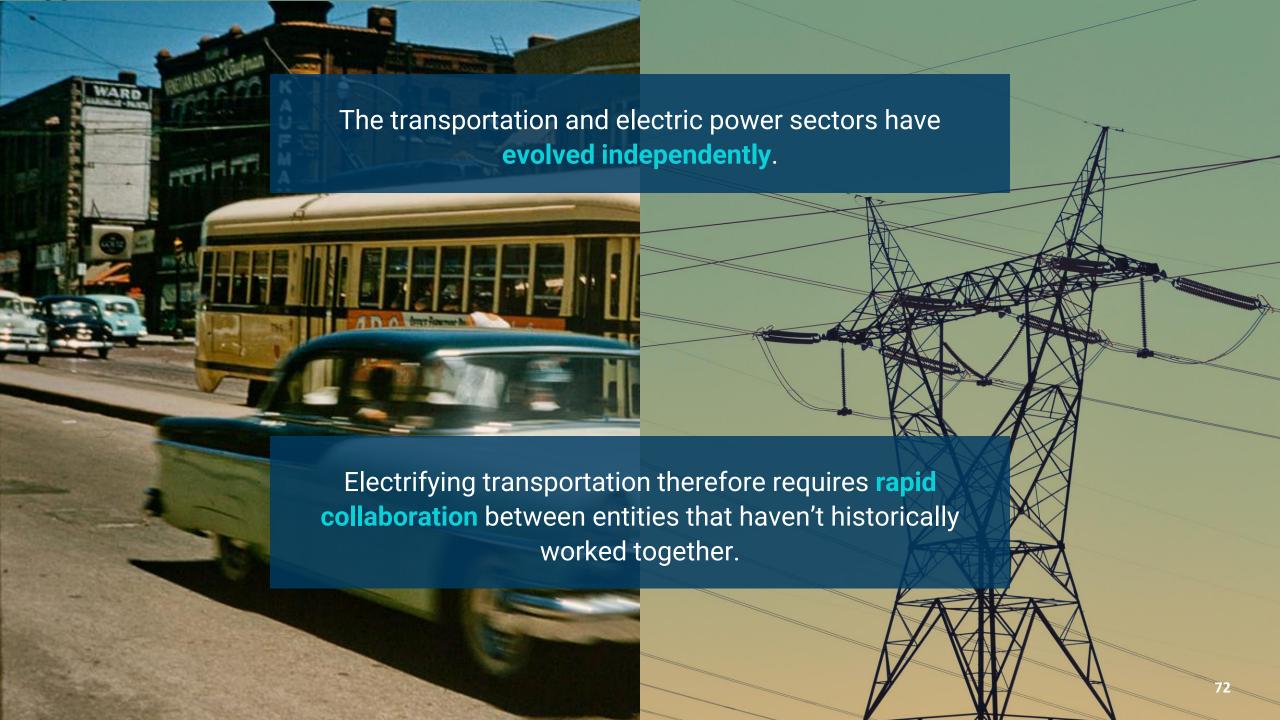


Incentivize more and better mobility options









RMI has a long history working with key stakeholders across both sectors, aiming to prepare for accelerated EV uptake

























State EV charging planning and policy support



Utility planning and EV program development



Driving awareness of urgency to upgrade electric grid

Washington State Transportation Electrification Strategy

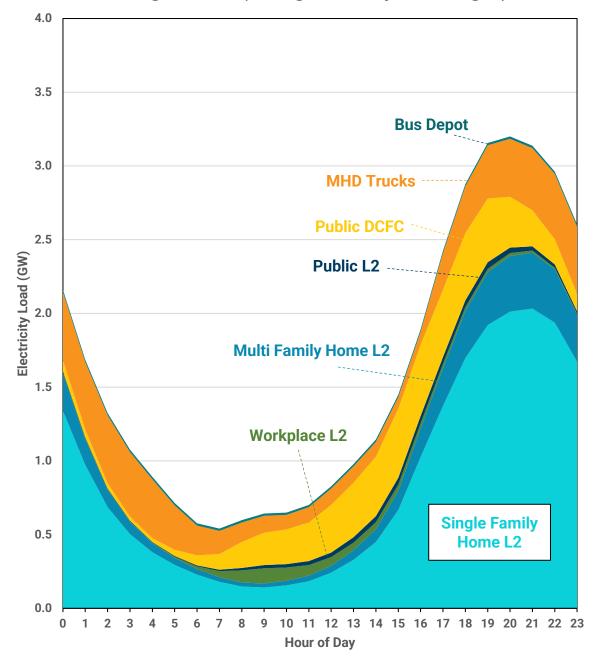
RMI is supporting Washington to develop a strategy that can achieve state transportation electrification and equity goals





Multiple, parallel workstreams serve to inform a data-driven strategy inclusive of public input and support.

Estimated 2035 EV Charging Load Washington State (average weekday, unmanaged)



EVs will add significantly to electricity needs

- By 2035, EVs in Washington state are estimated to require 14-15 TWh annually
 - ~16-17% of current electricity usage
- Critical to manage this load and avoid driving up peak (3+ GW)
 - Managed charging programs
 - On-site generation and storage

Electric Highways Study with National Grid

Innovative RMI analysis using vehicle telematics data

- Both pace and magnitude of vehicle electrification remains a blind spot
- Individual charging sites will require massive amounts of power, often from the transmission system
- Timelines for developing supportive grid infrastructure are out of sync with anticipated needs

Electrical Capacity Required to Meet Annual Peak Demand at Each Site Compared to Other Large Energy Users

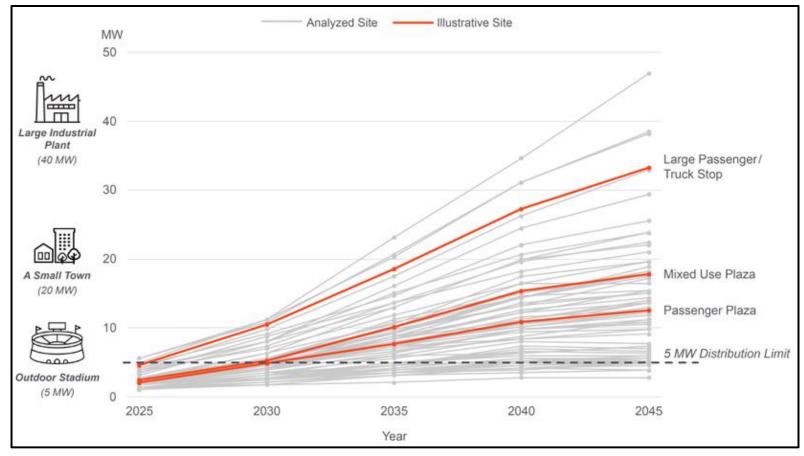
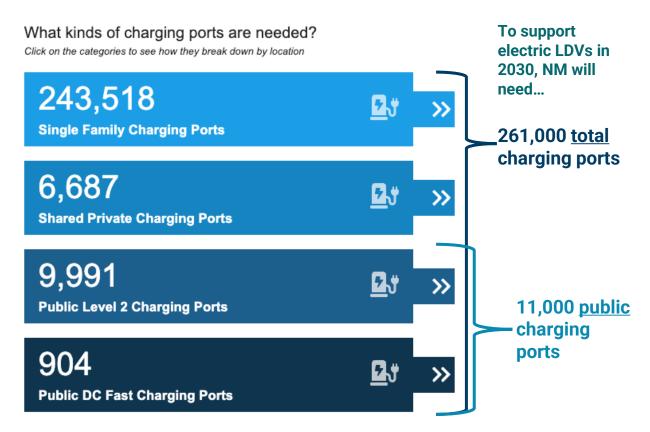


Chart shows electricity peak demand for individual charging sites.

Exponential growth in EV charging will be required in New Mexico



- New Mexico will require
 ~261,000 charging ports to
 support light-duty EVs in 2030
- Currently NM has ~600 public charging ports
 - 400 Level 2, 200 DCFC
 - 25x and 4.5x growth required!

How can New Mexico fund its roadways?

Context: Fuel taxes fund 16.6% of New Mexico's highway budget

Nationally, fuel tax revenue has fallen as vehicles have become more efficient. An average new 2020 vehicle, compared to one from 2005, is almost 30% more efficient

New Mexico had 7,080 EV registrations, or 0.4% of all vehicles (as of 12/22). Today, EVs minimally impact revenue shortfall.

Fairness & Policy Considerations

EVs should contribute to road building and maintenance. Electricity unlike gasoline, is already taxed via NM's GRT.

Environment & Equity

Increased registration fees may depress EV uptake (<u>link</u>) & harm low mileage and low-income drivers.

Recommendation: Study effectiveness of other states' new policies, such as Virginia's holistic new system.



Closing Thoughts

Key Takeaways



EV load is coming quickly, and will be large



Medium-/heavy-duty load will be significant, and <u>concentrated</u>

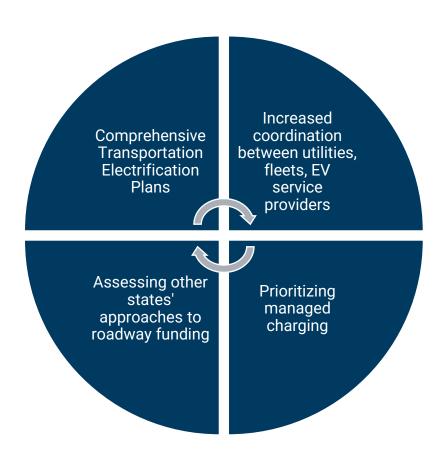
- Depot locations
- Highway charging



Planning ahead will reduce costs and unlock benefits

- Grid infrastructure / future-proofing
- Add'l Registration fees for EVs is neither a quick nor long-term solution

Strategies to Consider



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